# CITY OF ALEXANDRIA, VIRGINIA

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

FISCAL YEAR ENDED JUNE 30, 2017



## CITY OF ALEXANDRIA, VIRGINIA COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR JULY 1, 2016 TO JUNE 30, 2017



Alexandria City Council Allison Silberberg, Mayor Justin Wilson, Vice-Mayor Willie F. Bailey Sr. John T. Chapman Timothy B. Lovain Redella S. Pepper Paul C. Smedberg

City Manager	Mark B. Jinks
Director of Finance	
Deputy Director of Finance	•
Real Estate Assessor	
City Attorney	•
City Clerk and Clerk of Council	
Independent Auditors	

Prepared by the Department of Finance Ian Greaves, Ph.D., Comptroller

alexandriava.gov

#### CITY OF ALEXANDRIA, VIRGINIA Comprehensive Annual Financial Report

For Fiscal Year Ended June 30, 2017

The CAFR Project Team extends its gratitude to all personnel throughout the City who contributed to the success of the FY2017 external financial audits and the preparation of the FY2017 CAFR.

Special thanks to the Accounting division's support personnel, other Finance divisions, and the mailroom staff.

#### **CAFR PROJECT TEAM**

Carmen M. Fraser, CPA General Accounting Manager Tewodros A. Tessema, CPA, CGFM Acting Financial Reporting Manager

> Brigitte Perrussot, MDTR Accountant II

> > Giovana Jenkins Accountant II

Terita Pitt, MBA Accountant I

# CITY OF ALEXANDRIA, VIRGINIA Comprehensive Annual Financial Report For the Fiscal Year Ended June 30, 2017

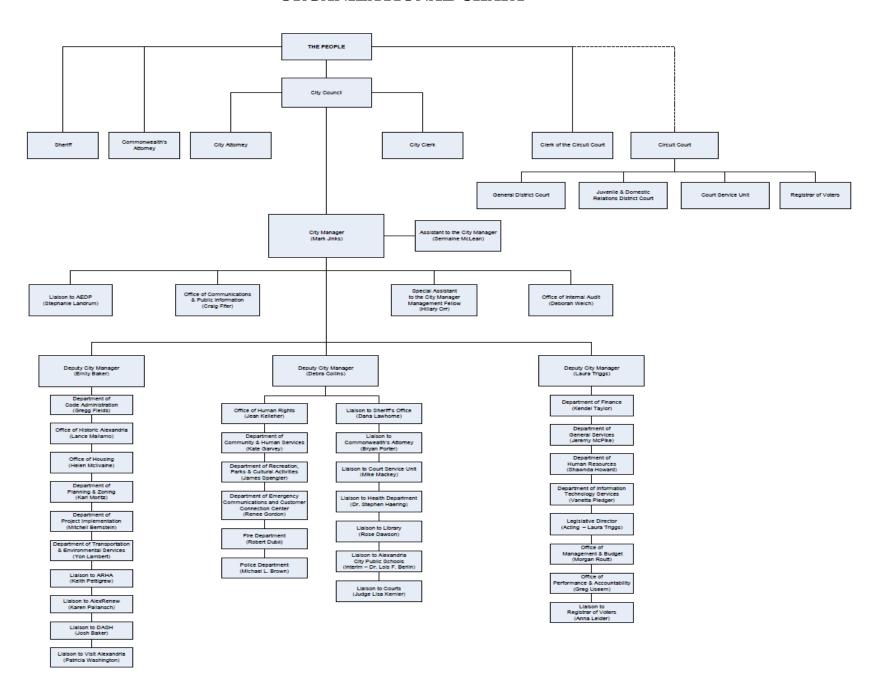
#### TABLE OF CONTENTS

	Description	<b>Page</b>
	Part I Introductory Section	
	Principal Officials	Title Page
	Organizational Chart	
	Finance Department's Transmittal Letter	
	Certificate of Achievement for Excellence in Financial Reporting	. 14
	Part II - Financial Section	
Exhibits		
	Independent Auditors' Report	. 17
	Management's Discussion and Analysis	23
	Basic Financial Statements	
	Government-wide Financial Statements	
Exhibit I	Statement of Net Position	
Exhibit II	Statement of Activities	36
	E. J. E	
	Fund Financial Statements Governmental Funds Financial Statements	
Exhibit III	Balance Sheet	. 37
Exhibit IV	Statement of Revenues, Expenditures and Changes in Fund Balances	
Zamore I v	Proprietary Fund Financial Statements	20
Exhibit V	Statement of Net Position	. 39
Exhibit VI	Statement of Revenues, Expenses and Changes in Fund Net Position	
Exhibit VII	Statement of Cash Flows	41
	Fiduciary Fund Financial Statements	
Exhibit VIII	Statement of Fiduciary Net Position	42
Exhibit IX	Statement of Changes in Fiduciary Net Position	43
Exhibit X	Statement of Net Position	44
Exhibit XI	Statement of Activities	
Exhibit XII	Notes to Financial Statements	
Exilibit All	1. Summary of Significant Accounting Policies	46
	Financial Reporting Entity	
	Government-wide and Fund Financial Statements	
	Basis of Accounting	
	Budgets and Budgetary Accounting	
	Equity in Pooled Cash and Investments	52
	Allowance for Uncollectible Accounts	. 52
	Inventory of Supplies and Prepaid and Other Assets	. 53
	Capital Assets	53
	Compensated Absences	54
	Use of Estimates	54
	Fund Balance	. 54
	Short Term Liabilities	. 58
	Deferred Outflows	
	Deferred Inflows	
	2. Legal Compliance—Budgets	
	3. Deposits and Investments	
	4. Receivables	
	5. Capital Assets	
	6. Risk Management	
	7. Operating Leases	
	8. Commitments and Contingencies	
	9. Long-Term Debt	
	10. Interfund Balances and Component Unit Transactions	
	11. Grants	
	12. Intergovernmental Revenues	93

	13. Due From Other Governments	
	14. Joint Ventures	
	15. Related Party Transactions	
	16. Other Post-Employment Benefits	
	17. Employee Retirement Systems	
	18. Termination Benefits	
	19. Tax Abatements	
	20. New Accounting Standards Adopted	
	21. Subsequent Events.	
	Required Supplementary Information other than Management's Discussion and Analysis	
	Budgetary Comparison Schedules	
Exhibit XIII	General Fund	
Exhibit XIV	Special Revenue Fund	
Exhibit XV	Notes to Budgetary Comparison Schedules	
Exhibit XVI	Public Employee Retirement Systems- Primary Government	
	Other Supplementary Information	
Statements/Sche	edules	
	Combining and Individual Fund Statements and Schedules	
	Combining Statement of Changes in Assets and Liabilities—Agency Funds	
	Statement of Net Position —Alexandria Transit Company.	
	Statement of Revenue, Expenses, and Changes in Net Position —Alexandria Transit Company	
	Combining Balance Sheet—Special Revenue Fund.	
	Combining Schedule of Revenues, Expenditures, and Changes in Fund Balance—Special Revenue Fund	
	Part III - Statistical Section	
<u>Tables</u>		
Table I	Schedule of Changes in Net Position—Last Ten Fiscal Years	
Table II	Changes in Fund Balances, Governmental Funds—Last Ten Fiscal Years	
Table III	Tax Revenues by Source—Last Ten Fiscal Years	
Table IV	Real Estate Tax Levies and Collections—Last Ten Calendar Years	
Table V	Personal Property Tax Levies and Collections—Last Ten Calendar Years	
Table VI	Real and Personal Property Assessments and Tax Rates—Last Ten Calendar Years	
Table VII	Net Position—Last Ten Fiscal Years	
Table VIII	Fund Balances, Governmental Funds—Last Ten Fiscal Years	
Table IX	2017 Tax Rates for Major Revenue Sources	
Table X	Legal Debt Margin Information—Last Ten Fiscal Years	
Table XI	Ratio of Net General Debt to Assessed Value and Net Debt Per Capita—Last Ten Fiscal Years	
Table XII	Overlapping Debt and Debt History	
Table XIII	Ratio of Annual Debt Service Expenditures for Net General Debt to Total General Expenditures  Last Ten Fiscal Years	
Table XIV	Demographic Statistics	
Table XV	Principal Taxpayers—Current Year and Nine Years Ago	
Table XVI	Alexandria City School Board Demographic Statistics—Last Ten Fiscal Years	
Table XVII	General Fund—City Departments' Expenditures Detail by Function	
Table XVIII	City Government Employees by Function—Last Ten Fiscal Years	
Table XIX	Principal Employers—Current Year and Nine Years Ago	
Table XX	Operating and Capital Indicators—Last Ten Fiscal Years	
Table XXI	Miscellaneous Statistical Data	
Table XXII	Five Year Summary of General Fund Revenues and Expenditures	
Table XXIII	Summary of Debt Service	
	Part IV-Single Audit Section	
	Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other  Matters Based on an Audit of Financial Statements Performed in Accordance with Government  Auditing Standards	
	Independent Auditors' Report on Compliance with Requirements Applicable to Each	•••••
	Major Program, Internal Control over Compliance and the Schedule of Expenditures of	
	Federal Awards in Accordance with OMB Uniform Grant Guidance	
	Schedule of Expenditures of Federal Awards	
	Notes to Schedule of Expenditures of Federal Awards	
	Schedule of Findings and Questioned Costs	
	Schedule of Prior Year Findings and Questioned Costs	
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# INTRODUCTORY SECTION

# ALEXANDRIA CITY GOVERNMENT ORGANIZATIONAL CHART





November 10, 2017

To the Honorable Mayor and Members of City Council, the Residents and Businesses of the City of Alexandria:

We are pleased to present the City of Alexandria's (the City) **Comprehensive Annual Financial Report** (the CAFR) for the fiscal year ended June 30, 2017. This report is designed to present fairly the financial position of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City in all material respects and to demonstrate compliance with applicable finance-related legal and contractual provisions. The report adheres to the principle of full disclosure so that the reader may gain the maximum understanding of the City's financial affairs.

The Finance Department has prepared this report in accordance with the following standards:

- Accounting principles generally accepted in the United States, which are uniform minimum standards and guidelines for financial accounting and reporting in the United States (GAAP);
- The Governmental Accounting Standards Board (GASB) Codification, an integration of guidance from governmental accounting and financial reporting statements, interpretations, technical bulletins, implementation guides, and concepts; National Council on Governmental Accounting (NCGA) statements and interpretations; and the American Institute of Certified Public Accountants (AICPA) industry audit guide and other literature.
- Uniform financial reporting standards for counties, cities and towns issued by the Commonwealth of Virginia's Auditor of Public Accounts (APA).

The responsibility for the accuracy, completeness, and fairness of the data presented in the report, including all disclosures, rests with the City.

#### THE CITY

Alexandria, Virginia, which is located on the west bank of the Potomac River across from Washington, D.C., is an integral part of the Washington metropolitan area, serving as a financial, commercial, and transportation center. Alexandria is also one of America's most historic cities. George Washington and George Mason served as two of the City's first Trustees (the forerunner of the Alexandria City Council).

Alexandria is an independent full-service city with sole local government taxing power within its boundaries. The City is autonomous from any county, town, or other political subdivision of the Commonwealth of Virginia. Alexandria was founded in 1749, and derives its governing authority from a charter granted by the General Assembly of the Commonwealth of Virginia.

The City adopted the Council-Manager form of government in 1922. The governing body of the City is the City Council, which formulates policies for the administration of the City. The City Council is composed of a Mayor and six Council Members elected at-large for three-year terms. The Mayor is elected on a separate ballot. City Council appoints the City Manager who serves as the City's chief executive officer and is responsible for implementing the policies established by City Council. The City Charter was first granted in 1852.

The City provides a comprehensive range of municipal services including education, health, welfare, housing and human services programs, public safety and administration of justice, community development, recreation, library, cultural and historic activities, transportation, environmental services, and planning.

#### FINANCIAL REPORTING ENTITY

This report includes the financial activities of the City of Alexandria government (the primary government), as well as the financial activities of the City's component units. Component units are legally separate entities for which the primary government is financially accountable. Discretely presented component units are reported in a separate column in the financial statements to emphasize that they are legally separate from the primary government and to differentiate their financial position, results of operations, and cash flows from those of the primary government. The School Board and the Library System are reported as discretely presented component units. This report does not include the financial activities of the City's Deferred Compensation Plan, Alexandria Industrial Development Authority, Alexandria Redevelopment and Housing Authority, Alexandria Economic Development Partnership, Inc., Alexandria Renew Enterprises (formerly the Alexandria Sanitation Authority), Visit Alexandria, or Sheltered Homes of Alexandria because the City Council is not financially accountable for these entities, and therefore, these entities are not component units.

#### LOCAL ECONOMY

During the last decade, the City's economy remained healthy with job and income growth and low unemployment. As of fourth quarter 2016, midway through Fiscal Year 2017, the City's average at-place employment totaled 95,193. While Alexandria's economy was somewhat stable, the City did feel the impact of major changes in federal government spending. In part this is due to Alexandria's geographical location as an inner suburb to Washington, DC. It is also due to a mix of higher paying jobs in Alexandria. City employment has declined by approximately 5.2 percent over the past decade, while average annual pay has increased by 11.7 percent (inflationadjusted). The greatest employment growth has been in the public administration sector, which has grown by 105.2 percent. The greatest growth in average annual pay per job has come from the financial activities and information sectors, which have experienced inflation-adjusted wage growth of 10.2 percent and 18.25 percent over the past decade, respectively. The largest sectors by total wages are also professional scientific and technical services and public administration, which represented a combined 55.6 percent of all wages earned in the City. Because the City's federal employment is not as dependent appropriations, the number of employees in public administration remained stable as the U.S. Patent and Trademark Office (PTO), continues to need employees to assess and review increasingly complex patent applications. The National Science Foundation has recently completed its relocation to Alexandria. adding approximately 3,100 high level jobs to the City, and is expected to attract over 45,000 visitors annually to the foundation over the next several years.

One measure of the local economy is how economically sensitive City revenues fared. During FY 2017, the City showed improvement in some of these taxes. Overall, FY 2017 collections from the transient lodging tax compared to FY 2016 showed modest growth of 5.1 percent. The meals tax increased by 1.2 percent compared to the prior fiscal year. Revenues from sales tax were up 3.4 percent when measured against FY 2016 and personal property tax revenues on vehicles and business equipment showed a 4.7 percent increase over FY 2016.

The real estate tax base, which generates over half of the City's General Fund revenues continues to show steady but moderate growth. Total locally assessed real property increased in value by 2.07 percent compared to 2016. Residential real property increased by 1.75 percent while locally assessed commercial assessments increased by 2.5 percent. However, the office vacancy rate of 15.3 percent in the second quarter of 2017 is nearly one percent higher than one year earlier, but approximately two and a half percent lower than the office vacancy rate in neighboring Arlington County. The City's unemployment rate of 2.9 percent in June 2017 is just slightly higher than a year earlier, and still well below the national unemployment rate of 4.5 percent and the average for Virginia of 3.7 percent.

#### MAJOR INITIATIVES

Strong fiscal management remains a hallmark of Alexandria's City government and has enabled the City to respond to revenue declines, address priority needs, including public safety, public education, and modernization of heavily used recreation and library facilities. Alexandria is among a select group of cities in the United States to hold

the top AAA/Aaa bond ratings from two of Wall Street's major credit rating agencies (Standard & Poor's and Moody's Investors Service).

#### FINANCIAL CONDITION

The City government continues to be in very sound financial condition as demonstrated by the financial statements and schedules included in this report. Within the context of a fiscally prudent budget and careful management, the City has continued to provide a wide range of services, has achieved many of its program goals, and enhanced the quality of life in the City. The City's cash and investment position was strong throughout a very difficult fiscal year.

The relatively slow recovery from the national economic recession continued to exert pressure on maintaining services at existing levels. Keeping existing programs funded and salaries of public employees competitive, and addressing the expanding program needs of the community have required careful budgeting. The City Council has adopted a Strategic Plan to ensure that City resources remain focused on City priorities. The seven goals of the Strategic Plan are:

- Alexandria has quality development and redevelopment support for local businesses and a strong, diverse and growing local economy.
- 2. Alexandria respects, protects and enhances the health of its citizens and the quality of its natural environment.
- 3. A multimodal transportation network that supports sustainable land use and provides internal mobility and regional connectivity for Alexandrians.
- 4. Alexandria is a community that supports and enhances the well-being, success and achievement of children, youth and families.
- 5. Alexandria is financially sustainable, efficient; community oriented and values its employees.
- 6. The City protects the safety and security of its residents, businesses, employees and visitors.
- 7. Alexandria is a caring and inclusive community that values its rich diversity, history and culture.

The City Council's approved FY 2018 – 2027 Capital Improvement Program (CIP) totals \$2.1 billion, which is a \$443.0 million increase over last year's approved CIP, or 24.1 percent over last year's ten-year plan. Non-City funds including federal and state funds and private capital contributions contribute \$423.5 million of this total for FY 2018 – FY 2027. The City portion for the same time period is \$1.691 billion. A majority of this increase (\$367.7 million) is attributable to an increase in the investment in the City's sanitary sewer system in order to address combined sewer outfall issues. The City Council's Approved FY 2018 – 2027 CIP is a balanced 10-year plan in that all projects have identified funding sources.

Over the last five years, the City has maintained its fiscal strength as the result of the City Council's adoption of, and subsequent adherence to, the series of financial policies listed on page 10. These policies are aimed at (1) limiting debt and annual debt service requirements and (2) maintaining an appropriate General Fund balance to retain the City's AAA/Aaa bond ratings and to keep the City on firm financial footing. When City Council initially adopted the financial policies in 1987, the City's general obligation debt as a percentage of the real estate tax base was 1.4 percent. Because of the City's use of "pay-as-you-go" financing for many capital projects, the City has maintained superior debt ratios since their implementation in 1987. At the end of FY 2017, the City's debt to tax base ratio was just 1.38 percent (excluding self-supported sewer project related debt). The City's financial policies encourage the use of surplus General Fund revenues and resources derived from spending less than the full budget to fund capital projects.

Additional information on the City's financial status can be found in the Management's Discussion and Analysis section of this report.

#### GENERAL GOVERNMENT FUNCTIONS

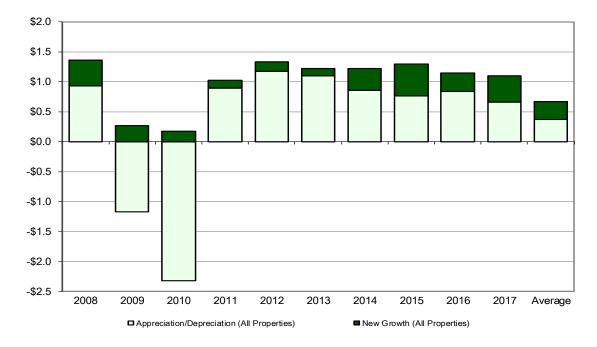
The following table shows that the overall real property assessed value for locally assessed property has increased by over \$3.2 billion since 2008. This includes a 2.0 percent increase from calendar year 2016 to 2017. Real property taxes, which are based on assessments as of January 1 of each year, are due in two payments. The first half of the real estate tax is due on June 15 and the second half of the tax is due on November 15.

## CHANGE IN ASSESSED VALUE OF REAL PROPERTY (Amounts in thousands of dollars)

Year	Residential Assessed Value	Residential % Increase (Decrease)	Commercial <sup>1</sup> Assessed Value	Commercial % Increase (Decrease)	Total <sup>2</sup> Assessed Value	Total % Increase (Decrease)
2008	20,139,614	(0.3)	14,963,203	6.6	35,102,817	2.5
2009	19,152,518	(4.9)	14,811,680	(1.0)	33,964,198	(3.2)
2010	18,203,922	(5.0)	13,615,344	(8.1)	31,819,266	(6.3)
2011	18,430,732	1.2	14,201,220	4.3	32,631,952	2.6
2012	18,715,708	1.5	15,066,990	6.1	33,782,698	3.5
2013	19,384,653	3.6	14,706,140	(3.3)	34,090,793	2.8
2014	20,314,910	4.8	15,020,272	2.1	35,335,182	3.7
2015	21,195,556	4.3	15,376,112	2.4	36,571,668	3.5
2016	21,713,190	2.4	15,886,156	3.3	37,599,346	2.8
2017	22,092,997	1.8	16,284,957	2.5	38,377,954	2.0

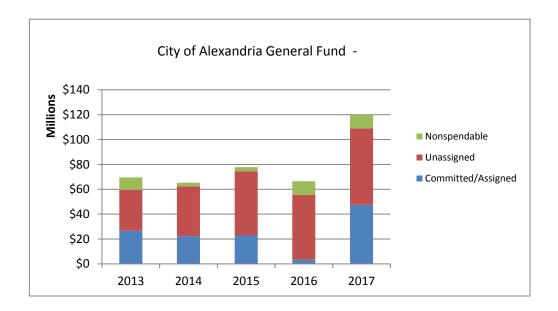
- 1. Includes apartment buildings.
- 2. Total assessed value includes only locally assessed property.

#### Change in Total Tax Base Tax Year 2008-2017



The chart above displays the increases and decreases in assessed values for the last 10 years as appreciation and depreciation of existing properties and new properties. (Each of the bars in the chart is comprised of single year snapshot and is not cumulative.)

The fund balance financial policies for the General Fund are one component of the City's overall financial strength and stability. At the end of FY 2017, the City's General Fund balance was \$120.0 million and included a non-spendable fund balance of \$10.9 million, several commitments and assignments totaling \$47.5 million, including \$18.3 million assigned for future capital funding, leaving a remaining unassigned fund balance of \$61.6 million. At the end of FY 2017 the City's ending General Fund balance condition was consistent with the City's established financial policies.



#### CAPITAL FINANCING AND DEBT MANAGEMENT

In conjunction with the annual operating budget preparation, the City Manager annually prepares a ten-year Capital Improvement Plan to provide for the financing of improvements to the City's public facilities. The first year of the program constitutes the capital budget for the current fiscal year; the remaining nine years serve as a planning guide. The City accounts for capital improvement expenditures in the Capital Projects Fund and finances the projects from the General Fund (including appropriations of Committed Fund Balance), general obligation debt, the sale of surplus property, and intergovernmental grant revenues. The City's Capital Improvement Plan for FY 2018 through FY 2027 represents \$1.7 billion of City-funded public improvements to the City's schools, public buildings, parks, and transportation systems. In addition, state and federal grants and other non-City sources will provide \$423.5 million in additional planned capital funding for the FY 2018—FY 2027 time-frame.

To continue a strategy of improving and then maintaining the City's creditworthiness, the City Council established the following key target and ceiling ratios as of June 30 of each year:

	Ceiling	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	Target
Debt as a Percentage of												
Fair Market Value	2.50%	0.73%	1.12%	1.15%	1.27%	1.36%	1.46%	1.50%	1.46%	1.39%	1.43%	N/A
Debt Per Capita as a												
Percentage of Per Capita												
Income1	4.50%	2.60%	3.70%	3.40%	3.80%	4.00%	4.30%	4.50%	4.40%	4.43%	4.39%	3.20%
Debt Service as a Percentage												
of General Governmental												
Expenditures2	12.00%	4.40%	4.40%	4.90%	5.30%	5.90%	6.50%	7.00%	7.50%	7.83%	7.53%	N/A
10-Year Debt Payout Ratio3	50% (floor)	-	-	-	-	-	-	-	-	-	70.27%	65.00%
General Fund Balance as a												
Percentage of General												
Fund Revenue:												
Unreserved	10%	12.00%	9.30%	11.10%		-		-	-	-		N/A
Spendable	(floor)				13.70%	13.20%	10.10%	10.20%	11.70%	12.88%	15.96%	
Undesignated	4% (floor)	5.20%	4.70%	5.30%		-		-				5.50%
Unassigned					5.30%	5.30%	5.60%	6.50%	8.00%	8.00%	9.00%	
Net Position as a Percentage of												
General Revenue	4% (floor)	19.00%	9.40%	11.80%	11.70%	14.20%	17.90%	20.20%	(5.97%)	(2.68%)	4.78%	5.50%

<sup>&</sup>lt;sup>1</sup> Per capita information from the U.S. Bureau of Economic Analysis, as revised

The adopted financial policies include the following:

- The City will increase its reliance on current revenue to finance its capital improvements.
- The City will consider a designation for 'pay-as-you-go' capital a priority when additional General Fund resources become available at the end of a fiscal year.
- The City will not use General Fund equity to finance current operations for periods of longer than two years.
- The City will annually prepare a 10-year Capital Improvement Plan.
- The City will not issue tax or revenue anticipation notes to fund governmental operations.
- The City will not issue bond anticipation notes for a term of longer than two years.

The City's General Obligation Bonds have the top available ratings which were reaffirmed in July 2017 as follows:

Moody's Investors Service
Aaa
Standard & Poor's
AAA

<sup>&</sup>lt;sup>2</sup> Data includes School Board and Library component units.

<sup>&</sup>lt;sup>3</sup> The establishment of a 10-Year Debt Payout Ratio target of 50% formalizes the City's current practice of structuring debt with level principal payments. This is a new debt ratio that was adopted by City Council on May 4, 2017.

#### BUDGETARY ACCOUNTING AND INTERNAL CONTROLS

The City Charter requires the City Manager to submit a balanced budget to City Council no later than the first regular meeting in April of each year. The School Board prepares the Schools' budget and transmits it to the City Manager. The City Manager then submits his or her recommendation to City Council for consideration. If Council does not adopt a budget before June 27, the budget submitted by the City Manager for the upcoming fiscal year has full force and effect as if Council had adopted it.

As a management tool, budgetary control is maintained in the General Fund at the character level (i.e., personnel, non-personnel, capital outlays) and by the encumbrance of estimated purchase amounts before the release of purchase orders to vendors. Management can transfer appropriations at the department appropriation level without approval from City Council. The City follows a similar procedure with the Special Revenue Fund, but the level of control is at the grant or program level. In the Capital Projects Fund, the level of control is at the project level. With the Schools' budget, the level of control is at the total appropriation level.

City management is responsible for establishing and maintaining internal controls designed to ensure that the assets of the City are protected from loss, theft, or misuse. Internal controls are intended to provide reasonable, but not absolute, assurance that these objectives are met. In addition to the examination of controls implemented by members of the Finance Department, the City's Internal Audit staff continually reviews and assesses the soundness and adequacy of the City's financial systems.

#### REPORT FORMAT

The City's Finance Department has prepared this Comprehensive Annual Financial Report to present all the information necessary to meet the needs of the many persons and groups that have an interest in the City's financial affairs. The objective of this report is to present financial information on a comparative basis with other governmental entities in Virginia and in accordance with established reporting standards. We believe the data is accurate in all material respects and is reported in a manner designed to present fairly the City's financial position and results of operations.

#### INDEPENDENT AUDIT

Section 5.18 of the City Charter requires an annual audit of the accounting and financial records of the City by independent certified public accountants. This section requires the auditors to examine the funds of the City in accordance with auditing standards generally accepted in the United States of America and the standards set forth in the Government Accountability Office's *Government Auditing Standards*. In addition, the auditors must conduct the compliance examinations required by the Single Audit Act Amendments of 1996, the related U.S. Office of Management and Budget's Uniform Grant Guidance, and the *Specifications for Audit of Counties, Cities and Towns* issued by the Auditor of Public Accounts of the Commonwealth of Virginia.

The Alexandria City Council has selected the firm of CliftonLarsonAllen LLP to perform these audit services. Their reports are presented in the Financial Section and the Single Audit Section of this report.

## CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE IN FINANCIAL REPORTING

The Government Finance Officers Association of the United States and Canada (GFOA) awarded the City of Alexandria a Certificate of Achievement for Excellence in Financial Reporting for the City's Comprehensive Annual Financial Report (CAFR) for the thirty-ninth consecutive year in 2016. The GFOA awards a Certificate to governmental units that exemplify excellence in financial reporting and conform to stringent reporting requirements promulgated by that Association and various authoritative bodies.

To earn a Certificate of Achievement, a CAFR must tell its financial story clearly, thoroughly, and understandably. The report must be efficiently organized, employ certain standardized terminology and formatting conventions, minimize ambiguities and potentials for misleading inference, enhance understanding of current generally accepted accounting theory, and demonstrate a constructive "spirit of full disclosure."

A Certificate is valid for a period of one year only. The City believes our current report continues to conform to the Certificate of Achievement Program requirements and standards. We are submitting it to GFOA to determine its eligibility for another certificate for FY 2017.

#### REPORTING REQUIREMENTS

As required by the U.S. Securities and Exchange Commission Rule 15c2-12, the City has agreed for the benefit of the owners of City general obligation bonds and joint enterprise waste-to-energy-revenue bonds, to provide each nationally recognized municipal securities information repository and to any appropriate state information depositor, if any is hereafter created, certain financial information not later than 270 days after the end of each of its fiscal years, commencing with the fiscal year ended June 30, 1996. The City is currently in compliance with the new arrangement to file this information through the Electronic Municipal Market Access (EMMA) website which is the comprehensive source for official statements, continuing disclosure documents, advance refunding documents and real time trade price information on all municipal securities This CAFR provides the 15c2-12 general bond obligation bond information, which includes the "Debt Statement" found in Note 9 of Notes to the Financial Statements, a "Five Year Summary of General Fund Revenues and Expenditures" found in Table XXII, a summary of debt found in Table XXIII (Summary of Total General Obligation Bonds Debt Service), and "Tax Revenues by Source" found in Table III.

#### **ACKNOWLEDGMENTS**

We would like to express our appreciation to everyone in the City who assisted with and contributed to the preparation of this report. Special recognition is extended to the Accounting Division for their dedicated pursuit of excellence and leadership in financial reporting.

Respectfully submitted,

Kendel Taylor, MPA

Director of Finance

Ian Greaves, Ph.D.

Comptroller



#### Government Finance Officers Association

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Alexandria Virginia

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2016

Executive Director/CEO

# FINANCIAL SECTION



### INDEPENDENT AUDITORS' REPORT





#### INDEPENDENT AUDITORS' REPORT

The Honorable Mayor and Members of the City Council City of Alexandria, Virginia

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Alexandria, as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the entity's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the City of Alexandria Library System, a discretely presented component unit, which represents 3.3 percent of the assets, -2.0 percent of the net position, and 2.6 percent of the revenues of the aggregate discretely presented component units. Those financial statements were audited by other auditors, whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for the City of Alexandria Library System, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and the Specifications for Audits of Counties, Cities and Towns, issued by the Auditor of Public Accountants of the Commonwealth of Virginia (Specifications). Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. The financial statements of the City of Alexandria Library System were not audited in accordance with *Government Auditing Standards*.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.



We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Alexandria as of June 30, 2017, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management discussion and analysis, the budgetary comparison schedules, notes to the budgetary comparison schedules, and the Public Employee Retirement System-Primary Government schedules, as identified in the accompanying table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Alexandria's basic financial statements. The combining and individual nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, is also presented for purposes of additional analysis and is not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory section and statistical tables, as listed in accompanying table of contents, has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

#### Other Reporting Required by Government Auditing Standards

Ston Larson Allen LLP

In accordance with *Government Auditing Standards*, we have also issued our report dated November 10, 2017, on our consideration of the City of Alexandria's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the result of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Alexandria's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

Arlington, Virginia November 10, 2017



# MANAGEMENT'S DISCUSSION AND ANALYSIS



#### MANAGEMENT'S DISCUSSION AND ANALYSIS

The following discussion and analysis of the City of Alexandria's financial performance provides an overview of the City's financial activities for the fiscal year ended June 30, 2017. Please read it in conjunction with the transmittal letter at the front of this report and the City's financial statements, which follow this section.

#### FINANCIAL HIGHLIGHTS FOR FY 2017

The City's total Net Position, excluding component units, on the governmental-wide basis, increased approximately \$47.8 million from \$396.0 million, as restated, to \$443.8 million at June 30, 2017. The amount of the restatement was \$23.2 million for Governmental Activities and (\$23.2) million for Component Units. This is the result of implementing GASB Statement No. 80, Blending Requirements for Certain Component Units-an Amendment of GASB Statement No. 14. The Alexandria Transit Company (ATC) is a not-for profit corporation in which the City of Alexandria's primary government is the sole corporate member. ATC was previously reported as a component unit, but as of fiscal year 2017, it is reported as part of the primary government.

The government-wide activities had an unrestricted net position of \$32.3 million (Exhibit I) at June 30, 2017, an increase of \$49.6 million from FY 2016. On a government-wide basis for governmental activities, the City's general revenues of \$681.2 million were \$47.8 million more than the \$633.4 million of expenses, net of program revenue (Exhibit II).

The General Fund, on a current financial resource basis, reported revenues, and other financing sources in excess of expenditures and other financing uses by \$25.3 million (Exhibit IV) after making a budgeted \$36.2 million transfer to the capital projects fund and a \$50.1 million transfer to the special revenue fund.

#### USING THE FINANCIAL SECTION OF THIS COMPREHENSIVE ANNUAL FINANCIAL REPORT

This Comprehensive Annual Financial Report consists of four sections: introductory, financial, statistical, and single audit. As the following chart shows, the financial section of this report has four components - management's discussion and analysis (this section), the basic financial statements, the required supplementary information and the other supplementary information.

#### **Components of the Financial Section** Management's Basic Financial Required Other Discussion and Statements . Supplementary Supplementary Analysis Information Information Fund Financial Independent Government-Component Unit Notes to the Auditor's Wide Financial Financial Financial Statements Statements Report Statements Summary

#### GOVERNMENT-WIDE FINANCIAL STATEMENTS

The government-wide financial statements report information about the City as a whole using accounting methods similar to those used by private-sector companies. The government-wide financial statements provide both long-term and short-term information about the City's overall financial position. The Statement of Net Position and the Statement of Activities, which are the government-wide statements, report information about the City as a whole and about its activities in a way that illustrates this information. These statements include all assets, liabilities, deferred outflows, and deferred inflows using the accrual basis of accounting. All the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the City's net position and changes in net position. The City's net position is the difference between (1) assets and deferred outflows of resources, and (2) liabilities and deferred inflows of resources. Net position should be displayed in three components: Net investment in capital assets, Restricted, and Unrestricted. Over time, increases or decreases in the City's net position are indicators of whether its financial health is improving or deteriorating. Other nonfinancial factors need to be considered, such as changes in the City's property tax base and the condition of the City's infrastructure, to assess the overall health of the City.

The Statement of Net Position and the Statement of Activities include the following:

<u>Governmental activities</u>—Most of the City's basic services are reported here: General government, judicial administration, public safety, public works, library services, health and welfare, transit, culture and recreation, community development, and education.

<u>Component units</u> —The City included two separate legal entities in its report - The City of Alexandria School Board and the Alexandria Library. Although legally separate, these component units are included because the City is financially accountable for them, and provides operating and capital funding to them.

#### FUND FINANCIAL STATEMENTS

The fund financial statements provide additional information about the City's most significant funds, not the City as a whole. The fund financial statements focus on the individual parts of the City's government.

The City has three kinds of funds:

Governmental funds—Most of the City's basic services are included in governmental funds, which focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out, and (2) the balances left at year end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps the reader determine whether there are greater or fewer financial resources that can be spent in the near future to finance the City's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, additional information is provided at the bottom of the governmental funds statements that explains the relationship (or differences) between them.

<u>Proprietary funds</u>—Services for which the City charges customers or City users a fee are generally reported in proprietary funds. Proprietary funds, like the government-wide statements, provide both long- and short-term financial information.

The City uses an internal service fund (one kind of proprietary fund) to report activities that provide supplies and services for the City's other programs and activities. The Equipment Replacement Reserve Fund is the City's only internal service fund. Its primary purpose is to provide for the accumulation of money to replace capital equipment used in City operations.

<u>Fiduciary funds</u>—The City is the trustee or fiduciary for its employees' pension plans and employee benefit trusts. It is also responsible for other assets (known as agency funds) that, because of a trust arrangement, can be used only for the trust beneficiaries. The City is responsible for ensuring that the assets reported in these funds are used for their intended purposes. All the City's fiduciary activities are reported in a separate statement of fiduciary net position and a statement of changes in fiduciary net position. Agency funds are City custodial funds used to provide accountability of client monies, for which the City is custodian. The City excludes pension plans and agency funds from the City's government-wide financial statements because the City cannot use these assets to finance its operations.

#### FINANCIAL ANALYSIS OF THE CITY AS A WHOLE

#### **Statement of Net Position**

The following table presents the condensed Statement of Net Position:

Table 1 Summary of Net Position As of June 30, 2017 and 2016 (in millions)

	<b>Primary Government</b>									
	Governmental					Component				
		Acti	vities			Units				
		2017		2016		2017		2016		
ASSETS:										
Current and other assets	\$	772	\$	681	\$	93	\$	99		
Capital assets		829		800		12		31		
Total Assets	<u> </u>	1,601		1,481		105		130		
<b>Deferred Outflows</b>		43		64		60		34		
LIABILITIES:										
Other Liabilities		57		59		36		38		
Long-term liabilities		665		626		13		11		
Net Pension Liability		188		203		260		227		
<b>Total Liabilities</b>		910		888		309		276		
Deferred Inflows		290		284		16		29		
NET POSITION:										
Net Investment in Capital Assets		389		373		10		31		
Restricted		22		17		6		12		
Unrestricted		33		(17)		(176)		(185)		
<b>Total Net Position</b>	\$	444	\$	373	\$	(160)	\$	(142)		

Amounts may not add due to rounding

The City implemented GASB Statement No. 80 effective July 1, 2016. The 2016 amounts presented have not been restated to reflect the implementation of GASB No. 80.

The City's Net Position, (which is the City's bottom line) increased 12 percent, or \$48.0 million from its restated Net Position of \$396.0 million to \$444.0 million. The increase is primarily attributable to a decrease in net deferred outflows of resources related to pensions and an increase in long-term liabilities due to bonds.

#### **Statement of Activities**

The following chart shows the revenue and expenses of the governmental activities:

Table 2 **Summary of Changes in Net Position** For the Fiscal Years Ended June 30, 2017 and 2016 (in millions)

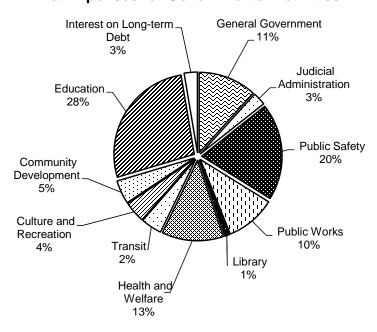
	Pr	imary G	lovern	ment				
	Governmental Activities				Component			
						Units		
	2	017	2	016	2	2017	2	2016
REVENUES								
Program revenues:								
Charges for services	\$	63	\$	62	\$	3	\$	7
Operating grants and contributions		66		47		21		19
Capital grant/contributions		19		7		-		-
General revenues:								
Property taxes		474		438		-		-
Other taxes		139		136		-		-
Other		52		67		40		39
Payment to/from City		17				233		222
<b>Total Revenues</b>		830		757		297		287
EXPENSES								
General Government		92		66		_		_
Judicial Administration		20		20		_		_
Public Safety		152		149		-		-
Public Works		79		71		-		-
Library		7		7		8		7
Health and Welfare		97		95		-		-
Transit		33		22		-		19
Culture and Recreation		33		33		-		-
Community Development		37		33		-		-
Education		211		211		285		252
Interest on Long-term Debt		21		21		-		-
<b>Total Expenses</b>		782		728		293		278
Change in Net Position		48		28		4		9
Net Position beginning of Year, restated		396		345		(164)		(151)
Net Position end of Year	\$	444	\$	373	\$	(160)	\$	(142)

Amounts may not add due to rounding
The City implemented GASB Statement No. 80 effective July 1, 2016. The 2016 amounts presented have not been restated to reflect the implementation of GASB No. 80

#### **REVENUES**

For the fiscal year ended June 30, 2017, revenues from governmental activities totaled \$830.0 million. Real estate tax revenues, the City's largest revenue source, reflecting the recognition of the taxes associated with the last half of calendar year 2016 and the first half of calendar year 2017 real property tax billings, were \$424.5 million. The increase in tax revenues is primarily attributable to an increase in the City's assessed real property tax base and an increase in tax rate from \$1.073 to \$1.13 per \$100 of assessed value in calendar year 2017. The component units' Net Position was restated to \$4.4 due to the implementation of GASB 80 as of July 1, 2016.

#### **Net Expenses for Governmental Activities**



#### **EXPENSES**

For the fiscal year ended June 30, 2017, expenses for governmental activities totaled \$781.9 million reflecting an increase of \$53.8 million is primarily due to an increase in new transit initiatives and the effect of GASB Statement No. 80 implementation.

Education continues to be one of the City's highest priorities. Capital funding included \$21.3 million in addition to the City's operating subsidy to the Schools of \$204.0 million.

#### FINANCIAL ANALYSIS OF THE CITY'S FUNDS

For the fiscal year ended June 30, 2017, the governmental funds reflect a combined fund balance of \$410.7 million (Exhibit III). The Governmental fund balance increase of \$77.9 million is primarily due to the issuance of General Obligation Bonds.

- The General Fund contributed \$28.2 million to pay-as-you-go financing of capital projects.
- The City contributed \$204.0 million to the schools for operations.

- The City spent \$81.3 million in the Capital Projects Fund primarily to fund school projects and the new Transit initiatives.
- The Northern Virginia Transportation fund received \$6.9 million in taxes for transportation.
- The Potomac Yard fund received \$10.1 million in real estate taxes to be used to build a Metrorail station.
- NVTA and Potomac Yard are special revenue funds.

Except for non-spendable and restricted fund balances (Exhibit III), there are no significant limitations on fund balances that would affect the availability of fund resources for future uses.

#### GENERAL FUND BUDGETARY HIGHLIGHTS

Table 3
General Fund Budget
(in millions)

	FY 2017							
	Orginal		Amended					
	Bu	dget	Budget		A	tual		
Revenues, Transfers, and Other Financial Sources								
Taxes	\$	451	\$	451	\$	461		
Other Local Taxes		131		131		132		
Transfers and Other		97		97		101		
Total		679		679		694		
Expenditures, Transfers, and								
Other Financial Uses								
Expenditures		389		397		379		
Transfers and Other		290		290		290		
Total		679		687		669		
Change in Fund Balance	\$		\$	(8)	\$	25		

Amounts may not add due to rounding

Revenues and other financing sources exceeded expenditures and other financing uses by \$25.0 million in the General Fund for FY 2017.

Actual General Fund revenues and other financial sources exceeded the original budget by \$15.0 million and exceeded the amended budget by \$15.0 million during FY 2017. Including supplemental appropriations, actual General Fund expenditures were below the original budget by \$10.0 million, while General Fund expenditures were less than the amended budget by \$18.0 million. The increase in revenue is primarily due to an increase in the tax rate, which resulted in an increase in committed funds.

During FY 2017, City Council amended the budget three times. These budget amendments, or supplemental appropriation ordinances, were primarily for the following purposes:

- To reappropriate monies to pay for commitments in the form of encumbrances established prior to June 30, 2016, but not paid by that date.
- To reappropriate monies to pay for projects budgeted for FY 2016 but not completed before the end of the fiscal year.
- To reappropriate grant, donation and other revenues authorized in FY 2016 or earlier, but not expended or encumbered as of June 30, 2016.
- To appropriate grants, donations, and other revenues accepted or adjusted in FY 2017.

#### **CAPITAL ASSETS**

At the end of FY 2017, the City's governmental activities had invested cumulatively \$829.3 million (see Note 5) in a variety of capital assets and infrastructure, as reflected in the following schedule, which represents a net increase of \$6.5 million.

Table 4
Governmental Activities
Capital Assets
(in millions)

	<b>Balance</b> 30-Jun-16	Net Additions/ (Deletions)	Balance 30-Jun-17
Non-Depreciable Assets			
Land and Land Improvements	\$113.1	\$0.1	\$113.2
Construction in Progress	20.2	15.4	35.6
Other Capital Assets			
Intangible Assets	25.7	-	25.7
Buildings	665.1	5.6	670.7
Infrastructure	263.6	12.8	276.4
Furniture and Other Equipment	142.0	13.0	155.0
Accumulated Depreciation on Other			
Capital Assets	(406.9)	(40.4)	(447.3)
Total Capital Assets, As Restated	\$822.8	\$6.5	\$829.3

Amounts may not add due to rounding

The City implemented GASB Statement No. 80 effective July 1, 2016.

The FY 2018—FY 2027 Approved Capital Improvement Program (CIP), which was approved by City Council on May 4, 2017, sets forth a 10-year program with \$1.7 billion in new City funding and \$423.5 million in other non- City sources for public improvements for the City and the Alexandria City Public Schools.

This represents (in City funding) an increase of approximately \$443.0 million above the FY 2017—FY 2026 CIP. For purpose of comparison the Approved FY 2017—FY 2026 CIP totaled \$1.2 billion in total funding, of which \$428.3 million was from non-City sources.

#### LONG-TERM DEBT

At the end of FY 2017, the City had \$557.2 million in outstanding general obligation bonds, an increase of \$34.5 million over last year's debt of \$522.7 million, due to the issuance of new Bonds. More detailed information about the City's long-term liabilities is presented in Note 9 to the financial statements.

During 2017, Moody's Investors Services, Inc. and Standard & Poor's (S&P) credit rating agencies reaffirmed the City's triple-A bond ratings. The City received its first triple-A rating from Moody's in 1986 and from S&P in 1992. Standard and Poor's Financial Management Assessment concluded that the City's financial practices were "strong."

The Commonwealth of Virginia limits the amount of general obligation debt the City can issue to 10 percent of the assessed value of real property within the City. The City's outstanding debt is significantly below, or less than one-tenth of this state law limit—which would equate to \$3.3 billion for the City.

During fiscal year 2017, the City Council issued \$73.7 million in General Obligation Bonds with a premium of \$10.5 million and a true interest cost of 2.1 percent. The \$73.7 million General Obligation bonds will be used to finance certain capital improvement projects including the continuing commitment in public school facilities. See details in footnotes 5 and 9 of this document for additional information.

During fiscal year 2017, the City issued General Obligation Refunding Bonds of \$34.2 million with an effective interest rate of 1.9 percent. The net proceeds were used to purchase U.S. Government Securities. The bonds will achieve a savings of \$2,416 million in future debt service payments over the next 16 years and economic gain of \$2,129 million.

The Primary Government recorded a 'due from other funds' in reference to a loan to the Alexandria Transit Company for \$300,000. The amount was offset in the Primary Government's long-term liabilities due in more than one year.

The City did not issue any short-term debt or have any short-term debt outstanding during FY 2017. Other short-term liabilities represent unclaimed money and deposits.

#### **ECONOMIC FACTORS**

The number of jobs in the city decreased slightly in FY 2017. As of March 2017, the number of Alexandria jobs totaled 95,581 (the latest data available from the Virginia Employment Commission). Tourism improved slightly, with lodging tax showing an increase of 4.8 percent in FY 2017 from all sources.

As of 2015 (the latest data available from the U.S. Bureau of Economic Analysis), the city per capita personal income of \$82,683 remains one of the highest in the United States, and is the second highest of any major jurisdiction in Virginia. The city office vacancy rate stood at 15.3 percent by the end of FY 2017.

#### CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the City's finances and to demonstrate the City's accountability for the money it receives. Questions concerning this report or requests for additional financial information should be directed to Kendel Taylor, Director of Finance, City Hall, P.O. Box 178, Alexandria, VA 22313, kendel.taylor@alexandriava.gov, telephone (703) 746-3900, or visit the City's web site at alexandriava.gov.

# BASIC FINANCIAL STATEMENTS



# CITY OF ALEXANDRIA, VIRGINIA Statement of Net Position June 30, 2017

### Exhibit I

	Prim	ary Government			
		overnmental	Component		
		Activities	Units		
ASSETS					
Cash and Cash Equivalents	\$	269,782,630	\$	74,766,307	
Cash and Investments with Fiscal Agents		163,939,499		3,281,663	
Receivables, Net		287,115,176		525,658	
Long-term Portion of Notes Receivable		-		-	
Accrued Interest		65,659		-	
Due From Other Funds		-		-	
Due From Other Governments		39,329,509		6,298,594	
Inventory of Supplies		3,364,245		488,811	
Prepaid and Other Assets		8,394,630		1,671,870	
Net OPEB Asset		-		1,787,961	
Net Pension Asset		-		4,430,531	
Capital Assets:					
Land and Construction in Progress		148,833,309		1,044,772	
Other Capital Assets, Net		680,428,774		10,953,785	
Capital Assets, Net	-	829,262,083		11,998,557	
Total Assets		1,601,253,431		105,249,952	
Total Tabbeth	-	1,001,222,131		103,219,932	
DEFERRED OUTFLOWS					
Deferred Pension Outflows		36,194,517		59,979,004	
Deferred Gain on Refunding Bonds		6,479,722		-	
Total Deferred Outflows of Resources		42,674,239		59,979,004	
		_	'		
LIABILITIES					
Accounts Payable		16,125,233		5,164,845	
Accrued Wages		9,695,778		27,791,617	
Accrued Liabilities		4,115,388		_	
Unearned Revenue		4,801,105		3,670,771	
Other Short-term Liabilities		18,429,003		-	
Due To Other Funds		-		_	
Deposits		3,992,381		-	
Long-term Liabilities Due Within One Year		56,844,964		2,445,484	
Long-term Liabilities Due in More Than One Year		607,540,109		10,762,956	
Net Pension Liability		188,496,040		259,630,000	
Total Liabilities		910,040,000		309,465,673	
DEFFERED INFLOWS					
Deffered Tax Revenues		278,023,411		-	
Deferred Pension Inflows		12,078,424		16,187,255	
Total Deferred Inflows of Resources		290,101,835		16,187,255	
NET POSITION					
Net Investment in Capital Assets		389,073,055		9,511,917	
Restricted for:					
Affordable Housing		1,990,659		-	
Special Projects		20,406,115		-	
Educational Projects		-		5,699,396	
Unrestricted		32,316,006		(175,635,285)	
Total Net Postion	\$	443,785,835	\$	(160,423,972)	
		· · ·		<u> </u>	

# CITY OF ALEXANDRIA, VIRGINIA

# Statement of Activities

# For the Fiscal Year Ended June 30, 2017

Exhibit II

							Net (Expense)	Revenue	and
			Program Revenues				Changes in N	let Posit	ion
Functions/Programs	Expenses	Charges for Services	Operating Grants & Contributions	Capital Gra & Contributi			ary Government overnmental Activities		Component Units
Primary Government:									
Governmental Activities:	01.544.155	¢ 2.524.040	<b>4 502.151</b>	do.	5 050 0 5 t	<b>.</b>	(02.024.000)	Φ.	
General Government	\$ 91,644,156		\$ 702,151	\$	5,272,264	\$	(82,034,800)	\$	-
Judicial Administration	20,555,815	1,333,339	525,842		-		(18,696,634)		-
Public Safety	152,204,265	10,504,183	9,643,347	_	-		(132,056,735)		-
Public Works	78,933,277	31,997,119	887,661		3,254,334		(32,794,163)		-
Library	6,863,312	- 105 515	-		-		(6,863,312)		-
Health and Welfare	96,916,231	5,495,647	33,469,673		-		(57,950,911)		-
Transit	32,845,453	4,322,507	519,495		-		(28,003,451)		-
Culture and Recreation	33,383,469	4,967,877	1,809,819		568,997		(26,036,776)		-
Community Development	37,054,150	767,811	18,786,587		-		(17,499,752)		-
Education	210,743,389	-	-		-		(210,743,389)		-
Interest on Long-term Debt	20,724,997			·	-		(20,724,997)		
Total Governmental Activities	781,868,514		66,344,575		9,095,595		(633,404,920)		
Total Primary Government	781,868,514	63,023,423	66,344,575		9,095,595		(633,404,920)		
Component Units: Library School Board Total Component Units	7,625,413 285,026,709 \$ 292,652,122	450,314 2,296,088 \$ 2,746,402	169,476 20,667,915 \$ 20,837,391	\$	- - -		- - -		(7,005,623) (262,062,706) (269,068,329)
Total Component Circle	4 2,2,002,122	General Revenues	Ф 20,037,391	Ψ					(203,000,323)
		Property Taxes: Real Estate					424,452,784		
		Personal Property					49,693,564		-
		Other Local Taxes:					49,093,304		-
		Business License					33,751,755		
		Local Sales					32,360,983		_
		Meals					18,878,758		_
		Transient Lodging					13,542,901		_
		Utility					12,286,675		_
		Communications S	Sales				10,972,817		_
			ense, Recordation, and	1 other local			17,017,952		_
		Other Governmental		a other local			17,017,202		
			operating expenditures	s - ATC			12,086,552		210,883,809
			ns to Alexandria Tran				4,395,833		21,298,309
		Grants & Contributi	ons Not Restricted to	Specific Programs			34,766,829		40,375,579
		Interest and Investme	ent Earnings				5,515,144		241,036
		Miscellaneous					11,479,329		628,595
		Total General	Revenues			-	681,201,876	-	273,427,328
		Change in Net	Postion				47,796,956		4,358,999
		Net Position at Begin	ning of Year, as restat	ed			395,988,879		(164,782,971)
		Net Position at End o	f Year			\$	443,785,835	\$	(160,423,972)

# CITY OF ALEXANDRIA, VIRGINIA Balance Sheet

#### Balance Sheet Governmental Fund As of June 30, 2017

Exhibit III

	General	Special Revenue	Capital Projects	Alexandria Transit Company	Total Governmental Funds
ASSETS					
Cash and Cash Equivalents	\$ 124,769,109	\$ 77,120,598	\$ 54,862,322	\$ 49,533	\$ 256,801,562
Cash and Investments with Fiscal Agents	-	-	163,939,499	-	163,939,499
Receivables, Net	281,992,311	4,161,165	=	961,700	287,115,176
Accrued Interest	65,659	-	-	-	65,659
Due From Other Funds	300,000	-	-	-	300,000
Due From Other Governments	32,109,098	7,203,597	-	16,814	39,329,509
Inventory of Supplies	2,669,726	1.500	45 400	694,519	3,364,245
Prepaid and Other Assets  Total Assets	8,305,222 450,211,125	1,500 88,486,860	45,400 218,847,221	42,508 1,765,074	8,394,630 759,310,280
LIABILITIES Accounts Payable	5,366,613	3,406,397	6,526,988	112,078	15,412,076
Due to Other Governments	202,620	3,400,397	0,320,788	-	202,620
Accrued Wages	7,292,088	2,146,818	30,896	225,976	9,695,778
Other Liabilities	17,786,840	-	4,420	637,743	18,429,003
Deposits	3,992,381	-	-	-	3,992,381
Due to Other Funds	-	-	-	300,000	300,000
Unearned Revenue	4,801,105				4,801,105
Total Liabilities	39,441,647	5,553,215	6,562,304	1,275,797	52,832,963
DEFERRED INFLOWS					
Deferred Inflows	290,763,195	5,029,312			295,792,507
FUND BALANCES					
Non-Spendable	10,917,115	-	-	-	10,917,115
Restricted	-	22,396,773	-	-	22,396,773
Committed	11,737,149	55,507,560	212,284,917	-	279,529,626
Assigned Unassigned	35,789,849 61,562,170	-	-	- 489,277	35,789,849 62,051,447
Total Fund Balances	120,006,283	77,904,333	212,284,917	489,277	410,684,810
Total Liabilities and Fund Balances	\$ 450,211,125	\$ 88,486,860	\$ 218,847,221	\$ 1,765,074	· · · · · · · · · · · · · · · · · · ·
	financial resource reported in the g (2) Other long-term	sed in governmental ac ces and therefore are no covernmental funds. (No assets are not availab	(ote 5) le to pay for current		789,722,467
		governmental funds. (N			24,248,818
		s of resources related		`	(12,078,424)
			d to Pensions (Note 17		36,194,517
	of equipment rep	placement to City Dep	nagement to charge the artments; and, therefor e included in governme	e, the assets and	
		Statement of Net Posit		intar .	27,888,024
			d in to the primary gov	ernment, and	,,,,,,
			included in governmenta		
		t Postion. (Note 5)			24,122,123
		ities, including bonds pa	avable, are not		,,
		lities in the government			(856,996,500)
	r seed and more	Net Position of Gover			\$ 443,785,835
					-,,

# CITY OF ALEXANDRIA, VIRGINIA

# Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds For the Fiscal Year Ended June 30, 2017

Exhibit IV

_	General	Special Revenue	Capital Projects	Alexandria Transit Company	Total Governmental Funds
REVENUES	A 450 074 100	d 12 0 10 10 5	do.	d.	# 450.000.c54
General Property Taxes Other Local Taxes	\$ 460,874,188 131,900,663	\$ 12,048,486 6,911,178	\$ -	\$ -	\$ 472,922,674 138,811,841
Permits, Fees, and Licenses	2,713,962	6,830,019	_	_	9,543,981
Fines and Forfeitures	4,907,527	-	_	_	4,907,527
Use of Money and Property	5,515,144	728,034	1,486,306	-	7,729,484
Charges for Services	19,419,892	19,900,505	41,259	4,322,507	43,684,163
Intergovernmental Revenue	56,444,434	47,934,221	12,149,257	519,495	117,047,407
Miscellaneous	1,874,317	10,139,046	4,448,674	60,834	16,522,871
Total Revenues	683,650,127	104,491,489	18,125,496	4,902,836	811,169,948
EXPENDITURES					
Current Operating:	10.222.550	1 105 215			50.020.004
General Government	49,333,658	1,495,346	-	-	50,829,004
Judicial Administration Public Safety	19,228,767 138,831,088	840,143 7,847,606	-	-	20,068,910 146,678,694
Public Works	34,554,827	8,814,142	-	-	43,368,969
Library	6,863,312	5,614,142	_	_	6,863,312
Health and Welfare	20,444,776	76,015,511	_	_	96,460,287
Transit	8,450,237	-	_	19,999,383	28,449,620
Culture and Recreation	24,326,744	2,003,969	-	-	26,330,713
Community Development	18,891,892	15,952,297	-	-	34,844,189
Education	204,032,628	-	21,298,309	-	225,330,937
Debt Service:					
Principal	43,300,000	-	-	-	43,300,000
Interest and Other Charges	21,490,252	-	-	-	21,490,252
Capital Outlay			81,389,902		81,389,902
Total Expenditures	589,748,181	112,969,014	102,688,211	19,999,383	825,404,789
Excess (Deficiency) of Revenues (Under) Expenditures	93,901,946	(8,477,525)	(84,562,715)	(15,096,547)	(14,234,841)
OTHER FINANCING SOURCES (USES)	)				
Issuance of Debt	-	-	73,735,000	-	73,735,000
Sale of land	-	-	4,401,600	-	4,401,600
Issuance of Refunding Bonds	34,168,000	-	10.460.499	-	34,168,000
Bond Premium (Discount) Payment to Refunded Bonds Escrow Agent	(34,017,394)	-	10,469,488	-	10,469,488 (34,017,394)
Capital Contribution	-	-	-	4,395,833	4,395,833
Transfers In	10,414,477	50,122,791	36,151,545	12,086,552	108,775,365
Transfers Out Total Other Financing Sources and	(79,136,615)	(30,220,223)	(34,585)	16,482,385	(109,391,423) 92,536,469
lotal Other Financing Sources and	(68,571,532)	19,902,308	124,723,048	10,462,363	92,330,409
Net Change in Fund Balance	25,330,414	11,425,043	40,160,333	1,385,838	78,301,628
Fund Balance at Beginning of Year	94,525,932	66,479,290	172,124,584	23,225,562	
Increase/(Decrease) in Reserve for Invento	149,937			-	149,937
Fund Balance at End of Year	\$ 120,006,283	\$ 77,904,333	\$ 212,284,917	\$ 24,611,400	
Adjustments for the State  (1) Repayment of bond post expenditure and other reduces long-term liab	rincipal and payme financing uses in th	nt to bond escrow ag e govermental finds, l	ent are reported as a but the repayment	un	77,317,394
(2) Governmental funds re depreciation expense t	eport capital outlay	s as expenditures wh			77,317,394
by which new capital a (3) Governmental funds re	_	-	_		5,214,068
of activities the cost of	f pension benefits e	arned net of employe	ee contributions is re	eported	
as pension expense.					3,102,255
(4) Revenues in the Staten	nent of Activities tl	hat do not provide cu	rrent financial resou	rces are	
not reported as revenu	es in the governmen	ntal funds. (Note 4)			1,223,674
(5) Issuance of debt, refun	_		t financial resources	to	-,,
governmental funds, by Position. (Note 9)		=			(118,372,488)
(6) Some expenses reporter resources and therefore			•		(4,413,693)
(7) The net revenue of the	-	-			(4,413,073)
reported in capital out				it VI)	5,274,181
reported in capital out	ш, з аволе) із теро.	nea with government	activities. (EAIII01	· · · · · · ·	\$ 47,796,956

# CITY OF ALEXANDRIA, VIRGINIA

# Statement of Net Position Proprietary Funds- Internal Service Fund June 30, 2017

Exhibit V

ASSETS	
Current Assets:	
Cash and Cash Equivalents	\$ 12,981,068
Receivables	-
Due from Other Governments	-
Inventory of Supplies	-
Prepaid and Other Assets	 -
Total Current Assets	 12,981,068
Capital Assets:	
Land	
Buildings and Equipment	49,578,851
Less Accumulated Depreciation	 (34,161,358)
Capital Assets, Net	15,417,493
Total Assets	28,398,561
LIABILITIES	
Current Liabilities:	
Accounts Payable	510,537
Accrued Wages	-
Other Short Term Liabilities	-
Due to Other Funds	-
Total Liabilities	 510,537
NET POSITION	
Net Investment in Capital Assets	15,417,493
Unrestricted Net Position	12,470,531
Total Net Position	 27,888,024
	<u> </u>
Total Liabilities and Net Position	\$ 28,398,561

# CITY OF ALEXANDRIA, VIRGINIA Statement of Revenue, Expenses, and Change in Net Position Proprietary Funds – Internal Service Fund For the Fiscal Year Ended June 30, 2017

Exhibit VI

OPERATING REVENUES Charges for Services Miscellaneous	\$ 4,832,523
<b>Total Operating Revenues</b>	4,832,523
OPERATING EXPENSES Personnel Services Contractual Services Materials and Supplies	- - 174,400
Other Charges Depreciation Total Operating Expenses	5,839,760 6,014,160
Operating Income (Loss)	(1,181,637)
NON-OPERATING REVENUES (EXPENSES) Total Non-Operating Expenses	<u>-</u>
Net Profit (Loss) Before Transfers and Contributions	(1,181,637)
Capital Contribution	-
Transfers In	1,123,558
Transfers Out	(507,500)
Total Net Transfers	616,058
Change in Net Position Net Position at Beginning of Year Net Position at End of Year	\$ (565,579) 28,453,603 27,888,024

### CITY OF ALEXANDRIA, VIRGINIA

# **Statement of Cash Flows**

# Proprietary Funds – Internal Service Fund For the Fiscal Year Ended June 30, 2017

### **Exhibit VII**

CASH FLOWS FROM OPERATING ACTIVITIES	
Receipts From Customers	\$ 4,832,523
Reduction in Payments to Suppliers	185,029
Payment to Employees	 
Net Cash Provided by Operating Activities	 5,017,552
CASH FLOWS FROM NONCAPITAL	
FINANCING ACTIVITIES	
Transfers to Other Funds	1,123,558
Transfers from Other Funds	(507,500)
Receipts from Other Nonoperating Revenue  Net Transfers	 - (16.050
Net Transfers	 616,058
CASH FLOWS FROM CAPITAL AND	
RELATED FINANCING ACTIVITIES	
Purchases of Capital Assets	(6,442,040)
•	(6,442,040)
Net Cash Used By Capital and Related	
Financing Activities	 (5,825,982)
Net Increase (Decrease) in Cash and Cash Equivalents	(808,430)
Cash and Cash Equivalents at Beginning of Year	 13,789,498
Cash and Cash Equivalents at End of Year	12,981,068
Reconciliation of Operating Income to Net Cash Provided by Operating Activities	
Operating Income (Loss)	(1,181,637)
Adjustments:	
(1) Cash flows reported in other categories:	
Depreciation Expense	5,839,760
(2) Effect of changes in Operating Assets and Liabilities: Accounts Payable	359,429
·	.7.19.429

# CITY OF ALEXANDRIA, VIRGINIA Statement of Fiduciary Net Position June 30, 2017

# Exhibit VIII

	Employee Benefit rust Funds	E	Other Post mployment Benefits	Pu	ivate- irpose Yrusts	Agency Funds	
ASSETS							
Cash and Short-term Investments	\$ -	\$	-	\$	-	\$	29,874
Investments, at Fair Value:							
LGIP/CDARS/ICS/NOW	-		-		6,896		461,416
Mutual Funds	220,418,794		21,349,335		-		-
Stocks	60,671,003		7,093,808		-		-
Guaranteed Investment Accounts	34,904,761		2,483,156		-		-
Real Estate	42,384,422		1,146,279		-		-
Timber/Private Equity	39,149,695		1,664,706		-		-
Other Investments	130,028,483		1,090,892		-		-
Total Investments	527,557,158		34,828,176		6,896		461,416
Receivables	1,098,533				-		
<b>Total Assets</b>	528,655,691		34,828,176		6,896		491,290
LIABILITIES							
Refunds Payable and Other	-		-		-		491,290
Total Liabilities	 -		-		-		491,290
NET POSITION							
Held in Trust for:							
Pension Benefits	471,647,874		-		-		
Other Post Employment Benefits	57,007,817		34,828,176		-		
Other Purposes	- -		· · ·		6,896		
<b>Total Net Position</b>	\$ 528,655,691	\$	34,828,176	\$	6,896		

# CITY OF ALEXANDRIA, VIRGINIA Statement of Change in Fiduciary Net Position For the Year ended June 30, 2017

### **Exhibit IX**

	Employee Benefit Trust Funds			vate- rpose rusts
ADDITIONS				
Contributions:				
Employer	\$	36,720,761	\$	-
Plan Members		4,232,950		
Total Contributions		40,953,711		
Investment Earnings:				
Net Appreciation (Depreciation)				
in Fair Value of Investments		36,190,034		-
Interest		27,811,424		7
Investment Expense		(1,990,956)		
Net Investment Income		62,010,502		7
Total Additions		102,964,213		7
DEDUCTIONS				
Benefits		38,073,237		-
Refunds of Contributions		419,186		-
Administrative Expenses		907,541		_
<b>Total Deductions</b>		39,399,964		
Change in Net Position		63,564,249		7
Net Position at Beginning of Year		465,091,442		6,889
Net Position at End of Year	\$	528,655,691	\$	6,896

# CITY OF ALEXANDRIA, VIRGINIA Combining Statement of Net Position Component Units As of June 30, 2017

# Exhibit X

	School Board	Library	Total
ASSETS	ф 74.505.402	d 100.024	ф 74.7cc 207
Cash and Cash Equivalents	\$ 74,585,483	\$ 180,824	\$ 74,766,307
Cash and Investments with Fiscal Agents	-	3,281,663	3,281,663
Receivables	525,658	-	525,658
Due from Other Governments	6,277,151	21,443	6,298,594
Inventory of Supplies	488,811	-	488,811
Net OPEB Asset	1,787,961	-	1,787,961
Net Pension Asset	4,430,531		4,430,531
Prepaid and Other Assets	1,508,225	163,645	1,671,870
Capital assets			
Land and Construction in Progress	1,044,772	-	1,044,772
Other Capital Assets, Net	10,953,785		10,953,785
Capital Assets, Net	11,998,557		11,998,557
Total Assets	101,602,377	3,647,575	105,249,952
DEFERRED OUTFLOWS OF RESOURCES			
Difference between expected/ actual investment earnings	22,960,956	-	22,960,956
Difference between employer contributions and proportionate share	8,352,000	-	8,352,000
Difference between expected and actual experience	1,009,021	-	1,009,021
Employer Retirement Contributions	27,657,027	-	27,657,027
Total Deferred Outflows of Resources	59,979,004		59,979,004
Total Assets and Deferred Outflows of Resources	161,581,381	3,647,575	165,228,956
LIABILITIES			
Accounts Payable	4,944,196	220,649	5,164,845
Accrued Wages	27,513,719	277.898	27,791,617
Unearned Revenue	3,670,771	277,090	3,670,771
Other Short-term Liabilities	3,070,771	-	3,070,771
Long-term Liabilities Due Within One Year	2,445,484	-	2,445,484
Long-term Liabilities Due in More Than One Year	10,762,956	-	10,762,956
Net Pension Liabilities	259,630,000	-	259,630,000
Total Liabilities	308,967,126	498,547	309,465,673
DEFERRED INFLOWS OF RESOURCES			
Difference between expected and actual experience	502,661	-	502,661
Difference between projected and actual proportionate share of Contributions	3,244,000	-	3,244,000
Difference between projected and actual investment earnings	12,440,594		12,440,594
Total Deferred Inflow of Resources	16,187,255		16,187,255
NET POSITION			
Net Investment in Capital Assets	9,511,917	-	9,511,917
Restricted for grant programs	301,570	-	301,570
Restricted for health benefits	5,397,826	-	5,397,826
Unrestricted	(178,784,313)	3,149,028	(175,635,285)
Total Net Postion	(163,573,000)	3,149,028	(160,423,972)
Total deferred inflows of resources, liablities and net postion	\$ 161,581,381	\$ 3,647,575	\$ 165,228,956

# 5

### CITY OF ALEXANDRIA, VIRGINIA

# Combining Statement of Activities Component Units

### For the Fiscal Year Ended June 30, 2017

#### Net (Expense) Revenue

			Program Revenues			and Changes in Net Position						
		Expenses		narges for Services	•	rating Grants Contributions		School Board		Library		Totals
School Board	\$	285,026,709	\$	2,296,088	\$	20,667,915	\$	(262,062,706)	\$	-	\$	(262,062,706)
Library		7,625,413		450,314		169,476		-		(7,005,623)		(7,005,623)
Total Component Units		292,652,122		2,746,402		20,837,391		(262,062,706)		(7,005,623)		(269,068,329)
		al Revenues:						204,020,497		6,863,312		- 210,883,809
								204,020,497		6,863,312		210,883,809
	Capi	ital Payment Fron	City **	*				21,298,309		-		21,298,309
	Gran	nts Not Restricted	To Spe	cific Programs				40,375,579		-		40,375,579
	Inter	rest and Investme	ent Earni	ngs				-		241,036		241,036
	Miso	cellaneous						472,474		156,121		628,595
	To	tal General Reve	nues					266,166,859		7,260,469		273,427,328
	C	hange in Net Pos	ition					4,104,153		254,846		4,358,999
	Net	Position Beginnir	ng of Yea	ar, as restated				(167,677,153)		2,894,182		(164,782,971)
	Net	Position End of Y	ear				\$	(163,573,000)	\$	3,149,028	\$	(160,423,972)

<sup>\*\*\*</sup>City expenditure on schools joint tenancy project

**Exhibit XII** 

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **Narrative Profile**

The City of Alexandria, located in northern Virginia and bordered by the District of Columbia (Potomac River) and Arlington and Fairfax Counties, was founded in 1749 and incorporated in 1779. With a population of 156,100 and a land area of 15.75 square miles, Alexandria is the seventh largest city in the Commonwealth of Virginia and one of the most densely populated cities in the Commonwealth.

The City is governed under the City Manager-Council form of government. Alexandria engages in a comprehensive range of municipal services, including general government administration, public safety and administration of justice, education, health, welfare, housing and human service programs, transportation and environmental services (Public Works), planning, community development and recreation, cultural, library, and historic activities.

The financial statements of the City of Alexandria, Virginia, have been prepared in conformity with the specifications promulgated by the Auditor of Public Accounts (APA) of the Commonwealth of Virginia, and U.S. generally accepted accounting principles (GAAP) as specified by the Governmental Accounting Standards Board (GASB). The City's significant accounting policies are described below.

#### A. Financial Reporting Entity

The City follows GASB Statement No. 34, *Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments*, as amended. GASB Statement No. 34 requires the following financial statement components:

<u>Management's Discussion and Analysis</u> – A narrative introduction and analytical overview of the government's financial activities. This analysis is similar to analysis the private sector provides in their annual reports.

Government-wide Financial Statements — These include financial statements prepared using full accrual accounting for all of the government's activities. This approach includes not just current assets and liabilities (such as cash and accounts payable), but also capital assets (such as buildings and infrastructure, including bridges and roads) and long-term liabilities (such as general obligation debt and unfunded pension costs). Accrual accounting also reports all of the revenues and costs of providing services each year, not just those received or paid in the current year or soon thereafter. The government-wide statements include the Statement of Net position and the Statement of Activities.

<u>Statement of Net Position</u> – The Statement of Net Position displays the financial position of the primary government (governmental activities) and its discretely presented component units. Governments report all capital assets, including infrastructure, in the government-wide Statement of Net Position and report depreciation expense – the cost of "using up" capital assets – in the Statement of Activities. Net Position represents the difference between assets, liabilities, and deferred inflow (outflow) of Resources. The Net Position of a government is broken down into three categories – 1) net investment in capital assets; 2) restricted; and 3) unrestricted. Net invested in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets.

<u>Statement of Activities</u> – The Statement of Activities reports expenses and revenues in a format that focuses on the cost of each of the City's functions. The expense of individual functions is compared to the revenues generated directly by the function (for instance, through user charges or intergovernmental grants).

Exhibit XII (Continued)

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

<u>Fund Financial Statements</u> – The fund financial statements display the financial transactions and accounts of the City based on funds. The operation of each fund is considered to be an independent accounting entity. The fund financial statements also include reconciliation to the government-wide statements, which briefly explains the differences between the fund and government-wide financial statements.

<u>Budgetary Comparison Schedules</u> – Demonstrating compliance with the adopted budget is an important component of a government's accountability to the public. Many citizens participate in the process of establishing the annual operating budgets of state and local governments, and have an interest in following the actual financial progress of their governments over the course of the year. The City Council approves revisions to its original budget over the course of the year for a variety of reasons.

As required by GAAP, these financial statements present the primary government and its component units, entities for which the City is considered to be financially accountable. Blended component units, although legally separate entities are, in substance, part of the government's operations and so data from these units are combined with data of the primary government. The City has no component units that meet the requirements for blending. The discretely presented component units, on the other hand, are reported in a separate column in the government-wide statements to emphasize they are legally separate from the primary government. Each of the City's discretely presented component units has a June 30 fiscal year-end.

#### **Component Units:**

#### City of Alexandria School Board

Since FY 1995, the Alexandria City School Board (School Board) has been an elected body. The School Board is substantially reliant upon the City because City Council approves the School Board's total annual budget appropriation, levies taxes, and issues debt for school projects. The legal liability for the general obligation debt issued for school capital assets remains with the City. The City's primary transaction with the School Board is the City's annual General Fund revenue support, which totaled \$204.0 million for operations and \$21.3 million for capital equipment in FY 2017.

The APA establishes financial reporting requirements for all localities in the Commonwealth of Virginia. The APA has determined that all Virginia School Boards shall be reported as discretely presented component units of the locality. The APA has also specified additional reporting requirements with respect to School Boards.

#### City of Alexandria Library System

The Alexandria Library (the Library) is a discretely presented component unit of the City of Alexandria. The Library's financial statements are available for public viewing at the Library's Administration office at the Beatley Library, 5005 Duke St., Alexandria, VA 22304. City Council approves the Library budget and appoints three citizens and a member of the Alexandria City Council to the Library Board (Library). The seven-member Library Board also includes three members of the Alexandria Library Company. The City is responsible for issuing debt, and acquiring and maintaining all capital items on behalf of the Library. The City only maintains the assets based on agreements reached with the Library Board. The legal liability for the general obligation debt issued on behalf of the Library remains with the City, but is based on needs requested by the Library Board. The City's primary transaction with the Library is the City's annual operating support, which was \$6.9 million for FY 2017. The Library provides a variety of services to the community that is supplemented with funding by endowments and is not completely government services. The City budget provides most of the funding for all services and programs; many of the endowments supplement the materials budget, and nothing more. The City has no say in the selection of books and materials the Library carries, or the day to day management of the operations of the library buildings or staffing.

Exhibit XII (Continued)

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Excluded from Reporting Entity:**

City Council is not financially accountable for the Deferred Compensation Plan, Alexandria Economic Development Partnership, Alexandria Industrial Development Authority, Alexandria Redevelopment and Housing Authority, Alexandria Renew Enterprises (formerly the Alexandria Sanitation Authority), Visit Alexandria, or Sheltered Homes of Alexandria, Inc. Accordingly, these entities are excluded from the City of Alexandria's financial statements.

#### B. Government-wide and Fund Financial Statements

The basic financial statements include both government-wide (based on the City as a whole) and fund financial statements. The reporting model focus is on both the City as a whole and the fund financial statements, including the major individual funds of the governmental category, as well as the fiduciary funds, (by category) and the component units. Both the government-wide and fund financial statements (within the basic financial statements) categorize primary activities as governmental. In the government-wide Statement of Net position, the governmental activities column (a) is presented on a combined basis, and (b) is reflected on a full accrual, economic resource basis, which incorporates long-term assets and receivables as well as long-term debt and obligations. Both government-wide and fund financial statements presentations provide information that can be analyzed and compared (between years and between governments) to enhance the usefulness of the financial information. The City generally uses restricted assets first for expenses incurred for which both restricted and unrestricted assets are available. The City may defer the use of restricted assets based on a review of the specific transaction.

The government-wide Statement of Activities reflects both the gross and net cost per functional category (public safety, public works, health and welfare, etc.) that are otherwise being supported by general government revenues (property, sales and use taxes, certain intergovernmental revenues, fines, permits and charges, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants, and contributions. The program revenues must be directly associated with the function (public safety, public works, health and welfare, etc.). Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operation or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported as general revenues. The City does not allocate indirect expenses. The operating grants and contributions column includes operating-specific and discretionary (either operating or capital) grants, while the capital grants and contributions column reflects capital-specific grants.

In the fund financial statements, financial transactions and accounts of the City are organized on the basis of funds. The operation of each fund is considered an independent fiscal and separate accounting entity, with a self-balancing set of accounts recording cash and/or other financial resources together with related liabilities, fund balances and Net position, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations. Governmental fund statements are presented on a current financial resource and modified accrual basis of accounting. This is the manner in which these funds are normally budgeted. Since governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental activities column, reconciliation is presented which briefly explains the adjustments necessary to reconcile the fund financial statements to the governmental activities column of the government-wide financial statements.

Exhibit XII (Continued)

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The City's fiduciary funds are presented in the fund financial statements by type (pension, private purpose trust and agency). Since by definition these assets are being held for the benefit of a third party (other local governments, private parties, pension participants, etc.) and cannot be used to fund activities or obligations of the government, these funds are not incorporated into the government-wide financial statements.

The following is a brief description of the specific funds used by the City in FY 2017.

#### 1. Governmental Funds

Governmental Funds are those through which most governmental functions typically are financed.

#### a. General Fund

The General Fund is a major fund and is the primary operating fund of the City. This fund is used to account for all financial transactions and resources except those required to be accounted for in another fund. Revenues are derived primarily from property and other local taxes, state and federal distributions, licenses, permits, charges for service, and interest income. A significant part of the General Fund's revenues is used to finance the operations of the City of Alexandria School Board.

#### b. Special Revenue Fund

Special revenue fund is a major fund and is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. A significant portion of the Special Revenue Fund is used for Health and Welfare programs. The Special Revenue Fund of the City as of the end of FY 2017 is comprised of the following sub funds:

**Housing** – This sub fund accounts for the City's housing programs. The sources of funding are bond proceeds and the payment of note receivables.

Sanitary Sewer – This sub fund accounts for the funding of sanitary sewer maintenance and construction. The fund is funded by sewer connection fees and sewer charges.

**Stormwater Management** – This sub fund is funded by a dedicated real estate property tax rate of 0.5 cents per \$100 of assessed value to fund stormwater capital projects.

**Potomac Yard Special Tax District** – This sub fund is funded by certain real estate taxes for specific improvements in Potomac Yards, including the development of a metro rail station.

*Northern Virginia Transportation Authority (NVTA)* – This sub fund was established in FY 2014. It is funded by various state and local other taxes.

Other Special Revenue – This sub fund accounts for grants and donations.

#### c. Capital Projects Fund

The Capital Projects Fund (Capital Improvements) is a major fund and accounts for and reports financial resources that are restricted, committed, or assigned to expenditure for the acquisition or construction of major capital facilities.

#### d. Alexandria Transit Company

Alexandria Transit Company is a blended entity and major fund which accounts for the City's transit activity.

Exhibit XII (Continued)

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### 2. Proprietary Funds

Proprietary Funds are used to account for activities that are similar to those often found in the private sector. All assets, liabilities, Net Position, revenues, expenses, are accounted for through proprietary funds. The measurement focus is on determination of net income, financial position, and cash flows. Operating revenues include charges for services. Operating expenses include costs of services as well as, materials, contracts, personnel, and depreciation. All revenues and expenses not meeting these definitions are reported as non-operating revenues and expenses.

The City has one proprietary fund, the Internal Service Fund. The Internal Service Fund accounts for the financing of goods or services provided by one department to other departments or agencies of the City on a cost-reimbursement basis and is considered a proprietary fund. The City established the Equipment Replacement Reserve Account, the internal service fund, for the purpose of providing for the accumulation of funds to replace capital equipment items used in City operations. This internal service fund derives its funding from periodic equipment rental charges assessed to the user departments in the governmental funds. This funding is then used to replace capital equipment when the need arises. The Internal Service Fund is included in governmental activities for government-wide reporting purposes. As a rule, the effect of interfund activity has been eliminated from the government-wide financial statements. The excess revenues or expenses for the fund are allocated to the appropriate functional activity.

#### 3. Fiduciary Funds

Fiduciary Funds are used to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, and other governments. The Fiduciary Funds of the City are the John D. Collins Private Purpose Trust Fund, Employee Retirement Funds, the Human Services Special Welfare Account, the Human Services Dedicated Account, and the Industrial Development Authority Agency Funds. For accounting measurement purposes, the Private Purpose Trust Fund, the Employee Retirement Funds, and other postemployment benefits are accounted for in essentially the same manner as proprietary funds. Private Purpose Trust Funds account for assets of which the principal may not be spent. The Employee Retirement Funds account for the assets of the City's pension plans and the OPEB fund. Agency Funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. Fiduciary funds are not included in the government-wide financial statements because the resources cannot be used for operations of the government.

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about fiduciary net position of the Pension Plans and additions to/deductions from the fiduciary net position have been determined on the same basis as they are reported by the pension plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The agency funds held by the City as of the end of FY 2017 comprise the following:

Human Services Special Welfare Account – This fund accounts for the current payments of supplemental security income for foster children.

*Human Services Dedicated Account* – This fund accounts for back payments of supplemental security income for foster children.

Exhibit XII (Continued)

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

*Industrial Development Authority* – This fund accounts for Industrial Development Authority bond issuance fees and expenses, for which the City acts in a custodial capacity.

#### C. Basis of Accounting

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental funds are accounted for using the current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet in the funds statements. Long-term assets and long-term liabilities are included in the government-wide statements. Operating statements of the governmental funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

The government-wide Statement of Net Position and Statement of Activities, all proprietary funds, and private purpose trust funds and pension trust funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of these activities are either included on the Statement of Net Position or on the Statement of Fiduciary Net position. These operating statements present increases (e.g., revenues or additions) and decreases (e.g., expenses or deductions) in total Net position.

The Government-wide Statement of Net Position and Statement of Activities as well as the financial statements of the Proprietary Fund and Fiduciary Funds are presented on the accrual basis of accounting. Under this method of accounting, revenues are recognized when earned and expenses are recorded when liabilities are incurred without regard to receipt or disbursement of cash.

The fund financial statements of the General, Special Revenue, and Capital Projects funds are maintained and reported on the modified accrual basis of accounting using the current financial resources measurement focus. Under this method of accounting, revenues are recognized in the period in which they become measurable and available. With respect to real and personal property tax revenue and other local taxes, the term "available" is limited to collection within 45 days after the fiscal year-end. Levies made prior to the fiscal year end, but which are not available, are deferred. Interest income is recorded as earned. Federal and State reimbursement-type grants revenues are considered to be measurable and available as revenue when reimbursements for related eligible expenditures are collected within a year of the date the expenditure was incurred. Expenditures, other than accrued interest on long-term debt, are recorded when the fund liability is incurred.

#### D. Budgets and Budgetary Accounting

The City Council annually adopts budgets for the General Fund and Special Revenue Fund of the primary government. All appropriations are legally controlled at the departmental level for the General Fund and Special Revenue Fund. The School Board appropriation is determined by the City Council and controlled in total by the primary government. On May 5, 2016, the City Council formally approved the original adopted budget and on June 24, 2017, approved the revised budget reflected in the required supplemental information. Budgets are prepared for the Capital Projects Fund on a project basis, which covers the life of the project. A Capital Projects Fund appropriation does not lapse until an appropriation reduction is approved by City Council.

Exhibit XII (Continued)

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Encumbrances**

Encumbrance accounting, the recording of purchase orders, contracts, and other monetary commitments to reserve an applicable portion of an appropriation, is used as an extension of formal budgetary control in the General, Special Revenue, and Capital Projects Funds. Encumbrances outstanding at year-end are classified as committed or assigned in the General Fund, or as restricted fund balance in the non-General Funds. These encumbrances are subject to reappropriation by Council ordinance in the succeeding fiscal year.

#### E. Equity in Pooled Cash and Investments

Cash resources of the individual funds, including imprest cash of \$20,610 and excluding cash held with fiscal agents in the General Fund, Special Revenue Fund, Capital Projects Fund, Proprietary Funds, Fiduciary Funds, and discretely presented component units (School Board and Library), are combined to form a pool of cash and investments to maximize interest earnings. Investments in the pool consist of the State Treasurer's Local Government Investment Pool (LGIP) and are recorded at fair value. Income from pooled investments is allocated only when contractually or legally required. All investment earnings not legally or contractually required to be credited to individual accounts or funds are credited to the General Fund.

The Library maintains separate cash and investment accounts consisting of cash and obligations of the federal government and corporate bonds and stocks recorded at fair value. All cash and investments held with fiscal agents for the primary government and its discretely presented component units are recorded at fair value.

For purposes of the statement of cash flows, the Proprietary Funds consider all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents.

The fair value of investments is based on quoted market prices. All investments in external investment pools are reported at fair value.

#### F. Allowance for Uncollectible Accounts

The City calculates its allowance for uncollectible accounts using historical collection data and, in certain cases, specific account analysis. The allowance at June 30, 2017, is comprised of the following:

GENERAL FUND:	
Taxes Receivable:	
Real Property	\$ 792,371
Personal	13,882,100
Penalties and Interest	461,415
Total Taxes	15,135,886
Accounts Receivable	7,755
Notes Receivable	309,000
	\$ 15,452,641
SPECIAL REVENUE FUND:	
Housing Fund Notes Receivable	\$ 39,873,750
CAPITAL PROJECTS FUND:	
Capital Projects Fund Notes Receivable	<u>\$ 1,475,000</u>

Exhibit XII (Continued)

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The component units' accounts receivable is considered fully collectible and therefore an allowance for uncollectible accounts is not applicable to those receivables.

#### G. Inventory of Supplies and Prepaid and Other Assets

#### **Primary Government**

Inventories of consumable supplies are recorded at cost (determined on a first in, first out basis). Inventory in the General Fund consists of expendable supplies held for consumption. The costs are recorded as expenditures under the purchase method. Reported inventories in the General Fund are equally offset by a reservation of fund balance. Purchases of non-inventory items are recorded as expenses or expenditures under the purchase method. Prepaid expenditures in reimbursable grants are offset by unearned revenues until expenses or expenditures are recognized. Inventory for the Alexandria Transit Company is comprised of parts and operating materials held for consumption. These inventories are costed by methods that approximate average cost or market value, whichever is lower.

#### **Component Units**

Inventory for the School Board is comprised of food and commodities on hand pertaining to the Child Nutrition Cluster of programs. Inventories of consumable supplies are recorded at cost using the weighted average method. Inventories received from the U.S. Department of Agriculture are recorded at fair value when received and the amounts consumed are recorded as revenue. The amounts of unused food commodities are reported as inventory and deferred revenue.

Other assets in the government-wide statements also include taxes receivable discussed in Note 4 and deferred interest, which represents the excess of the reacquisition price over the net carrying amount of the refunded bonds discussed in Note 9. The total adjustment to these assets was comprised of the following:

Taxes receivable	\$ 17,769,096
Deferred interest	 6,479,722
Total Adjustment	\$ 24,248,818

#### H. Capital Assets

Capital outlays are recorded as expenditures of the General, Special Revenue, and Capital Projects Funds and as assets in the government-wide financial statements to the extent the City's capitalization threshold of \$5,000 are met. Depreciation is recorded on capital assets on a government-wide basis using the straight-line method and the following estimated useful lives:

Buildings	40 years
Infrastructure	25 years
Furniture and Other Equipment	3—20 years

Exhibit XII (Continued)

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

To the extent the City's capitalization threshold of \$5,000 is met, capital outlays of the Internal Service Fund are recorded as capital assets and depreciated over their estimated useful lives on a straight-line basis on both the funds and the government-wide financial statements using the straight-line method and the following estimated useful lives:

All capital assets are valued at historical cost or estimated historical cost if actual cost was not available. Donated assets received in a concession arrangement are valued at their acquisition value. The City does not capitalize historical treasures or works of art. The City maintains many items and buildings of historical significance. The City uses the proceeds from the sale of historical treasures or works of art to acquire other items for the collection.

Maintenance, repairs, and minor equipment are charged to operations when incurred. Expenses that materially change capacities or extend useful lives are capitalized. Upon sale or retirement of land, buildings, and equipment, the cost and related accumulated depreciation, if applicable, are eliminated from the respective accounts and any resulting gain or loss is included in the results of operations.

#### I. Compensated Absences

The City accrues compensated absences (annual and sick leave benefits) when vested. The current portions of the governmental funds' matured compensated absences liabilities are recorded as other liabilities in the General and Special Revenue Funds. The current and noncurrent portions are recorded in the government-wide financial statements. This includes the discretely presented component unit Library, since the City funds all Library personnel costs.

The component unit School Board accrues matured compensated absences (annual, personal, and sick leave benefits) when vested. The current and noncurrent portions of compensated absences are recorded in the School Board component unit government-wide financial statements.

Alexandria Transit Company accrues annual and sick leave benefits in the period in which they are earned.

## K. Use of Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the financial statements and related notes. Actual results could differ from those estimates.

#### L. Fund Balance

The City considers restricted fund balance to be spent when an expenditure is incurred for purposes for which restricted and unrestricted fund balances are available unless prohibited by legal constraints or contracts. When an expenditure is incurred for purposes for which committed, assigned or unassigned amounts are available; the City considers committed fund balance to be spent first, then assigned fund balance, and lastly unassigned fund balance.

Exhibit XII (Continued)

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Fund Balances are reported according to the following categories:

**Non-spendable Fund Balance**—amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to remain intact. For example, notes receivable, inventory of supplies, prepaid amounts, and assets-held-for-sale.

**Restricted Fund Balance**—amounts constrained by external parties, constitutional provision, or enabling legislation. Effectively, restrictions may only be changed or lifted with the consent of the resource provider.

**Committed Fund Balance**—The City's highest level of decision-making authority is the City Council. The formal action required to establish, modify, or rescind a fund balance commitment is an ordinance of the City Council.

Assigned Fund Balance—amounts in the Assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by City Council's delegation of this authority to the City Manager or his designee in the annual operating budget ordinance. Amendments must follow guidance described in Note 1D.

**Unassigned Fund Balance**—is the residual classification for the City's general fund and includes all spendable amounts not contained in the other classifications. In other funds, the unassigned classification should be used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned. The Unassigned fund balance can only be appropriated by a resolution of the City Council.

Exhibit XII (Continued)

# NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Fund Balance Detail**

#### **General Fund**

Nonspendable	
Inventories	\$ 2,669,726
Prepaids	7,847,389
Long Term Notes	 400,000
Total	10,917,115
Committed	
Encumbrances	6,737,149
Self-Insurance	5,000,000
Total	 11,737,149
Assigned	
Subsequent Capital Program	18,330,800
Natural Disaster/Emergencies	2,900,000
Economic Contingence	4,600,000
Accrued Leave Payout	1,000,000
Economic Development Incentives	600,000
Transportation Improvement	708,540
FY 2018 Operating Bdget - Affordable Housing	3,605,400
Affordable Housing Programs - NSF	500,000
Voting Machines	594,192
City Projects/Initiatives	 2,950,917
Total	35,789,849
Unassigned	61,562,170
<b>Total Fund Balance</b>	\$ 120,006,283

**Self-Insurance**—These monies (\$5.0 million) have been committed for reserves for the City's self-insurance program.

**Subsequent Fiscal Years' Capital Program**—These monies (\$18.3 million) have been assigned to fund a portion of the capital improvement program, including \$3.4 million for projects that were approved in the FY 2017 to FY 2026 CIP, as well as \$14.9 for CIP projects in FY 2019 and beyond.

**Natural Disaster/Emergencies/ Emergency Response**—These funds (\$2.9 million) have been assigned to cover damages and operational costs associated with responding to extraordinary emergencies.

Exhibit XII (Continued)

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

**Economic Contingency/FY 2019** – These funds (\$4.6 million) have been assigned to mitigate the effects of economic uncertainty facing the City in FY 2019 and beyond.

**City Projects/Initiatives** – These funds (\$3.0 million) are assigned to support projects and initiatives that are approved but not yet under contract, such as City Council contingent reserve initiatives.

**Voting Machines** – To mitigate the potential for voter fraud, \$0.6 million has been assigned to replace voting machines in advance of the November 2017 election.

**Affordable Housing Programs (FY 2018 Operating Budget)** – Funds were included in the FY 2018 Approved Operating Budget (\$3.6 million) to increase the available resources for affordable housing initiatives.

Affordable Housing Programs (National Science Foundation FY 2017 Real Estate Tax Revenue) - These funds (\$0.5 million) are assigned to increase available resources for affordable housing initiatives.

**Transportation Improvement -** These funds (\$0.7 million) are residual balance of Transportation Improvement funds that are collected through a reservation of Real Estate Taxes.

**Accrued Leave Payout -** These funds (\$1.0 million) are assigned to address leave payouts that are required for employees that are separated from the city either voluntarily or involuntarily.

**Economic Development Incentives**— These funds (\$0.6 million) are assigned to provide funds to incentivize business to locate or expand in the City.

#### **Special Revenue**

Restricted	
Grants	\$ 15,105,544
Donations	5,300,571
Housing Programs	 1,990,659
Total	 22,396,774
Committed	
Sanitary Sewer	19,927,657
Stormwater	1,522,786
Other Programs	11,333,347
Potomac Yard	17,036,910
NVTA	 5,686,859
Total	 55,507,559
<b>Total Fund Balance</b>	\$ 77,904,333

Exhibit XII (Continued)

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Significant encumbrances in excess of \$1.0 million as of June 30 were:

<u>Fund</u>	<u>Vendor</u>	<u>Amount</u>
Capital Projects	Environmental Quality Resources LLC	\$ 5.1 million
Capital Projects	Kimley-Horn and Associates Inc.	\$ 2.9 million
Capital Projects	Sevenson Environmental Services Inc.	\$ 2.8 million
Capital Projects	Avon Corporation	\$ 2.7 million
Capital Projects	The Lane Construction Corporation	\$ 2.5 million
Capital Projects	Williams Emergency Vehicle Services	\$ 2.0 million
Capital Projects	Keller Brothers Inc.	\$ 1.5 million
Capital Projects	N to N Fiber Inc.	\$ 1.2 million
Capital Projects	Grunley Construction Co Inc.	\$ 1.2 million
Capital Projects	Sagres Construction Corporation	\$ 1.0 million
Capital Projects	Webb Construction Company Inc.	\$ 1.0 million

#### M. Short Term Liabilities

Short Term Liabilities include unclaimed funds. The City did not have any short term debt during FY 2017.

#### N. Deferred Outflows

A deferred outflow of resources represents a consumption of net assets by the government that is applicable to a future period and so will not be recognized as an outflow of resources until the future period. The City recognizes deferred outflows for contributions made subsequent to the measurement date related to pensions, difference between expected and actual experience, changes in assumptions, and net difference between projects and actual earnings on pension plans investments. At June 30, 2017, the City had deferred outflows of resources related to pensions of \$36.2 million.

#### O. Deferred Inflows

A deferred inflow of resources represents an acquisition of net assets by the government that is applicable to a future period and will not be recognized as an inflow of resources (revenue) until that time. For government-mandated and voluntary non-exchange transactions, a deferred inflow is reported when resources are received before time requirements are met. At June 30, 2017, the City had deferred inflows of resources of \$290.1 million.

The City recognizes deferred inflows for the difference between the projected and actual investment earnings and expected and actual experience related to pensions. At June 30, 2017, the City had deferred inflows of resources related to pensions of \$12.1 million.

#### NOTE 2. LEGAL COMPLIANCE - BUDGETS

After a public hearing and several work sessions, the City Council adopts an annual budget no later than June 27 for the succeeding fiscal year to commence July 1. Transfers of appropriations among departments or projects are made throughout the fiscal year by the City Council. The City Council may also approve supplemental appropriations. In FY 2017, the Council approved a reappropriation of prior fiscal year encumbrances as well as various other supplemental appropriations. The City Manager has authority to transfer appropriations within each department. In FY 2017, a number of intradepartmental transfers were made.

Exhibit XII (Continued)

#### NOTE 3. DEPOSITS AND INVESTMENTS

The City maintains a pool of cash and investments in which each fund participates on a dollar equivalent and daily transaction basis. Interest is distributed monthly based on the funds' average monthly balances. A "zero balance account" mechanism provides for daily sweeps of deposits made to City checking accounts, resulting in an instantaneous transfer to the investment account. Thus, the majority of funds in the City's general account are invested at all times. Exceptions to this are funds in the Library System's checking account, the School Student Activity Fund account, and some bank accounts administered by the Human Services Department. The City's pooled portfolio also excludes pension plans.

#### A. Deposits

#### **Primary Government**

At June 30, 2017, the carrying value of the City's deposits was \$3,380,271 and the bank balance was \$6,120,061. The difference between the carrying value of the City's deposits and the bank balance are the checks outstanding. This amount will fluctuate depending on the difference between checks issued and checks paid. The funds for these checks remain invested until the checks are presented for payment at the bank. The entire bank balance was covered by federal depository insurance or collateralized in accordance with the Virginia Security for Public Deposits Act (The Act). The Act provides for the pooling of collateral pledged with the Treasurer of Virginia to secure public deposits as a class. No specific collateral can be identified as security for one public depositor and public depositors are prohibited from holding collateral in their name as security for deposits. The State Treasury Board is responsible for monitoring compliance with the collateralization and reporting requirements of the Act and for notifying local governments of compliance by banks and savings and loan associations. A multiple financial institution collateral pool that provides for additional assessments is similar to depository insurance. If any member financial institution fails, the entire collateral pool becomes available to satisfy the claims of governmental entities. If the value of the pool's collateral were inadequate to cover the loss, additional amounts would be assessed on a pro rata basis to the members of the pool. Funds deposited in accordance with the requirements of the Act are considered fully secured. The City maintains cash and temporary investments for all funds and component units in a single pooled account, except for certain cash and investments required to be maintained with fiscal agents or in separate pools or accounts in order to comply with the provisions of bond indentures. The City has invested bond proceeds subject to rebate of arbitrage earnings in the Virginia State Non-Arbitrage Program ("SNAP"). SNAP is designed to assist local governments in complying with the arbitrage rebate requirements of the Tax Reform Act of 1986. These programs provide comprehensive investment management, accounting and arbitrage rebate calculation services for proceeds of general obligation and revenue tax-exempt financing of Virginia counties, cities, and towns. As of June 30, 2017, the City had \$163,939,499 in the SNAP short term investment.

#### **Component Units**

At June 30, 2017, the carrying value of deposits for the School Board was negative \$1,506,270 and the bank balance was \$0. The entire bank balance was covered by federal depository insurance or collateralized in accordance with the Virginia Security for Public Deposits Act as defined above.

At June 30, 2017, the carrying value of deposits and bank balance for the Library was \$458,268. The entire balance is covered by federal depository insurance or collateralized in accordance with the Virginia Security for Public Deposits Act as defined above.

Exhibit XII (Continued)

#### NOTE 3. DEPOSITS AND INVESTMENTS (Continued)

#### **B.** Investments

State Statutes authorize the City to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, commercial paper rated A-1 by Standard and Poor's Corporation or P-1 by Moody's Commercial Paper Record, banker's acceptances, repurchase agreements, the State Treasurer's Local Government Investment Pool (LGIP), Virginia Investment Pool (VIP). The City's current investment policy limits investments to obligations of the United States and agencies thereof, commercial paper, LGIP and repurchase agreements fully collateralized in obligations of the United States and agencies thereof, CDARS (the Certificate of Deposit Account Registry Service, a service that allows FDIC insured institutions to provide their customers with access to full FDIC insurance on CD investments up to \$50 million), ICS (Insured Cash Sweeps), and NOW (Negotiable Order of Withdrawal, an interest bearing bank account with which the customer is permitted to write drafts against money held on deposit) accounts.

During fiscal year 2017 most of the City investments were placed in the State Treasurer's Local Government Investment Pool (LGIP). The LGIP is under the supervision of the Virginia Treasury Board and audited by the Auditor of Public Accounts. However, some investments were made in CDARS, ICS, and NOW accounts where deposits are eligible for FDIC insurance.

During the year, the City and its discretely presented component units maintained eight pension plans. The plan provisions allow the assets of the pension plans to be invested by the pension carriers in accordance with provisions of the Code of the Commonwealth of Virginia. The Plans' investments are exposed to various risks such as interest rate, market and credit risks. Such risks, and the resulting investment security values, may be influenced by changes in economic conditions and market perceptions and expectations. Accordingly, it is at least reasonably possible that changes in the values of investment securities will occur in the near term, and that such change could materially affect the amounts reported in the statement of Net position available for benefits.

The City and its discretely presented component units' investments are subject to interest rate, credit and custodial risk as described below:

**Interest Rate Risk** – As a means of limiting its exposure to fair value losses arising from rising interest rates, the City's investment policy limits at least half of the City's investment portfolio to maturities of less than one year.

Credit Risk – State Statutes authorize the City to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivision thereof, commercial paper rated A-1 by Standard and Poor's Corporation or P-1 by Moody's Commercial Paper Record, banker's acceptances, repurchase agreements, and Virginia Local Government Investment Pool. The City's current investment policy limits investments to obligations of the United States and agencies thereof, commercial paper, and repurchase agreements fully collateralized in the Obligations of the United States and agencies thereof, the State Treasurer's LGIP, VIP, CDARS, ICS and NOW accounts. During the fiscal year, the City held its investments in LGIP, CDARS, ICS and NOW, commercial paper, investments of US agencies and VA municipalities. The investments for five of the City's six pension plans are handled by Prudential, a company with an A (Excellent) rating, one of the top three, by A.M. Best rating agency. The investment for the defined contribution plan is directed by employees, and is invested in mutual funds and guaranteed investment accounts. The City has directed Prudential to invest funds for the other four defined benefit pension plans in guaranteed investment accounts, mutual funds and stocks. The Commonwealth of Virginia manages the investments of the Virginia Retirement System (VRS). Prudential also handles investments for OPEB (Other Post-Employment Benefits) trust fund for the City.

Exhibit XII (Continued)

#### **NOTE 3. DEPOSITS AND INVESTMENTS (Continued)**

**Custodial Risk** – Custodial risk is the risk that in the event of the failure of the counter-party, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Currently all City investments are held in LGIP, VIP, CDARS, ICS, and NOW accounts. If the City has to invest in a local bank, the City will require a designated portfolio manager. At the time funds are invested, collateral for repurchase agreements will be held in the City's name by a custodial agent for the term of the agreement, and investments in obligations of the United States or its agencies will be held by the Federal Reserve in a custodial account.

As of June 30, 2017, the City had the following cash, investments and maturities:

#### **Primary Government**

#### **Investment Maturities**

INVESTMENT TYPE	]	Fair Value	1-12 Months		1-12 Months		13-	-24 Months	25	-60 Months
Fixed Agency Securities	\$	18,900,573	\$	10,379,551	\$	8,521,022	\$	-		
Fixed Certificate of Deposit		35,557,482		21,099,137		11,352,611		3,105,734		
Overnight Funds Securities		206,802,153		206,802,153		-		-		
Taxable Muni (Non-Callable) Securities		194,785		194,785		-		-		
Treasury Securities		5,415,679		2,325,806		3,089,873		-		
Total Investments Controlled by City	-	266,870,672		240,801,432		22,963,506		3,105,734		
OPEB Trust Investments *		57,007,817		-		-		57,007,817		
Pension Plan Investments (Exhibit VIII) *		470,549,341		-		-		470,549,341		
Total	\$	794,427,830	\$	240,801,432	\$	22,963,506	\$	530,662,892		

<sup>\*</sup>Details of investment types for OPEB and Pensions are listed in Note 17, Exhibit XII Reconciliation to Total Cash and Investments:

Add:

Cash on Hand and in Banks	\$ 3,380,271
Cash with Fiscal Agents	163,969,373
Total Deposits and Investments	\$ 961,777,474

Exhibit XII (Continued)

# NOTE 3. DEPOSITS AND INVESTMENTS (Continued)

# Component Unit

### School Board

		Investment Maturities								
	<u>I</u>	1-	12 Months	13-	24 Months	25-60 Months				
Fixed Agency Securities	\$	5,389,043	\$	2,959,479	\$	2,429,564	\$	-		
Fixed Certificate of Deposit		10,138,361		6,015,912		3,236,924		885,525		
Overnight Funds Securities		58,964,660		58,964,660		-		-		
Taxable Muni (Non-Callable) Securities		55,538		55,538		-		-		
Treasury Securities		1,544,151		663,148		881,003		-		
Total Investments Controlled by City	\$	76,091,753	\$	68,658,737	\$	6,547,491	\$	885,525		

# Component Unit

Library	Investment Maturities									
	Fair Value		1-1	2 Months	13-24	4 Months	25-60 Months			
Fixed Agency Securities	\$	12,807	\$	7,033	\$	5,774	\$	-		
Fixed Certificate of Deposit		24,092		14,296		7,692		2,104		
Overnight Funds Securities		140,123		140,123		-		-		
Taxable Muni (Non-Callable) Securities		132		132		-		-		
Treasury Securities		3,670		1,576		2,094		-		
Total Investments Controlled by City	\$	180,824	\$	163,160	\$	15,560	\$	2,104		
Total Investments Controlled by City						<u>_</u>				
Primary Government and Component Units:	\$	343,143,249								

As of June 30, 2017, the City had investments in the following issuers with credit quality ratings as shown below:

	 				S&P		
	 Fair Value	Value AAA		AA		Overnight Cash Equivalents	Certificate of Deposit
Fixed Agency Securities **	\$ 24,302,422	\$	-	\$	24,302,422	\$ -	\$ -
Fixed Certificate of Deposit	45,719,936		-		-	-	45,719,936
Overnight Funds Securities	265,906,936		230,194,611		35,712,325	-	-
Taxable Muni (Non-Callable) Securities\	250,455		-		250,455	-	-
Treasury Securities **	6,963,500		-		6,963,500	-	-
Total Investments Controlled by City & Components	\$ 343,143,249	\$	230,194,611	\$	67,228,702	\$ -	\$ 45,719,936

<sup>\*\*</sup> Rated by Moody as AAA

Exhibit XII (Continued)

### NOTE 3. DEPOSITS AND INVESTMENTS (Continued)

Investments in any one issuer that represents five percent or more of the total of City of Alexandria's investments are as follows:

Issuer	Investme	ent Type	Fair '	Value	% of Portfolio		
		Dept of Treasury	\$	210,066,443	61.2		
LGIP	_	ht Funds Securities		20,128,168		5.87%	
VIP Overnights	· ·	ht Funds Securities		35,712,325		10.41%	
Reconciliation of total deposits and investments to the	government-wic	le financial statement	ts as of	June 30, 2017:			
Primary Government including DASH	Govern	mental Activities	Fidu	ciary Activities		Total	
Cash on Hand and In Banks	\$	3,380,271	\$	-	\$	3,380,271	
Cash and Investments		266,402,360		468,312		266,870,672	
Cash and Investments with Fiscal Agents		163,939,499		527,587,032		691,526,531	
Total		433,722,130		528,055,344		961,777,474	
Component Unit School Board							
Cash on Hand and In Banks		(1,506,270)		-		(1,506,270)	
Cash and Investments Controlled by City		76,091,753				76,091,753	
Total		74,585,483				74,585,483	
Component Unit Library							
Cash and Investments Controlled by City		180,824		-		180,824	
Cash and Investments with Fiscal Agents		3,281,663				3,281,663	
Total		3,462,487		-		3,462,487	
Grand Total	\$	511,770,100	\$	528,055,344	\$	1,039,825,444	

Exhibit XII (Continued)

#### NOTE 3. DEPOSITS AND INVESTMENTS (Continued)

The list below summarizes investments managed by the City of Alexandria in accordance with the fair value hierarchy established by the generally accepted accounting principles. Fair value is a sale price agreed to by a willing buyer and seller, assuming both parties enter the transaction freely. The hierarchy is based on the valuation inputs used to measure the fair value of assets. The inputs are categorized at three levels based on the degree of certainty around the asset's underlying value.

Level 1 – Quoted prices in active markets for identical assets or liabilities.

Level 2 – Observable inputs other than quoted prices included in Level 1, such as quoted prices for similar assets and liabilities in active markets; quoted prices for identical or similar assets and liabilities in markets that are not active; or other inputs that are observable or can be corroborate by observable market data.

Level 3 – Unobservable inputs that are supported by little or no market activity and that are significant to the fair value of the assets or liabilities. This includes certain pricing models, discounted cash flow methodologies and similar techniques that use significant unobservable inputs.

During fiscal year 2017, investments worth \$6.9 million were classified in Level 1 of the fair value hierarchy. Additionally, investments worth \$106.0 million were classified in Level 2. Fixed government securities worth \$24.3 million, taxable municipal securities worth \$250,455, fixed certificates of deposit worth \$45.7 million, and Virginia Investment Pool 1-3 Year worth \$35.7 million were classified in Level 2.

Investments by fair value level	<u>Fair Value</u>		Level 1		Level 2		Ī	evel 3
Debt Securities								
US Treasury Securities	\$	6,963,500	\$	6,963,500	\$	-	\$	-
Fixed Government Securities		24,302,422		-		24,302,422		-
Taxable Municipal Securities		250,455		-		250,455		-
Fixed Certificates of Deposit		45,719,936		-		45,719,936		-
Virginia Investment Pool 1-3 Year		35,712,325		-		35,712,325		-
Total investments by fair value level	\$	112,948,638	\$	6,963,500	\$	105,985,138	\$	-
Investments measured at the net asset value (NAV)								
Virginia Local Govt. Investment Pool	\$	210,066,443						
Virginia Investment Pool - Liquidity		20,128,168						
		230,194,611						
Total Investments	\$	343,143,249						

Exhibit XII (Continued)

#### **NOTE 4. RECEIVABLES**

Receivables at June 30, 2017, consist of the following:

	General		S pecial Revenue		Capital Project		Alexandria Transit Company		Total	
Taxes										
Real Property	\$	222,949,436	\$	-	\$	-	\$	-	\$	222,949,436
Personal Property		56,199,979		-		-		-		56,199,979
Penalities and Interest		2,749,604		-		-		-		2,749,604
Others		3,354,774		<u>-</u>						3,354,774
<b>Total Taxes</b>		285,253,794		-		-		-		285,253,794
Account		11,482,158		1,662,844		-		961,700		14,106,702
Interest		65,659		-		-		-		65,659
Intergovernmental		32,109,098		7,203,597		-		16,814		39,329,509
Due from other funds		300,000		-		-		-		300,000
Notes		709,000		42,372,071		1,475,000		-		44,556,071
Gross Receivable		329,919,708		51,238,512		1,475,000		978,514		383,611,734
Less: Allowance for Uncollectables		15,452,641		39,873,750		1,475,000				56,801,391
Net Receivables	\$	314,467,068	\$	11,364,762	\$	=	\$	978,514	\$	326,810,344

Taxes receivable represents the current and past four years of uncollected tax levies for personal property taxes, and the current and past 19 years for uncollected tax levies on real property. The allowance for estimated uncollectible taxes receivable is 5.8 percent of the total taxes receivable at June 30, 2017 and is based on historical collection rates. Almost all of the uncollectible taxes derive from personal property taxes. Almost all of the real property tax receivables as of June 30, 2017, represent the second-half payment due for real estate taxes on November 15, 2017.

Receivables on a government-wide basis include taxes receivable of \$17.7 million that are not available to pay for current period expenditures and, therefore, are offset by the deferred inflows in the governmental funds. Tax revenues and the corresponding unearned revenue reported on a government-wide basis, do not include approximately \$1.2 million of taxes that are considered current financial resources and, therefore, are reported in the governmental funds. This comprises:

Real Estate Tax Receivables	\$ (879,514)
Personal Property Tax Receivables	 (344,160)
Total	\$ (1,223,674)

Exhibit XII (Continued)

#### **NOTE 4. RECEIVABLES (Continued)**

Governmental funds report deferred inflows in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also include unearned revenue related to resources that have been received but not yet earned. At the end of FY 2017 unearned revenue in the governmental funds consisted of the following:

		Unavailable	 Unearned	Total		
Property taxes, net of related allowances Grant proceeds received prior to completion of		289,965,653	\$ 4,801,105	\$	294,766,758	
eligibility requirements		-	 5,826,854		5,826,854	
Total	\$	289,965,653	\$ 10,627,959	\$	300,593,612	

#### **Deferred Outflows/Inflows**

	-	General Fund	<del>-</del>	Special Revenue Fund	Comment
Total Deferred Taxes	\$	289,965,653	\$	-	
Grants Received Prior to Eligibility		797,542		-	Build America Bond refund in General Fund
Grants Received Prior to Eligibility			_	5,029,312	Eligible grants with timing differences
Total Deferred Outflows, Receivables	\$	290,763,195	\$	5,029,312	

#### **Component Units**

Receivables at June 30, 2017, consist of following:

	 School Board	 Library	 Total		
Accounts	\$ 525,658	\$ -	\$ 525,658		
Intergovernmental	6,277,151	21,443	6,298,594		
Total Receivables	\$ 6,802,809	\$ 21,443	\$ 6,824,252		

All the component units' receivables are considered to be collectible.

All deferred revenue in the component units is unearned.

Exhibit XII (Continued)

#### **NOTE 4. RECEIVABLES (Continued)**

#### A. Property Taxes

The City levies real estate taxes on all real property on a calendar year basis, at a rate enacted by the City Council on the assessed value of property (except public utility property) as determined by the Director of Real Estate Assessments of the City. The Commonwealth assesses public utility property. Neither the City nor the Commonwealth imposes a limitation on the tax rate. All property is assessed at 100 percent of fair market value and reassessed each year as of January 1. The Real Estate Assessor, by authority of City ordinance, prorates billings for property incomplete as of January 1, but completed during the year.

Real estate taxes are billed in equal semi-annual installments due June 15 and November 15. The taxes receivable balance at June 30, 2017, includes amounts not yet received from the January 1, 2017 levy (due June 15 and November 15, 2017), less an allowance for uncollectible amounts. The installment due on November 15, 2017 is included as unavailable revenue since these taxes are restricted for use until FY 2017. Liens are placed on the property on the date real estate taxes become delinquent and must be satisfied prior to the sale or transfer of the property. In addition, any uncollected amounts from previous years' levies are incorporated in the taxes receivable balance. The tax rate was \$1.13 per \$100 of assessed value during calendar year 2017 and \$1.073 in 2016.

Personal property tax assessments on tangible business property and all motor vehicles are based on 100 percent of fair market value of the property as of January 1 of each year. For a vehicle, the tax may be prorated for the length of time the vehicle has status in the City. Personal property taxes for the calendar year are due on October 5. Personal property taxes do not create a lien on property; however, City vehicle decals, which are required by law for all vehicles garaged in the City, may not be issued to any individual having outstanding personal property taxes. The taxes receivable balance at June 30, 2017, includes amounts not yet billed or received from the January 1, 2017 levy (due October 5, 2017). These taxes are included as unearned revenue since these taxes are restricted for use until FY 2018. The tax rate for motor vehicles was \$5.00 per \$100 of assessed value during calendar years 2017 and 2016. The tax rates during calendar years 2017 and 2016 were \$4.75 for tangible personal property and \$4.50 for machinery and tools per \$100 of assessed value. In addition, any uncollected amounts from prior year levies are incorporated in the taxes receivable balance. Under the provisions of the Personal Property Tax Relief Act of 1998 (PPTRA), the City billed and collected from the State, 61 percent of most taxpayers' payments in FY 2017 for the January 1, 2017 levy. This represented the Commonwealth's share of the local personal property tax payment with the remainder collected by the Commonwealth from taxpayers. Unavailable revenues include the state's share of the January 1, 2017 levy.

#### B. Notes Receivable

The gross amount of notes receivable is primarily for the City's housing programs and consisted of the following at June 30, 2017:

700,000

#### **Governmental Activities**

General Fund

Ocheral Fullu	\$ 705,000
Special Revenue Fund	42,372,071
Capital Projects Fund	1,475,000
Less Allowance for	
Uncollectible Accounts	(41,657,750)
Net	2,898,321
Amounts due within one year	132,000
Amounts due in more than one year	\$ 2,766,321

Exhibit XII (Continued)

### **NOTE 5. CAPITAL ASSETS**

The following is a summary of the changes in capital assets for the fiscal year ended June 30, 2017:

#### **Governmental Activities**

# **Primary Government**

Timary Government	Balance June 30, 2016		Increases		Decreases	J	Balance June 30, 2017
Capital Assets Not Being Depreciated:		_		_		_	
Land and Land Improvements \$	113,091,619	\$	125,244	\$	_	\$	113,216,863
Construction in Progress	20,198,875		32,416,288		16,998,717		35,616,446
Total Capital Assets		_				_	
Not Being Depreciated	133,290,494	_	32,541,532	_	16,998,717	_	148,833,309
Depreciable Capital Assets:							
Buildings	665,116,404		5,603,223		-		670,719,627
Infrastructure	263,601,203		12,825,265		-		276,426,468
Intangible Assets	25,704,583		1		-		25,704,584
Furniture and Other Equipment	103,342,751		11,323,546		3,434,182		111,232,115
Total Depreciable Capital Assets	1,057,764,941		29,752,035		3,434,182		1,084,082,794
Less Accumulated Depreciation for:							
Buildings	187,678,767		15,542,251		-		203,221,018
Infrastructure	125,467,059		12,382,836		-		137,849,895
Intangible Assets	16,739,032		2,822,412		-		19,561,444
Furniture and Other Equipment	60,521,617		6,622,169		-		67,143,786
Total Accumulated Depreciation	390,406,475	_	37,369,668	_			427,776,143
Depreciable Capital Assets, Net	667,358,466	_	(7,617,633)	_	3,434,182	_	656,306,651
Alexandria Transit Company							
Depreciable Capital Assets:							
Equipment	38,621,889		5,054,625		60,900		43,615,614
Less: Accumulated Depreciation	16,460,154		3,094,237		60,900		19,493,491
Total Depreciable Capital Assets, Net	22,161,735	_	1,960,388	_	-	_	24,122,123
TOTALS \$	822,810,695	\$_	26,884,287	\$	20,432,899	\$_	829,262,083

The City acquires and maintains all capital assets for the Library. Accordingly, the Library's capital assets are included in the governmental activities totals.

June 30, 2017

Exhibit XII (Continued)

## **NOTE 5. CAPITAL ASSETS (Continued)**

Governmental activities capital assets, net of accumulated depreciation at June 30, 2017, are comprised of the following:

General Capital Assets, Net	\$ 789,722,467
Internal Service Fund Capital Assets, Net	15,417,493
Alexandria Transit Company Capital Assets, Net	 24,122,123
Total	\$ 829,262,083

Depreciation was charged to governmental functions as follows:

General Government	\$ 4,885,214
Judicial Administration	486,905
Public Safety	4,903,758
Public Works	8,237,061
Depreciation of Infrastructure Assets	8,950,042
Health and Welfare	455,944
Transit	3,094,237
Culture and Recreation	2,270,221
Education	6,930,993
Community Development	249,530
Total	\$ 40,463,905

Capital outlays are reported as expenditures in the governmental funds; however, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense. The adjustment from governmental funds to the government-wide statements is summarized as follows:

### **Primary Government**

City Capital Outlay	\$ 81,389,902
Donated Assets	3,159,592
Depreciation Expense	(40,463,905)
Capital Outlay not capitalized	(38,871,521)
Total Adjustment	\$ 5,214,068

Donated assets are comprised of infrastructure donated by developers.

## Net position Investment in capital assets is computed as follows:

Capital Assets, Net		\$	\$829,262,083
Outstanding bonds (including premium)	(\$604,128,527)		
Unspent bond proceeds at SNAP	163,939,499		
		_	(440,189,028)
Investment in Capital Assets Net of Debt		\$	389,073,055

## Notes to Financial Statements June 30, 2017

Exhibit XII (Continued)

#### **NOTE 5. CAPITAL ASSETS (Continued)**

### **Component Unit - School Board**

The following is a summary of the changes in capital assets for the fiscal year ended June 30, 2017:

	Balance June 30, 2016	In	creases	Decreases	Balance June 30, 2017
Capital Assets Not Being Depreciated:				<u> </u>	
Land and Land Improvements	\$ 999,381	\$	-	\$ -	\$ 999,381
Construction-in progress	 		45,391	 	 45,391
Total Capital Assets					
Not Being Depreciated	999,381		45,391	 _	 1,044,772
Depreciable Capital Assets:					
Buildings	38,894,920		151,068	-	39,045,988
Furniture and Other Equipment	16,333,374		5,232,353	225,174	 21,790,901
Total Depreciable Capital Assets	55,228,294		5,383,421	225,174	60,836,889
Less Accumulated Depreciation For:					
Buildings and building improvements	36,741,443		406,707	-	37,148,150
Furniture and Other Equipment	 10,672,152		1,837,629	 225,174	 12,734,955
Depreciable Capital Assets, Net	47,413,595		2,244,336	225,174	49,432,757
Total Other Capital Assets, Net	7,814,699		3,139,085		10,953,784
TOTALS	\$ 8,814,080	\$	3,184,476	\$ 	\$ 11,998,556

In FY 2002, the Virginia Assembly passed a general law to respond to GASB Statement No. 34 that establishes the local option of creating, for financial reporting purposes, a tenancy in common with the local school board when a city or county issues bonds for acquisition, construction, or improvement of public school property. The sole purpose of the law is to allow cities and counties the ability to record school assets and related debt liabilities together. As a result, certain assets purchased with the City's general obligation bonds are now recorded as part of the primary government. According to the law, the tenancy in common ends when the associated obligation is repaid; therefore, the assets will revert to the Alexandria School Board when the bonds are repaid. Nothing in the law alters the authority or responsibility of the local school board or control of the assets. All depreciation was charged to education.

## Notes to Financial Statements June 30, 2017

Exhibit XII (Continued)

## **NOTE 5. CAPITAL ASSETS (Continued)**

## **Primary Government**

Construction-in-progress is composed of the following at June 30, 2017:

	Expended		
	Project	Through	
	<b><u>Authorization</u></b>	June 30, 2017	Committed
School Capital Projects	\$ 87,677,912	\$ 18,481,291	\$ -
Infrastructure	14,273,763	976,242	3,574,543
Parks and Recreation	11,503,666	1,538,556	3,180,205
Public Buildings	16,387,141	5,674,398	3,006,399
Public Safety	14,488,305	4,939,035	926,350
Information Technology Hardware	6,676,529	4,006,924	1,442,879
TOTALS	\$ <u>151,007,316</u>	\$ <u>35,616,446</u>	\$ <u>12,130,376</u>

## **Component Units**

There was no construction in progress authorizations for the component units.

June 30, 2017

Exhibit XII
(Continued)

### NOTE 6. RISK MANAGEMENT

The City is exposed to various losses related to torts: theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. It is the policy of the City to retain risks of losses in those areas where it believes it is more economical to manage its risks internally and account for any claims settlement in the General Fund. Exceptions to the self-insurance program are made when insurance coverage is available and when premiums are cost effective. The City is covered by property/casualty insurance policies on real and personal property and the following liability insurance policies as of June 30, 2017: public entity and public officials excess liability, medical malpractice liability, voting booths, special events, vacant buildings, volunteer liability, and commercial crime. In addition, the City maintains excess workers' compensation insurance. The City maintains a blanket surety bond on all City workers who handle funds and excess amounts on key officials. There were no material reductions in insurance coverage from coverage in the prior fiscal year, nor did settlements exceed coverage for any of the past three fiscal years.

The City is self-insured for workers' compensation claims up to \$1.0 million, and for public officers, public entity, physical damage to vehicles, and vehicle general liability under \$2.0 million and over \$10.0 million. The following Constitutional Officers and City employees are covered by surety bonds issued by Aetna Casualty and Surety in the amounts shown below as of June 30, 2017:

Director of Finance	\$ 1,000,000
Deputy Director of Finance	\$ 1,000,000
Treasurer	\$ 1,000,000
Comptroller	\$ 1,000,000
Revenue Director	\$ 1,000,000
Retirement Administrator	\$ 1,000,000
Clerk of the Circuit Court	\$ 103,000*
Sheriff	\$ 30,000*
All other City employees	\$ 100,000
Alexandria Historic Restoration and Preservation Commissioners	\$ 10,000
* Bond provided by the Commonwealth of Virginia	

#### **Self-Insurance**

The non-current portion of unpaid workers' compensation claims amounted to approximately \$21.0 million as of June 30, 2017, and is reflected in the government-wide statements. The current portion is recorded as an accrued liability in the General Fund and the government-wide financial statements. In FY 2009, the City became self-insured for one of the two health insurance plans offered to employees. At June 30, 2017 the current portion of employees' health insurance was \$1.0 million which represents an estimate of health insurance claims that have been incurred but not reported and are reported in accrued liabilities. The amount of expenditures did not exceed funds that are available to pay the claims covering a period of four years. Therefore, a long-term liability has not been recorded as of June 30, 2017. Liabilities are reported when it is probable that losses have occurred and the amounts of the losses can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported to date. Liabilities are determined using a combination of actual claims experience and actuarially determined amounts and include incremental claim adjustment expenses and estimated recoveries. An independent contractor processes claims and the City records a provision and liability in the government-wide statements and General Fund (current portion only) for an estimate of incurred but not reported claims.

Notes to Financial Statements

June 30, 2017

Exhibit XII (Continued)

### **NOTE 6. RISK MANAGEMENT (Continued)**

Changes in the estimated claims payable for workers' compensation and health insurance during the fiscal years ended June 30, 2017 and 2016 were as follows:

	Workers'	Health
	Compensation	Insurance
July 1, 2015 Liability Balances	\$ 19,167,112	\$ 1,226,711
Claims and changes in estimates	7,052,176	18,896,206
Claim Payments	(5,731,464)	(18,342,051)
June 30, 2016 Liability Balances	20,487,824	1,780,866
Claims and changes in estimates	6,181,777	19,655,247
Claim Payments	(5,683,417)	(20,422,967)
June 30, 2017 Liability Balances	\$ 20,986,184	\$ 1,013,146

The Health Insurance liability is included in the accrued liability

#### **Insurance Commitment**

In addition, the City has established a General Fund self-insurance commitment of \$5.0 million as of June 30, 2017.

#### **Risk Pools**

On March 15, 1986, the City joined the Commonwealth of Virginia's Law Enforcement Liability plan, called VA Risk, on behalf of the Office of the Sheriff. The Division of Risk Management of the Commonwealth's Department of General Services operates VA Risk. The division was created in accordance with Sec. 2.1-526.8:1 of the Code of Virginia, which says that the State shall have the right and duty to defend any suit seeking damages or compensation against the City's officials and employees on account of wrongful acts, even if any of the allegations of the suit are groundless, false, or fraudulent, and may make the investigation and settlement of any claims or suit as deemed expedient. The limits of VA Risk coverage are \$1.0 million per claim. The City retains the risk for all claims in excess of \$1.0 million. Claims have not exceeded coverage in the last three years.

On October 1, 1987, the Alexandria Transit Company joined the Virginia Transit Liability Pool. Commercial companies service the Virginia Transit Liability Pool.

The coverage and limits of the pool's liability to the City are as follows:

Commercial General Liability	\$20 million
Automobile Liability	\$20 million
Uninsured Motorist	\$50,000
Automobile Physical Damage	(Actual Cash Value)

Under the provisions of the Virginia Workers' Compensation Act, the Alexandria Transit Company has secured the payment of Virginia compensation benefits and employers' liability coverage with the Virginia Municipal Group Self-Insurance Association (VMGSIA). VMGSIA is a public entity risk pool providing a comprehensive workers' compensation insurance program to Virginia municipalities and other local government entities. In addition to insurance coverage, the program provides risk management services with emphasis on loss control and claims

Exhibit XII (Continued)

## NOTE 6. RISK MANAGEMENT (Continued)

administration. The Alexandria Transit Company pays an annual premium to VMGSIA for workers' compensation coverage. VMGSIA is self-sustaining through member premiums and will reinsure for claims in excess of \$5.0 million. Each member's premium is determined through an actuarial analysis based upon the individual member's past experience and number of employees. In FY 2017, the Alexandria Transit Company paid an annual premium of \$0.2 million for participation in this pool.

## **Line of Duty Death and Disability Benefits**

The City provides death and health benefits to the beneficiaries of certain law enforcement and rescue personnel disabled or killed in the line of duty. Benefit provisions and eligibility requirements are established by Title 9.1 Chapter 4 of the Code of Virginia.

Effective July 1, 2012 the City opted out of the Virginia Plan. The City now self-funds and self-administers its Line of Duty Benefits. Effective July 1, 2017, LOD retirees must elect a plan administered through the Virginia Department of Human Resources (DHRM). The City will pay DHRM the premiums for covered retirees, spouses, and widows. In FY 2017, the City contributed to the OPEB trust fund for line of duty benefits. In fiscal year 2017, an actuarial valuation was issued for Line of Duty benefits. According to the December 31, 2016 actuarial valuation, 753 active employees were eligible for Line of Duty benefits. As of June, 2017, 74 beneficiaries were receiving Line of Duty payments. During FY 2017, Line of Duty payments for the recipients amounted to \$1.1 million.

## **Component Units**

The School Board carries commercial insurance for all risks of loss including property, theft, auto liability, physical damage, and general liability insurance through the Virginia Municipal League. Settled claims resulting from these risks have not exceeded commercial reinsurance coverage for the past three years. There were no material reductions in insurance coverage from coverage in the prior fiscal year nor did settlements exceed coverage for any of the past three fiscal years. The School Board also carries catastrophic medical insurance for Virginia High School League Student participants.

The Library carries commercial insurance with the Virginia Municipal League for all risks of loss including property insurance, theft, auto liability, physical damage, and general liability insurances. There were no material reductions in insurance coverage from coverage in the prior fiscal year, nor did settlements exceed coverage for any of the past three fiscal years.

Exhibit XII (Continued)

#### NOTE 7. OPERATING LEASES

#### **Rental Costs**

The City and the School Board lease office space and equipment under various long-term operating lease agreements expiring at various dates through FY 2032. Certain leases contain provisions for possible future increased rentals based upon changes in the Consumer Price Index.

Scheduled minimum rental payments for succeeding fiscal years ending June 30 are as follows:

	Primary	School Board
Fiscal Year	Government	Component Unit
2018	\$4,830,429	\$2,899,964
2019	5,042,914	2,972,151
2020	5,262,017	2,944,354
2021	5,558,562	2,974,678
2022	5,722,693	3,056,481
2023-2027	30,265,981	10,919,218
2028-2032	28,627,843	10,919,218

Total rental costs during FY 2017 for operating leases were \$5.1 million for the Primary Government and \$3.5 million for the School Board.

#### **Rental Revenues**

The City also leases various City-owned properties and buildings under non-cancellable long-term lease agreements through FY 2032. The net book value of leased assets of \$5.6 million (cost of \$21.8 million less accumulated depreciation of \$16.2 million) is included in capital assets in the government-wide financial statements. Certain leases contain provisions for future increased revenues based upon changes in the Consumer Price Index.

Scheduled minimum revenues for succeeding fiscal years ending June 30 are as follows:

Fiscal Year	Total Revenues
2018	\$739,770
2019	560,728
2020	541,136
2021	479,859
2022	426,901
2023-2027	1,660,558
2028-2032	1,103,131

Exhibit XV (Continued)

#### NOTE 8. COMMITMENTS AND CONTINGENCIES

#### A. Washington Metropolitan Area Transit Authority

The City's commitments to the Washington Metropolitan Area Transit Authority (WMATA) are comprised of agreements to make capital contributions for construction of the rail transit system, contributions for replacement and improvement of rail and bus equipment, and payments of operating subsidies for rail, bus, and paratransit systems.

Due to the State requirement to reflect all State aid to all jurisdictions in their accounting statements according to Generally Accepted Accounting Principles, all State funding for WMATA received and administered by Northern Virginia Transportation Commission (NVTC) are now reflected in the accounting statements in addition to these footnotes. Total Department of Rail and Public Transportation (DRPT) funding for WMATA administered by NVTC on behalf of the City of Alexandria for FY 2017 amounted to \$6.9 million.

The City and other participating jurisdictions have entered into a series of capital contribution agreements with WMATA to fund the local share of the cost of the regional Metrorail, Metrobus, and Metro Access transit systems. The City's commitments are summarized as follows:

## 1. Capital contributions - Bus and Rail Replacement

During FY 2004 the WMATA Board, the City, and other participating jurisdictions in the Washington, D.C. area discussed and negotiated a multi-year capital funding agreement known as "Metro Matters". This agreement reflects some \$3.2 billion in Metrorail and Metrobus infrastructure capital improvements, as well as the expansion of Metro transit services through the acquisition of new railcars and buses. The participating jurisdictions' share is planned at \$1.9 billion over a 20-year period with \$0.9 billion planned during the first six years. The City's share is \$82.5 million over the 20-year period with \$40.7 million planned during the first six years. The Metro Matters interjurisdictional agreement was signed by the City of Alexandria on September 28, 2004. The City opted out of the new 2009 series bond issue by prefunding its share. In June 2010, a new funding agreement was signed by all members of the WMATA Compact. It sets forth a commitment of one year's funding with five planning years. The new funding agreement assumes an increase of \$150 million per year of new federal funds, matched by the Commonwealth of Virginia, the State of Maryland, and the District of Columbia. The new agreement totals to \$5.0 billion, of which \$2.5 billion will be funded by the federal government. Per the Metro Matters agreement, the participating jurisdictions' financial obligations, including the City, are subject to individual jurisdictional annual appropriation consideration.

For the fiscal year ended June 30, 2017, the total City obligation was \$9.0 million, which includes payments to WMATA as well as debt service for the 2009 series of bonds used to prefund the City share. The debt service is also included in Exhibit IV in the total reported debt service. The state Aid and NVTC funding used for a portion of the payments to WMATA is included in the reported Special Revenue Fund activities for FY 2017. The City paid this obligation from the following sources:

City payments	\$ 3,500,000
State Aid and NVTC reimbursable	4,391,880
City Debt Service for 2009 bonds	1,125,400
· ·	 9.017.280

## 2. Operating subsidies - Bus and Rail Systems

During the fiscal year ended June 30, 2017, obligations for bus and rail subsidies amounted to \$33.5 million. The City paid this obligation from the following sources:

Exhibit XV (Continued)

## NOTE 8. COMMITMENTS AND CONTINGENCIES (Continued)

City payments	\$ 6,821,452
State Aid and State Motor Fuel Sales Tax rev	
NVTA 30%	2,573,000
TOTAL	\$33,463,324

Expected obligations for FY 2018 are \$40.3 million of which \$13.6 million is expected to be paid from the City's General Fund. They City will also use \$24.3 million from NVTC funding and \$2.4 million from NVTA 30% funding to cover the rest of the obligations.

#### 3. WMATA Transit Revenue Bonds

WMATA issued approximately \$1 billion of federally guaranteed transit revenue bonds to fund part of the construction of the rail transit system. Operating revenues have been insufficient to retire this debt. The federal government and WMATA entered into an agreement whereby the federal government agreed to pay two-thirds of the debt service costs for these bonds and to advance part of the remaining one-third during the first three years of the agreement. The agreement requires that WMATA repay the federal advances with interest and one-third of the debt service on the bonds. WMATA allocated the cost of the advances and the one-third of the debt service costs among the participating jurisdictions. The City has not agreed to any payments for the one-third allocation of debt service, but the Northern Virginia Transportation Commission (NVTC) has paid, from state aid, all such costs allocated to Northern Virginia jurisdictions, of which \$1,161,890 was the City's allocation during the fiscal year ended June 30, 2017. However, NVTC has not paid any of the allocations for federal advances. In July of 1985, the Alexandria City Council authorized NVTC to pay \$4.2 million to WMATA, including accrued interest, from state aid on deposit to the credit of the City. This was the total amount allocated to the City by WMATA for advances by the federal government, including accrued interest. The City has thus, with such authorization, satisfied all claims due to WMATA for transit revenue bonds.

#### 4. Potomac Yard Metrorail Station

As a major long-term economic development initiative, on June 12, 2010, the City approved the North Potomac Yard Small Area Plan, a major rezoning of 69 acres of prime real estate located in the Potomac Yard area of the City into a high density mixed-use development of over 7.5 million square feet. An integral part of this plan, which is expected to add approximately 10 percent to the City's tax base and generate over \$1 billion in new tax revenue over a 30-year period, entails the construction of a new Metrorail station on the existing heavy rail Metrorail line.

Potomac Yard is located in the northeast area of the City immediately south of downtown Washington, D.C. and Ronald Reagan Washington National Airport. Potomac Yard consists of two parcels, North Potomac Yard and South Potomac Yard, which are divided into smaller geographic units or "landbays" for zoning and development purposes. Two special tax districts have been established to generate revenue for construction of the new Metrorail station. In December 2010, City Council approved the Tier I Special Services Tax District for Landbays F, G, and H and the multi-family portion of Landbay I. Tier I tax collections began in 2011 at the rate of 20 cents per \$100 of valuation. In 2011, City Council approved a Tier II Tax District (Landbays I and J) with a 10-cent per \$100 of valuation levy to be initiated in the calendar year after the new Metrorail station opens (now estimated to open in 2021). Whether that Tier II levy will be approved by City Council is planned to be determined in 2018.

The City of Alexandria was the project sponsor of the Environmental Impact Statement (EIS) managed by WMATA. WMATA's process includes technical and environmental analyses as well as public involvement. Project development is subject to the requirements of the National Environmental Policy Act (NEPA) and Section 4(f) of the Department of Transportation Act. City Council chose Alternative B as the Locally Preferred Alternative on May 20, 2015.

Exhibit XV (Continued)

## NOTE 8. COMMITMENTS AND CONTINGENCIES (Continued)

On June 16, 2016, City Council unanimously approved the Master Plan Amendment, Map Amendment (rezoning), and Development Special Use Permit (DSUP) with site plan and associated Special Use Permits to construct a Metrorail station and associated facilities in Potomac Yard. The Federal Transit Administration and the National Park Service issued their Records of Decision for the Potomac Yard Metrorail Station in the fall 2016. This marked the last step in the review process under the National Environmental Policy Act. Following the FTA and NPS Records of Decision, WMATA issued its Request for Proposal (RFP) for the design-build contract on November 28, 2016, and the project is currently in the WMATA procurement phase.

The City prepared an updated financial feasibility analysis in spring 2015 that reconfirmed the City's ability to finance the station. The sources included net new tax revenues from Potomac Yard, two Special Services Tax Districts, developer contributions, \$69.5 million from the Northern Virginia Transportation Authority (\$3.5 million of which has been secured), and a \$50 million Virginia Transportation Infrastructure Bank (VTIB) loan that was awarded to the City by the Commonwealth Transportation Board in January 2015. Up to one-third of the project costs are being sought through federal TIFIA (Build America Bureau) financing, and if successful will replace a portion of the planned City General Obligation bond issuance. The analysis showed that Alternative B is financially feasible.

The financial risk to the City associated with the Metrorail station project will be carefully structured and managed. The projected "gap" between the anticipated tax revenues from the special tax district, per square foot developer contributions, plus additional incremental net new revenues generated by the project, will need to be "bridged" in the early years of any City bond and VTIB State loan financing by capitalizing interest during construction. Due to upfront developer guarantees, current projections estimate no negative cash flow impact on the City's General Fund in any given year. The actual decision on whether and when to authorize the issuance of City bonds for the station's construction will be made based on factors such as the to-be-determined station cost, outside funding sources and prevailing interest rates, as well as development progress in Potomac Yard, which needs to generate substantial new tax revenues to cover debt service.

Debt service payments would be funded through developer contributions, net new tax revenues generated in Potomac Yard, and Potomac Yard Special Services Tax District levies. There is planned to be no negative impact to the City's General Fund.

## B. Litigation

The City is contingently liable with respect to lawsuits and other claims that arise in the ordinary course of its operations. It is the opinion of City management and the City Attorney that any losses not covered by insurance that may ultimately be incurred as a result of the suits and claims will not be material.

### C. Waste-To-Energy Facility

The City has a waste disposal commitment to the Waste-to-Energy Facility (the "Facility"), which is owned and operated by a private corporation (the "Corporation"). The commitment, which is joint with Arlington County, Virginia (the "County"), is based on a combined volume of solid waste the City and the County expect to collect together. The Facility charges the City and the County fees on each ton based on a waste disposal agreement and contracts separately with private haulers for additional waste. It is expected that the City and the County will be able to continue to meet their minimum requirement for annual tonnage of 46,000 to 66,000 tons per year. The City and the County have the ability to adjust the tonnage thresholds annually if it appears the annual tonnage is approaching a minimum or maximum threshold.

The construction of the waste-to-energy facility was originally financed with revenue bonds issued by the Alexandria Industrial Development Authority in 1984. The Arlington Solid Waste Authority, together with the Alexandria Sanitation Authority (the "Authorities") and the private company, refinanced these bonds in July 1998 to achieve debt service savings. Upon the maturity of the bond in January 2008, the ownership of the plant passed to

Exhibit XV (Continued)

## NOTE 8. COMMITMENTS AND CONTINGENCIES (Continued)

the private company. The Authorities issued new bonds in November 1998 to finance the retrofit of the facility to meet Clear Air Act requirements. This retrofit was completed by November 9, 2000 in advance of the EPA deadline of December 19, 2000. The retrofit assets continue to be owned by the Authorities.

Acceptance testing on each unit was completed in November 2000, and the Operating Lease agreement between the Authorities and the Corporation took effect in January 2001. Since in essence the lease is a capital lease, the capital assets completed and covered by the lease and the promissory note are removed from the City records and are now considered a part of the plant.

By December 2012 all of the revenue bonds debt service had been paid in full. A new Facilities Monitoring Group ("FMG") was established and a new trust fund was set up to fund FMG'S activities. It is funded entirely by contributions from Arlington County (60%) and the City (40%). The FMG budget for FY 2017 was \$118,000 and according to the interjurisdictional agreement the City's contribution was \$47,200. Operating costs of the Facility are paid for primarily through tipping fees. The City paid \$0.9 million in tipping fees in FY 2017.

#### D. Northern Virginia Transportation District Bonds

In November 1999, the City signed an agreement with the Commonwealth Transportation Board to provide \$256,070 annually, subject to appropriation, to finance certain Northern Virginia Transportation District Bond projects benefiting the City and other jurisdictions in Northern Virginia. The FY 2017 payment of \$256,070 was made from the proceeds from the City's telecommunications tax received by the General Fund. The City is not liable for repayment of the 20-year bonds.

#### E. Combined Sanitary Sewer/Stormwater Sewer System

Because of state and federal regulations mandating the improvement of water quality for the Chesapeake Bay in the six states and the District of Columbia that comprise the Bay's watershed, many cities and counties in this large multi-state geographic area have been and/or will be required to make significant capital investments in stormwater treatment systems over the coming decades. For Alexandria, this means more than \$400 million in investments to its combined sanitary-stormwater sewer system over the next 10 years, as well as investing between \$100 million to \$150 million to upgrade stormwater infrastructure over the next two to three decades.

In the case of the state stormwater management mandates, all Virginia municipalities in the Chesapeake Bay watershed regulated by a municipal separate storm sewer system ("MS4") stormwater permit will need to make 5.0 percent of the necessary stormwater-related pollution reductions in the 2013-2018 time period, another 35 percent in the 2018-2023 time period, and the final 60 percent in the 2023-2028 time period to meet 100 percent of the target reductions. The City's stormwater discharge MS4 permit was recently renewed in 2013. The estimated cost of these improvements over this 15-year time period is between \$65 million and \$100 million.

The City's combined sanitary and stormwater sewer system in the Old Town area currently comprises approximately 540 acres of the approximate 10,000 acres of land in the City. The system has been operating under a series of five-year permits from the Virginia Department of Environmental Quality ("DEQ"). The FY 2018 Sanitary Sewer Ten-Year Plan includes an additional \$385.0 million to comply with legislation passed by the 2017 Virginia General Assembly, which requires the City to accelerate its efforts to address combined sewer discharges from all four outfalls. The bill mandates construction for each outfall be complete no later than July 1, 2025. The City is working with deliberate speed to complete each of these outfall construction projects by the legislatively set deadline.

Exhibit XV (Continued)

## NOTE 8. COMMITMENTS AND CONTINGENCIES (Continued)

Prior to this recent development, the City had submitted a Long Term Control Plan Update ("LTCPU") for its combined sewer system to the DEQ, which had required an update due to new regulatory requirements related to the Hunting Creek Bacteria Total Maximum Daily Load, which requires significant reductions in combined sewer discharges from three of the City's four outfalls (CSO-002/003-004), to be implemented no later than 2035. The LTCPU also provided planning measures to address the fourth remaining outfall (CSO-001). The mandates passed by the General Assembly supersede the LTCPU submitted by the City.

The current ten-year CIP includes \$523.5 million for sanitary sewer and stormwater capital projects. The City's future funding strategy involves increasing the sanitary sewer maintenance fee over the next several fiscal years to provide additional resources for separation of the City's combined sanitary-stormwater system. The sanitary sewer line maintenance charge increased from \$1.40 to \$1.82 per 1,000 gallons of water in 2018. The sanitary sewer fee is estimated to increase to more than \$8.00 per 1,000 gallons of water in the next ten years largely to pay for the combined sewer outfall construction project. In addition to increasing the sanitary sewer fees, in May 2017 City Council approved a new Stormwater Utility Fee. Collection of this fee will begin in Calendar Year 2018, and the typical single family home will be charged approximately \$140 per year.

Exhibit XII (Continued)

#### NOTE 9. LONG-TERM DEBT

**General Obligation Bonds** - The City issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations and pledge the full faith and credit of the City. These bonds are subject to the provisions of the Internal Revenue Code of 1986 related to arbitrage and interest income tax regulations under those provisions. The City currently has no outstanding arbitrage obligation. General obligation bonds outstanding as of June 30, 2017, are comprised of the following individual issues:

1.	\$34.2 million General Obligation Refunding Bond of 2016 (tax exempt), installments ranging from \$0.4 to \$4.1 through 2031, bearing interest rate 1.9 percent payable semiannually on January 15 and July 15, and maturing on July 15, 2031. The City irrevocably exercises its option to redeem all the refunded bonds on the redemption date.	24.4.50.000
2.	\$73.7 million General Obligation Capital Improvement Bonds of 2016 (tax exempt), installments ranging from \$1.4 to \$4.0 through 2036, bearing interest rates ranging from 2.0 percent to 5.0 percent payable semiannually on January 15 and July 15, and maturing on July 15, 2036. The Bonds will be subject to optional redemption in whole or in part at the direction of the City on or after July, 2026.	\$ 34,168,000
3.	\$10.6 million General Obligation Refunding Bonds (taxable) of 2015, installments ranging from \$1 to \$1.1 million through 2028, bearing interest rates ranging from 0.9 to 3.5 percent payable semiannually on January 15 and July 15 and maturing on July 15, 2028. The Bonds will not be subject to optional redemption prior to maturity.	73,735,000
4.	\$23.2 million General Obligation Capital Improvement (tax-exempt) Bonds of 2015, installments ranging from \$1.1 to \$1.2 million through 2035, bearing interest rates ranging from 3.0 to 5.0 percent payable semiannually on January 15 and July 15. The Bonds are subject to optional redemption in whole or in part at the direction of the City on or after July 15, 2025.	9,610,000
5.	\$34.0 million General Obligation (tax-exempt) Refunding Bonds of 2015, installments ranging from \$0.4 to \$6.2 million through 2028, bearing interest at 1.9 percent. The Bonds are subject to optional redemption in whole or in part, at any time,	22,050,000
	by the City, upon thirty days prior written notice, at a redemption price equal to 100% of the outstanding principal amount of the Bond redeemed plus accrued interest to the redemption date, plus the Fixed Rate Prepayment Charge. This is a direct bank loan	33,050,000
6.	\$36.0 million General Obligation Improvement (tax-exempt) Bonds of 2014 installments averaging \$1.8 million through 2035, bearing interest rates ranging from 2.0 percent to 5.0 percent. The Bonds maturing on or before January 15, 2025 are not subject to redemption prior to maturity. The Bonds maturing on or after January 15, 2026, may be redeemed before their maturities on or after January 15, 2025, at the option of the City, in whole or in part, in installments of \$5,000 at any time or from time to time at par plus the interest accrued and unpaid on the principal amount to be redeemed to the date fixed for redemption	32,395,000
7.	\$18.6 million General Obligation (tax-exempt) Refunding Bonds of 2014, installments ranging from \$2.8 to \$3.4 million through 2020, bearing interest at 1.0 percent. The Bonds maturing on or before June 15, 2020 are not subject to redemption prior to maturity. This is a direct bank loan. The debt is being held as an investment with no intention of sale or distribution.	32,393,000
		8,750,000
8.	\$63.8 million General Obligation Capital Improvement (tax-exempt) Bonds of 2013, installments averaging \$3.3 million through 2033, bearing interest at rates ranging from 4.0 percent to 5.0 percent. The Bonds maturing on or before June 15, 2023, are not subject to redemption prior to their maturity. The bonds maturing on or after June 15, 2024, are subject to optional redemption before maturity on or after June 15, 2023, at the option of the city in whole or in part, in installments of \$5,000 at any time or from time to time at par plus the interest accrued and on the principal amount to be redeemed to the date fixed for redemption.	52,885,000
9.	\$76.8 million General Obligation Capital Improvement (tax-exempt) Bonds of 2012, installments ranging from \$200,000 to \$4.0 million through 2033, bearing interest rates ranging from 2.0 percent to 5.0 percent. The Bonds maturing on or before June 15, 2022 are not subject to redemption prior to maturity. The Bonds maturing on or after June 15, 2023, may be redeemed before their maturities on or after June 15, 2022 at the option of the City, in whole or in part, in installments of \$5,000 at any time or from time to time at par plus the interest accrued and unpaid on the principal amount to be redeemed	
	to the date fixed for redemption.	\$ 63,800,000

Exhibit XII (Continued)

## NOTE 9. LONG-TERM DEBT (Continued)

10.	\$17.3 million General Obligation (tax-exempt) Refunding Bonds of 2012, installments ranging from \$70,000 to \$5.6 million through 2025, bearing interest at rates ranging from 2.0 percent to 4.0 percent. The Bonds maturing on or after June 15, 2022, are not subject to redemption before maturity. The bonds at the time outstanding that are stated to mature on or after June 15, 2023, may be redeemed before their maturities on or after June 15, 2022, at the option of the city in whole or in part, in installments of \$5,000 at any time or from time to time at par plus the interest accrued and unpaid on the principal amount to be redeemed to the date fixed for redemption		
		\$	14,000,000
11.	\$63.6 million General Obligation (tax-exempt) Refunding Bonds of 2012, installments ranging from \$2.9 million to \$8.6 million through 2023, bearing interest rates ranging from 2.0 percent to 4.5 percent. The Bonds maturing on or before June 15, 2022, are not subject to optional redemption. The Bonds maturing on June 15, 2023, are subject to optional redemption before maturity on or after June 15, 2022, at the direction of the City in whole or in part in installments of \$5,000 at par plus interest accrued and unpaid on the principal amount to be redeemed to the date fixed for redemption.		46,145,000
12.	\$70.0 million General Obligation Capital Improvement (tax-exempt) Bonds of 2011, installments ranging from \$1.0 million		40,143,000
12.	to \$3.8 million through 2031, bearing interest rates ranging from 2.0 percent to 5.0 percent. The Bonds maturing on or before July 15, 2021, are not subject to redemption prior to maturity. The Bonds maturing on or after July 15, 2022, are subject to optional redemption before maturity on or after July 15, 2021, at the direction of the City, in whole or in part, in installments of \$5,000 at any time or from time to time at par plus the interest accrued and unpaid on the principal amount to be redeemed to the date fixed for redemption.		26,340,000
13.	\$55.3 million General Obligation Capital Improvement (taxable Build America) Bonds of 2010, installments ranging from		20,540,000
	\$3.7 million to \$4.4 million through 2030, bearing interest at rates ranging from 3.6 percent to 5.0 percent for which the federal government provides a 35 percent interest rate subsidy. The Bonds maturing on or after July 1, 2021, are subject to optional redemption, in whole or part, at the direction of the City. The bonds are subject to redemption prior to July 2020, at the option of the City, upon the occurrence of an Extraordinary Event.		
			55,300,000
14.	\$35.2 million General Obligation Capital Improvement (tax-exempt) Bonds of 2009 installments ranging from \$1.1 million to \$4.1 million through 2019, bearing interest at rates ranging from 1.8 percent to 4.0 percent. The Bonds are not subject to redemption prior to maturity		
			12,300,000
15.	\$44.5 million General Obligation Improvement (taxable-Build America) Bonds of 2009 installments ranging from \$4.1 million to \$4.8 million through 2029, bearing interest at rates ranging from 4.9 percent to 5.7 percent for which the Federal government provides a 35 percent interest rate subsidy. The Bonds maturing on or after July 1, 2019, are subject to optional redemption before maturity on or after July 1, 2019, at the direction of the City, in whole or in part installments of \$5,000 at any time or from time to time at par plus the interest accrued on the principal amount to be redeemed to the date fixed for redemption		44,500,000
16.	\$58.0 million General Obligation (tax-exempt) Bonds of 2008, installments ranging from \$0.9 million to \$3.1 million		
	through 2028, bearing interest at rates ranging from 3.4 percent to 5.0 percent. The Bonds maturing on or after July 15, 2019, are subject to optional redemption before maturity on or after July 15, 2018, at the direction of the City, in whole or		
	in part installments of \$5,000 at any time or from time to time at par plus the interest accrued on the principal amount to be		
	redeemed to the date fixed for redemption		12,400,000
17.	\$5.0 million General Obligation (taxable) Bonds of 2008, installments averaging from \$0.3 million through 2018, bearing interest at rates ranging from 5.0 percent to 5.25 percent. The Bonds maturing on or after July 15, 2019, are subject to optional redemption before maturity on or after July 15, 2018, at the direction of the City, in whole or in part installments of \$5,000 at any time or from time to time at par plus the interest accrued on the principal amount to be redeemed to the date		
	fixed for redemption.		500,000
18.	\$22.8 million General Obligation (tax-exempt) Refunding Bonds of 2007, installments ranging from \$2.8 million to \$2.9 million through 2021, bearing interest at rates ranging from 4.5 percent to 4.9 percent. The bonds are not subject to redemption prior to their maturity		
			11,305,000
19.	\$40 million Public Improvement Bonds of 1999 due in annual installments of \$2 million through 2019, bearing interest at		
	rates ranging from 4.3 percent to 5.0 percent. The bonds are not subject to redemption prior to maturity		4,000,000
	Total	\$	557,233,000
	10(a)	ψ	551,455,000

Exhibit XII (Continued)

## NOTE 9. LONG-TERM DEBT (Continued)

The outstanding bonds have been issued as follows:

## 1. General Obligation Refunding Bond of 2016B

		<b>Maturity Date</b>
Issue	Rate	July 15,
\$ 367,000	1.91%	2017
374,000	1.91%	2018
381,000	1.91%	2019
389,000	1.91%	2020
396,000	1.91%	2021
404,000	1.91%	2022
412,000	1.91%	2023
4,154,000	1.91%	2024
4,111,000	1.91%	2025
4,052,000	1.91%	2026
3,979,000	1.91%	2027
3,904,000	1.91%	2028
3,827,000	1.91%	2029
3,749,000	1.91%	2030
3,669,000	1.91%	2031
\$ 34,168,000		

## 2. General Obligation Bonds of 2016A

			<b>Maturity Date</b>
CUSIP	Issue	Rate	July 15,
0153022M3	\$ 1,400,000	5.00%	2017
0153022N1	2,100,000	5.00%	2018
0153022P6	2,800,000	5.00%	2019
0153022Q4	3,515,000	4.00%	2020
0153022R2	3,995,000	5.00%	2021
0153022S0	3,995,000	5.00%	2022
0153022T8	3,995,000	5.00%	2023
0153022U5	3,995,000	5.00%	2024
0153022V3	3,995,000	5.00%	2025
0153022W1	3,995,000	5.00%	2026
0153022X9	3,995,000	5.00%	2027
0153022Y7	3,995,000	5.00%	2028
0153022Z4	3,995,000	2.00%	2029
0153023A8	3,995,000	2.13%	2030
0153023B6	3,995,000	2.63%	2031
0153023C4	3,995,000	2.75%	2032
0153023D2	3,995,000	2.88%	2033
0153023EO	3,995,000	3.00%	2034
0153023F7	3,995,000	3.00%	2035
0153023G5	 3,995,000	3.00%	2036
	\$ 73,735,000		

Exhibit XII (Continued)

## NOTE 9. LONG-TERM DEBT (Continued)

## 3. General Obligation Bonds (taxable) of 2015C

			<b>Maturity Date</b>
CUSIP	 Issue	Rate	<b>July 15</b> ,
015302Z96	\$ 960,000	0.85%	2017
0153022A9	925,000	1.20%	2018
0153022B7	1,140,000	1.55%	2019
0153022C5	1,100,000	1.90%	2020
0153022D3	1,065,000	2.30%	2021
0153022E1	1,040,000	2.45%	2022
0153022F8	1,010,000	2.75%	2023
0153022G6	980,000	2.85%	2024
0153022H4	950,000	3.00%	2025
0153022J0	155,000	3.15%	2026
0153022K7	145,000	3.35%	2027
0153022L5	 140,000	3.50%	2028
	\$ 9,610,000		

## 4. General Obligation Capital Improvement Bonds of 2015B

			<b>Maturity Date</b>
<u>CUSIP</u>	 Issue	Rate	July 15,
015302X56	\$ 1,165,000	5.00%	2017
015302X64	1,165,000	5.00%	2018
015302X72	1,165,000	5.00%	2019
015302X80	1,165,000	5.00%	2020
015302X98	1,165,000	5.00%	2021
015302Y22	1,165,000	5.00%	2022
015302Y30	1,165,000	5.00%	2023
015302Y48	1,165,000	5.00%	2024
015302Y55	1,165,000	5.00%	2025
015302Y63	1,165,000	5.00%	2026
015302Y71	1,165,000	5.00%	2027
015302Y89	1,165,000	3.00%	2028
015302Y97	1,165,000	3.00%	2029
015302Z21	1,165,000	3.00%	2030
015302Z39	1,165,000	3.00%	2031
015302Z47	1,165,000	3.13%	2032
015302Z54	1,165,000	3.13%	2033
015302Z62	1,165,000	3.25%	2034
015302Z70	 1,080,000	3.25%	2035
	\$ 22,050,000		

Exhibit XII (Continued)

## NOTE 9. LONG-TERM DEBT (Continued)

## 5. General Obligation Refunding Bond of 2015A Direct Bank Loan

		<b>Maturity Date</b>
 Issue	Rate	<b>July 15</b> ,
\$ 395,000	1.86%	2017
400,000	1.86%	2018
410,000	1.86%	2019
415,000	1.86%	2020
3,490,000	1.86%	2021
3,430,000	1.86%	2022
3,365,000	1.86%	2023
6,240,000	1.86%	2024
6,100,000	1.86%	2025
3,015,000	1.86%	2026
2,935,000	1.86%	2027
2,855,000	1.86%	2028
\$ 33,050,000		

## 6. General Obligation Capital Improvement Bonds of 2014B

			<b>Maturity Date</b>
<u>CUSIP</u>	 Issue	Rate	January 15,
015302V25	\$ 1,800,000	2.00%	2018
015302V33	1,800,000	2.00%	2019
015302V41	1,800,000	3.00%	2020
015302V58	1,800,000	3.00%	2021
015302V66	1,800,000	5.00%	2022
015302V74	1,800,000	5.00%	2023
015302V82	1,800,000	5.00%	2024
015302V90	1,800,000	5.00%	2025
015302W24	1,800,000	3.00%	2026
015302W32	1,800,000	4.00%	2027
015302W40	1,800,000	4.00%	2028
015302W57	1,800,000	4.00%	2029
015302X31	1,800,000	4.00%	2030
015302W 65	1,800,000	3.00%	2031
015302W73	1,800,000	3.00%	2032
015302W81	1,800,000	3.00%	2033
015302W99	1,800,000	3.13%	2034
015302X23	 1,795,000	3.20%	2035
	\$ 32,395,000		

Exhibit XII (Continued)

## NOTE 9. LONG-TERM DEBT (Continued)

## 7. General Obligation Refunding Bonds of 2014A Direct Bank Loan

			Maturity Date
Iss	ue	Rate	June 15,
\$	3,050,000	1.00%	2018
	2,915,000	1.00%	2019
	2,785,000	1.00%	2020
\$	8,750,000		

## 8. General Obligation Capital Improvement Bonds of 2013

			<b>Maturity Date</b>
CUSIP	 Issue	Rate	<b>June 15</b> ,
015302S86	\$ 3,305,000	5.00%	2018
015302S94	3,305,000	5.00%	2019
015302T28	3,305,000	5.00%	2020
015302T36	3,305,000	5.00%	2021
015302T44	3,305,000	5.00%	2022
015302T51	3,305,000	5.00%	2023
015302T69	3,305,000	4.00%	2024
015302T77	3,305,000	4.00%	2025
015302T85	3,305,000	4.00%	2026
015302T93	3,305,000	4.00%	2027
015302U26	3,305,000	4.00%	2028
015302U34	3,305,000	4.50%	2029
015302U42	3,305,000	4.50%	2030
015302U59	3,305,000	4.50%	2031
015302U67	3,305,000	4.50%	2032
015302U75	 3,310,000	4.50%	2033
	\$ 52,885,000		

## 9. Public Improvement Bonds of 2012 B

CUSIP	Issue	Rate	<u>Maturity Date</u> June 15,
015302P30	\$ 4,000,000	5.00%	2018
015302P48	4,000,000	5.00%	2019
015302P55	4,000,000	5.00%	2020
015302P63	4,000,000	5.00%	2021
015302P71	4,000,000	5.00%	2022
015302P89	4,000,000	5.00%	2023
015302P97	3,980,000	5.00%	2024
015302Q21	3,980,000	4.00%	2025
015302Q39	3,980,000	4.00%	2026
015302Q47	3,980,000	4.00%	2027
015302Q54	3,980,000	4.00%	2028
015302Q62	3,980,000	3.00%	2029
015302Q70	3,980,000	3.00%	2030
015302Q88	3,980,000	3.00%	2031
015302Q96	3,980,000	3.13%	2032
015302R20	 3,980,000	3.25%	2033
	\$ 63,800,000		

Exhibit XII (Continued)

## NOTE 9. LONG-TERM DEBT (Continued)

## 10. Refunding Bonds of 2012 C

				<u>Maturity Date</u>
<u>CUSIP</u>	Iss	ue	Rate	<b>June 15</b> ,
015302R87	\$	2,980,000	4.00%	2018
015302R95		2,750,000	3.00%	2023
015302S29		5,630,000	3.00%	2024
015302S37		2,640,000	3.00%	2025
	\$	14,000,000		

## 11. Refunding Bonds of 2012

				<b>Maturity Date</b>
<u>CUSIP</u>	Iss	ue	Rate	June 15,
015302M82	\$	5,690,000	4.25%	2018
015302M90		8,595,000	4.50%	2019
015302N24		8,615,000	4.50%	2020
015302N32		8,625,000	4.50%	2021
015302N40		8,635,000	4.00%	2022
015302N57		5,985,000	4.00%	2023
	\$	46,145,000		

## 12. Public Improvement Bonds of 2011

				<b>Maturity Date</b>
<u>CUSIP</u>	Iss	ue	Rate	<b>July 15</b> ,
015302K43	\$	3,765,000	5.00%	2017
015302K50		3,765,000	5.00%	2018
015302K68		3,765,000	2.13%	2019
015302K76		3,765,000	2.25%	2020
015302K84		3,760,000	4.00%	2021
015302K92		3,760,000	5.00%	2022
015302L26		3,760,000	3.00%	2023
	\$	26,340,000		

Exhibit XII (Continued)

## NOTE 9. LONG-TERM DEBT (Continued)

## 13. Public Improvement Bonds of 2010 (Taxable)

				<b>Maturity Date</b>
CUSIP	Issu	ie	Rate	<b>July 1</b> ,
015302H39	\$	3,700,000	3.60%	2017
015302H47		3,700,000	3.95%	2018
015302H54		3,700,000	4.15%	2019
015302H62		3,700,000	4.05%	2020
015302H70		3,700,000	4.25%	2021
015302H88		3,700,000	4.40%	2022
015302H96		3,700,000	4.50%	2023
015302J29		3,700,000	4.60%	2024
015302J37		3,700,000	4.80%	2025
015302J45		4,400,000	4.95%	2026
015302J52		4,400,000	5.00%	2027
015302J60		4,400,000	5.00%	2028
015302J60		4,400,000	5.00%	2029
015302J60		4,400,000	5.00%	2030
Total	\$	55,300,000		

## 14. Public Improvement Bonds of 2009 (Tax-Exempt)

				<b>Maturity Date</b>
<u>CUSIP</u>	Issu	ie	Rate	<b>July 1</b> ,
015302E81	\$	4,100,000	4.00%	2017
015302E99		4,100,000	4.00%	2018
015302F23		4,100,000	4.00%	2019
Total	\$	12,300,000		

## 15. Public Improvement Bonds of 2009 (Taxable-Build America Bonds)

				<b>Maturity Date</b>
<u>CUSIP</u>	Issue		Rate	July 1,
015302F31	\$	4,100,000	4.85%	2020
015302F49		4,100,000	5.00%	2021
015302F56		4,100,000	5.10%	2022
015302F64		4,100,000	5.20%	2023
015302F72		4,100,000	5.30%	2024
015302F80		4,800,000	5.40%	2025
015302F98		4,800,000	5.50%	2026
015302G22		4,800,000	5.60%	2027
015302G30		4,800,000	5.65%	2028
015302G48		4,800,000	5.70%	2029
Total	\$	44,500,000		

Exhibit XII (Continued)

## NOTE 9. LONG-TERM DEBT (Continued)

16. Public Improvement Bonds of 2008 (Tax-Exempt	16. Public Im	provement Bonds	s of 2008	(Tax-Exempt)
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				Maturity Date
<u>CUSIP</u>	Iss	sue	Rate	<b>July 15</b> ,
015302A93	\$	3,100,000	5.00%	2017
015302B27		3,100,000	4.00%	2018
015302B35		3,100,000	4.00%	2019
015302B43		3,100,000	4.25%	2020
Total	\$	12,400,000		

## 17. Public Improvement Bonds of 2008 (Taxable)

				<b>Maturity Date</b>
<u>CUSIP</u>	Issu	ie	<b>Rate</b>	<b>July 15</b> ,
015302D58	\$	250,000	5.25%	2017
015302D66		250,000	5.25%	2018
Total	\$	500,000		

## 18. Refunding Bonds of 2007

				<b>Maturity Date</b>
CUSIP	Iss	sue	Rate	<b>June 15</b> ,
015302ZU9	\$	2,825,000	5.00%	2018
015302ZV7		2,825,000	5.00%	2019
015302ZW5		2,825,000	5.00%	2020
015302ZX3		2,830,000	5.00%	2021
Total	\$	11,305,000		

## 19. Public Improvement Bonds of 1999 (Tax-Exempt)

				<b>Maturity Date</b>
<u>CUSIP</u>	Iss	ue	Rate	January 15,
015302TY8	\$	2,000,000	5.00%	2018
015302TZ5		2,000,000	5.00%	2019
Total	\$	4,000,000		

Exhibit XII (Continued)

#### **NOTE 9. LONG-TERM DEBT (Continued)**

The requirements to pay all long-term bonds as of June 30, 2017, including interest payments of \$154.8 million, are summarized as follows:

Fiscal Year	Serial Bonds Principal		Interest
2018	\$ 44,852,000	\$	21,345,479
2019	45,319,000		19,497,053
2020	43,891,000		17,650,209
2021	41,809,000		15,963,839
2022	39,411,000		14,115,247
2023-2027	176,288,000		47,161,010
2028-2032	128,428,000		16,685,493
2033-2037	37,235,000		2,393,079
3	\$ 557,233,000	\$	154,811,409

The General Fund meets debt service requirements for general obligation bonds. The City retains the liability for the portion of general obligation bonds issued to fund capital projects of the School Board. The City expects to receive \$14.7 million in Build America Bonds interest subsidy payments through 2031.

**Legal Debt Margin** - The City has no overlapping debt with other jurisdictions. As of June 30, 2017, the City had a legal debt limit of \$3.8 billion and a debt margin of \$3.3 billion:

Assessed Value of Real Property, January 1, 2017	\$38,987,293,704
Debt Limit: 10 Percent of Assessed Value	3,898,729,370
Amount of Debt Applicable to Debt Limit:	
General Obligation Bond\$557,233,000	
Less Total General Obligation Debt	(557,233,000)
LEGAL DEBT MARGIN REMAINING	\$ 3,341,496,370

**Unissued Bonds** - Bond authorizations expire three years from the effective date of the respective bond ordinances. Authorization of bonds, bonds issued and expired during the fiscal year ended June 30, 2017, are summarized below:

	Authorized				<b>Authorized</b>
	and				and
	Unissued				Unissued
	<b>July 1, 2016</b>	<b>Authorized</b>	<u>Issued</u>	<b>Expired</b>	June 30, 2017
General Obligation Bonds	\$ 86,322,000	\$105,300,000	\$73,735,000	\$ 2,000	\$117,885,000

On July 25, 2017, the City Council issued \$94.7 million in General Obligation Tax-exempt Bonds and \$4.4 million in General Obligation Taxable Bonds. The \$94.7 million bonds were issued with an original premium of \$11.5 million and a true cost of \$2.5 million, which will be used to finance certain capital improvement projects for the City including, but not limited to, public school projects, city parks and buildings, transit and traffic control infrastructure, capital contributions to the Washington Metropolitan Area Transit Authority, storm water infrastructure improvements, and acquisition of fire department vehicles and apparatus. The \$4.4 million bonds were issued with an original premium of \$40,000 and a true cost of \$3.0 million, which will be used for affordable housing.

Exhibit XII (Continued)

#### **NOTE 9. LONG-TERM DEBT (Continued)**

On September 5, 2017, the City Council also issued \$102.1 million in General Obligation Refunding Bonds at a true interest cost of 1.93 percent.

The City did not issue any short-term debt or have any short-term debt outstanding during FY 2017. Other short-term liabilities represent unclaimed money and deposits.

**Changes in Long-Term Liabilities** - Changes in the total long-term liabilities during the fiscal year ended June 30, 2017 are summarized below. In general, the City uses the General Fund to liquidate long-term liabilities.

### **Primary Government – Governmental Activities**

	Balance					Balance	Amounts Due Within One	
	,	July 1, 2016	Additions	Reductions	J	une 30, 2017		Year
General Obligation Bonds	\$	522,710,000	\$ 107,903,000	\$ 73,380,000	\$	557,233,000	\$	44,852,000
Bond Premium		39,583,163	10,469,488	3,157,124		46,895,527		3,157,124
Workers' Compensation Claims		20,487,824	6,181,777	5,683,417		20,986,184		5,356,350
Accrued Compensated Absences		23,352,295	14,564,462	14,286,862		23,629,895		3,479,490
Net Pension Liability		203,229,263	19,747,807	34,481,030		188,496,040		-
Net OPEB Obligation		19,469,308	-	3,828,842		15,640,466		-
Total	\$	828,831,853	\$ 158,866,534	\$ 134,817,275	\$	852,881,112	\$	56,844,964

Long-term liabilities applicable to the City's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities in the governmental funds. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due.

All liabilities – both current and long-term – are reported in the statement of Net position. The adjustment from modified accrual to full accrual is as follows:

Balances at June 30, 2017:

Long-term liabilities (detail above) \$ 852,881,112 Accrued interest payable 4,115,388

Adjustment \$ 856,996,500

Under the modified accrual basis of accounting used in the fund financial statements for the governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. In the government-wide statement of activities, however, which is presented on the accrual basis, expenses are reported regardless of when financial resources are available. In addition, interest on long-term debt is recognized under the modified accrual basis of accounting when due, rather than as it accrues. This adjustment from modified accrual to full accrual is composed of the following items:

Exhibit XII (Continued)

## NOTE 9. LONG-TERM DEBT (Continued)

Compensated absences	\$ 277,600
Workers compensation	498,360
Change in net OPEB obligation	(3,828,842)
Amortization of bond premium,	
Discount and interest	8,231,830
Accrued interest on bonds	(765,225)
Adjustment	\$ 4,413,723

The adjustment from modified accrual basis to full accrual for pension is comprised of pension expense net of pension contributions.

Pension expense, Note 17 Contributions, measurement date	\$ 33,447,582
City Single Agency FY17 Virginia Retirement Service	(26,620,761)
FY17 True up adjustment for	(9,974,720)
FY16	45,644
Adjustment to Exhibit IV	\$ (3,102,255)

## Deferred Inflows/Outflows: Exhibit I

Deferred Inflows Exhibit III		\$295,792,507
Tax Receivable, Note I	(17,769,096)	
Deferred Gain on Refunding Bonds, Note I	(6,479,722)	
Adjustment Exhibit III		(24,248,818)
Deferred Inflows, Taxes Exhibit I		278,023,411
Deferred Inflows, Pensions Exhibit I		12,078,424

## Component Unit - School Board

	Balance			Balance	<b>Amounts Due</b>	Long-Term
	July 1, 2016	Additions	Reductions	June 30, 2017	Within One Year	Payable
Accrued Compensated Absences	\$ 7,371,943 \$	11,800,627 \$	11,873,377 \$	7,299,193 \$	973,130 \$	6,326,063
Workers' Compensation Claims	978,948	831,585	958,985	851,548	596,084	255,464
Capital Leases		3,084,226	597,586	2,486,640	646,074	1,840,566
Rent Abatement Accrual	2,741,420	52,355	222,716	2,571,059	230,196	2,340,863
Total	\$ 11,092,311 \$	15,768,793 \$	13,652,664 \$	13,208,440 \$	2,445,484 \$	10,762,956

Exhibit XII (Continued)

#### **NOTE 9. LONG-TERM DEBT (Continued)**

#### **Refunding Bonds**

### **Prior-year Defeasance of Debt**

In prior years, the City defeased certain general obligation and other bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the City's financial statements. On June 30, 2017, \$57.4 million of bonds outstanding were considered defeased.

#### **Current year Defeasance of Debt**

On November 10, 2016, the City Council issued \$34.2 million in Tax Exempt General Obligation Bonds with an effective interest rate of 1.9 percent to advance refund a portion of the City's 2011 Series, aggregating in principal amount of \$30.1 million. The net proceeds of \$34.2 million (after payment of \$0.2 million in issuance cost) were used to purchase U.S. Government securities. These securities were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the refunded bonds. Accordingly, the refund bonds are considered to be defeased and are not included in the City's financial statements.

The advance refunding resulted in a difference between the new debt and the net carrying value of the old debt of \$4.1 million. This refunding will achieve a savings for the city of \$2,416 million in future debt service payments over the next 16 years and obtain economic gain of \$2,129 million.

Exhibit XII (Continued)

#### NOTE 10. INTERFUND BALANCES AND COMPONENT UNIT TRANSACTIONS

#### **Primary Government**

Interfund receivable/payable consisted of the following at June 30, 2017:

Receivable Fund	Payable Fund	Amount
Primary Government - General Fund	Primary Government - Alexandria Transit Company	\$300,000

This balance represents timing differences related to accounts receivable.

Interfund transfers and transactions for the year ended June 30, 2017 consisted of the following:

Transfers:	General		_	Special Revenue	_	Internal Service	Capital Projects	_	Total Transfers In
Primary Government									
General Fund	\$	-	\$	9,906,977	\$	507,500	\$ -	\$	10,414,477
Special Revenue		50,089,026		33,765		-	-		50,122,791
Capital Projects		28,291,006		7,860,539		-	-		36,151,545
Internal Service		-		1,123,558		-	-		1,123,558
Alexandria Transit		756,583		11,295,384		-	34,585		12,086,552
Total Transfers Out		79,136,615		30,220,223	_	507,500	 34,585		109,898,923
Component Unit									
School Board		204,020,497		-		-	21,298,309		225,318,806
Library		6,863,312		-		-	 -		6,863,312
Total Transfers Out	\$	210,883,809	\$	-	\$	-	\$ 21,298,309	\$	232,182,118

Primary government transfer activities include:

Transfers from the General Fund to the Special Revenue Fund represent City funds required to match grant programs resources and taxes collected for affordable housing projects and to fund transportation agreements. In addition, the City transferred \$4.4 million in capital assets to Alexandria Transit in FY 2017.

Special Revenue funds are transferred to other funds for capital and equipment purchases as determined by the terms of the grant agreements.

Transfers from the General Fund to the Capital Projects fund represent the City's budgeted pay-as-you go funding of capital projects.

Transfers from Special Revenue funds to Capital Projects represent grants received for capital related expenditures.

Transactions with the component units represent budgeted subsidies for the school operations and capital projects and library operations.

Exhibit XII (Continued)

## NOTE 11. GRANTS

The City receives financial assistance from numerous federal, state, and local governmental agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and a condition specified in the grant agreements and is subject to audit by the grantor agencies. Any unallowed disbursements resulting from such audits could become a liability of the City. In the opinion of City management, no material refunds will be required as a result of unallowed disbursements (if any), by the grantor agencies.

#### NOTE 12. INTERGOVERNMENTAL REVENUES

Intergovernmental revenues for the City and its component units totaled \$177.4 million in FY 2017. Sources of these revenues were as follows:

GO VERNMENTAL FUNDS	
Federal Government	\$ 39,526,968
Commonwealth of Virginia	77,520,439
<b>Total Primary Government</b>	117,047,407
FEDERAL GOVERNMENT	
School Board	15,879,993
Component Units - Federal Government	15,879,993
COMMONWEALTH OF VIRGINIA	
School Board	44,328,919
Library	169,476
Component Units - Commonwealth of Virginia	44,498,395
<b>Total Component Units</b>	 60,378,388
TOTAL CITY AND COMPONENT UNITS	
Federal Government	55,406,961
Commonwealth of Virginia	122,018,834
<b>Total Intergovernmental Revenue</b>	\$ 177,425,795

Exhibit XII (Continued)

## NOTE 13. DUE FROM OTHER GOVERMENTS

Due from other governments represents accrued revenue at June 30, 2017, consisting of the following:

PRIMARY GO VERNMENT	
State	
General Fund	\$ 30,954,042
Special Revenue Fund	4,068,540
Alexandria Transit	16,814
Total State	35,039,396
Federal	
General Fund	1,155,056
Special Revenue Fund	3,135,057
Total Federal	4,290,113
Total Primary Government	39,329,509
COMPONENT UNITS	
State	
School Board	2,982,428
Library	21,443
Total State	3,003,871
Federal	
School Board	3,294,723
Total Federal	3,294,723
Total Component Units	6,298,594
<b>Total Primary Government &amp; Component Units</b>	\$ 45,628,103

Exhibit XII (Continued)

#### **NOTE 14. JOINT VENTURES**

#### A. Northern Virginia Criminal Justice Academy

The City participates in a joint venture with the Counties of Arlington and Loudoun and the Cities of Fairfax, Falls Church, Manassas, and Manassas Park to provide training for sworn law enforcement and correctional officers to satisfy requirements mandated by the Commonwealth of Virginia. The Industrial Development Authority of Loudoun County, Virginia issued \$6,585,000 Northern Virginia Criminal Justice Academy Lease Revenue Bonds, Series 1993, to finance the acquisition, renovation, and equipment of the Academy Training Center. The City and the Counties of Arlington and Loudoun have entered into a capital lease with the Industrial Development Authority of Loudoun County. The City maintains an equity interest only in the land and building of the Academy, which is reflected in the City's Statement of Net position. The City does not maintain an equity interest in the Academy's operations. This lease was paid in full in FY 2007. New debt of \$18.7 was issued in FY 2007. The City does not have an equity interest associated with this debt. In addition, the City pays the Northern Virginia Criminal Justice Academy for operating costs based on the pro-rata share of officers trained. In FY 2017, the City paid \$0.6 million for operating costs.

Financial statements for the Academy may be obtained at Northern Virginia Criminal Justice Academy, 45299 Research Place, Ashburn, Virginia 22011-2600.

#### B. Northern Virginia Juvenile Detention Home

The City participates in a joint venture with Arlington County and the City of Falls Church to operate a regional juvenile detention home. In July 1993, the City agreed to fund 55.3 percent of the construction costs of a new facility. The final construction payments were made in FY 1995. In addition, the City pays part of the Northern Virginia Juvenile Detention Home's operating costs based on the number of beds utilized by Alexandria residents. These payments totaled \$1.1 million in FY 2017.

The City does not maintain an equity interest in the detention home. Complete separate financial statements for this operation may be obtained from Northern Virginia Juvenile Detention Home, 200 South Whiting Street, Alexandria, Virginia 22304.

## C. Peumansend Creek Regional Jail Authority

In 1992, the City entered into an agreement with the Counties of Caroline, Arlington, Prince William, and Loudoun to form an authority to construct and operate a regional jail in Caroline County. The regional jail, which commenced operations in September 1999, is used primarily to hold prisoners from each member jurisdiction. The Regional Jail Authority is composed of two representatives, the Chief Administrative Officer and the Sheriff, from each participating jurisdiction. The City of Richmond, which was not party to the original agreement, is now a part of the project. The regional jail has the capacity for 336 prisoners. The City is guaranteed a minimum of 50 beds.

The total project cost was \$27 million, with 50 percent of the eligible construction cost (\$23.8 million) reimbursed by the Commonwealth. The Regional Jail Authority issued \$10.2 million in revenue bonds and \$12 million of grant anticipation notes in March 1997. The City's total share was \$18.2 million, including approximately \$3.2 million in capital and debt service costs and \$15 million in operating costs over the 20-year period of debt service payments (1997-2016). For FY 2017, the City paid \$0.5 million for operating costs and \$0.1 million for debt service payments. The City does not maintain an equity interest in the jail and is not responsible for repayment of the debt.

Exhibit XII (Continued)

#### **NOTE 14. JOINT VENTURES (Continued)**

The agreement expired at the end of FY 2017. All prisoners were moved in March 2017. The facility ceased operations in June 2017. Complete financial statements can be obtained by writing to the Regional Jail Authority at Post Office Box 1460, Bowling Green, Virginia 22427.

#### D. Washington Metropolitan Area Transit Authority

As discussed in Note 8, the City participates in a joint venture with other local jurisdictions to share in the cost of a regional transportation system. The City does not maintain an equity interest in WMATA. Complete financial statements of WMATA may be obtained from WMATA, 600 5th Street, N.W., Washington, DC 20001.

#### NOTE 15. RELATED PARTY TRANSACTIONS

A related-party transaction reflects considerations other than economic self-interest based upon the relationship that exists between the parties to the transaction.

#### The Station at Potomac Yard

The City established a related party agreement for The Station at Potomac Yard Apartments project in 2008. This project was developed via a joint venture with a local non-profit housing group, Alexandria Housing Development Corporation (AHDC), and Pulte Homebuilders. None of these related entities is active and plans are to dissolve the limited liability corporation (LLC) that was formed for the project. Due to warranty/liability issues, the LLC was required to be maintained for several years after construction was completed in 2009. During FY2017, the City paid the annual state corporation commission renewal fee of \$50 pending dissolution. The City also provided a residual receipts loan to AHDC for \$1.9M when the project was being constructed, but no payments were received in FY 2017.

#### East Reed LLC (ERLLC)

In February 2013, the City of Alexandria created a special purpose entity, East Reed LLC (ERLLC), to enter into a public-private partnership arrangement with nonprofit housing developer, Arlington Housing Corporation, Inc. (AHC), to develop 78 units of affordable housing. The project was completed in 2014 and is operational and occupied.

Following ERLLC's establishment, a parcel of City-owned land located at 3600 Jefferson Davis Highway (the 3600 parcel), required to complete AHC's assemblage for the development, was transferred into the LLC. ERLLC later joined the tax credit partnership formed by AHC and its tax credit investor, as a Special Limited Partner, with the 3600-parcel providing the City's equity stake. While ERLLC's interest in the tax credit entity is de minimis, the City had specific governance and oversight participation rights that were detailed in a March 2013 agreement between the City and AHC. These rights were later incorporated into the City's loan agreement with AHC: in addition to the land parcel, the City provided a \$2.5 M residual receipts loan agreement. During FY 2017, no repayments were made by AHC on the City residual receipts loan. However, an allonge was executed to reduce the face amount of a note for the value of the city-owned parcel, to consider the City's share of costs incurred by AHC for remediation of existing soil conditions.

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Notes to Financial Statements June 30, 2017

Exhibit XII (Continued)

#### NOTE 16. OTHER POST EMPLOYMENT BENEFITS (OPEB)

### I. PRIMARY GOVERNMENT

In 1989 City Council voted to establish three classes of post-employment health care benefits to supplement the increasing health care costs for City retirees. The three classes are as follows: (a) Full Time City employees who are eligible to retire under the Virginia Retirement System and City Supplemental Pension plan; (b) Fire and Police employees who are eligible to retire under the current defined benefit pension plan; and (c) Fire and police employees who retired and were eligible for normal retirement with 20 years of service under the old defined contribution retirement income plan and the retirees under the old defined benefit pension. In addition, spouses of deceased retirees are also eligible to receive benefits under this provision.

This City plan is a reimbursement program that is based on the actual cost of the retiree's monthly premium up to a maximum amount determined by the City Council. Effective July 1, 2005, the maximum monthly amount an eligible retiree or a surviving spouse may receive is \$260. The City Council has authority to establish or amend the provisions. As of June 30, 2017, 339 retirees were eligible and received benefits from all three classes of this plan. Eligibility is contingent upon retiree providing proof of participation and payment to a health insurance plan. The City contributed on a "pay-as-you-go" basis at the rate of up to \$260 per month for each retiree, for a total annual contribution of \$2.3 million for FY 2017. Employees hired after September 30, 2007 will have their retirees' health benefits prorated based on the length of service.

In addition to the healthcare benefits, the City pays for basic life insurance two times the amount of salary at the time of retirement to regular full-time employees with applicable reductions if over 65 at no cost to the employees. On January 1, following the 65th birthday, the basic life insurance amount is reduced by 25% and then by 10% each year till the 70th birthday. The ultimate insurance amount is 25% of the salary. This benefit is only available to those hired prior to July 1, 2008.

Prior to fiscal year 2017, the City followed the guidance in Statement No. 45 of the Governmental Accounting Standards Boards (GASB), (Accounting and Financial Reporting by Employers for Post-Employment Benefits Other than Pensions). The City implemented the guidance in GASB Statement No. 74 Financial Reporting for Postemployment Benefit Plans Other than Pension Plans, effective fiscal year 2017. The objective of the statement is to improve the usefulness of information about postemployment benefits other than pensions.

The City established a Single Employer Other Post Employment Trust Plan (OPEB) and plans to fund on a phased in basis the obligation through this trust. There are no legal or contractual requirements for contributing to the OPEB Trust Fund. The City does not issue a stand-alone financial report for OPEB trust fund. The financial statements and required supplementary information are included in City's Comprehensive Annual Financial Report.

#### **Plan Administration**

The City Other OPEB Plan, which includes Line of Duty (LOD), is administered by the OPEB Plan Board. The board must be comprised of at least three members including the Chief Financial Officer, the City Finance Director, and at least one other member who is an employee or citizen of the City with "proven integrity, business ability, and demonstrated experience in cash management and in investments. The citizen/employee is nominated by the City Manager and approved by City Council. The City OPEB Board adopts a realistic actuarial rate of return for the Plan and recommends the level of contributions needed to keep the Plan financially sound. City Council approves the contribution level.

#### **Method Used to Value Investments**

Investments are valued at fair value. The City does not have any OPEB investments, other than U. S. Government and U.S. government guaranteed obligations, in any one organization that represents five percent or more of the net assets held in trust for OPEB investments.

Notes to Financial Statements June 30, 2017

Exhibit XII (Continued)

#### NOTE 16. OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

#### **Investment Policy**

The City OPEB Plan has two components: cash payments for Medical Insurance, and Life Insurance. The objective of the Medical Insurance and Life Insurance components is to preserve actuarial soundness in order to meet contractual benefit obligations. In striving to attain these objectives, the Plan will be managed in a manner consistent with three fiduciary standards. First, that all transactions shall be in the sole interest of the participants and their beneficiaries. Second, that all investments shall be made with the care, skill, prudence, and diligence under the circumstances then prevailing that a prudent person acting in an expert-like capacity and familiar with such matters would use. Third, that all entities dealing with the plan are required to disclose conflicts of interest as soon as they become apparent. The following was the City's adopted asset allocation policy for OPEB as of June 30, 2017.

### **Target Allocations**

Asset Class	Target Allocation
Large Cap Growth	9%
Large Cap Value	9%
Mid Cap Value	14%
Private Equity	5%
Small Cap Core	9%
International Development	10%
Emerging Markets	10%
Domestic Fixed Income	14%
Fixed Income International	4%
Tactical Asset Allocation	4%
Timber	4%
Real Estate	4%
Farmland	4%
Total	100%

#### Rate of Return

For the year ended June 30, 2017, the annual money-weighted rate of return on investments, net of investment expense, was 14.96 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts invested.

Notes to Financial Statements June 30, 2017

Exhibit XII (Continued)

#### NOTE 16. OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

The long-term expected rate of return on OPEB plan investments was determined using the last twenty years of return for the index, as of the fiscal year end, for each asset class the in which funds were invested, taking the arithmetic mean and adjusting it for inflation of 3.0%. The long term expected rates of return for each major asset class as of June 30, 2017 are summarized in the following table.

Asset Class	Long Term Expected Rate of Return				
Diversified Assets	1.5%				
Equity	4.3%				
Real Assets	6.8%				
Fixed Income	1.4%				

#### **Discount Rate**

The projection of cash flows used to determine the discount rate assumed that City contributions will be made at rates equal to the actuarially determined contribution rates. Projections of the Plan's fiduciary net position have indicated that it is expected to be sufficient to make projected benefit payments for current Plan members. The actuarial liability, normal cost, and expected benefit payments were projected for the remaining lifetimes of the closed group population as of December 31, 2015. An expected contribution was calculated each year based on the current funding policy. Since the assets are projected to always be greater than the expected benefit payments in any one year, the long-term expected rate of return of 7.5% is used to calculate the total OPEB liability.

## Membership

At January 1, 2017, membership consisted of:	
Retirees and Beneficiaries Currently Receiving	
Benefits	804
Terminated Employees Entitled to Benefits	
But not yet receiving them	
Active Employees	2,216
TOTAL	<u>3,020</u>

#### **Annual OPEB Costs and Net OPEB Obligations**

Effective July 1, 2012, the City assumed responsibility for funding benefits required under the Virginia Line of Duty Act. Effective July 1, 2017, LOD retirees must elect a plan administered through the Virginia Department of Human Resources (DHRM). The City will pay DHRM the premiums for covered retirees, spouses, and widows. The OPEB Trust Fund is comprised of regular OPEB benefits and Line of Duty (LOD) benefits. Two separate actuarial reports are generated for each.

The annual required contribution (ARC) for Other Post-Employment Benefits increased from \$7.0 million for fiscal year 2016 to \$7.2 million for the current fiscal year. The ARC for Line of Duty Benefits increased from \$3.8 million for fiscal year 2016 to \$5.7 million for the current year. As a percentage of payroll, the ARC increased from 4.27% to 4.31% for the current fiscal year for regular benefits and increased from 5.0% to 6.4% for Line of Duty benefits. As of June 30, 2017, the Net OPEB Obligation (NOO) for Regular Benefits decreased to \$3.6 million compared to \$9.2 million for fiscal year 2016 and for Line of Duty Benefits the NOO increased to \$12.1 million compared to \$10.3 million for fiscal year 2016. As of the December 31, 2016 actuarial reports, the Unfunded

Notes to Financial Statements June 30, 2017

Exhibit XII (Continued)

#### NOTE 16. OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

Actuarial Accrued Liability (UAAL) decreased from \$59.3 million to \$57.7 million for Regular Benefits. The Unfunded Actuarial Liability (UAL) increased from \$15.9 million to \$25.9 million for Line of Duty Benefits. The Net OPEB Obligation as of June 30, 2017 is as follows:

	Regular	LOD	Total
Annual Required Contribution	\$7,192,829	\$5,705,368	\$12,898,197
Interest on NET OPEB Obligation	691,046	640,960	1,332,006
Adjustment to Annual Required			
Contribution	(823,079)	(837,807)	(1,660,886)
Annual OPEB Cost	7,060,796	5,508,521	12,569,317
Contribution Made			
Trust fund Contributions	(7,500,000)	(2,600,000)	(10,100,000)
Pay-Go Contributions	(5,222,609)	(1,075,550)	(6,298,159)
Total Contributions Made	(12,722,609)	(3,675,550)	(16,398,159)
Increase (Decrease) in NET OPEB Obligation	(5,661,813)	1,832,971	(3,828,842)
Net OPEB Obligation, Beginning of Year	9,213,952	10,255,356	19,469,308
Net OPEB Obligation, End of Year	\$3,552,139	\$12,088,327	\$15,640,466

Line of Duty (LOD) is part of the OPEB Trust Fund. OPEB Trust fund contributions are comprised of contributions to the Trust Fund and Pay-Go Contributions.

#### **Funded Status and Funding Progress**

The funded status of the plan as of December 31, 2016 was as follows:

(1)	(2)	(3)	(4)	(5)	(6)
Actuarial Value of Assets	Actuarial Accrued Liability	Unfunded AAL (UAAL)	Funded Ratio	Covered Payroll	UAAL as a Percentage of Covered Payroll ((2-1)/5)
\$39,853,602	\$97,235,699	\$57,652,097	40.7%	\$166,699,217	34.6%
\$3,320,669	\$29,237,562	\$25,916,893	11.4%	\$57,423,658	45.1%
	Actuarial Value of Assets \$39,853,602	Actuarial Actuarial Value of Accrued Liability  \$39,853,602 \$97,235,699	Actuarial Unfunded Value of Accrued AAL Assets Liability (UAAL)  \$39,853,602 \$97,235,699 \$57,652,097	Actuarial Unfunded Value of Accrued AAL (UAAL)  \$39,853,602 \$97,235,699 \$57,652,097 40.7%	Actuarial Value of Accrued AAL (UAAL)  \$39,853,602  \$97,235,699  \$57,652,097  \$166,699,217

The Statement of Net Position for the City's OPEB plan is included in footnote 17.

Actuarial valuations of the plan involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. Examples include assumptions about the future employment, mortality, and the healthcare cost trend. The actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following notes to the financial statements, presents results as of December 31, 2016. The schedule provides multi-year trend information about whether the actuarial values of plan Net position are increasing or decreasing over time relative to actuarial accrued liabilities for benefits.

Notes to Financial Statements June 30, 2017

Exhibit XII (Continued)

#### NOTE 16. OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

#### **Actuarial Methods and Assumptions**

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of benefits provided at the time of each valuation and historical pattern of sharing benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of calculations. The actuarial assumptions for both Other Post-Employment Benefits (OPEB) and Line of Duty (LOD) are based on the 2016 experience study. Claim costs and retiree contributions were analyzed and updated to reflect current health care costs. Medical trend rates have been updated to reflect the actuary'

Mortality rates for Fire and Police were based on the RP-2000 Combined Mortality Table sex distinct, projected to 2020 using scale AA. The mortality rates for City Employees was based on the RP-2000 Combined Mortality Table sex distinct for base rates. For mortality improvement, project rates generationally from the base year using a modifies version implementation tools with rates converging to the ultimate rate in 2019 (instead of 2029). Disability mortality rates for Fire and Police were based on the RP-2000 Combined Mortality Table, sex distinct, not projected, with ages set forward five years. The disability mortality rates for City Employees were based on 70% of PBGC Disabled Mortality Table 5a for males and 90% PBGC Disabled Mortality Table 6a for females.

For the December 31, 2016 actuarial valuations, regular OPEB benefits valuation used a 7.5% investment rate whereas the LOD valuation used a 6.25% investment rate. The following assumptions apply to both valuation reports. The entry-age actuarial cost method was used. An annual medical cost trend rate of 5.0% for 2017 and then 7.0% graded down to 5.0% over 14 years was used for non-Medicare and 7.0% graded down to 5.00% over 15 years for Medicare. Salary scale ranges were from 3.5% to 7.25% for Fire and Police and 3.25% to 5.1% for City employees depending on service with 3.5% attributable to inflation. The plan's unfunded actuarial accrued liability is being amortized as a level dollar of projected payroll on a closed basis. Asset valuation method used was market value and the remaining amortization period as of December 31, 2016 was 21 years.

#### **Schedule of Employer Contributions**

	Fiscal Year Ended	Annual Required Contributions	Percentage Contributed		
Regular OPEB Benefits	06/30/2015	\$7,617,075	Contributions \$6,353,814	83.4%	
	06/30/2016 7,02			134.6%	
	06/30/2017	7,192,829	12,722,609	176.9%	
Line of Duty Benefits	06/30/2015	5,634,567	2,369,478	42.1%	
	06/30/2016	3,783,205	2,805,445	74.2%	
	06/30/2017	3,675,550	64.4%		
Three Year Trend Information					
	Fiscal Year Ended	Annual OPEB Cost	Percentage Contributed	Net OPEB Obligation	
- Regular OPEB Benefits					
Regular OPEB Benefits	Ended	OPEB Cost	Contributed	Obligation	
Regular OPEB Benefits	Ended 06/30/2015	OPEB Cost \$7,499,107	Contributed 84.7%	Obligation \$11,792,903	
Regular OPEB Benefits  Line of Duty Benefits	Ended 06/30/2015 06/30/2016	OPEB Cost \$7,499,107 6,872,137	Contributed  84.7%  137.5%	Obligation \$11,792,903 9,213,952	
	Ended 06/30/2015 06/30/2016 06/30/2017	OPEB Cost \$7,499,107 6,872,137 7,060,796	Contributed  84.7%  137.5%  180.2%	Obligation \$11,792,903 9,213,952 3,552,139	

Notes to Financial Statements June 30, 2017

Exhibit XII (Continued)

## NOTE 16. OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

Employer contributions are comprised of Trust Fund contributions and Pay-Go contributions.

### **Total OPEB Liability**

The City of Alexandria's total OPEB liability of \$114,682,726 was measured as of June 30, 2017, and was determined by an actuarial valuation as of December 31, 2015 updated to June 30, 2016. Measurements as of the reporting date are based on the fair value of assets as of June 30, 2017 and the Total OPEB Liability as of the valuation date, December 31, 2015, updated to June 30, 2017. There were no significant events between the valuation date and the measurement date.

Change in Net OPEB Liability for City of Alexandria							
		Increase (Decrease)					
	Total OPEB Liability		Plan Fiduciary Net Position		Net OPEB Liability		
		(a)		(b)		(a)-(b)	
Balances as of 6/30/2016	\$	108,945,253	\$	40,550,742	\$	68,394,511	
Changes for the year:							
Service cost		3,803,579		-		3,803,579	
Interest		8,232,053		-		8,232,053	
Changes in benefit terms		-		-		-	
Changes in assumptions		-		-		-	
Difference between expected and actual experience		-		-		-	
Contributions-employer		-		16,398,159		(16,398,159)	
Contributions-member		-		-		-	
Net Investment Income		-		6,357,091		(6,357,091)	
Benefit payments		(6,298,159)		(6,298,159)		-	
Administrative Expense		-		(16)		16	
Net Changes		5,737,473		16,457,075		(10,719,602)	
Balances at 6/30/2017	\$	114,682,726	\$	57,007,817	\$	57,674,909	

There were no deferred outflows of resources or deferred inflows of resources for the period ending June 30, 2017.

Notes to Financial Statements June 30, 2017

Exhibit XII (Continued)

# NOTE 16. OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

The components of the Net OPEB Liability of the City of Alexandria as of June 30, 2017 are as follows:

	Measurement Date				
	6/30/2017	6/30/2016			
Total OPEB Liability	\$ 114,682,726	\$ 108,945,253			
Plan Fiduciary Net Position	57,007,817	40,550,742			
Net OPEB Liability	\$ 57,674,909	\$ 68,394,511			
Plan Fiduciary Net Position as a percentage of Total OPEB Liability	49.7%	37.2%			
The following presents the Net OPEB Liability of the City of Alexandria, calculated a discount rate, as well as what the Fund's Net OPEB Liability would be if it were calculated 1.00% lower or higher than the current rate		count rate that is			
C. 1414 CN CONTRACTOR CO. 141 D. C.		Current			
Sensitivity of Net OPEB Liability to Changes in the Discount Rate	1% Decrease	Discount Rate	1% Increase		
	6.5%	7.5%	8.5%		
Total OPEB Liability	\$ 128,046,527	\$ 114,682,726	\$ 103,472,695		
Plan Fiduciary Net Position	57,007,817	57,007,817	57,007,817		
Net OPEB Liability 6/30/2017	\$ 71,038,710	\$ 57,674,909	\$ 46,464,878		
Plan Fiduciary Net Position as a percentage of Total OPEB Liability	44.5%	49.7%	55.1%		
The following presents the Net OPEB Liability of the City of Alexandria, calculated the healthcare trend, as well as what the Fund's Net OPEB Liability would be if it were chealthcare trend 1% lower and 1% higher	-				
G MALE AND OPERALISM A COLUMN		Healthcare			
Sensitivity of Net OPEB Liability to Changes in Healthcare Cost Trend Data	1% Decrease	Trend	1% Increase		
		-			
Total OPEB Liability	\$ 109,364,297	\$ 114,682,726	\$ 121,050,868		
Plan Fiduciary Net Position	57,007,817	57,007,817	57,007,817		
Net OPEB Liability 6/30/2017	\$ 52,356,480	\$ 57,674,909	\$ 64,043,051		
Plan Fiduciary Net Position as a percentage of Total OPEB Liability	52.1%	49.7%	47.1%		

Notes to Financial Statements June 30, 2017

Exhibit XII (Continued)

#### NOTE 16. OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

#### **OPEB Trust**

The table below summarizes investments managed by the City of Alexandria in accordance with the fair value hierarchy established by the generally accepted accounting principles. Fair value is defined as the quoted market value on the last trading day of the period. The hierarchy is based on the valuation inputs used to measure the fair value of assets.

Level 1 – Quoted prices in active markets for identical assets or liabilities. During fiscal year 2017, \$6.7 million worth of investments were evaluated and classified in Level 1 of the fair value hierarchy.

Level 2 – Observable inputs other than quoted prices included in Level 1, such as quoted prices for similar assets and liabilities in active markets; quoted prices for identical or similar assets and liabilities in markets that are not active; or other inputs that are observable or can be corroborate by observable market data. During fiscal year 2017, \$28.6 million worth of investments were evaluated and classified in Level 2 of the fair value hierarchy.

Level 3 – Unobservable inputs that are supported by little or no market activity and that are significant to the fair value of the assets or liabilities. This includes certain pricing models, discounted cash flow methodologies and similar techniques that use significant unobservable inputs. During fiscal year 2017, \$1.4 million worth of investments were evaluated and classified in Level 3 of the fair value hierarchy. \$20.3 million worth of investments were evaluated at Net Asset Value (NAV).

#### OPEB TRUST As of June 30, 2017

Portfolio	Level 1		Level 2		<u>L</u>	evel 3
Equity Securities						
Common Stock & ETFs	\$	6,722,769	\$	-	\$	-
Mutual Funds		_	23	3,204,260		-
Total Equity Securities		6,722,769	23	3,204,260		-
Private Equity						
Secondaries Funds		-		-	1,	378,401
Total Private Equity		-		-	1,.	378,401
Cash Equivalents						
Money Market Funds				5,426,618		-
Total Cash Equivalents		-		5,426,618		
Total Investments by Fair Asset Value		6,722,769	28	3,630,878	1,	378,401
Investments measured at net asset value (NAV)						
Commingled Collective Trusts		15,764,790				
Real Estate Funds		1,728,199				
Timber Funds		1,565,743				
Farmland		1,217,037				
Total Investments Measured at NAV		20,275,769				
Total Value	<u> </u>	57,007,817				

Notes to Financial Statements June 30, 2017

Exhibit XII (Continued)

#### NOTE 16. OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

#### **Securities Lending**

The City permits the Other Post Employment Benefit trust (OPEB) fund to lend its securities with a simultaneous agreement to return the collateral. In FY 2017, the OPEB trust fund lent U.S. Equities with a fair value of underlying securities of \$110,555 and cash collateral received from the borrower of \$114,308. Collateral investments are reported at cost, not market value.

#### II. COMPONENT UNIT – Alexandria City Public Schools (ACPS)

#### **Plan Description**

The School Board administers a single-employer defined benefits healthcare plan. It provides medical insurance benefits to eligible retired school employees and beneficiaries. In May 2009, the School Board authorized the establishment of a trust for accumulating and investing assets to fund Other Postemployment Benefits.

ACPS invests the OPEB Trust Fund's assets with the Virginia Pooled OPEB Trust Fund (Pooled Trust) sponsored by the Virginia Association of Counties and the Virginia Municipal League (VACo/VML). The Pooled Trust is an investment pooling vehicle created to allow participating local governments, school divisions, and authorities in the State to accumulate and invest assets to fund other post-employment benefits. Funds of participating jurisdictions are pooled and invested in the name of the Pooled Trust. ACPS' respective shares in the Pooled Trust are reported in the OPEB Trust Fund's financial statements. The Pooled Trust is governed by a Board of Trustees (Trustees) composed of nine (9) elected members. Trustees are elected by participants in the Pooled Trust, whose votes are weighted according to each Participating Employer's share of total Pooled Trust assets. Investment decisions are made by the Board of Trustees of the Pooled Trust. The Trustees are responsible for managing Trust Fund assets through the appointment and oversight of investment managers and with the guidance of an investment advisor.

Participants in the ACPS Plan must meet the eligibility requirements based on service earned with ACPS and prior service earned from other Virginia agencies to be eligible to receive benefits upon retirement. Participants who do not retire directly from active service are not eligible for the benefits. In addition, participants must meet one of the following criteria:

- Attained the age of 50 with at least 30 years of service for unreduced pension retirement benefits.
- Attained the age of 50 with at least 10 years of service for reduced pension retirement benefits.
- Attained the age of 65 with at least 5 years of service.

Program participants may continue medical coverage by paying the appropriate subsidized premium which range from \$0 to \$1,435 based on the medical plan under which the retiree is covered. These rates provide an implicit subsidy for retirees because, on an actuarial basis, their current and future claims are expected to result in higher costs to the program on average than those of active employees. The subsidies in this program are accounted for in the ACPS OPES Trust Fund. In FY 2017, ACPS contributed up to \$265 for each participant.

For employees hired after July 1, 2008, the following requirements must be met:

- Non-Medicare eligible retirees and spouses (Under age 65) The retiree must complete 5 years of vesting service with ACPS to receive a contribution. ACPS contributes a pro-rated amount of \$265 equal to 5.0% per year of service with ACPS (including the 5 vesting years) and other VRS employers for retiree medical coverage. A maximum of 20 years of service will be credited toward the contribution made by ACPS. The retiree and spouse/dependent pay the remainder of the premium.
- Medicare eligible retirees and spouses (Age 65+)- The retiree must complete 5 years of vesting service with ACPS to receive a contribution. ACPS contributes a pro-rated amount of \$265 equal to 5.0 % per year of service with ACPS (including the 5 vesting years) and other VRS employers for retiree medical coverage. A maximum of 20 years of service will be credited

Notes to Financial Statements June 30, 2017

Exhibit XII (Continued)

#### NOTE 16. OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

• toward the contribution made by ACPS. The contribution will not exceed the premium for the elected coverage. The retiree and spouse/dependent pay the remainder of the premium.

The key actuarial assumptions used in the January 1,2016 valuation, that was rolled forward to January 1,2017, are reflected in the chart below.

Membership a	and Key Actuarial Assumptions
Active plan members	2,291
Inactive/Deferred Vested	0
Retirees and spouses	<u>567</u>
Total	2,858
Covered Payroll	\$150,313,298
Long-term Expected Rate of Return	7.0 percent
Ultimate Rate of Medical Inflation	4.0 percent
Salary increases, including Inflation	3.0 percent
Discount Rate	7.0 percent
Healthcare Cost Trend Rates	UHC POS: 8% in 2016 then grading from 9% to 4% over 14 years; UHC MA-PD and Kaiser: Grading from 7% to 4% over 15 years
Mortality rates:	
- Pre-Retirement	RP-2000 Employee Mortality Table Projected with Scale AA to 2020 with males set back 3 years and females were set back 5 years.
- Post-Retirement	RP-2000 Combined Mortality Table Projected with Scale AA to 2020 with males set back 2 years and females set back 3 years.
- Post-Disablement	RP-2000 Disability Life Mortality Table Projected to 2020 with males set back 1 year and no provision for future mortality improvement.

#### **Investment Policy**

The Pooled Trust Board of Trustees has the responsibility for managing the investment process. In fulfilling this responsibility, the Board will establish and maintain investment policies and objectives. Within this framework, the Board will monitor and evaluate the investment managers, bank custodian, and other parties, to monitor whether operations conform to the guidelines and actual results meet objectives. If necessary, the Board is responsible for making changes to achieve this. The investment objective of the Fund is to maximize total long-term rate of return with reasonable risk by seeking capital appreciation and, secondarily, principal protection. There were no significant changes in investment policy during fiscal year 2017.

The Trustees are responsible for setting each Portfolio's long-term asset allocation, after taking into consideration expectations for asset class returns and volatility, risk tolerance and liquidity needs.

Notes to Financial Statements June 30, 2017

Exhibit XII (Continued)

#### NOTE 16. OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

The Pooled Trust's assets will be separately managed by professional investment managers or invested in professionally managed investment vehicles. Each Portfolio will be invested in a broadly diversified manner by asset class, style, and capitalization, which will control volatility levels. The target allocation for each class of investment is shown below.

Investment Type	Allocation %	Expected Long-		
investment Type	Anocaron /0	Term Rates of		
Large Cap Equity (Domestic)	26%	7.8%		
Small Cap Equity (Domestic)	10%	9.1%		
International Equity (Developed)	13%	8.8%		
Emerging Markets Equity	5%	10.1%		
Private Equity	5%	10.4%		
Core Bonds Fixed Income	7%	2.8%		
Core Plus Fixed Income	14%	3.1%		
Diversified Hedge Funds	10%	6.3%		
Private Core Real Estate	5%	5.5%		
Private Value Add Real Estate	2%	6.7%		
Commodities	3%	3.9%		
Cash & Equivalents	0%	0.9%		
Total	100%	6.9%		

The expected long-term real rates of return in the above table are arithmetic; they are used as inputs for the financial model to arrive at the median returns for the portfolio which are geometric. When calculating the median rates, which are used to set the target rates, the intermediate term rates are used for the first 10 years and the long-term rates for all years thereafter.

#### **Measurement Date**

The measurement date used for the City's OPEB Trust GASB 74 reporting is June 30, 2017.

#### Concentrations

There are no investments in any one organization that represent 5 percent or more of the OPEB Trust's fiduciary net position.

#### Money-weighted Rate of Return

For the year ended June 30, 2017, the annual money-weighted rate of return on investments, net of investment expense, was 13.04 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts invested.

Notes to Financial Statements June 30, 2017

Exhibit XII (Continued)

#### NOTE 16. OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

#### **Net OPEB Liability**

The ACPS net OPEB liability at the beginning of the current measurement year is measured as of a valuation date of January 1, 2016 and rolled forward to June 30, 2016. The net OPEB liability at the end of the measurement year, June 30, 2017, is measured as of a valuation date of January 1, 2016 and projected to June 30, 2017. In future years, valuations will be completed every other year, assuming there are no significant events between the years. Each valuation will be rolled forward to provide two years of OPEB liability.

#### **Changes in Net OPEB Liability**

Increase (Decrease)

	Total OPEB Liability	Plan Fiduciary Net Position		Net OPEB Liability
Balances as of June 30, 2016	\$ 28,572,757	\$	14,179,230	\$ 14,393,527
Changes for the year:				
Service cost	1,065,890		-	1,065,890
Interest	2,022,196	-		2,022,196
Contributions - employer	-	- 2,269,646		(2,269,646)
Contributions - member	-		-	-
Net investment income	-		1,831,086	(1,831,086)
Benefit payments	(1,492,636)		(1,492,636)	-
Administrative expense	 -		(17,371)	 17,371
Net changes	1,595,450		2,590,725	(995,275)
Balances as of June 30, 2017	\$ 30,168,207	\$	16,769,955	\$ 13,398,252

Plan Fiduciary Net Position as a percentage of the Total OPEB Liability

55.6%

#### Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following presents the net OPEB liability of the Other Post-Retirement Employee Benefits Trust using the discount rate of 7.0%, as well as what the net OPEB liability would be if it was calculated using a discount rate that is one percentage point lower (6.0%) or one percentage point higher (8.0%) than the current rate.

(-1%) Decrease 6.0%		Discount Rate 7.0%	(+1%) Increase 8.0%		
Net OPEB Liability	\$	16,516,916	\$ 13,398,252	\$	10,808,082

Notes to Financial Statements June 30, 2017

Exhibit XII (Continued)

#### NOTE 16. OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

#### Sensitivity of the Net OPEB Liability to Changes in the Trend Rate

The following presents the net OPEB liability of the ACPS Other Post-Retirement Employee Benefits Trust using the current base healthcare trend rate, as well as what the net OPEB liability would be if it was calculated using a healthcare trend rate that is one percentage point lower (-1%) or one percentage point higher (+1%) than the base rate.

	Trend Minus (-1%)	Trend Baseline	Trend Plus (+1%)
Net OPEB Liability	\$12,355,068	\$13,398,252	\$14,656,018

The ACPS OPEB Trust does not issue a stand-alone financial report and is not included in the report of another entity.

The following is a summary of fiduciary net position of the ACPS OPEB Trust as of June 30,2017:

# Summary of Fiduciary Net Position Other Post Employee Benefits Trust Fund As of June 30, 2017

ASSETS	
Bonds	\$ \$3,169,521
Mutual Funds	8,971,925
Other Investments	 4,628,508
Total assets	 16,769,954
NET POSITION	
Held in trust for OPEB benefits	\$ 16,769,954

Notes to Financial Statements June 30, 2017

Exhibit XII (Continued)

#### NOTE 16. OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

The following is a summary of the changes in fiduciary position of the ACPS OPEB Trust as of June 30, 2017.

Summary of Changes in Fiduciary Net Position Other Post Employee Benefit Trust Fund For the Year Ended June 30, 2017

ADDITIONS		
Contributions	\$	2,226,331
Investment Income		1,831,085
Total Additions		4,057,416
DEDUCTIONS		
Benefit payments		1,449,321
Administrative expenses		17,371
Total Deductions		1,466,692
Change in net position  NET POSITION, beginning of year		2,590,724 14,179,230
, , , ,	<u> </u>	
NET POSITION, end of year	<u> </u>	16,769,954

#### Contributions

Contribution requirements of ACPS are established and may be amended by the School Board. The required contributions were actuarially-determined and are based upon projected pay-as-you go financing requirements with additional amount to prefund benefits. The costs of administering the plan are paid for by the OPEB Trust Fund using investment income and employer contributions. For the period ending June 30, 2017, ACPS contributed \$1.5 million for current costs and an additional \$0.7 million to prefund benefits.

#### Annual OPEB Cost

ACPS'annual OPEB cost (expense) is calculated based on the annual required contribution (ARC), an amount actuarially-determined in accordance with the parameters of GASB statement No.45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. GASB Statement No.45 requires recognition of the current program expense based on each ARC, but it does not require funding of the related liability. The current ARC rate is 1.5% of annual covered payroll. The following table shows the components of ACPS' annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the net OPEB obligation.

Notes to Financial Statements June 30, 2017

Exhibit XII (Continued)

# NOTE 16. OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

Calculation of Net OPEB Obligation (NOO)	
Annual Required Contributions (ARC)	\$ 2,248,971
Interest on Net OPEB Obligation	(124,371)
Adjustment to Annual Required Contribution	 133,813
Annual OPEB Cost	2,258,413
Contributions made	 2,269,646
Increase in net OPEB obligation	 (11,233)
Net OPEB obligation (asset) -July 1, 2016	(1,776,728)
Net OPEB obligation (asset) -June 30, 2017	\$ (1,787,961)

Exhibit XII (Continued)

#### NOTE 17. EMPLOYEE RETIREMENT SYSTEMS

#### I. PRIMARY GOVERNMENT

During FY 2017, the City participated in six public employee retirement systems (PERS). One of these systems is handled by Virginia Retirement System (VRS), an agent multi-employer public retirement system that acts as a common investment and administrative agent for political subdivisions in the Commonwealth of Virginia, and is, therefore, not reflected as a City pension trust fund. Of the remaining five, four are single-employer defined benefit systems (City Supplemental, Pension for Fire and Police, Firefighters and Police Officers Pension Plan-defined benefit component, and Firefighters and Police Officers Pension Plan-disability component), where a stated methodology for determining benefits is provided, and one is a defined contribution plan (Firefighters and Police Officers Pension Plandefined contribution component), where contribution requirements are not actuarially determined. All of these systems are included as part of the City's reporting entity and as such are reflected as Pension Trust Funds.

#### **Plan Administration**

The City Supplemental Plan is administered by the Supplemental Retirement Plan board. The board consists of eight members. Four of the members are nominated by the City Manager, while the other remaining four are nominated by the entire body. The Firefighters and Police Office Pension Plan Board manages the Firefighters and Police Officers Defined Contribution Plan, Defined Benefit Plan, Disability Plan, as well as the Pension for Fire and Police Plan. The board consists of eight members. Four are nominated by the City Manager and four by the Voting Participants. In addition, there are two alternate members nominated by the Voting Participants and one alternate nominated by the City Manager. City Council approves the nominations to the Board.

#### **Method Used to Value Investments**

Investments are valued at fair value.

## **Investment Policy**

The Firefighters and Police Office Pension Plan Board investment policy objectives for Defined Benefit and Disability components are to preserve the actuarial soundness of each plan in order to meet contractual benefit obligations and to maximize investment return given an acceptable level of risk. The objective of the Defined Contribution component is to help beneficiaries save for retirement by enabling them to construct portfolios that will achieve an acceptable level of return while minimizing risk through diversification. The objective of the Supplemental plan is to preserve the actuarial soundness of each plan in order to meet contractual benefit obligations. The following is the asset allocation policy as of June 30, 2017.

#### **Target Allocations**

Asset Class	Firefighters' & Police Officers' Pension Plan	Supplemental Retirement Plan	Pension Plan for Firefighters & Police
Domestic Equity	40%	30%	0%
International Equity Developed	10%	10%	0%
International Equity Emerging	10%	10%	0%
Private Equity	5%	5%	0%
Timber	5%	5%	0%
Farmland	0%	2%	0%
Real Estate	10%	8%	0%
Domestic Fixed Income	15%	15%	0%
Global Fixed Income	5%	10%	0%
All-Asset	0%	5%	0%
Guaranteed Deposit	0%	0%	100%
Total	100%	100%	100%

Exhibit XII (Continued)

# NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

	Capital Market	Firefighters' & Police Officers' Pension Plan		Supplemental I Plan		Pension 1 Firefighters Office	s & Police
Asset Class	<b>Estimate</b>	Allocation	<u>Return</u>	<b>Allocation</b>	Return	<b>Allocation</b>	Return
Diversified	7.1%	0.0%	0.0%	5.7%	0.4%	0.0%	0.0%
Domestic Equity	7.3%	65.3%	4.7%	58.7%	4.3%	0.0%	0.0%
Commodities	2.7%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Real Assets	6.4%	13.4%	0.9%	13.4%	0.9%	0.0%	0.3%
Fixed Income	4.8%	20.6%	1.1%	19.8%	0.9%	0.0%	0.0%
Cash	2.0%	0.6%	0.0%	2.3%	0.0%	0.0%	3.5%
Return			6.6%		6.5%		3.5%
Inflation			2.5%		2.5%		2.5%
Return w/Inflation			9.1%		9.0%		6.0%
Risk Adjustment			-1.5%		-1.5%		-0.5%
Total Expected Arithmetic Nominal Return			7.6%		7.5%		5.5%

Assumed Rate of Return for Firefighters' & Police Officers' Pension Plan also applies to Firefighters' and Police Officers' Disability Pension Plan

#### Money-weighted Rate of Return

		Pension
Firefighters' &	Supplemental	Plan for
Police Officers'	Retirement	Firefighter
Pension Plan	Plan	s & Police
		Officers
13.7%	14.4%	5.1%

<sup>\*\*</sup>Money-weighted Rate of Return for Firefighters' & Police Officers' Pension Plan also applies to Firefighters' and Police Officers' Disability Pension Plan

Exhibit XII (Continued)

#### NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

Virginia Retirement System Long-Term Expected Rate of Return

Asset Class	Target Allocation	Arithmetic Long Term Expected Rate of Return	Weighted Average Long- Term Expected Rate of Return
U. S. Equity	19.50%	6.46%	1.26%
Developed Non U.S. Equity	16.50%	6.28%	1.04%
Emerging Market Equity	6.00%	10.00%	0.60%
Fixed Income	15.00%	0.09%	0.01%
Emerging Debt	3.00%	3.51%	0.11%
Rate Sensitive Credit	4.50%	3.51%	0.16%
Non Rate Sensitive Credit	4.50%	5.00%	0.23%
Convertibles	3.00%	4.81%	0.14%
Public Real Estate	2.25%	6.12%	0.14%
Private Real Estate	12.75%	7.10%	0.91%
Private Equity	12.0%	10.41%	1.25%
Cash	1.0%	-1.50%	-0.02%
Total	100.00%	•	5.8%
Inflation			2.50%
Expected arithmetic nominal return			8.33%

#### **VRS Long- Term Expected Rate of Return**

The long-term expected rate of return on pension system investments were determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension system investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the above table.

#### **VRS Discount Rate**

The discount rate used to measure the total pension liability was 7.0 %. The projection of cash flows used to determine the discount rate assumed that member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Based on those assumptions, the pension plans fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

# 1

# CITY OF ALEXANDRIA, VIRGINIA

Notes to Financial Statements June 30, 2017

# NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

Exhibit XII (Continued)

# **Combining Schedule of Fiduciary Net Position**

				·		Post Retirement	
		Emp	oloyee Retirement	Plans		Benefit Trust	
		Firefighters	and Police Office	rs Pension Plan			
	City Supplemental Retirement	Pension for Fire and Police	Defined Contribution Component	Defined Benefit Component	Disability Component	Other Post Employment Benefits	Total
ASSETS			-				
Investments, at Fair Value							
Mutual Funds	\$ 89,698,083	\$ -	\$ 12,421,270	\$ 81,261,786	\$ 13,833,395	\$ 23,204,260	\$ 220,418,794
Stocks	21,614,790	-	-	30,054,364	2,279,080	6,722,769	60,671,003
Guaranteed Investment Accounts	3,197,987	20,141,766	-	1,915,843	4,186,188	5,462,977	34,904,761
Real Estate	9,609,046	-	-	28,747,396	2,299,781	1,728,199	42,384,422
Timber	6,736,010	-	-	11,277,148	896,016	1,565,743	20,474,917
Private Equity	6,453,555	-	-	10,063,160	779,662	1,378,401	18,674,778
Other	2,256,759	-	-	110,062,848	763,409	16,945,468	130,028,484
Total Investments	139,566,230	20,141,766	12,421,270	273,382,545	25,037,531	57,007,817	527,557,159
Receivables	342,642	-	-	534,873	221,017	-	1,098,532
Total Assets	139,908,872	20,141,766	12,421,270	273,917,418	25,258,548	57,007,817	528,655,691
NET POSITION							
Held in Trust for Pension Benefits	\$ 139,908,872	\$ 20,141,766	\$ 12,421,270	\$ 273,917,418	\$ 25,258,548	\$ 57,007,817	\$ 528,655,691

# 118

# CITY OF ALEXANDRIA, VIRGINIA

Notes to Financial Statements June 30, 2017

# NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

Exhibit XII (Continued)

Post Retirement

#### Combining Schedule of Changes in Fiduciary Net Position

			Emp	ployee Retirem	ent Pla	ans			Be	enefit Trust	
		Firefighter	s and	d Police Officer	s Pens	ion Plan					
	City upplemental Retirement	Pension for Fire and Police	_	Defined ontribution Component		Defined Benefit Component	Disability Component		Other Post Employment Benefits		Total
ADDITIONS											
Contributions:											
Employer	\$ 8,006,825	\$ 1,713,744	\$	-	\$	11,232,823	\$	5,667,369	\$	10,100,000	\$ 36,720,761
Plan Members	 1,070,814	 				2,914,101		248,035		-	 4,232,950
Total Contributions	9,077,639	1,713,744		=		14,146,924		5,915,404		10,100,000	40,953,711
Investment Income:											
Net Appreciation (Depreciation)											
in Fair Value of Investments	12,766,611	-		1,126,935		16,592,258		1,470,457		4,233,773	36,190,034
Interest	5,895,531	821,797		250		17,383,747		1,403,038		2,307,061	27,811,424
Investment Expense	 (630,271)	 				(1,087,449)		(89,493)		(183,743)	(1,990,956)
Net Investment Income	18,031,871	821,797		1,127,185		32,888,556		2,784,002		6,357,091	62,010,502
Total Additions	 27,109,510	2,535,541		1,127,185		47,035,480		8,699,406		16,457,091	 102,964,213
DEDUCTIONS											
Benefits	18,794,001	3,298,973		914,500		12,577,076		2,488,687		-	38,073,237
Refunds of Contributions	232,569	-		-		186,617		-		-	419,186
Administrative Expenses	 665,349	 23,566		4,996		198,337		15,277		16	 907,541
Total Deductions	19,691,919	3,322,539		919,496		12,962,030		2,503,964		16	39,399,964
Net Increase (Decrease)	7,417,591	(786,998)		207,689		34,073,450		6,195,442		16,457,075	63,564,249
Assets Transfer in (Out)	-	-		-		-		-		-	-
Net Position at Beginning of Year	132,491,281	20,928,764		12,213,581		239,843,968		19,063,106		40,550,742	465,091,442
Net Position at End of Year	\$ 139,908,872	\$ 20,141,766	\$	12,421,270	\$	273,917,418	\$	25,258,548	\$	57,007,817	\$ 528,655,691

Exhibit XII (Continued)

#### NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

The actuarial valuations for all defined benefit plans are performed annually with the exception of Virginia Retirement System (VRS), which is performed biennially; however, an actuarial update is performed in the interim year for informational purposes. The employer contribution rate based on the June 30, 2016 actuarial valuation is 7.55% of payroll. Contribution rates for VRS employees are established every two years, so this rate is for informational purposes only. The employer contribution rate based on the June 30, 2015 actuarial valuation was 7.97%, and this rate is for fiscal years ending 2017 and 2018. The valuation reflects a contribution timing adjustment based on feedback from the 2014 quadrennial audit of the Virginia Retirement System.

Beginning January 1, 2014, employees newly covered under VRS were enrolled in the new VRS Hybrid Retirement Plan (Hybrid Plan). The Hybrid Plan combines the features of a defined benefit plan and a defined contribution plan. Plan1 and Plan 2 members of VRS could opt into the new Hybrid Plan. The Employees under the new plan have a mandatory contribution to the Defined Contribution Plan of 1% which is matched by the City. A voluntary employee contribution of up to an additional 4% is allowed with the City matching 1% on the first additional 1% plus .25% for each additional .50%. The recommended contribution includes the contribution to the Defined Contribution Plan for hybrid members.

As of June 30, 2017, the City of Alexandria had 543 employees enrolled in the Hybrid Plan. The FY 2017 City contribution was \$0.4 million.

The 2016 VRS valuation reflects no changes in the actuarial assumptions since the last actuarial valuation.

Financial statements and required supplementary information are presented in the VRS comprehensive annual financial report, which can be obtained at <a href="https://www.varetire.org">www.varetire.org</a>.

The City has assumed the responsibility of paying 2% of the employee share of contributions for the City Supplemental pension plan. The employees commencing their participation in this plan after July 1, 2009, will make two percent of the employee contributions. The City will continue to make the two percent contribution for employees who were participants prior to July 1, 2009. However, these contributions will be characterized as employer contributions.

The recommended contribution rate decreased from 27.30% as of July 1, 2015 to 26.34% as of July 1, 2016 for the Firefighter and Police Officers Basic Plan and decreased from 13.49% as of July 1, 2015 to 11.84% as of July 1, 2016 for the Disability Plan. During the year ended June 30, 2016, the Basic Plan's assets returned 1.49% and the Disability Plan's assets had a return of 1.50% on a market value basis. However, due to the Plans' asset-smoothing technique which recognizes only a portion of the gains and losses, the returns on the actuarial asset values were 7.80% and 7.64%, respectively. As of the July 1, 2016 Actuarial Valuation, the Basic Plan's unfunded actuarial liability was \$56.7 million and the Disability Plan's unfunded actuarial liability was \$16.8 million. There were no benefit provisions changes. Effective with the July 1, 2015 valuation, annual experience gains and losses as well as assumption changes will be amortized over separate 15 year periods.

The actuarial assumptions for the Firefighters and Police Officers Basic and Disability Plans are based on an actuarial experience study based on experience of the Plans from July 1, 2009 to June 30, 2013 completed in February 2014. The actuarial assumptions for the Pension Plan for Firefighters and Police Officers, with the exception of the mortality and expense assumptions, were recommended by the prior actuary. The actuarial assumptions for the Supplemental Plan have not changed since the last actuarial valuation.

At June 30, 2017, the City recognized a total liability of \$93.6 million for the City's four Single Employer Pension Plans. Measurements as of June 30, 2017 were based on the fair value of assets as of June 30, 2017 and the Total Pension Liability as of the valuation date, June 30, 2016, updated to June 30, 2017. The City recognized a liability of \$94.9 million for the VRS net pension liability. The net pension liability was measured as of June 30, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

All of the Single Employer Pension Plans use the following mortality assumption: Sex-distinct RP-2000 Combined Mortality Table for their mortality assumptions.

Exhibit XII (Continued)

#### NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

For each of the City's four Plans, the funding policy is to contribute at least the Actuarially Determined Contribution annually. This contribution is equal to the amortization of the unfunded liability plus expected administrative expenses. The amortization of the unfunded liability is calculated as a level-dollar closed period for the Supplemental and Pension Plan for Firefighters and Police Officers. The firefighters and Police Officers Basic Plan and Disability Plan are calculated as a level percentage.

The remaining amortization periods as well as other major provisions of all the defined pension plans are listed in the disclosure in the following tables.

Exhibit XII (Continued)

# NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

The following schedules present a description of the plan provisions and membership information, actuarial assumptions, accounting and funding policies, and contribution requirements. Six-year schedules of funding progress and trend information for defined benefit pension plans are provided in Exhibit XVI.

#### PLAN DESCRIPTION

	(1)	(2)	(3)	(4)	(5)	(6)
	VRS City	City Supplemental Retirement	Pension for Fire and Police	Retirement Income for Fire and Police	Firefighters and Police Pension	Fire and Police Disability
Administrator	State of Virginia	Prudential	Prudential	ICMA-RC	Prudential	Prudential
Employees						
Covered	General body	General body Sheriff/ERT	Public Safety	Public Safety	Public Safety	Public Safety
Authority for Plan Provisions						
and Contributions	State Statute	City Ordinance	City Ordinance	City Ordinance	City Ordinance	City Ordinance
Plan Type	Agent Multi- Employer	Single- Employer	Single- Employer	Single- Employer	Single- Employer	Single- Employer
Plan 1 & 2 Hybrid Plan	Defined Benefit Hybrid	Defined Benefit	Defined Benefit	Defined Contribution	Defined Benefit	Defined Benefit
Stand Alone						
Financial Report	Yes	No	No	No	No	No
Actuarial Valuation Date	6/30/2016	7/1/2016	7/1/2016	6/30/2016	7/1/2016	7/1/2016
MEMBERSHIP AND PLAN PROV	ISIONS					
Active Participants	1931	1931	0	64	493	493
Retirees & Beneficiaries	1105	464	112	0	296	100
Terminated Vested & Non-vested	714	839	0	64	34	N/A
Normal Retirement Benefits						
Age	65 50 (30Yrs)	65 50 (30Yrs)/ 50(25 Yrs)	60 50 (20Yrs)	60	55 Any Age (25Yrs)	55
Benefits Vested**	5	5	10	5	5	5
Disability &	Disability	Disability	Disability	N/A	Disability	Disability
Death Benefits	Death	Death	Death	Death	Death	N/A

 $<sup>\</sup>ensuremath{^{**}}\xspace$  VRS Hybrid Plan members are always vested in Defined Contributions Plan.

Exhibit XII (Continued)

# NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

As of:	6/30/2016	7/01/16	7/01/16	6/30/17	7/01/16	7/01/16
	(1)	(2)	(3)	(4)	(5)	(6)
	VRS City	City Supplemental Retirement	Pension For Fire and Police	Retirement Income for Fire and Police	Firefighters and Police Pension	Fire and Police Disability
SIGNIFICANT ACTUARIA	L ASSUMPTIONS					
Investment Earnings	7.0%	7.25%	5.5%	N/A	7.5%	7.5%
Projected Salary Increases Attributable to: Inflation	2.5%*	2.75%	N/A	N/A	3.5%	3.5%
inition	2.370	2.7370	14/21	1 1/ / 1	3.570	3.5 /0
Seniority/Merit	3.50% -5.35%**	3.25%-5.10%	N/A	N/A	3.50%-7.25%	3.50%-7.25%
Projected Postretirement						
Increases	2.5%*, 2.25% <sup>t</sup>	None	3.0%	N/A	2.7%	2.7%
Actuarial Cost Method	Entry Age Normal Cost	Entry Age Normal Cost	Entry Age Normal Cost	N/A	Entry Age Normal Cost	Entry Age Normal Cost
Amortization Method Open/Closed	Level Percentage Closed	Level dollar N/A	Level dollar Closed	N/A	Level Percentage Closed	Level Percentage Closed
Remaining Amortization Perio	οι 18-27	7	9	N/A	Layers	Layers
Asset Valuation Method	5-year Smoothed Market Value	4-year Smoothed Market	Market Value	N/A	4-year Smoothed Market	4-year Smoothed Market
Funded Status						
Actuarial Value of assets Actuarial Accrued Liability Unfunded Actuarial	\$ 472,223,765 554,438,880	\$ 138,307,236 166,446,116	\$ 20,928,764 27,071,868	N/A N/A	\$ 250,965,829 307,617,668	\$ 19,888,881 36,677,073
Accrued Liability (UAAL)	\$ 82,215,115	\$ 28,138,880	\$ 6,143,104	N/A	\$ 56,651,839	\$ 16,788,192
Funded Ratio Annual Covered Payroll UAAL as Percentage	85.2% \$ 126,449,341	83.1% \$ 139,044,952	77.3% N/A	N/A N/A	\$1.6% \$ 37,594,719	54.2% \$ 37,594,719
of Covered Payroll	65.0%	20.2%	N/A	N/A	150.7%	44.7%

The multi-year funding progress is presented in RSI.

The Pension Plan for Fire and Police is a closed plan with no active participant.

<sup>\*</sup> Plan 1, <sup>t</sup>Plan 2 and Hybrid

<sup>\*\*</sup>Senority/Merit: Leo range, 3.50%-4.75%. Non-Leo range 3.50%-5.35%

Exhibit XII (Continued)

# NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

As of:	6/17		6/17		6/17		6/17		6/17		6/17
	VRS City		City pplemental etirement		Pension for Fire and Police	F	Retirement Income for ire and Police		irefighters and Police Pension		Fire and Police Disability
PERCENTAGE OF COVERED PAYROLL CONTRIBUTED	 City		curenent		and I once		ire and route		1 CHSION		Disability
Employee %	5.0%		2.0%		N/A		N/A		7.2%		0.8%
Employer %	7.97%		3.81%	\$	1.7 mil/Yr.		N/A		27.76%		13.82%
AMOUNT CONTRIBUTED											
Employee	\$ 6,323,823	\$	1,070,134	\$	-	\$	-	\$	2,914,101	\$	248,035
Employer	 9,974,720		8,006,825		1,713,744		<u>-</u>		11,148,323		5,667,369
Total Amount Contributed	\$ 16,298,543	\$	9,076,959	\$	1,713,744	\$	-	\$	14,062,424	\$	5,915,404
All employees make a 5% contribution to VRS.											
COVERED PAYROLL											
Dollar Amount (in millions)	\$ 126.4	\$	139.0	\$	N/A	\$	N/A	\$	37.0	\$	37.0
Legally Required Reserves	N/A		N/A		N/A		N/A		N/A		N/A
Long Term Contribution Contracts	N/A		N/A		N/A		N/A		N/A		N/A
INVESTMENT CONCENTRATIONS  The City of Alexandria does not have pension inve percent or more of net assets held in trust for pension in the city of th		S. Gov	remment and U.	S. Gov	vernment guarant	eed ob	ligations) in any	one org	anization that re	presen	its five
Prudential General Account (Long Term)	*		2%		100%		-		30%		55%
Prudential and Comerica Mutual Funds	*		64%		-		100%		11%		9%
Stocks	*		15%		-		-		1%		17%
Real Estate	*		7%		-		-		10%		9%
Timber	*		5%		-		-		4%		4%
Private Equity	*		5%		-		-		4%		3%
Other			2%						40%		3%

 $* \quad \text{Investment information not available on an individual jurisdiction basis.} \\$ 

Exhibit XII (Continued)

#### NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

# Firefighters and Police Officers Defined Benefit and Disability Pension Plans As of June 30, 2017

<u>Portfolio</u>		<u>Level 1</u>	Level 2	Level 3
Equity Securities				
Common Stock & ETFs	\$	32,333,444	\$ -	\$ -
Mutual Funds		_	 95,095,181	 _
Total Equity Securities		32,333,444	95,095,181	-
Private Equity				
Secondaries Funds			 	 10,842,822
Total Private Equity		-	-	10,842,822
Cash Equivalents				
Money Market Funds			 6,102,031	 -
Total Cash Equivalents			 6,102,031	-
Total Investments by Fair Asset Value		32,333,444	 101,197,212	 10,842,822
Investments measured at net asset value (NAV)				
Commingled Collective Trusts	\$	110,826,257		
Real Estate Funds		31,047,177		
Timber Funds		12,173,164		
Total Investments Measured at NAV	\$	154,046,598		
Total Value	\$ 2	298,420,076		

During fiscal year 2017, \$298.4 million worth of investments were evaluated and classified in the fair value hierarchy as follows: Level 1, \$30.1 million; Level 2, \$83.2 million; Level 3, \$10.1 million; and NAV, \$175.1 million.

# Pension for Fire and Police Portfolio As of June 30, 2017

		Fair Value Measurement Using					
<u>Portfolio</u>	Le	evel 1	Level 2	L	evel 3		
Prudential Guaranteed Deposit Funds	\$	-	\$ 20,141,766	\$			
Totals	\$	-	\$ 20,141,766	\$	-		

During fiscal year 2017, \$20.1 million worth of investments were evaluated and classified in Level 2 of the fair value hierarchy.

Exhibit XII (Continued)

# NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

# Retirement Income for Firefighters and Police As of June 30, 2017

	Fair Value Measurement Using					
<u>Portfolio</u>		Level 1		Level 2		Level 3
PIMCO all Asset Instl	\$	_	\$	2,324	\$	-
Vanguard LifeStrategy Mod GR		_		1,149,190		-
Vanguard LifeStrategy Growth		_		761,125		-
Vanguard Target Retire 2025		_		12,945		-
Vanguard Target Retire 2030		-		4,864		-
Vanguard Target Retire 2040				21,487		
Vanguard Target Retire 2045		-		29,546		-
Vanguard Target Retire 2055				60,717		
Vanguard Target Retire 2060				42,618		
Vanguard Target Retire 2050		_		42,830		-
Vanguard Developed Markets Idx		_		426,452		-
Vanguard Extended Market Index		_		1,068,169		-
Vanguard Emerging Mkts Stk Idx		-		306,153		-
Vanguard 500 Index Admiral		-		3,539,544		-
Invesco Global Real Estate Inc		-		54,675		-
Vanguard REIT Index Admiral		-		48,896		-
PIMCO ComodityReal Ret Strat		-		3,511		-
PIMCO Total Return Admin		-		44,866		-
PIMCO High Yield Institutional		-		10,501		-
PIMCO Foreign Bond (Unhedged)		-		7,035		-
Vanguard Inflation-Protected Secs		_		5,622		-
Vanguard Total Bond Market Idx		-		36,070		-
VT PLUS Fund		-		4,742,130		-
Totals	\$	-	\$	12,421,270	\$	-
Total Value	\$	12,421,270	=			

During fiscal year 2017, \$12.4 million worth of investments were evaluated and classified in Level 2 of the fair value hierarchy.

Exhibit XII (Continued)

# NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

# Supplemental Pension Plan As of June 30, 2017

<u>Portfolio</u>	Level 1	<u>Level 2</u>	<u>Level 3</u>
Equity Securities			
Common Stock & ETFs	\$ 21,614,790	\$ -	\$ -
Mutual Funds	-	40,389,371	-
Total Equity Securities	21,614,790	40,389,371	-
Private Equity			
Secondaries Funds			6,453,555
Total Private Equity	-	-	6,453,555
Cash Equivalents			
Money Market Funds		3,020,672	
Total Cash Equivalents		3,020,672	-
Total Investments by Fair Asset Value	21,614,790	43,410,043	6,453,555
Investments measured at net asset value (NAV)			
Commingled Collective Trusts	\$ 49,308,712		
Real Estate Funds	9,609,046		
Timber Funds	6,736,010		
Farmland	2,434,074		
Total Investments Measured at NAV	\$ 68,087,842		
Total Value	\$139,566,230		

During fiscal year 2017, \$139.6 million worth of investments were evaluated and classified in the fair value hierarchy as follows: Level 1, \$21.6 million; Level 2, \$43.4 million; Level 3, \$6.5 million; and NAV, \$68.1 million.

Exhibit XII (Continued)

#### NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

#### **Securities Lending**

The City permits its pension plan trust funds to lend its securities for collateral with a simultaneous agreement to return the collateral. In FY2017, the City's pension plan trust funds lent U.S. Equities with a fair value of underlying securities and cash collateral received from the borrower as indicated below. Collateral investments are reported at cost, not market value.

#### Securities Lent as of June 30, 2017

Pension Plan	Fair Value of Underlying Securities	Cash Collateral Received
Firefighters & Police Officers –		
Defined Benefit Component	\$1,005,877	\$1,037,714
Firefighters & Police Officers –		
Disability Component	73,504	75,914
Supplemental Retirement Plan	148,201	152,175
Total	\$1,227,582	\$1,265,803

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2017, the City recognized a total pension expense of \$25,098,391 for the City's Fire and Police Officers Pension Plan, Fire and Police Officers Disability Plan, the Supplemental Plan, and the Pension Plan for Firefighters and Police Officers. The City recognized pension expense of \$8,349,191 for the VRS Pension Plan.

Exhibit XII (Continued)

# NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

# Changes in Net Pension Liability for City of Alexandria Defined Benefit Plans

Firefighters' & Police Officers' Pension Plan	Total Pen Liabili (a)	sion I	Increase (Decreas Plan Fiduciary Net Position (b)		Net Pension Liability (a)-(b)
Balances as of 6/30/2016	\$ 308,16	3,946	\$ 239,843,968	\$	68,319,978
Changes for the year:					
Service cost	6,18	0,741	-		6,180,741
Interest	23,06	4,895	-		23,064,895
Changes in benefit terms		-	-		-
Changes in assumptions		-	-		-
Difference between expected and actual experience	(54	6,278)	-		(546,278)
Contributions-employer		-	11,232,823		(11,232,823)
Contributions-employee		-	2,914,101		(2,914,101)
Net Investment Income		-	32,888,556		(32,888,556)
Benefit payments, including refunds	(12,76	3,693)	(12,763,693)		
Administrative Expense		<u> </u>	(198,337)		198,337
Net Changes	15,93	5,665	34,073,450		(18,137,785)
Balances at 6/30/2017	\$ 324,09	9,611	\$ 273,917,418	\$	50,182,193
Firefighters' & Police Officers' Disability Pension Plan	Total Pen Liabili (a)	sion I	Increase (Decreas Plan Fiduciary Net Position (b)		Net Pension Liability (a)-(b)
Pension Plan  Balances as of 6/30/2016	Liabili	sion I	Plan Fiduciary Net Position		Liability
Pension Plan  Balances as of 6/30/2016  Changes for the year:	(a) \$ 39,52	sion I ty 1 8,466	Plan Fiduciary Net Position (b)	1	Liability (a)-(b) 20,465,360
Pension Plan  Balances as of 6/30/2016  Changes for the year:  Service cost	(a) \$ 39,52 2,88	sion I ity 1 8,466	Plan Fiduciary Net Position (b)	1	Liability (a)-(b) 20,465,360 2,885,911
Pension Plan  Balances as of 6/30/2016 Changes for the year: Service cost Interest	(a) \$ 39,52 2,88	sion I ty 1 8,466	Plan Fiduciary Net Position (b)	1	Liability (a)-(b) 20,465,360
Pension Plan  Balances as of 6/30/2016 Changes for the year: Service cost Interest Changes in benefit terms	(a) \$ 39,52 2,88	sion I ity 1 8,466	Plan Fiduciary Net Position (b)	1	Liability (a)-(b) 20,465,360 2,885,911
Pension Plan  Balances as of 6/30/2016 Changes for the year: Service cost Interest Changes in benefit terms Changes in assumptions	\$ 39,52 2,88 2,87	8,466 5,911 5,585	Plan Fiduciary Net Position (b)	1	Liability (a)-(b)  20,465,360  2,885,911 2,875,585
Pension Plan  Balances as of 6/30/2016 Changes for the year: Service cost Interest Changes in benefit terms Changes in assumptions Difference between expected and actual experience	\$ 39,52 2,88 2,87	sion I ity 1 8,466	Plan Fiduciary Net Position (b) \$ 19,063,106	1	Liability (a)-(b)  20,465,360  2,885,911 2,875,585  (2,851,393)
Pension Plan  Balances as of 6/30/2016 Changes for the year: Service cost Interest Changes in benefit terms Changes in assumptions Difference between expected and actual experience Contributions-employer	\$ 39,52 2,88 2,87	8,466 5,911 5,585	Plan Fiduciary Net Position (b)  \$ 19,063,106	1	Liability (a)-(b)  20,465,360  2,885,911 2,875,585  (2,851,393) (5,667,369)
Pension Plan  Balances as of 6/30/2016 Changes for the year: Service cost Interest Changes in benefit terms Changes in assumptions Difference between expected and actual experience Contributions-employer Contributions-employee	\$ 39,52 2,88 2,87	8,466 5,911 5,585	Plan Fiduciary Net Position (b) \$ 19,063,106	1	Liability (a)-(b)  20,465,360  2,885,911 2,875,585  - (2,851,393) (5,667,369) (248,035)
Pension Plan  Balances as of 6/30/2016 Changes for the year: Service cost Interest Changes in benefit terms Changes in assumptions Difference between expected and actual experience Contributions-employer Contributions-employee Net Investment Income	Liabili  (a)  \$ 39,52  2,88  2,87  (2,85	8,466 5,911 5,585 - 1,393)	Plan Fiduciary Net Position (b)  \$ 19,063,106	1	Liability (a)-(b)  20,465,360  2,885,911 2,875,585  (2,851,393) (5,667,369)
Pension Plan  Balances as of 6/30/2016 Changes for the year: Service cost Interest Changes in benefit terms Changes in assumptions Difference between expected and actual experience Contributions-employer Contributions-employee Net Investment Income Benefit payments, including refunds	Liabili  (a)  \$ 39,52  2,88  2,87  (2,85	8,466 5,911 5,585	Plan Fiduciary Net Position (b)  \$ 19,063,106	1	Liability (a)-(b)  20,465,360  2,885,911 2,875,585 - (2,851,393) (5,667,369) (248,035) (2,784,003)
Pension Plan  Balances as of 6/30/2016 Changes for the year: Service cost Interest Changes in benefit terms Changes in assumptions Difference between expected and actual experience Contributions-employer Contributions-employee Net Investment Income Benefit payments, including refunds Administrative Expense	Liabili  (a)  \$ 39,52  2,88  2,87  (2,85)	sion Heaty 19 19 19 19 19 19 19 19 19 19 19 19 19	Plan Fiduciary Net Position  (b)  \$ 19,063,106	1	Liability (a)-(b)  20,465,360  2,885,911 2,875,585  (2,851,393) (5,667,369) (248,035) (2,784,003)
Pension Plan  Balances as of 6/30/2016 Changes for the year: Service cost Interest Changes in benefit terms Changes in assumptions Difference between expected and actual experience Contributions-employer Contributions-employee Net Investment Income Benefit payments, including refunds	Liabili  (a)  \$ 39,52  2,88  2,87  (2,85)	8,466 5,911 5,585 - 1,393) - 8,687) - 21,416	Plan Fiduciary Net Position (b)  \$ 19,063,106	1	Liability (a)-(b)  20,465,360  2,885,911 2,875,585 - (2,851,393) (5,667,369) (248,035) (2,784,003)

Exhibit XII (Continued)

Supplemental Pension Plan	То	tal Pension Liability (a)	Pla	rease (Decreas n Fiduciary : Position (b)	e)  Net Pension  Liability  (a)-(b)			
Balances as of 6/30/2016	\$	165,014,417	\$	132,491,281	\$	32,523,136		
Changes for the year:								
Service cost		4,429,736		-		4,429,736		
Interest		11,710,854		-		11,710,854		
Changes in benefit terms		-		-				
Changes in assumptions				-				
Difference between expected and actual experience		1,431,699		-		1,431,699		
Contributions-employer		-		8,006,825		(8,006,825)		
Contributions-employee Net Investment Income		-		1,070,814		(1,070,814)		
Benefit payments, including refunds		(19,026,570)		18,031,871 (19,026,570)		(18,031,871)		
Administrative Expense		(19,020,370)		(665,349)		665,349		
Net Changes		(1,454,281)		7,417,591	-	(8,871,872)		
Balances at 6/30/2017	\$	163,560,136	\$	139,908,872	\$	23,651,264		
Pension Plan for Firefighters & Police Officers	То	tal Pension Liability (a)	Pla	rease (Decreas n Fiduciary : Position (b)	_	Vet Pension Liability (a)-(b)		
Balances as of 6/30/2016 Changes for the year:	**To	Liability	Pla	n Fiduciary Position		Liability		
Balances as of 6/30/2016 Changes for the year: Service Cost		Liability (a) 27,656,684	Plan Net	n Fiduciary Position (b)		Liability (a)-(b)  6,727,920		
Balances as of 6/30/2016 Changes for the year: Service Cost Interest		Liability (a)	Plan Net	n Fiduciary Position (b)		Liability (a)-(b)		
Balances as of 6/30/2016 Changes for the year: Service Cost Interest Changes in benefit terms		Liability (a) 27,656,684	Plan Net	n Fiduciary Position (b)		Liability (a)-(b)  6,727,920		
Balances as of 6/30/2016 Changes for the year: Service Cost Interest Changes in benefit terms Changes in assumptions		Liability (a) 27,656,684	Plan Net	n Fiduciary Position (b)		Liability (a)-(b)  6,727,920  - 1,399,445		
Balances as of 6/30/2016 Changes for the year: Service Cost Interest Changes in benefit terms		Liability (a)  27,656,684  - 1,399,445	Plan Net	n Fiduciary Position (b)		Liability (a)-(b)  6,727,920		
Balances as of 6/30/2016 Changes for the year: Service Cost Interest Changes in benefit terms Changes in assumptions Difference between expected and actual experience		Liability (a)  27,656,684  - 1,399,445	Plan Net	n Fiduciary Position (b)  20,928,764		Liability (a)-(b)  6,727,920  - 1,399,445 - (584,816)		
Balances as of 6/30/2016 Changes for the year: Service Cost Interest Changes in benefit terms Changes in assumptions Difference between expected and actual experience Contributions-employer Contributions-employee Net Investment Income		Liability (a)  27,656,684  - 1,399,445 - (584,816)	Plan Net	n Fiduciary Position (b) 20,928,764 - - - 1,713,744 - 821,797		Liability (a)-(b)  6,727,920  - 1,399,445 - (584,816)		
Balances as of 6/30/2016 Changes for the year: Service Cost Interest Changes in benefit terms Changes in assumptions Difference between expected and actual experience Contributions-employer Contributions-employee Net Investment Income Benefit payments, including refunds		Liability (a)  27,656,684  - 1,399,445	Plan Net	n Fiduciary 2 Position (b)  20,928,764  1,713,744 - 821,797 (3,298,973)		Liability (a)-(b)  6,727,920  1,399,445  (584,816) (1,713,744)  (821,797)		
Balances as of 6/30/2016 Changes for the year: Service Cost Interest Changes in benefit terms Changes in assumptions Difference between expected and actual experience Contributions-employer Contributions-employee Net Investment Income Benefit payments, including refunds Administrative Expense		Liability (a)  27,656,684  - 1,399,445 - (584,816) - (3,298,973)	Plan Net	n Fiduciary 2 Position (b)  20,928,764  1,713,744 - 821,797 (3,298,973) (23,566)		Liability (a)-(b)  6,727,920  1,399,445  (584,816) (1,713,744)  (821,797)  23,566		
Balances as of 6/30/2016 Changes for the year: Service Cost Interest Changes in benefit terms Changes in assumptions Difference between expected and actual experience Contributions-employer Contributions-employee Net Investment Income Benefit payments, including refunds		Liability (a)  27,656,684  - 1,399,445 - (584,816)	Plan Net	n Fiduciary 2 Position (b)  20,928,764  1,713,744 - 821,797 (3,298,973)		Liability (a)-(b)  6,727,920  1,399,445  (584,816) (1,713,744)  (821,797)		

Exhibit XII (Continued)

VRS	T	otal Pension Liability (a)	Pla	rease (Decrease) n Fiduciary Position (b)	 Net Pension Liability (a)-(b)
Balances as of 6/30/2015	\$	536,894,807	\$	461,701,938	\$ 75,192,869
Changes for the year:					
Service cost		11,832,548		-	11,832,548
Interest		36,704,090		-	36,704,090
Changes in benefit terms				-	- ]
Changes in assumptions		-		-	- ]
Difference between expected and actual experience		(2,371,962)		-	(2,371,962)
Contributions-employer		-		12,331,063	(12,331,063)
Contributions-employee		-		6,452,307	(6,452,307)
Net Investment Income		-		7,969,523	(7,969,523)
Benefit payments, including refunds		(25,101,326)		(25,101,326)	
Other		-		(3,392)	3,392
Administrative Expense				(286,988)	 286,988
Net Changes		21,063,350		1,361,187	 19,702,163
Balances at 6/30/2016	\$	557,958,157	\$	463,063,125	\$ 94,895,032

Exhibit XII (Continued)

\$

Pension Plan for Firefighters & Police Officers

> 25,172,340 20,141,766 5,030,574

> > 80.0%

# NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

The components of the Net Pension Liability of the City of Alexandria Defined Benefit Plans as of June 30, 2017 are as follows:

		refighters' & Police ficers' Pension Plan	Offi	ghters' & Police cers' Disablity ension Plan	Supp	olemental Retirement Plan
Total Pension Liability	\$	324,099,611	\$	39,949,882	\$	163,560,136
Plan Fiduciary Net Position	Ф.	273,917,418	•	25,258,549	-	139,908,872
Net Pension Liability	\$	50,182,193	\$	14,691,333	\$	23,651,264
Plan Fiduciary Net Position as a percentage of Total Pension Liability		84.5%		63.2%		85.5%
The following presents the Net Pension Liabilities of the City of discount rates , as well as what the Funds' Net Pension Liabiliti 1.00% lower or higher than the current rate				_		
		Firefigh	ters' & I	Police Officers' Pe	nsion	Plan
Sensitivity of Net Pension Liability to Changes in the Discount Rate		1% Decrease	Curre	nt Discount Rate		1% Increase
		6.50%		7.50%		8.50%
Total Pension Liability	\$	367,733,196	\$	324,099,611	\$	287,944,185
Plan Fiduciary Net Position		273,917,418		273,917,418		273,917,418
Net Pension Liability 6/30/2017	\$	93,815,778	\$	50,182,193	\$	14,026,767
Plan Fiduciary Net Position as a percentage of Total Pension Liability		74.5%		84.5%		95.1%
		Firefighters'	& Police	Officers' Disabili	ity Per	sion Plan
Sensitivity of Net Pension Liability to Changes in the Discount Rate		1% Decrease	Curre	nt Discount Rate		1% Increase
		6.50%		7.50%		8.50%
Total Pension Liability	\$	42,987,791	\$	39,949,882	\$	37,273,119
Plan Fiduciary Net Position		25,258,549		25,258,549		25,258,549
Net Pension Liability 6/30/2017	\$	17,729,242	\$	14,691,333	\$	12,014,570
Plan Fiduciary Net Position as a percentage of Total Pension Liability		58.8%		63.2%		67.8%
				ental Retirement P	lan	
Sensitivity of Net Pension Liability to Changes in the Discount Rate		1% Decrease	Curre	nt Discount Rate		1% Increase
		6.25%		7.25%		8.25%
Total Pension Liability	\$	179,012,289	\$	163,560,136	\$	150,152,752
Plan Fiduciary Net Position		139,908,872		139,908,872		139,908,872
Net Pension Liability 6/30/2017	\$	39,103,417	\$	23,651,264	\$	10,243,880
Plan Fiduciary Net Position as a percentage of Total Pension Liability		78.2%		85.5%		93.2%
Sensitivity of Net Pension Liability to Changes in the Discount Rate		Pension F 1% Decrease		Firefighters & Pol nt Discount Rate	ice Of	ficers 1% Increase
Sensitivity of tweet ension families in the Discount rate	_	4.50%	Curre	5.50%		6.50%
Total Pension Liability	\$	26,637,098	\$	25,172,340	\$	23,853,714
Plan Fiduciary Net Position	Ψ	20,141,766	Ψ	20,141,766	Ψ	20,141,766
Net Pension Liability 6/30/2017	\$	6,495,332	\$	5,030,574	\$	3,711,948
·						
Plan Fiduciary Net Position as a percentage of Total Pension Liability		75.6%		80.0%		84.4%
		Vir	ginia Re	tirement System (	VRS)	
Sensitivity of Net Pension Liability to Changes in the Discount Rate		1% Decrease	_	nt Discount Rate	)	1% Increase
2 William Salarity to Changes in the Distouti Rate		6.00%		7.00%		8.00%
Net Pension Liability 6/30/2017	\$	168,141,262	\$	94,895,032	\$	34,048,757
	Ψ.	130,141,202	Ψ	7 .,075,052	Ŷ	5-1,0-10,757

# 13

#### CITY OF ALEXANDRIA, VIRGINIA Notes to Financial Statements June 30, 2017

Exhibit XII (Continued)

#### NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

\$9,974,720 reported as deferred outflows of resources related to pensions resulting from City contributions to VRS subsequent to the measurement date of June 30, 2016 will be be recognized in pension expense in the year ended June 30, 2018.

At June 30, 2017, the City of Alexandria reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources.

		ighters' & ers' Pensi					& Police bility Pension	Sup	pplemental I	Pens	ion Plan		Pension Pla Firefighters Officers						VRS			то	TAL	
Diff.	Defer Outfle Reso	ows of	Infl	erred ows of ources	Outf	erred flows of ources	Deferred Inflows of Resources	Out	flows of sources		eferred Inf Resources		Deferred Outflows of Resources	I	Deferred nflows of Resource	of	Defe Outfl Reso	ows of	Inf	eferred flows of esources	Oı	otal Deferred uflows of esources	Inflo	l Deferred ws of ources
Differences between expected and actual experience	\$	924,546	\$	944,547	\$	273,279	\$ 5,167,660	\$	5,248,195	\$		-	\$ -		\$	-	\$	-	\$	5,878,043	\$	6,446,020	\$	11,990,250
Changes in Assumptions						-	-		6,375,241			-	-			-		-		-		6,375,241		-
Net difference between projected and actual Earnings on pension plan investments		786,189					60,325				27,	849	498,194	4		-		12,114,153	3			13,398,536		88,174
Employer contributions subsequent to the measurement date		-		-		-			-			_						9,974,720		-		9,974,720		
Total	\$	1,710,735	\$	944,547	\$	273,279	\$ 5,227,985	\$	11,623,436	\$	27,	849	\$ 498,194	4	\$	-	\$ 2	22,088,873	3 \$	5,878,043	\$	36,194,517	\$	12,078,424
Total deferred outflows	\$ 3	36,194,517																						
Total deferred inflows	\$	12,078,424																						
		ighters' & ers' Pensi					k Police bility Pension	Sup	pplemental I	Pens	ion Plan		Pension Pla Firefighters Officers						VRS		_			
Year ended June 30:																								
2018		1,923,630				(536,905)			4,835,934				166,093	3					\$	(1,937,676)				
2019		1,923,631				(536,907)			4,835,935				166,095							(1,937,676)				
2020		(158,790)				(683,073)			3,398,236				108,879							5,508,319				
2021		(2,831,235)				(893,160)			(1,474,518)				57,127	7						4603143				
2022		(91,048)				(647,430)														-				
Thereafter			•			(1,657,231)		_		-				_						-				
Total Future Deferrals	\$	766,188	_		\$ (	(4,954,706)		\$	11,595,587	_			\$ 498,194	1					\$	6,236,110	_			

Exhibit XII (Continued)

#### NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

#### **DESCRIPTION OF BENEFITS:**

VRS—City—Regular, full time City employees who are not covered employees under the Firefighters & Police Officers Pension Plan are members of VRS. Participation is mandatory. This plan is administered by the Virginia Retirement System. Members earn one month of service credit for each month they are employed and for which they and their employer are pay contributions to VRS. Employees with credit for services rendered prior to July 1, 2010 are covered under plan 1, while members hired or rehired on or after July 1, 2010 are covered under plan 2. Members hired after January 1, 2014 are covered under the hybrid plan. Employees are eligible for an unreduced retirement at age 65 with 5 years of service and at age 50 with 30 years of service under plan 1, and at normal Social Security retirement age with at least five years of service or when age and service are equal to 90 under plan 2 and hybrid. An optional reduced retirement benefit is available as early as age 55 with five years of service or age 50 with 10 years of service under plan 1, and age 60 with at least five years of service under plan 2 and hybrid. The retirees are entitled to an annual retirement benefit payable monthly for life in an amount equal to 1.7 percent of their average final salary (AFS) for each year of credited service under plan 1; 1.65 % of AFS for plan 2; 1.0% for hybrid. AFS under plan 1 is 36 highest consecutive months while it is 60 highest consecutive months under plan 2 and for plan 1 active non-vested members. In addition, retirees qualify for annual cost-of-living (COLA) increases on July 1 of the second calendar year after retirement. These benefit provisions and all other requirements are established and may be amended by State statutes.

City Supplemental Retirement Plan—Regular, full time City Employees and regular, part-time City employees who are scheduled to work at least 50% time and who are not covered under the Firefighters & Police Officers Pension Plan are participants in the Supplemental Retirement Plan. This plan is administered by the City of Alexandria. Full time employees receive Credited Service for each month the City and/or employee makes a contribution. Part-time employees accrue Credited Service on a pro-rata basis determined by scheduled work hours. Regular City employees who retire at or after age 65 or after age 50 with 30 years of credited service are entitled to an annual retirement benefit, payable monthly for life in an amount equal to the sum of (1) and (2), increased by 50 percent, plus (3):

- (1) 1.625 percent of the participant's past service compensation up to \$100, plus 0.25 percent of the participant's past service compensation in excess of \$100, multiplied by number of years of credited service earned after July 31, 1960, but prior to August 1, 1970.
- (2) 1.625 percent of the participant's average earnings up to \$100, plus 0.25 percent of the participant's average earnings in excess of \$100, multiplied by the number of years of credited service earned after July 31, 1970, but prior to January 1, 1988.
- (3) 0.80 percent of average earnings multiplied by credited service earned after December 31, 1987.

Benefit provisions are established and may be amended by City Ordinance.

**Pension Plan for Fire Fighters and Police Officers (closed plan)**—Employees who retired on or after age 60 are entitled to an annual retirement defined benefit, payable monthly for life, in an amount equal to 2.5 percent of final average earnings multiplied by years of credited service, up to a maximum of 30 years. The plan also provided early retirement on or after age 50 with 20 years of credited service or on or after age 56 with 10 years of credited service. This plan further provided early retirement on or after age 50 with 10 years of service with an actuarially reduced benefit. Benefit provisions are established and may be amended by City Ordinance. This plan was closed to new participants in FY 1979.

Retirement Income Plan for Fire & Police- defined contribution (closed plan)—The employees are entitled to contributions made on their behalf after 100 percent vesting. Benefit provisions are established and may be amended by City Ordinance. This plan was closed to new members in FY 2004 and converted to a defined benefit plan. Employees in the plan at date of conversion could leave their contributions in the defined contribution component or purchase prior service with the assets associated with their contributions.

Exhibit XII (Continued)

#### NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

Firefighters and Police Officers Pension Plan—defined benefit component—Full-time sworn Firefighters and Police Officers are covered employees in the Firefighters and Police Officers Pension Plan. Recruits are also covered by the Plan. This plan is administered by the City of Alexandria. Full time employees receive one month of credit for each full month covered by the Plan. Special rules apply for service prior to January 1, 2004. The plan provisions were approved by City Council in FY 2004 and provide retirement benefits for covered employees who retire at age 55 with 5 years of service or any age with 25 years of service for employees hired before October 2013. The retirees are entitled to 2.5 % of the participant's average monthly compensation (AMC), multiplied by the years of credited service up to 20 years; plus 3.2 % of the participant's AMC, multiplied by years of credited service in excess of 20 years. The maximum benefit is 82% of the AMC. For employees hired after October 22, 2013 the retiree is entitled to 2.5% of the participant's average monthly compensation, multiplied by years of credit service. There is no limitation service or maximum benefit. The plan also allows for early retirement at age 50 with 20 years of service with reduced benefits.

**Firefighters and Police Officers Pension Plan—disability component**—The plan provisions provide disability benefits for firefighters and police officers. The benefits for service-connected total and permanent disability are 70 percent of final average earnings, 66 2/3 percent for non-service connected total and permanent disability and service-connected partial disability, and 2.5% multiplied by years of credit service. Employees hired after October 23, 2013 are not eligible for the non-service connected disability. 50 percent for non-service connected partial disability. Benefits provisions are established and may be amended by City Ordinance. Effective January 1, 2004, this plan was merged with the Firefighters and Police Officers Pension Plan. Separate actuarial calculations have been performed for the defined benefit and disability components.

**Deferred Retirement Option Program (DROP)**—This program is available for members of the Firefighters and Police Officers Pension Plan who were hired prior to October 23, 2013. Entitled members who are eligible for normal service retirement and have completed at least 30 years of credited service are eligible to participate in this program. DROP provides the ability for an employee to retire for purposes of the pension plan, while continuing to work and receive a salary for a period of three years. During the DROP period, the pension plan accumulates the accrued monthly benefit into an account balance identified as belonging to the member. For members whose DROP effective date is prior to October 31, 2013 the account balance is credited with interest in the amount of 3.0 percent compounded annually. No interest is applied for members whose DROP effective date is after October 31, 2013. The monthly benefit is calculated using service and final compensation as of the date of entry in DROP, with increases equal to the annual COLA adjustment provided for retirees.

Exhibit XII (Continued)

#### NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

# II. COMPONENT UNIT – Alexandria City Public Schools (ACPS)

ACPS participates in three public employee retirement systems (PERS). Two of these systems, a cost-sharing multiple-employer plan (professional) and an agent multiple-employer plan (non-professional), are administered by the Virginia Retirement System (VRS) and are, therefore, not reflected as ACPS pension trust funds. The third plan, Employees' Supplemental Retirement Plan (Supplemental Plan), is a single-employer defined benefit plan, where a stated methodology for determining pension benefits is provided. This plan is part of ACPS' reporting entity and, as such, is reflected as a Pension Trust Fund.

The actuarial valuation for the Supplemental Plan is performed annually. The actuarial valuation for VRS is performed biennially; however, an actuarial update is performed in the interim year.

In the Supplemental Plan, no changes occurred in the actuarial valuation assumptions, plan benefits, actuarial cost method, or procedures affecting the comparability of costs.

#### A. VIRGINIA RETIREMENT SYSTEM

#### **Plan Description**

All full-time salaried permanent (professional) employees of Alexandria City Public Schools (ACPS) are automatically covered by the VRS Teacher Retirement Plan upon employment. All full-time salaried permanent employees (non-professional) of ACPS are automatically covered by the VRS Political Subdivision Retirement Plan. These plans are administered by the Virginia Retirement System (The System or VRS) along with plans for other employer groups in the commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the Code of Virginia, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

The System administers three different benefit structures for covered employees in the VRS Teacher Retirement Plan and VRS Political Subdivision Retirement Plan—Plan 1, Plan 2, and Hybrid. Each of these benefit structures has a different eligibility criterion. The specific information for each plan and the eligibility for covered groups within each plan are set out in the following table.

Exhibit XII (Continued)

VRS Plan 1	VRS Plan 2	VRS Hybrid Retirement Plan
About Plan 1	About Plan 2	About the Hybrid Retirement Plan
Plan 1 is a defined benefit plan. The Retirement benefit is based on a member's age, creditable service and average final compensation at retirement using a formula. Employees are eligible for Plan 1 if their membership date is before July 1, 2010 and they were vested as of January 1, 2013.	Plan 2 is a defined benefit plan. The retirement benefit is based on a member's age, creditable service and average final compensation at Retirement using a formula. Employees are eligible for Plan 2 if their membership date is on or after July 1, 2010, or their membership date is before July 1, 2010, and they were not vested as of January 1, 2013.	The Hybrid Retirement Plan combines the features of a defined benefit plan and a defined contribution plan. Most members hired on or after January 1,2014 are in this plan, as well as Plan 1 and Plan 2 members who were eligible and opted into the plan during a special election window. (See "Eligible Members").  The defined benefit is based on member's age, creditable service and average final compensation at retirement using a formula.  The benefit from the defined contribution component of the plan depends on the member and employer contributions made to the plan and the investment performance of those contributions.  In addition to the monthly benefit payment payable from the defined benefit plan at retirement, a member may start receiving distributions from the balance in the defined contributions, investment gains or losses, and any required fees.

Exhibit XII (Continued)

#### NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

#### **Eligible Members**

Employees are in Plan 1 if their membership date is before July 1, 2010 and they were vested as of January 1, 2013

#### **Hybrid Opt-In Election**

VRS non-hazardous duty covered Plan 1 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014.

The Hybrid Retirement Plan's effective date for eligible Plan 1 members who opted in was July 1, 2014.

If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan.

Political Subdivision Plan Only: Members who were eligible for an optional retirement plan (ORP) and had prior service under Plan 1 were not eligible to elect the Hybrid Retirement Plan and remain as Plan 1 or ORP.

#### **Eligible Members**

Employees are in Plan 2 if their membership date is on or after July 1, 2010, or their membership date is before July 1, 2010, and they were not vested as of January 1, 2013.

#### **Hybrid Opt-In Election**

Eligible Plan 2 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014.

The Hybrid Retirement Plan's effective date for eligible Plan 2 members who opted in was July 1, 2014.

If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan.

Political Subdivision Plan Only:
Members who were eligible for an optional retirement plan (ORP) and have prior service under Plan 2 were not eligible to elect the Hybrid Retirement Plan and remain as Plan 2 or ORP.

#### **Eligible Members**

Employees are in the Hybrid Retirement Plan if their membership date is on or after January 1, 2014. This includes: Political subdivision employees\*

Members in Plan 1 or Plan 2 who elected to opt into the plan during the election window held January 1-April 30, 2014; the plan's effective date for opt-in members was July 1, 2014

#### \*Non-Eligible Members

Some employees are not eligible to participate in the Hybrid Retirement Plan. They include:

Political Subdivision employees who are covered by enhanced benefits for hazardous duty employees.

Those employees eligible for an optional retirement plan (ORP) must elect the Hybrid Retirement Plan. If these members have prior service under Plan 1 or Plan 2, they are not eligible to elect the Hybrid Retirement Plan and must select Plan 1 or Plan 2 (as applicable) or ORP.

#### **Retirement Contributions**

Employees contribute 5% of their compensation each month to their member contribution account through a pre-tax salary reduction. Some political subdivisions elected to phase in the required 5% member contribution but all employees will be paying the full 5% by July 1, 2016. Member contributions are tax -deferred until they are withdrawn as part of a retirement benefit or as a refund. The employer makes a separate actuarially determined contribution to VRS for all covered employees. VRS invests both member and employer contributions to provide funding for the future benefit payment.

#### **Retirement Contributions**

Employees contribute 5% of their compensation each month to their member contribution account through a pre-tax salary reduction. Some political subdivisions elected to phase in their required 5% member contribution but all employees will be paying the full 5% by July 1, 2016.

#### **Retirement Contributions**

A member's retirement benefit is funded through mandatory and voluntary contributions made by the member and the employer to both the defined benefit and the defined contribution components of the plan. Mandatory contributions are based on a percentage of the employee's creditable compensation and are required from both the member and the employer. Additionally, members may choose to make voluntary contributions to the defined contribution component of the plan, and the employer is required to match those voluntary contributions according to specified percentages.

Exhibit XII (Continued)

Creditable Service	Creditable Service	Creditable Service
Creditable service includes active service. Members earn creditable service for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional creditable service the member was granted. A member's total creditable service is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.	Same as Plan 1.	Defined Benefit Component: Under the defined contribution component, creditable service is used to determine vesting for the employer contribution portion of the plan.
Vesting  Vesting is the minimum length of service a member needs to qualify for a future retirement benefit. Members become vested when they have at least five years (60 months) of creditable service. Vesting means members are eligible to qualify for retirement if they meet the age and service requirements for their plan. Members also must be vested to receive a full refund of their member contribution account balance if they leave employment and request a refund.  Members are always 100% vested in the contributions that they make.	Vesting Same as Plan 1.	Defined Benefit Component  Defined benefit vesting is the minimum length of service a member needs to qualify for a future retirement benefit. Members are vested under the defined benefit component of the Hybrid Retirement Plan when they reach five years (60 months) of creditable service. Plan 1 or Plan 2 members with at least five years (60 months) of creditable service who opted into the Hybrid Retirement Plan remain vested in the defined benefit component.

Exhibit XII (Continued)

		<b>Defined Contributions Component:</b>
		Defined contributions component.  Defined contribution vesting refers to the minimum length of service a member needs to be eligible to withdraw the employer contributions from the defined contribution component of the plan.  Members are always 100% vested in the contributions that they make.  Upon retirement or leaving covered employment, a member is eligible to withdraw a percentage of employer contributions to the defined contribution component of the plan, based on service.  After two years a member is 50% vested and may withdraw 50% of employer contributions  After three years, a member is 75% vested and may withdraw 75% of employer contributions.  After four or more years, member is 100% vested and may withdraw 100% of employer contributions.  Distribution is not required by law until age 70 ½2.
Calculating the Benefit	Calculating the Benefit	Calculating the Benefit
The Basic Benefit is calculated based on formula using the member's average final compensation, a retirement multiplier and total service credit at retirement. It is one of the benefit payout options available to a member at retirement.  An early retirement reduction factor is applied to the Basic Benefit if the member retires with a reduced retirement benefit or selects a benefit payout option other than the Basic Benefit.	See definition under Plan 1.	Defined Benefit Component: See definition under Plan 1 The benefit is based on contributions made by the member and any matching contributions made by the employer, plus net investment earnings on those contributions.

Exhibit XII (Continued)

Average Final Compensation A member's average final compensation is the average of the 36 consecutive months of highest compensation as a covered employee.	Average Final Compensation A member's average final compensation is the average of their 60 consecutive months of highest compensation as a covered employee.	Average Final Compensation Same as Plan 2. It is used in the retirement formula for the defined benefit component of the plan.
Service Retirement Multiplier VRS: The retirement multiplier is a factor used in the formula to determine a final retirement benefit. The Retirement multiplier for non-hazardous duty members is 1.70%.	Service Retirement Multiplier VRS: Same as Plan 1 for service earned, purchased or granted prior to January 1, 2013. For non-hazardous duty members the retirement multiplier is 1.65% for creditable service earned, purchased or granted on or after January 1, 2013.	Service Retirement Multiplier  Defined Benefit Component:  VRS: the retirement multiplier for the defined benefit component is 1.00%.  For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.
	Political Subdivisions hazardous duty employees: Age 60 Normal Retirement Age VRS: Normal Social Security retirement age.	Political Subdivision hazardous duty employees: Not applicable.  Defined Contribution Component: Not applicable.
Normal Retirement Age VRS: Age 65. Political Subdivisions hazardous duty employees: Age 60.	Normal Retirement Age VRS: Age 65. Political Subdivisions hazardous duty employees: Age 60.	Normal Retirement Age VRS:  Defined Benefit Component: Same as Plan 2. Political Subdivisions hazardous duty employees: Not applicable  Defined Contribution Component: Members are eligible to receive distributions upon leaving employment, subject to restrictions.

Exhibit XII (Continued)

#### NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

Earliest Unreduced Retirement Eligibility VRS: Age 65 with at least five years (60 months) of creditable service or at age 50 with at least 30 years of creditable service.	Earliest Unreduced Retirement Eligibility VRS: Normal Social Security retirement age with at least five years (60 months) of creditable service or when their age and service equal 90.	Earliest Unreduced Retirement Eligibility VRS: Defined Benefit Component: Normal Social Security retirement age with at least five years (60 months) of creditable service or when their age and service equal 90.
Political subdivisions hazardous duty employees: Age 60 with at last five years of creditable service or age 50 with at least 25 years of creditable service.	Political subdivisions hazardous duty employees: Age 60 with at last five years of creditable service or age 50 with at least 25 years of creditable service.	Political subdivisions hazardous duty employees: Not applicable.  Defined Contribution Component: Members are eligible to receive distributions upon leaving employment, subject to restrictions.
Earliest Reduced Retirement Eligibility VRS: Age 55 with at least five years (60 months) if creditable service or age 50 with at least 10 years of creditable service.	Earliest Reduced Retirement Eligibility VRS: Age 60 with at least five years (60 months) of creditable service.	Earliest Unreduced Retirement Eligibility VRS: Defined Benefit Component: Any Members may retire with a reduced benefit as early as age 60 with at least five years (60 months) or creditable service.
Political subdivisions hazardous duty employees: 50 with at least five years of creditable service.	Political subdivisions hazardous duty employees: 50 with at least five years of creditable service.	Political subdivisions hazardous duty employees: Not applicable.  Defined Contribution Component: Members are eligible to receive distributions upon leaving employment, subject to restrictions

Notes to Financial Statements June 30, 2017

Exhibit XII (Continued)

#### NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

Cost-of Living Adjustment (COLA) in Retirement  The Cost-of-Living Adjustment (COLA) matches the first 3% increase in the consumer Price Index for all Urban Consumers (CPI-U) and half of any additional increase (up to 4%) up to a maximum COLA of 5%.  Eligibility:  For members who retire with an unreduced benefit or with a reduced benefit with at least 20 years of creditable service, the COLA will go into effect on July 1 after one full calendar year from the retirement date. For members who retire with a reduced benefit and who have less than 20 years of creditable service, the COLA will go into effect on July 1 after one calendar year following unreduced retirement eligibility date.	Cost-of Living Adjustment (COLA) in Retirement  The Cost-of-Living Adjustment (COLA) matches the first 2% increase in the consumer Price Index for all Urban Consumers (CPI-U) and half of any additional increase (up to 2%) up to a maximum COLA of 3%.  Eligibility:  Same as Plan 1.	Cost-of-Living Adjustment (COLA) in Retirement  Defined Benefit Component: Same as Plan 2.  Defined Contribution component: Not applicable.  Eligibility: Same as Plan 1 and Plan 2.
Exceptions to COLA Effective Dates:  The COLA is effective July 1 following one full calendar year (January 1 to December 31) under any of the following circumstances:  The member is within five years of qualifying for an unreduced retirement benefit as of January 1, 2013.  The member retires on disability.  The member retires directly from short-term or long-term disability under the Virginia Sickness and Disability Program (VSDP).  The member is involuntarily separated from employment for causes other than job performance or misconduct and is eligible to retire under the Workforce Transition Act of the Transitional Benefits Program.  The member dies in service and the member's survivor or beneficiary is eligible for a monthly death-inservice benefit. The COLA will go into effect on July 1 following one full calendar year (January 1 to December 31) from the date the monthly benefit begins.	Exceptions to COLA Effective Dates: Same as Plan 1	Exceptions to COLA Effective Dates: Same as Plan 1 and Plan 2.

Exhibit XII (Continued)

#### NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

Disability Coverage Not applicable	Disability Coverage Not applicable	Disability Coverage Employees of political subdivision (including Plan 1 and Plan 2 opt-ins) participate in the Virginia Local Disability Program (VLDP) unless their local governing body provides an employer-paid comparable program for its members. Hybrid members (including Plan 1 and Plan 2 opt-ins) covered under VLDP are subject to a one-year waiting period before becoming eligible for non-work-related disability benefits.
Purchase of Prior Service  Members may be eligible to purchase service from previous public employment, active duty military service, an eligible period of leave or VRS refunded service as creditable service in their plan. Prior creditable service counts toward vesting eligibility for retirement and the health insurance credit. Only active members are eligible to purchase prior service. When buying service, members must purchase their most recent period of service first.  Members also may be eligible to purchase periods of leave without pay.	Purchase of Prior Service Same as Plan 1.	Purchase of Prior Service  Defined Benefit component:  Same as Plan 1, with the following exceptions:  Hybrid Retirement Plan members are ineligible for ported service  The cost for purchasing refunded service is the higher of 4% of creditable compensation or average final compensation.  Plan members have one year from their date of hire or return from leave to purchase all but refunded prior service at approximate normal cost. After that one-year period, the rate for most categories of service will change to actuarial cost.  Defined Contribution Component:  Not applicable.

Exhibit XII (Continued)

#### NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

#### **ACPS VRS Political Subdivision Retirement Plan**

Employees Covered by Benefit Terms

As of the June 30, 2015 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	Count
Inactive members:	_
Vested inactive members	29
Non-vested Inactive Members	76
Inactive members active elsewhere in VRS	46
Total Inactive Members	151
Inactive members or their beneficiaries currently receiving benefits	187
Active Members	246
Total Covered Employees	584

#### **Contributions**

The contribution requirement for active employees is governed by §51.1-145 of the Code of Virginia, as amended, but may be impacted because of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.0% of their compensation towards their retirement. Prior to July 1, 2012, all or part of the 5.0% member contribution may have been assumed by the employer. Beginning July 1, 2012 new employees were required to pay the 5.0% member contribution. In addition, for existing employees, employers were required to begin making the employee pay the 5.0% member contribution.

ACPS' contractually required contribution rate for the year ended June 30, 2017 was 2.25% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2015.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employee during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from ACPS were \$0.6 million and \$0.9 million for the years ended June 30, 2017 and June 30, 2016, respectively.

#### **Net Pension Liability**

ACPS' net pension liability was measured as of June 30, 2016. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2015, using updated actuarial assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2016.

Exhibit XII (Continued)

#### NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

#### **Actuarial Assumptions- General Employees**

The total pension liability for ACPS General Employees in the Political Subdivision's Retirement Plan was based on an actuarial valuation as of June 30, 2015, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2016.

Actuarial Assumptions		
Inflation	2.5 percent	
Salary increases, including Inflation	3.5 percent – 5.35 percent	
Investment rate of return	7.0 Percent, net of pension plan investment expense, including inflation*	
Mortality rates:	14% of deaths are assumed to be service related	
Largest 10- Non-LEOS:		
- Pre-Retirement	RP-2000 Employee Mortality Table Projected with Scale AA to 2020 with males set forward 4 years and females were set back 2 years.	
- Post-Retirement	RP-2000 Combined Mortality Table Projected with Scale AA to 2020 with males set forward 1 year.	
- Post-Disablement	RP-2000 Disability Life Mortality Table Projected to 2020 with males set back 3 years and no provision for future mortality improvement.	
All Others (non 10 Largest) Non-LEOS:		
- Pre-Retirement	RP-2000 Employee Mortality Table Projected with Scale AA to 2020 with males set forward 4 years and females were set back 2 years.	
- Post-Retirement	RP-2000 Combined Mortality Table Projected with Scale AA to 2020 with males set forward 1 year.	
- Post-Disablement	RP-2000 Disability Life Mortality Table Projected to 2020 with males set back 3 years and no provision for future mortality improvement	
* ^ 1:	1	

<sup>\*</sup> Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 7.0%. However, since the difference was minimal, and a more conservative 7.0% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 7.0% to simplify preparation of pension liabilities.

Exhibit XII (Continued)

#### NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

The actuarial assumptions used in the June 30, 2015 valuation were based on the results of an actuarial experience study for the period from July 1, 2008 through June 30, 2012. Changes to the actuarial assumptions as a result of the experience study are as follows:

Largest 10-Non-LEOS:

Update mortality table

Decrease in rates of service retirement

Reduce rates of salary increase by 0.25% per year

All Others (Non 10 Largest)-Non-LEOS:

Update mortality table

Decrease in rates of service retirement

Reduce rates of salary increase by 0.25% per year

#### **Long-Term Expected Rate of Return**

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of the expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Target Allocation	Arithmetic Long- term Expected Rate of Return	Weighted Average Long- Term Expected Rate of Return
U.S Equity	19.50%	6.46%	1.26%
Developed Non U.S. Equity	16.50%	6.28%	1.04%
Emerging Market Equity	6.00%	10.00%	0.60%
Fixed Income	15.00%	0.09%	0.01%
Emerging Debt	3.00%	3.51%	0.11%
Rate Sensitive Credit	4.50%	3.51%	0.16%
Non Rate Sensitive Credit	4.50%	5.00%	0.23%
Convertibles	3.00%	4.81%	0.14%
Public Real Estate	2.25%	6.12%	0.14%
Private Real Estate	12.75%	7.10%	0.91%
Private Equity	12.00%	10.41%	1.25%
Cash	1.00%	-1.50%	-0.02%
Total	100.00%	_	5.83%
Inflation		<del>-</del>	2.50%
(1) Expected arithmetic nominal return			8.33%

Exhibit XII (Continued)

#### NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

(1)Using stochastic projection results provides an expected range of real rates of return over various time horizons. Looking at one year results produces an expected real return of 8.3% but also has a high standard deviation, which means there is high volatility. Over larger time horizons the volatility declines significantly and provides a median return of 7.4%, including expected inflation of 2.5%.

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.0%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made in accordance with the rates adopted by VRS funding policy at rates equal to difference between actuarially determined contribution rates adopted by VRS Board of Trustees and member rate. Through the fiscal year ending June 30, 2018, the rate contributed by the employer for the Political Subdivision Retirement Plan will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly. From July 1, 2018 on, participating employers are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

#### **Changes in Net Pension Liability**

Increase(Decrease)

	Total Pension  Liability	Plan Fiduciary  Net Position	Net Pension Liability (Asset)
Balances at June 30, 2015	\$39,950,072	\$44,065,445	\$(4,115,373)
Changes for the year:	+ = 2 , 2 = 2 , 2 . =	+ · · · · · · · · · · · · · · · · · · ·	+(:,===,=:=)
Service Cost	754,823	-	754,823
Interest	2,716,423	-	2,716,423
Differences between expected			
and actual experience	260,117	-	260,117
Contributions - employer	-	436,893	(436,893)
Contributions - employee	-	388,435	(388,435)
Net investment income	-	735,046	(735,046)
Benefit payments, including refunds			
of employee contributions	(2,288,057)	(2,288,057)	-
Administrative expenses	-	(27,814)	27,814
Other changes		(318)	318
Net changes	1,443,306	(755,815)	2,199,121
Balances at June 30, 2016	\$41,393,378	\$43,309,630	\$(1,916,252)

Exhibit XII (Continued)

#### NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

#### Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of ACPS using the discount rate of 7%, as well as, what ACPS net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6%) or one percentage point higher (8%) than the current rate:

	Current		
	(-1%) Decrease	<b>Discount Rate</b>	(+1%) Increase
	6.00%	7.00%	8.00%
		(000s)	
Net Pension Liability (Asset)	\$2,804	(\$1,916)	(\$5,898)

#### Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2017, ACPS recognized pension expense of (\$0.30 million). As of June 30, 2017, ACPS reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Net Difference between projected and actual earings		
on pension plan investments	\$2,462,343	\$1,344,996
Employer contributions subsequent to the		
measurement date	307,323	
Difference between expected and actual experience	181,054	502,661
Total	\$2,950,720	\$1,847,657

The \$0.3 million reported as deferred outflows of resources related to pensions resulting from ACPS's contributions subsequent to the measurement date that will be recognized as a reduction of Net Pension Liability in the year ended June 30, 2018. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

#### **Payables to the Pension Plan**

At June 30, 2017, ACPS reported payables to the VRS Political Subdivision Retirement Plan of \$50,000.

Amount (\$000)	
(\$379)	
24	
691	
459	
-	
\$795	

Exhibit XII (Continued)

#### NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

These payables are reflected in the balance sheet of the governmental funds and represent short-term amounts due for legally required contributions outstanding at the end of the fiscal year.

#### **Pension Plan Data**

Information about the VRS Political Subdivision Retirement Plan's is also available in the separately issued VRS 2016 Comprehensive Annual Financial Report (CAFR). A copy of the 2016 VRS CAFR may be downloaded from the VRS website at http://www.varetire.org/pdf/Publications/2016-annual-report.pdf, or by writing to the system's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

#### **VRS Teachers Retirement Plan**

#### **Contributions**

The contribution requirement for active employees is governed by Title 51.1-145 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to school division by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

Prior to July 1, 2012, all or part of the 5.0% member contributions may have been assumed by the employer. Beginning July 1, 2012 new employees were required to pay the 5.0% member contribution. In addition, for existing employees, employers were required to beginning making the employee pay the 5.0% member contribution. This could be phased in over a period of up to 5 years and the employer is required to provide a salary increase equal to the amount of the increase in the employee-paid member contribution. Each school division's contractually required contribution rate for the year ended June 30, 2017 was 14.7% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2015, adjusted for the transfer in June 2015 of \$192.9 million as an accelerated payback of the deferred contribution in the 2010-2012 biennium. The actuarial rate for the Teacher Retirement Plan was 16.3%. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employee during the year, with an additional amount to finance any unfunded accrued liability. Based on the provision of title 51.1-145 of the Code of Virginia, as amended, the contributions were funded at 89.8% of the actuarial rate for the year ended June 30, 2017. Contributions to the pension plan from ACPS were \$28.1 million and \$29.3 million for the years ended June 30, 2017 and June 30, 2016, respectively.

### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2017, ACPS reported a liability of \$259.6 million for its proportionate share of the Net Pension Liability. The Net Pension Liability was measured as of June 30, 2016 and the total pension liability used to calculate the Net Pension Liability was determined by an actuarial valuation as of that date. ACPS' proportion of the Net Pension Liability was based on the school division's actuarially determined employer contributions to the pension plan for the year ended June 30, 2016 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2016, the school division's proportion was 1.9% as compared to 1.8% at June 30, 2015.

For the year ended June 30, 2017, ACPS recognized pension expense of \$23.0 million. Since there was a change in proportionate share between measurement dates, a portion of the pension expense was related to deferred amounts from changes in proportion and from differences between employer contributions and the proportionate share of employer contributions.

Exhibit XII (Continued)

#### NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Net difference between projected and actual earnings on pension plan investments	\$	14,831,000	\$	-
Changes in proportion and differences between employer contributions and proportionate share of contributions		8,352,000		3,244,000
Differences between expected and actual experience  Employer contributions subsequent to the		-		8,414,000
measurement date		21,272,000		- -
Total	\$	44,455,000	\$	11,658,000

At June 30, 2017, ACPS reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

The deferred outflows of resources of \$21.3 million related to pensions, resulting from the school division's contributions subsequent to the measurement date, will be recognized as a reduction of the Net Pension Liability in the year ended June 30, 2018. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30	Amount (\$000)
2018	(\$1,063)
2019	(\$1,063)
2020	7,845
2021	5,833
2022	(\$27)
Thereafter	
	\$11,525

Exhibit XII (Continued)

#### NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

#### **Actuarial Assumptions**

The total pension liability for the VRS Teacher Retirement Plan was based on an actuarial valuation as of June 30,2015, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2016.

Actuarial Assumptions			
Inflation 2.5 percent			
Salary increases, including Inflation	3.5 percent – 5.95 percent		
Investment rate of return 7.0 Percent, net of pension plan investment e including inflation*			
Mortality rates:			
- Pre-Retirement	RP-2000 Employee Mortality Table Projected with Scale AA to 2020 with males set forward 3 years and females were set back 5 years.		
- Post-Retirement	RP-2000 Combined Mortality Table Projected with Scale AA to 2020 with males set forward 2 years and females set back 3 years		
Post-Disablement RP-2000 Disability Life Mortality Table Projection 2020 with males set back 1 years and no provising future mortality improvement.			

<sup>\*</sup> Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 7.0%. However, since the difference was minimal, and a more conservative 7.0% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 7.0% to simplify preparation of pension liabilities.

The actuarial assumptions used in the June 30, 2015 valuation were based on the results of an actuarial experience study for the four-year period from July 1, 2008 through June 30, 2012.

Changes to the actuarial assumptions as a result of the experience study are as follows
☐ Update mortality table
☐ Adjustments to the rates of service retirement
☐ Decrease in rates of withdrawals for 3 through 9 years of service
☐ Decrease in rates of disability
☐ Reduce rates of salary increase by 0.25% per year

Exhibit XII (Continued)

#### NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

#### **Long – Term Expected Rate of Return**

The long-term expected rate of return on pension System investments were determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Target Allocation	Arithmetic Long- term Expected Rate of Return	Weighted Average Long- Term Expected Rate of Return
U.S Equity	19.50%	6.46%	1.26%
Developed Non U.S. Equity	16.50%	6.28%	1.04%
Emerging Market Equity	6.00%	10.00%	0.60%
Fixed Income	15.00%	0.09%	0.01%
Emerging Debt	3.00%	3.51%	0.11%
Rate Sensitive Credit	4.50%	3.51%	0.16%
Non Rate Sensitive Credit	4.50%	5.00%	0.23%
Convertibles	3.00%	4.81%	0.14%
Public Real Estate	2.25%	6.12%	0.14%
Private Real Estate	12.75%	7.10%	0.91%
Private Equity	12.00%	10.41%	1.25%
Cash	1.00%	-1.50%	-0.02%
Tot	al 100.00%	_	5.83%
Inflation		=	2.50%
(1) Expected arithmetic nominal return			8.33%

<sup>(1)</sup>Using stochastic projection results provides an expected range of real rates of return over various time horizons. Looking at one year results produces an expected real return of 8.3% but also has a high standard deviation, which means that is high volatility. Over larger time horizons the volatility declines significantly and provides a median return of 7.4%, including expected inflation of 2.5%

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2018, the rate contributed by ACPS for the VRS Teacher Retirement Plan will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly. From July 1, 2018 on, school divisions are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

June 30, 2017

Exhibit XII (Continued)

#### NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

#### Sensitivity of the School Division's Proportionate share of the Net Pension Liability to Changes in the Discount Rate

The following presents ACPS' proportionate share of the net pension liability using the discount rate of 7.00%, as well as what the school division's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage lower (6.00%) or one percentage point higher (8.00%) than the current rate:

	Current					
	(-1	%) Decrease	D	iscount Rate	(+:	1%) Increase
-		6.0%		7.0%		8.0%
ACPS' proportionate share of VRS Teacher Plan						
Net Pension Liability	\$	370,103,000	\$	259,630,000	\$	168,627,000

#### **Pension Plan Fiduciary Net Position**

Detailed information about the VRS Teacher Retirement Plan's Fiduciary Net Position is available in the separately issued VRS 2016 Comprehensive Annual Financial Report (CAFR). A copy of the 2016 VRS CAFR may be downloaded from the VRS website at http://www.varetire.org/Pdf/Publications/2016- annual-report.pdf or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

#### Payables to the Pension Plan

At June 30, 2017, ACPS reported payables to the VRS Teacher Retirement Plan of \$3.0 million. These payables are reflected in the balance sheet of the governmental funds and represent short-term amounts due for legally required contributions outstanding at the end of the fiscal year.

#### B. EMPLOYEES' SUPPLEMENTAL RETIREMENT PLAN

#### **Plan Description**

The ACPS Employees' Supplemental Retirement Plan (the Plan) is a single-employer defined benefit plan sponsored by ACPS. The Plan is governed by the Alexandria School Board (Board) which has the authority to make all investment and policy decisions impacting the Plan's existence, investments, benefits, and administration. The Board has established an Investment Advisory Board (Advisory Board) to monitor and manage the Plan. The Advisory Board consist of five members: 1) the Plan Administrator/ ACPS Chief Human Resource Officer; 2) the Plan Investment Officer/ ACPS Chief Financial Officer; 3) one teacher member selected from among active employee participants; 4) one retired member actively earning benefits from the plan; and 5) one certified investment management professional. The Board has contracted with the Principal Financial Group to manage certain plan assets and administer the retirement benefits to the plan participants.

The purpose of the Plan is to provide supplemental retirement benefits to employees of Alexandria City Public Schools. Statutory authority for the establishment of this Plan is provided by the Code of Virginia §51.1-800 through §51.1-803.

All full-time employees are eligible to participate in the Plan as of July 1, 1961, if classified as a twelve month employee. Ten-month employees were eligible to participate in the Plan as of July 1, 1971. The Plan's fiscal year end is August 31. The net pension liability reported for period ending August 31, 2016 was measured as of August 31,2016, using the total pension liability that was determined by an actuarial valuation as September 1, 2016.

The Plan's policy is to prepare its financial statements on the accrual basis of accounting. The Plan does not issue a separate, publicly-available financial report.

#### **Measurement Date**

A measurement date of August 31, 2016 has been used for GASB 68 reporting.

#### **Benefits** provided

The Plan provides disability and death benefits. Benefits at retirement are based upon years of service and the average earnable compensation of an eligible employee during any three years that provide the highest average earnable compensation and are adjusted for

Exhibit XII (Continued)

#### NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

inflation after retirement. Benefits at early retirement are reduced by an early retirement factor. Employees are considered vested on or after completing five years of service, or on or after attaining age 60. Employees who retire at or after age 65 or after age 50 with 30 years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 0.40 percent of effective compensation multiplied by credited future service on and after September 1, 1984, and 1.625 percent of effective compensation not to exceed \$100 plus 0.25 percent of the amount by which effective compensation exceeds \$100 multiplied by credited past service before September 1, 1984, and 1.625 percent of past service compensation in excess of \$100 plus 0.25 percent of past service compensation in excess of \$100 times credited past service. There have been no changes in plan provisions during the measurable period.

#### **Contributions**

Plan member contributions are recognized in the period in which the contributions are due. Employer contributions are recognized when due and a formal commitment has been made to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plan. The funding policy of the Plan provides for monthly contributions at actuarially-determined rates, which will remain relatively level over time as a percentage of payroll and will accumulate sufficient assets to meet the cost of all basic benefits when due. The basis for determining contributions is an actuarially determined contribution rate that is calculated each year in the Plan's actuarial valuation report. Starting January 2013, contributions were made at the rate of 1.50% of covered payroll. During FY 2017, only ACPS employees contributed to the Plan. These contributions totaled \$2.4 million for the fiscal year ended June 30, 2017. Administrative costs of the Plan are paid from the Plan's assets.

#### **Investment policy**

The objective of the Plan is to maintain actuarial soundness so that funds will be available to meet contractual benefit obligations. The investment policy may be amended by the Board at any time. Principal Financial Advisors, Inc., a registered investment advisor and wholly-owned subsidiary of Principal Financial Group, has been hired to manage the asset allocation strategy for the Plan. The following was the Plan's adopted asset allocation policy as of August 31, 2016.

Asset Class (Strategy)	Target Allocation	Arithmetic Long term Expected Rate of Return	Expected Geometric Return
U.S Equity - Large Cap	27.60%	8.80%	7.45%
U.S Equity - Mid Cap	3.12%	9.10%	7.45%
U.S Equity - Small Cap	3.21%	9.55%	7.45%
Non-US Equity	10.00%	9.20%	7.45%
REITs	1.02%	8.35%	6.55%
Real Estate (direct property)	9.03%	6.30%	5.95%
TIPS	1.52%	4.10%	3.90%
Core Bond	39.33%	4.25%	4.15%
High Yield	5.17%	6.30%	5.90%
Total	100.00%	-	
Exp LTROA (arithmetic mean)	6.65%		
Portfolio Standard Deviation	8.56%		
40th percentile	5.71%		
45th percentile	6.01%		
<b>Expected Compound Return</b>	6.31%		
55th percentile	6.61%		
60th percentile	6.91%		
Portfolio Investment Mix:	Equity 44%/Fixed Incom	me 46%/Other 10%	

#### **Concentrations**

As of the measurement date, the plan had investments (other than US Government and US Government guaranteed obligations) in only Principal Financial Group, totaling \$116.5 million, that represented 5 percent or more of the Plan's fiduciary net position.

June 30, 2017

**Exhibit XII** (Continued)

#### NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

#### **Annual Money-Weighted Rate of Return**

For the Plan year ended August 31, 2016, the annual money-weighted rate of return on plan investments for the measurement period is (5.80) %. The money-weighted rate of return is calculated as a rate of return on pension plan investments incorporating the timing and amount of cash flows. This return is calculated net of investment expenses.

#### **Long-Term Expected Rate of Return**

For the plan year ended August 31, 2016, the expected long-term rate of return assumption as of the end of period is 6.50%. The expected long-term return on plan assets assumption was developed as a weighted average rate based on the target asset allocation of the plan and the Long-Term Capital Market Assumptions (CMA) 2014. The capital market assumptions were developed with a primary focus on forward-looking valuation models and market indicators. The key fundamental economic inputs for these models are future inflation, economic growth, and interest rate environment. Due to the long-term nature of the pension obligations, the investment horizon for the CMA 2014 is 20-30 years. In addition to forward-looking models, historical analysis of market data and trends was reflected, as well as the outlook of recognized economists, organizations and consensus CMA from other credible studies

#### **Actuarial Assumptions**

The actuarial assumptions used in the August 31, 2016 valuation were based upon the results of an actuarial assumption review for the five-year period of September 1, 2007 to August 31, 2012.

#### MEMBERSHIP AND PLAN PROVISIONS (Employees' Supplemental)

Active plan members	2,113
Retirees and beneficiaries currently receiving benefits	1,224
Inactive or disabled plan members entitled to but not receiving benefits	985
Total	4,322
Normal retirement age	65 years
Benefits age	50 yrs (+30 yrs of service)
Benefits vesting years	5 years
Disability and death benefits	Yes

#### SIGNIFICANT ACTUARIAL ASSUMPTIONS

Long-term rate of return	6.50%
Discount rate	6.50%
Projected salary increase attributed to:	
Inflation	2.25%
Seniority /merit	4.88 - 7.18%
Retirement increases	-
Actuarial cost method	Entry Age Normal actuarial cost method
Open/closed	Open
Remaining amortization period	18 years
Asset valuation method	Contract Basis
Mortality - Pre-retirement	RP2006 Total base table with a 10 year mortality improvement Scale
Mortality - Post-retirement	RP2006 Total base table with a 10 year mortality improvement Scale

Exhibit XII (Continued)

#### NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

#### PERCENTAGE OF COVERED PAYROLL CONTRIBUTION

Employee contribution percentage	1.50%
Employer contribution percentage	0.00%
Employee contribution, during the measurement period	\$2,508,919
Employer contribution	
Total amount contributed	\$2,508,919
Covered payroll (Annual member compensation)	\$140,366,382
Legally-required reserves	None
Long-term contribution contracts	None

#### **Projected Cash Flows**

Projected cash flows are based upon the underlying assumptions used in the development of the accounting liabilities.

#### **Discount Rate**

The discount rate is a single rate that incorporates the long-term rate of return assumption. The long-term rate of return assumption was applied to the projected benefit payments from 2016 to 2112. Benefit payments after 2112 are projected to be \$0.00.

#### **Net Pension Liability**

The net pension liability reported for ACPS fiscal year end of June 30, 2017 was measured as of August 31, 2016, using the total pension liability that was determined by an actuarial valuation as of August 31, 2016.

#### **Changes in Net Pension Liability**

	Increase(Decrease)		
	<b>Total Pension</b>	Plan Fiduciary	Net Pension Liability
	Liability	Net Position	(Asset)
Balances at August 31, 2015	\$101,935,532	\$113,738,482	\$(11,802,950)
Changes for the year			
Service Cost	2,603,388	-	2,603,388
Interest	6,578,948	-	6,578,948
Differences between expected			
and actual experience	998,161	-	998,161
Contributions - employer	-	-	-
Contributions - employee	-	2,508,919	(2,508,919)
Net investment income	-	6,481,332	(6,481,332)
Benefit payments, incl. refunds			
of employee contributions	(6,157,529)	(6,157,529)	-
Administrative expenses		(85,748)	85,748
Net changes	12,035,645	2,746,974)	9,288,671
Balances at August 31, 2016	\$113,971,177	\$116,485,456	\$(2,514,279)

Exhibit XII (Continued)

#### NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

#### Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the Employees' Supplemental Retirement Plan using the discount rate of 6.5%, as well as what the pension net pension liability would be if it was calculated using a discount rate that is one percentage point lower (5.5%) or one percentage point higher (7.5%) than the current rate.

	Current		
	(-1%) Decrease	Discount Rate	(+1%) Increase
	5.50%	6.50%	7.50%
Net Pension Liability (Asset)	\$12,690,805	(\$2,514,279)	(\$15,043,285)

#### Pension Expense and Deferred outflows of Resources and Deferred Inflows of Resources Related to Pensions

The Employees' Supplemental Retirement Plan pension expense for the fiscal year ended June 30, 2017 is \$2.2 million. For the year ended June 30, 2017, ACPS reported deferred inflows of resources related to pensions for this Plan from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between projected and actual		
earnings on pension plan investments	\$5,667,613	\$2,681,598
Changes in assumptions	6,077,248	
Differences between expected and actual		
experience	827,967	
Total	\$12,572,828	\$2,681,598

Amounts reported as deferred inflows and outflows of resources related to pensions will be recognized in the pension expense as follows:

Year Ending June 30,	Amount		
2018	\$	2,707,714	
2019		2,707,714	
2020		4,015,145	
2021		460,657	
2022		-	
Thereafter			
Total	\$	9,891,230	

Exhibit XII (Continued)

#### NOTE 17. EMPLOYEE RETIREMENT SYSTEMS (Continued)

#### Payables to the Pension Plan

At June 30, 2017, ACPS reported payables to the Employees' Supplemental Retirement Plan of \$0.2 million. The following is a summary of fiduciary net position of the Plan as of June 30, 2017.

Summary of Fiduciary Net Position Employees' Supplementary Retirement Plan As of June 30, 2017						
ASSETS						
Bonds	\$	51,262,641				
Mutual Funds		38,071,491				
Other Investments		31,838,529				
Contribution Receivable		202,214				
Total assets		121,374,875				
NET POSITION						
Held in trust for pension benefits	\$	121,374,875				

The following is a summary of changes in fiduciary net position of the Plan for the year ended June 30, 2017

Summary of Changes in Fiduciary Net Position Employees' Supplementary Retirement Plan									
For the Year Ended June 30, 2017									
ADDITIONS									
Contributions	\$	2,423,234							
Investment Income		10,946,876							
Total Additions		13,370,110							
DEDUCTIONS									
Benefit payments		6,226,686							
Administrative expenses		71,734							
Total Deductions		6,298,420							
Change in net position		7,071,690							
NET POSITION, beginning of year		114,303,185							
NET POSITION, end of year	\$	121,374,875							
NET POSITION, end of year	\$	121,374,875							

Exhibit XII (Continued)

#### NOTE 18. TERMINATION BENEFITS

The City provided termination benefits to two employees in fiscal year 2017. The benefit consisted of four weeks of pay based on completed years of service. The total cost to the City was \$52,666.

#### Notes to Financial Statements June 30, 2017

Exhibit XII (Continued)

#### NOTE 19. TAX ABATEMENTS

A tax abatement is a reduction in tax revenues or exemption from tax expense that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax revenues to which they are otherwise entitled and (b) the individual or entity promises to take a specific action that after the agreement has been entered into, it contributes to economic development or otherwise benefits the governments or the citizens of those governments.

The City entered into a 15-year agreement with the General Services Administration (GSA) on behalf of an independent federal government agency to the purchase of real property and construction of a building for lease (known as the District). The agreement involves a real property tax exemption that partially exempts real estate taxes due during the 15-year period of leasing the building to tenants. The state law under which the abatement was enacted is the Code of Virginia detailed within 58.1-3221 which states that, the governing body of any county, city or town may, by ordinance, provide for the partial exemption from taxation of real estate on which any structure or other improvement provided certain criteria is met including substantial rehabilitation, renovation, or replacement for commercial or industrial use.

The effective date of the start of the exception is the first January 1 after the first certificate of occupancy. In the event the performance standard is achieved during the first year following the issuance of the first certificate of occupancy, the abatement shall apply to the entire calendar year.

The annual percent of real estate taxes that will be exempt on the improvements during the 15 years of the initial transaction are summarized in the table below.

Year	Percent	Year	Percent
1	100%	9	90%
2	100%	10	80%
3	100%	11	70%
4	100%	12	60%
5	100%	13	50%
6	100%	14	40%
7	100%	15	30%
8	100%	16 & Beyond	0%

The real property assessments for all land and buildings within the District shall be determined by the Real Estate Assessor, and shall be established at 100 percent of fair market value using the same principles, procedures, and methodology established for other like kind taxable real property in the City. The owner of land and improvements within the District maintains the same rights and limitations of appeal of the City's annual real estate assessment as that applicable to other taxable real estate in the City. The annual assessed value of the land component in the District, reflecting any increases or decreases in assessed value of said land component, shall remain fully taxable. The annual assessed value of the land component shall also reflect that of a finished developed lot.

The tax exemption is dependent on the independent federal government agency (agency) fully meeting a required performance standard as follows:

- 1) While the plans are to occupy 100% of the building, the agency must achieve at least 80 percent of the net leasable space of the property. If the agency does not lease its portion and achieve the minimum 80 percent occupancy within one year from the issuance of the last certificate of occupancy, then no tax exemption shall apply.
- 2) Space not occupied by the agency due to incidents such as fires, earthquakes, hurricanes, or other acts of god shall be considered leased and occupied space by the agency in the calculation of the 80 percent occupancy threshold.

#### Notes to Financial Statements June 30, 2017

Exhibit XII (Continued)

#### NOTE 19. TAX ABATEMENTS (Continued)

- 3) By March 1 of each calendar year, the owner of the property at the District is responsible for notifying the City's director of finance of the occupancy level by the agency on a form designated by the director of finance. In the event during a calendar year the agency's occupancy rate falls below 80%, the owner of the property is responsible for notifying the director of finance of the changed agency occupancy level, as well as the date that the occupancy rate fell below 80%.
- 4) Within 60 days of meeting the performance standard, the City must be notified by the property owner. The City then determines in the performance standard was satisfied.
- 5) The partial exemption of real property taxes, including the qualifications and the declining percentage value of the exemption as detailed on the table above shall be considered a covenant that shall run with the land. The City has recorded the covenant in the land records of the City which identifies and defines the partial property tax exemption. These terms, conditions and limitations shall not be revoked during the 15-year period and shall control the payment of real property taxes irrespective of any change in the applicable City Code.
- 6) Per State law, which authorizes the partial real estate tax abatement, this partial real estate tax abatement cannot be reduced during the 15-year abatement period, and is recorded in the City's land records. This provides the needed surety to the property owner and the agency that the proffered tax abatement cannot be reduced or withdrawn later.
- 7) In the event the Property is sold to the federal government or a federal government related entity prior to 20 years after the effective starting date of the property tax exemption then the net present value of the foregone real property taxes which would otherwise have been due to the City between the date of the sale and the 20 years after the effective starting date of the property tax exemption, would be due to the City at the time of the sale (Due on Sale).
- 8) For the purposes of calculating the net present value of forgone real estate taxes prescribed above the following methodology shall apply:
  - a. The discount rate utilized in that calculation shall reflect the City's estimated cost of funds utilizing Thomson Municipal Market Data (MMD) for 10-year AAA rated tax exempt general obligation bonds as of either January 1 or July 1 of the calendar year of the sale of the property, and if this MMD information is not available an equivalent measure shall be substituted,
  - b. the real estate tax assessment used in the net present value calculation shall reflect the real estate tax assessment as of January 1 of the calendar year of the property transfer, and
  - c. the real estate tax rate used shall reflect the adopted real estate tax rate for the calendar year of the sale of the Property, or if the real estate tax rate of the calendar year of the sale has not yet been adopted, then the adopted real estate tax rate for the calendar year prior to the sale of the property shall be used.

The agency's presence in the City is projected to generate (in today's dollars) \$73 million over a 15-year period and up to \$95 million over a 20-year period if the agency lease is extended. After setting aside a \$28 million value of the proposed tax abatement over the 15 years, the net tax gain to the City's General Fund is projected to be \$45 million over a 15-year period and \$68 million over a 20-year period. An economic analysis indicated that the agency will generate 90,000 hotel room stays per year, 30,000 above the original study estimate (worth between \$10 million and \$14 million to these tax generation estimates).

In FY 2017, there were zero dollars of taxes abated. None of the eligibility requirements were met. Additionally, there were no agreements entered by other governments that reduced the City's tax revenues.

#### Notes to Financial Statements June 30, 2017

Exhibit XII (Continued)

#### NOTE 20. NEW ACCOUNTING STANDARD ADOPTED

During the fiscal year ended June 30, 2017, the City adopted three new GASB standards

#### GASB Statement No. 74 Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans

This statement pertains to financial statements with the fiscal year that ends June 30, 2017. GASB 74 will improve financial reporting primarily through enhanced note disclosures and schedules of required supplementary information that will be presented by postemployment benefits (OPEB) plans that are defined benefit and defined contribution administered through trusts that meet specified criteria. Benefits of GASB 74 include:

- Enhanced decision-usefulness of financial reports.
- Net OPEB liability information, including ratios, will offer an up-to-date indication of the extent to which the total OPEB liability is covered by the fiduciary net position of the OPEB plan.
- The comparability of the reported information for similar types of OPEB plans will be improved by the changes related to the attribution method used to determine the total OPEB liability.
- The contribution schedule will provide measures to evaluate decisions related to the assessment of contribution rates in comparison with actuarially determined rates, if such rates are determined.
- The new information about rates of return on OPEB plan investments will:
  - o Highlight the effects of market conditions on OPEB plan's assets over time.
  - o Provide information to assess the relative success of the OPEB plan's investment strategy.
  - o Provide information to assess the relative contribution that investment earnings provide to the OPEB plan's ability to pay benefits to plan members when they come due.

#### GASB Statement No. 77 Tax Abatement Disclosures

A tax abatement is a reduction of or exemption from taxes granted by a government for a specified period, usually to encourage economic development, as well as retain businesses that are already located in close proximity. The statement requires that the City enter into agreements to disclose the tax abated, the authority under which tax abatements are provided, eligibility criteria, the mechanism by which taxes are abated, provisions for recapturing abated taxes, and the types of commitments made by tax abatement recipients. This disclosure will allow users of the financial statements to be better equipped to understand how tax abatements affect the City's future ability to raise resources and meet its financial obligations, and the impact those abatements have on the City's financial position and economic condition.

#### GASB Statement No. 80 Blending Requirements for Certain Component Units

The City adopted GASB 80 with the blending of the previously reported component unit, Alexandria Transit Company (ATC), as part of the primary government activities. This Statement amends the blending requirements established in Statement No. 14. Under Statement No. 14, ATC was reported as a component unit in the City's financials using the discrete presentation format (in a column separate from the financial data of the primary government).

Nevertheless, ATC's financials are so intertwined with the City's primary government activities (its transactions and balances are alike), that it makes ATC eligible for blending. Additionally, the Government Accounting Standards Board (GASB) concluded that blending is the appropriate presentation of a component unit that is a not-for-profit corporation (such as ATC), in which the primary government is the sole corporate member ATC is wholly owned by the City of Alexandria.

Exhibit XII (Continued)

#### NOTE 20. NEW ACCOUNTING STANDARD ADOPTED (Continued)

	Primary Government	Component Units
Net position, July 1, 2016, as previously stated	\$372,763,317	(141,557,409)
Transit - DASH per GASB 80	\$23,225,562	(23,225,562)
Net position, July 1, 2016, as restated	\$395,988,879	(164,782,971)

#### **NOTE 21. SUBSEQUENT EVENTS**

On July 25, 2017, the City Council issued \$94.7 million in General Obligation Tax-exempt Bonds and \$4.4 million in General Obligation Taxable Bonds. The \$94.7 million in bonds were issued with an original premium of \$11.5 million and a true cost of \$2.5 million, which will be used to finance certain capital improvement projects for the City including, but not limited to, public school projects, city parks and buildings, transit and traffic control infrastructure, capital contributions to the Washington Metropolitan Area Transit Authority, storm water infrastructure improvements, and acquisition of fire department vehicles and apparatus. The \$4.4 million in bonds were issued with an original premium of \$40,000 and a true cost of \$3.0 million, which will be used for affordable housing.

On September 5, 2017, the City Council also issued \$102.1 million in General Obligation Refunding Bonds at a true interest cost of 1.9 percent.



# REQUIRED SUPPLEMENTARY INFORMATION (Unaudited)

In accordance with the Governmental Accounting Standards Board Statements No. 25, No. 27, No. 34, No. 43, and No.45 the following information is a required part of the basic financial statements.

#### CITY OF ALEXANDRIA, VIRGINIA Budgetary Comparison Schedule General Fund For the Fiscal Year Ended June 30, 2017

#### EXHIBIT XIII

EAHIBIT AIII	
Variance from	

	Original Budget	Budget as Amended	Actual	Amended Budget - Positive (Negative)
Revenues:				
General Property Taxes	\$ 450,632,010	\$ 450,932,010	\$ 460,874,188	\$ 9,942,178
Other Local Taxes		131,077,709	131,900,663	822,954
Permits, Fees, and Licenses		2,433,400	2,713,962	280,562
Fines and Forfeitures		6,463,517	4,907,527	(1,555,990)
Use of Money and Property Charges for Services		4,712,000 20,864,558	5,515,144 19,419,892	803,144 (1,444,666)
Intergovernmental Revenues		56,440,644	56,444,434	3,790
Miscellaneous		1,131,270	1,874,317	743,047
Total Revenues		674,055,108	683,650,127	9,595,019
Expenditures:				
City Council	526,434	588,324	574,479	13,845
City Manager		2,548,326	2,464,008	84,318
Office of Management and Budget		1,301,434	1,184,450	116,984
18th Circuit Court	1,662,220	1,737,175	1,604,021	133,154
18th General District Court.	148,677	158,279	140,502	17,777
Juvenile And Domestic Relations Court		81,320	64,283	17,037
Commonwealth's Attorney		3,220,905	2,869,496	351,409
Sheriff		30,717,334 1,673,732	29,679,167	1,038,167 62,209
Clerk of Courts	1,663,647		1,611,523	
Other Correctional Activities Court Services		4,223,569 1,571,895	4,116,961 1,351,342	106,608 220,553
Human Rights		789,655	767,993	21,662
Internal Audit		327,799	307,066	20,733
Information Technology Services		11,050,302	9,828,635	1,221,667
Office of Communications	1,306,061	1,306,061	1,174,182	131,879
City Clerk and Clerk of Council	445,562	445,562	442,776	2,786
Finance		13,841,922	11,334,658	2,507,264
Performance and Accountability		721,496	440,232	281,264
Human Resources		3,726,110	3,634,483	91,627
Planning and Zoning	5,543,691	6,117,600	5,390,794	726,806
Economic Development Activities	5,490,493	5,490,493	5,423,105	67,388
City Attorney		3,406,163	3,038,089	368,074
Registrar of Voters		1,413,610	1,296,200	117,410
General Services		14,896,164	13,800,281	1,095,883
Office of Proj. Implementation	1,895,590	1,910,156	1,514,963	395,193
Transportation and Environmental Services		30,933,253	26,685,664	4,247,589
Transit Subsidies		8,466,900	8,450,237	16,663
Fire		49,942,365	49,649,806	292,559
Police		61,016,633	60,046,453	970,180
Emergency Communication		7,330,760	6,893,877	436,883
Building and Fire Code Administration		121,660	104,840	16,820
Housing		1,882,924	1,653,199	229,725
Community and Human Services Other Health Services		13,750,039 1,883,891	13,437,271 1,825,011	312,768 58,880
Health		7,090,184	6,636,316	453,868
Office of Historic Alexandria		3,097,308	2,925,765	171,543
Recreation and Cultural Activities		22,068,610	21,400,980	667,630
Other Educational Activities	12,131	12,131	12,131	_
Non Departmental (including debt service)	76,601,103	75,653,525	75,089,133	564,392
	389,206,774	396,515,569	378,864,372	17,651,197
Other Financing Sources (Uses):				
Proceeds of Refunding Bonds	-	34,168,000	34,168,000	-
Bond Premium.	-	-	-	-
Payment to Refunded Bonds Escrow Agent	-	(34,017,394)	(34,017,394)	-
Transfers In	4,994,761	4,994,761	10,414,477	5,419,716
Transfers Out		(79,335,018)	(79,136,615)	198,403
Transfers Out - Component Units	(213,499,982)	(211,034,007)	(210,883,809)	150,198
Sale of Land	(284,332,103)	(285,223,658)	(279,455,341)	5,768,317
Net Change in Fund Balance.	-	(7,684,119)	25,330,414	33,014,533
Fund Balances at Beginning of Year	94,525,932	94,525,932	94,525,932	-
Increase/(Decrease) in Reserve for Inventory			149,937	149,937
FUND BALANCES AT END OF YEAR	\$ 94,525,932	\$ 86,841,813	\$ 120,006,283	\$ 33,164,470

(See Accompanying Independent Auditors' Report and Notes to Schedules)

# CITY OF ALEXANDRIA, VIRGINIA Budgetary Comparison Schedule Special Revenue Fund For the Fiscal Year Ended June 30, 2017

#### Exhibit XIV

				232111010 121 1
	Original Budget	Budget as Amended	Actual	Variance From Amended Budget Positive (Negative)
D				
Revenues:	11 295 704	\$ 11,285,704	¢ 12.049.496	\$ 762,782
General Property Taxes. \$	11,285,704		\$ 12,048,486	
Other Local Taxes.	6,582,034	6,582,034	6,911,178	329,144
Permits, Fees and Licenses	9,415,930	9,415,930	6,830,018	(2,585,912)
Fines and Forfeitures.	(201,709)	335,291	728,034	392,743
Use of Money and Property.	18,733,391	19,746,832	19,900,505	
Charges for Services.		56,484,196	47,934,221	153,673 (8,549,975)
Intergovernmental Revenues	51,365,829 8,287,053	15,268,616	10,139,046	* * * * * * * * * * * * * * * * * * * *
Total Revenues.	105,468,232	119,118,603	104,491,488	(5,129,570) (14,627,115)
Other Financing Sources:				
Transfers In.	52,630,352	53,123,487	50,122,791	(3,000,696)
Total Other Financing Sources	52,630,352	53,123,487	50,122,791	(3,000,696)
Total Revenues and Other Financing Sources	158,098,584	172,242,090	154,614,279	(17,627,811)
Expenditures:				
Commonwealth's Attorney	297,043	505,937	323,525	182,412
Sheriff	757,919	759,013	712,151	46,862
Clerk of Courts.	65,000	65,000	55,692	9,308
Law Library.	05,000	250	241	9,308
Other Correctional and Judicial Activities.	184,177	184,177	125,276	58,901
Court Services.	227,184	267,184	186,717	80,467
Human Rights.	12,717	34,717	34,119	598
Information Technology Services.	409,794	409,794	371,534	38,260
Finance	765,017	796,267	597,398	198,869
Planning and Zoning.	580,085	730,085	345,818	384,267
Economic Development.	360,063	405,000	545,010	405,000
General Services.	152,922	194,934	42,237	152,697
Office of Project Implementation.	1,326,876	1,326,876	1,027,238	299,638
Transit Subsidies.	12,274,316	12,362,903	9,781,238	2,581,665
Transportation and Environmental Services.	5,800,000	6,900,000	6,895,978	4,022
Fire	2,127,989	2,127,505	1,229,610	897,895
Building and Fire Code Administration.	7,659,419	7,692,945	5,685,644	2,007,301
Police	809,394	2,019,149	269,033	1,750,116
Office of Housing	17,515,624	25,830,177	6,535,333	19,294,844
Community and Human Services.	78,010,867	79,429,349	76,642,232	2,787,117
Alexandria Health	31,735	74,115	3,816	70,299
Historic Alexandria.	742,641	917,572	584,789	332,783
Recreation and Cultural Activities.	1,070,995	1,884,071	1,365,131	518,940
Library	54,346	54,346	54,049	297
Non-Departmental.	1,275,995	204,542	100,215	104,327
Total Expenditures	132,152,055	145,175,908	112,969,014	32,206,894
Other Financing Uses:	132,132,033	143,173,900	112,505,014	32,200,694
Transfers Out	25 661 750	27.066.181	30,220,223	(3.154.042)
Total Other Financing Uses	25,661,750 25,661,750	27,066,181 27,066,181	30,220,223	(3,154,042)
Total Expenditures and Other Financing Uses	157,813,805	172,242,089	143,189,237	29,052,852
Revenues and Other Financing Sources Over/	157,015,005	1 / 2,242,009	143,107,237	29,032,032
(Under) Expenditures and Other Financing Uses	284,779	1	11,425,042	11,425,042
Fund Balance at Beginning of Year.	66,479,290	66,479,290	66,479,290	66,479,290
FUND BALANCE AT END OF YEAR\$				
TUND DALANCE AT END OF TEAK	66,764,069	\$ 66,479,291	\$ 77,904,332	\$ 77,904,332

(See Accompanying Independent Auditor's Report and Notes to Schedules)

#### CITY OF ALEXANDRIA, VIRGINIA Notes to Budgetary Comparison Schedules For Fiscal Year Ended June 30, 2017

Exhibit XV

#### (1) SUMMARY OF SIGNIFICANT BUDGET POLICIES

The City Council annually adopts budgets for the General Fund and Special Revenue Fund of the primary government. All appropriations are legally controlled at the departmental level for the General Fund and Special Revenue Fund. On May 5, 2016, the City Council approved the original adopted budget and on June 24, 2017, approved the revised budget reflected in the required supplementary information.

The budgets are integrated into the accounting system, and the budgetary data, as presented in the required supplementary information for all funds with annual budgets, compare the revenues and expenditures with the amended budgets. All budgets are presented on the modified accrual basis of accounting. Accordingly, the accompanying Budgetary Comparison Schedules for the General and Special Revenue Funds present actual expenditures in accordance with U.S. generally accepted accounting principles on a basis consistent with the legally adopted budgets, as amended. See Table XVII for the schedule of departments' expenditure detail by function. A reconciliation of the perspective difference for reporting Expenditures and Other Financing Uses in the General Fund relates to how transfers to component units are recorded in each statement and includes the following:

#### **General Fund**

Budgetary Statement Budget Statement Title Amount			C	djustment for Transfer to emponent Unit Footnote 10)	Exhibit IV	Exhibit IV Title
Other Educational Activities	\$	12,131	\$	204,020,497	\$ 204,032,628	Education
Transit						
Library Transfer		-		6,863,312	6,863,312	Library
Other Expenditures (not listed separately)		412,869,635		-	412,869,635	Other Expenditures (not listed separately)
Total Expenditures		412,881,766		210,883,809	623,765,575	Total Expenditures
Transfers Out – Component Units		210,883,809		(210,883,809)	-	None
Operating Transfers Out		79,136,615		-	79,136,615	Operating Transfers Out
Other Financing		(10,565,083)		-	(10,565,083)	Other Expenditures (not listed separately)
Total Financing (Sources) Uses	\$	279,455,341	\$	(210,883,809)	\$68,571,532	Total Financing Uses

Unexpended appropriations on annual budgets lapse at the end of each fiscal year.

#### **Exhibit XVI**

#### SCHEDULE OF EMPLOYER CONTRIBUTIONS

	2017	2016	2015	2014	2013	2012	2011	2010	2009	2008
Supplemental Plan (a)										
Actuarial Determined Contribution	\$ 9,378,597	9,193,893	\$ 7,548,253 \$	8,462,725	\$ 7,441,425	\$ 9,394,774	\$ 9,882,928	\$ 10,284,656	\$ 6,381,581	\$ 5,419,262
Actual Contribution Amounts	8,006,825	7,586,006	7,173,760	9,705,496	9,373,813	9,854,860	8,544,859	7,416,575	5,109,723	5,409,164
Contribution Deficiency (Excess)	1,371,772	1,607,887	374,493	(1,242,771)	(1,932,388)	(460,086)	1,338,069	2,868,081	1,271,858	10,098
Percentage of Actual Contribution	85.37%	82.51%	95.04%	114.69%	125.97%	104.90%	86.46%	72.11%	80.07%	99.81%
Contributed										
Covered-Employee Payroll	139,044,952	136,447,066	136,351,396	127,784,140	129,419,066	125,569,484	124,936,457	125,803,615	126,492,987	123,522,516
Contribution as a Percentage of	5.76%	5.56%	5.26%	7.60%	7.24%	7.85%	6.84%	5.90%	4.04%	4.38%
Covered-Employee Payroll										
Pension Plan for Fire and Police*										
Actuarial Determined Contribution	908,621	1,057,539	1,158,624	1,211,013	1,332,955	1,472,059	1,443,056	1,623,492	1,679,131	1,209,549
Actual Contribution Amounts	1,713,744	1,723,744	1,728,313	1,700,000	1,700,000	1,700,000	1,700,000	1,679,131	1,707,836	850,000
Contribution Deficiency (Excess)	(805,123)	(666,205)	(569,689)	(488,987)	(367,045)	(227,941)	(256,944)	(55,639)	(28,705)	359,549
Percentage of Actual Contribution	188.61%	163.00%	149.17%	140.38%	127.54%	115.48%	117.81%	103.43%	101.71%	70.27%
Contributed										
Covered-Employee Payroll	N/A	N/A	N/A	N/A	N/A	N/A N	//A	N/A	N/A	N/A
Contribution as a Percentage of										
Firefighters and Police Pension										
Actuarial Determined Contribution	9,903,407	9,384,623	9,273,326	10,471,367	10,291,033	9,770,783	8,268,658	7,916,599	7,184,309	7,116,057
Actual Contribution Amounts	11,232,823	11,119,553	9,933,001	10,398,552	8,634,820	8,330,531	7,651,601	7,062,118	7,087,325	7,221,966
Contribution Deficiency (Excess)	(1,329,416)	(1,734,930)	(659,675)	72,815	1,656,213	1,440,252	617,057	854,481	96,984	(105,909)
Percentage of Actual Contribution	113.42%	118.49%	107.11%	99.30%	83.91%	85.26%	92.54%	89.21%	98.65%	101.49%
Contributed										
Covered-Employee Payroll	36,973,064	34,378,179	33,810,854	34,424,794	33,013,511	32,058,296	32,638,214	33,261,971	33,485,674	32,564,077
Contribution as a Percentage of	30.38%	32.34%	29.38%	30.21%	26.16%	25.99%	23.44%	21.23%	21.17%	22.18%
Covered-Employee Payroll										
Firefighters and Police Disability										
Actuarial Determined Contribution	4,449,438	4,638,338	4,618,019	4,431,587	2,371,116	1,928,701	1,611,887	1,469,682	1,244,853	1,610,278
Actual Contribution Amounts	5,667,369	4,734,529	2,448,696	2,039,849	1,692,368	1,456,788	1,210,062	1,584,314	1,444,947	771,036
Contribution Deficiency (Excess)	(1,217,931)	(96,191)	2,169,323	2,391,738	678,748	471,913	401,825	(114,632)	(200,094)	839,242
Percentage of Actual Contribution	127.37%	102.07%	53.02%	46.03%	71.37%	75.53%	75.07%	107.80%	116.07%	47.88%
Contributed										
Covered-Employee Payroll	36,973,064	34,378,179	33,810,854	34,424,794	33,013,511	32,058,296	32,638,214	33,261,971	33,485,674	32,564,077
Contribution as a Percentage of	15.33%	13.77%	7.24%	5.93%	5.13%	4.54%	3.71%	4.76%	4.32%	2.37%
Covered-Employee Payroll										
<u>VRS</u>										
Actuarial Determined Contribution	9,974,720	12,285,419	14,070,398	12,629,447	12,542,600	8,274,478	8,772,167	7,977,375	8,149,979	7,490,208
Actual Contribution Amounts	9,974,720	12,285,419	14,070,398	12,629,447	12,542,600	8,274,478	8,772,167	7,977,375	8,149,979	7,490,208
Contribution Deficiency (Excess)									-	
Percentage of Actual Contribution	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%
Contributed										
Covered-Employee Payroll	\$ 126,449,341 \$	125,437,843	\$ 125,890,250 \$	123,842,881	\$ 117,489,335	\$ 115,330,876	\$ 112,083,557	\$ 115,516,783	\$ 114,427,304	\$ 108,719,495
Contribution as a Percentage of	7.89%	9.79%	11.18%	10.20%	10.68%	7.17%	7.83%	6.91%	7.12%	6.89%
Covered-Employee Payroll										

Actuarially determined contributions and covered-employee payrolls are calculated as of June 30, one year prior to the fiscal year in which contributions are reported

<sup>\*</sup> The Pension Plan for Fire and Police is a closed plan with no active participation

Exhibit XVI (Continued)

# Schedule of Changes in Net Pension Liability and Related Ratios Last 10 Fiscal Years

#### Firefighters' & Police Officers' Pension Plan

	2017	2016	2015	2014
<b>Total Pension Liability</b>				
Service Cost	\$ 6,180,741	\$ 5,671,076	\$ 5,526,902	\$ 5,749,258
Interest	23,064,895	21,948,491	20,769,869	19,761,542
Changes in benefit terms	-	-	-	-
Difference between expected and actual experience	(546,278)	1,386,820	(978,630)	-
Changes in assumptions	-	-	-	-
Benefit payments, including refunds	 (12,763,693)	(12,633,775)	(11,610,344)	 (10,147,030)
Net Change in Total Pension Liability	 15,935,665	16,372,612	13,707,797	15,363,770
Total Pension Liability - Beginning of Year	308,163,946	291,791,334	278,083,537	 262,719,767
Total Pension Liability - End of Year	 324,099,611	 308,163,946	 291,791,334	 278,083,537
Plan Fiduciary Net Position				
Contributions - employer	11,232,823	11,119,553	9,933,001	10,398,552
Contributions - employee	2,914,101	2,598,821	2,381,830	2,392,226
Net investment income	32,888,556	3,513,529	6,726,117	33,401,003
Benefit payments, including refunds	(12,763,693)	(12,633,775)	(11,610,344)	(10,147,030)
Administration Expenses	 (198,337)	 (206,917)	 (278,201)	 (379,242)
Net Change in Plan Fiduciary Net Position	34,073,450	4,391,211	7,152,403	35,665,509
Plan Fiduciary Net Position - Beginning of Year	239,843,968	235,452,757	228,300,354	192,634,845
Plan Fiduciary Net Position - End of Year	273,917,418	 239,843,968	235,452,757	228,300,354
Net Pension Liability - End of Year	\$ 50,182,193	\$ 68,319,978	\$ 56,338,577	\$ 49,783,183
Plan Fiduciary Net Position as a percentage of Total Pension Liability	 84.5%	77.8%	 80.7%	 82.1%
Covered Employee Payroll	\$ 36,973,064	\$ 35,671,448	\$ 33,810,854	\$ 34,424,794
Net Pension Liability as a percentage of Covered Payroll	135.7%	191.5%	166.6%	144.6%

Information is only available for the current and previous three fiscal years. Future years will be added to the schedule.

Exhibit XVI (Continued)

#### $Schedule\ of\ Changes\ in\ Net\ Pension\ Liability\ and\ Related\ Ratios$

#### **Last 10 Fiscal Years**

#### Firefighters' & Police Officers' Disablity Pension Plan

	2017	 2016	 2015	2014
Total Pension Liability				
Service Cost	\$ 2,885,911	\$ 2,679,963	\$ 2,620,753	\$ 2,699,276
Interest	2,875,585	2,845,545	2,872,200	2,638,659
Changes in benefit terms	-	-	-	-
Difference between expected and actual experience	(2,851,393)	(3,385,398)	409,917	-
Changes in assumptions	-	-	-	-
Benefit payments, including refunds	 (2,488,687)	 (2,470,684)	 (2,571,831)	 (2,539,650)
Net Change in Total Pension Liability	421,416	(330,574)	3,331,039	2,798,285
Total Pension Liability - Beginning of Year	39,528,466	 39,859,040	 36,528,001	 33,729,716
Total Pension Liability - End of Year	 39,949,882	 39,528,466	 39,859,040	 36,528,001
Plan Fiduciary Net Position				
Contributions - employer	5,667,369	4,734,529	2,448,696	2,039,849
Contributions - employee	248,035	243,351	246,551	259,585
Net investment income	2,784,003	263,792	452,996	2,327,679
Benefit payments, including refunds	(2,488,687)	(2,470,684)	(2,571,831)	(2,539,650)
Administration Expenses	 (15,277)	 (77)	 (15,876)	 (86,762)
Net Change in Plan Fiduciary Net Position	6,195,443	2,770,911	560,536	2,000,701
Plan Fiduciary Net Position - Beginning of Year	19,063,106	16,292,195	15,731,659	13,730,958
Plan Fiduciary Net Position - End of Year	 25,258,549	 19,063,106	 16,292,195	 15,731,659
Net Pension Liability - End of Year	\$ 14,691,333	\$ 20,465,360	\$ 23,566,845	\$ 20,796,342
Plan Fiduciary Net Position as a percentage of Total Pension Liability	63.2%	48.2%	 40.9%	43.1%
Covered Employee Payroll	\$ 36,973,064	\$ 35,671,448	\$ 33,810,854	\$ 34,424,794
Net Pension Liability as a percentage of Covered Payroll	39.7%	57.4%	69.7%	60.4%

Information is only available for the current and three previous fiscal years. Future years will be added to the schedule.

Exhibit XVI (Continued)

#### Schedule of Changes in Net Pension Liability and Related Ratios Last 10 Fiscal Years

#### Firefighters & Police Officers

	2017			2016	 2015	2014		
Total Pension Liability								
Service Cost	\$	-	\$	-	\$ -	\$	-	
Interest		1,399,445		1,534,443	1,664,966		1,778,386	
Changes in benefit terms		-		-	=		-	
Difference between expected and actual experience		(584,816)		(425,528)	(95,467)		-	
Changes in assumptions		-		-	-		-	
Benefit payments, including refunds		(3,298,973)		(3,506,496)	(3,715,881)		(3,773,545)	
Net Change in Total Pension Liability		(2,484,344)		(2,397,581)	(2,146,382)		(1,995,159)	
Total Pension Liability - Beginning of Year		27,656,684		30,054,265	 32,200,647		34,195,806	
Total Pension Liability - End of Year		25,172,340		27,656,684	 30,054,265		32,200,647	
Plan Fiduciary Net Position								
Contributions - employer		1,713,744		1,723,744	1,728,313		1,700,000	
Contributions - employee		-		-	-		-	
Net investment income		821,797		893,641	920,708		1,041,529	
Benefit payments, including refunds		(3,298,973)		(3,506,496)	(3,715,881)		(3,773,545)	
Administration Expenses		(23,566)	_	(27,971)	(18,583)		(10,830)	
Net Change in Plan Fiduciary Net Position		(786,998)		(917,082)	(1,085,443)		(1,042,846)	
Plan Fiduciary Net Position - Beginning of Year		20,928,764		21,845,846	22,931,289		23,974,135	
Plan Fiduciary Net Position - End of Year		20,141,766		20,928,764	 21,845,846		22,931,289	
Net Pension Liability - End of Year	\$	5,030,574	\$	6,727,920	\$ 8,208,419	\$	9,269,358	
Plan Fiduciary Net Position as a percentage of Total Pension Liability		80.0%		75.7%	72.7%		71.2%	
Covered Employee Payroll	\$	-	\$	-	\$ -	\$	-	
Net Pension Liability as a percentage of Covered Payroll		N/A		N/A	N/A		N/A	

Information is only available for the current and previous three fiscal years. Future years will be added to the schedule.

Exhibit XVI (Continued)

#### Schedule of Changes in Net Pension Liability and Related Ratios Last 10 Fiscal Years

#### Supplemental Retirement Plan

	2017	2016	2015	2014
Total Pension Liability				
Service Cost	\$ 4,429,736	\$ 4,353,655	\$ 4,512,088	\$ 4,812,530
Interest	11,710,854	11,626,797	10,773,145	10,210,998
Changes in benefit terms	-	-	-	-
Difference between expected and actual experience	1,431,699	4,866,212	2,957,767	-
Changes in assumptions		10,625,401	-	-
Benefit payments, including refunds	(19,026,570)	 (13,723,857)	 (14,043,843)	(11,276,834)
Net Change in Total Pension Liability	(1,454,281)	 17,748,208	4,199,157	 3,746,694
Total Pension Liability - Beginning of Year	165,014,417	147,266,209	143,067,052	 139,320,358
Total Pension Liability - End of Year	163,560,136	165,014,417	147,266,209	 143,067,052
Plan Fiduciary Net Position				
Contributions - employer	8,006,825	7,586,006	7,173,760	9,705,496
Contributions - employee	1,070,814	892,335	756,101	605,369
Net investment income	18,031,871	895,078	5,922,932	20,744,991
Benefit payments, including refunds	(19,026,570)	(13,723,857)	(14,043,843)	(11,276,834)
Administration Expenses	 (665,349)	 (895,060)	 (896,419)	 (997,375)
Net Change in Plan Fiduciary Net Position	7,417,591	(5,245,498)	(1,087,469)	18,781,647
Plan Fiduciary Net Position - Beginning of Year	132,491,281	137,736,779	138,824,248	120,042,601
Plan Fiduciary Net Position - End of Year	139,908,872	 132,491,281	 137,736,779	 138,824,248
Net Pension Liability - End of Year	\$ 23,651,264	\$ 32,523,136	\$ 9,529,430	\$ 4,242,804
Plan Fiduciary Net Position as a percentage of Total Pension Liability	85.5%	80.3%	93.5%	97.0%
Covered Employee Payroll	\$ 139,044,952	\$ 139,914,668	\$ 136,374,392	\$ 127,784,140
Net Pension Liability as a percentage of Covered Payroll	17.0%	23.2%	7.0%	3.3%

Information is only available for the current and previous two fiscal years. Future years will be added to the schedule.

Exhibit XVI (Continued)

#### Schedule of Changes in Net Pension Liability and Related Ratios Last 10 Fiscal Years

VRS

		2017		2016		2015
Total Pension Liability						
Service Cost	\$	11,832,548	\$	12,256,191	\$	12,232,148
Interest		36,704,090		35,571,142		33,905,011
Changes in benefit terms		-		55,097		-
Difference between expected and actual experience		(2,371,962)		(7,166,675)		-
Changes in assumptions		-		-		-
Benefit payments, including refunds		(25,101,326)		(23,960,243)		(20,710,314)
Net Change in Total Pension Liability		21,063,350		16,755,512		25,426,845
Total Pension Liability - Beginning of Year		536,894,807 520,139,295		494,712,450		
Total Pension Liability - End of Year		557,958,157		536,894,807		520,139,295
Plan Fiduciary Net Position						
Contributions - employer		12,331,063		12,232,407		12,630,540
Contributions - employee		6,452,307		6,272,097		6,443,111
Net investment income		7,969,523		20,375,167		61,114,498
Benefit payments, including refunds		(25,101,326)		(23,960,243)		(20,710,314)
Other		(3,392)		(4,303)		3,221
Administration Expenses		(286,988)		(280,179)		(327,787)
Net Change in Plan Fiduciary Net Position		1,361,187		14,634,946		59,153,269
Plan Fiduciary Net Position - Beginning of Year		461,701,938		447,066,992		387,913,723
Plan Fiduciary Net Position - End of Year	\$	463,063,125	\$	461,701,938	\$	447,066,992
Net Pension Liability - End of Year	\$	94,895,032	\$	75,192,869	\$	73,072,303
Plan Fiduciary Net Position as a percentage of Total Pension Liability		83.0%		86.0%		86.0%
Covered Employee Payroll	\$	126,449,341	\$	125,437,843	\$	125,890,250
Net Pension Liability as a percentage of Covered Payroll		75.0%		59.9%		58.0%

Information for VRS is only available for current and previous two fiscal years. Future years will be added to the schedule.

Exhibit XVI (Continued)

Assumed Rate of Return for Firefighters' & Police Officers' Pension Plan also applies to Firefighters' and Police Officers' Disability Pension Plan

Money-weighted Rate of Return

#### **Last Ten Fiscal Years**

	Firefighters' & Police Officers' Pension Plan**	Supplemental Retirement Plan	Pension Plan for Firefighters & Police Officers		
2014	17.48%	17.60%	4.42%		
2015	3.03%	4.73%	4.11%		
2016	1.14%	0.37%	5.31%		
2017	13.71%	14.39%	5.13%		

## Notes to the Required Supplemental Information for the City of Alexandria Pension Plans for the year ended June 30, 2017

#### Firefighters and Police Officers Pension Plan, Basic Plan

Effective with the July 1, 2015 actuarial evaluation, annual experience gains and losses as well as assumption changes will be amortized over separate 15-year periods. Previously the entire portion of Unfunded Actuarial Liability (UAL) was amortized over closed 25-year periods from July 1, 2004.

#### Firefighters and Police Officers Pension Plan, Disability Plan

Effective with the July 1, 2015 actuarial evaluation, annual experience gains and losses as well as assumption changes will be amortized over separate 15-year periods. Previously the entire Unfunded Actuarial Liability (UAL) was amortized over closed 25-year periods from July 1, 2004.

#### **Supplemental Pension Plan**

Effective with the July 1, 2015 actuarial valuation, annual experience gains and losses as well as assumption changes will be amortized over separate 10-year periods.

#### **Pension Plan for Firefighters and Police Officers**

There were no changes of benefit terms nor were there any changes in assumptions since the prior actuarial valuation.

#### Virginia Retirement System (VRS) Pension Plan

**Benefit Changes**— There have been no material actuarial changes to the System benefit provisions since the prior actuarial valuation. The 2014 valuation includes Hybrid Retirement members for the first time. The Hybrid plan applies to most of the new employees hired on or after January 1, 2014, and not covered by enhanced hazardous duty benefits. Because this was a new benefit and the number of participants was relatively small, the impact on the liabilities as of the measurement date of June 30, 2015, was not material.

Changes of assumptions – The following changes of actuarial assumptions were made effective June 30, 2013, based on the most recent experience study of the VRS for the four-year period ending June 30, 2102:

Exhibit XVI (Continued)

#### Largest 10 – Non-Law Enforcement Officers (LEOS):

- Update mortality table
- Decrease in rates of service retirement
- Decreases in rates of disability retirement
- Reduce rates of salary increase by 0.25% per year

#### Largest 10 – Non-Law Enforcement Officers (LEOS):

- Update mortality table
- Decrease in male rates of disability

#### All Others (Non 10 Largest) – Non-Law Enforcement Officers (LEOS):

- Update mortality table
- Decrease in rates of service retirement
- Decrease in rates of disability retirement
- Reduce rates of salary increases by 0.25% per year

#### All Others (Non 10 Largest) – Non-Law Enforcement Officers (LEOS):

- Update mortality table
- Adjustments to rates of service retirement for females
- Increase in rates of withdrawal
- Decrease in male and female rates of disability

#### CITY OF ALEXANDRIA, VIRGINIA Other Post-Employment Benefits (OPEB) Required Supplementary Information For Fiscal Year Ended June 30, 2017

Exhibit XVI (Continued)

#### SCHEDULE OF FUNDING PROGRESS

	(1)		(2)		(3)	<b>(4)</b>	(5)		(6)
			Actuarial		Unfunded			τ	AAL as a
Actuarial	Actuarial		Accrued		AAL	Funded	Annual	Pe	rcentage of
Valuation	Value of		Liability		(UAAL)	Ratio	Covered	Cov	ered Payroll
Date	Assets	_	(AAL)	_	(2)-(1)	(1/2)	Payroll		((2-1)/5)
Regular OPEB									
12/31/2010	11,668,519		80,569,082		68,900,563	14.48%	146,101,440		47.16%
12/31/2011	15,081,559		81,202,583		66,121,024	18.57%	148,202,583		44.62%
12/31/2012	19,796,803		88,766,245		68,969,442	22.30%	150,176,760		45.93%
12/31/2013	26,507,342		89,926,799		63,419,457	29.48%	163,191,871		38.86%
12/31/2014	29,961,114		93,440,538		63,479,424	32.06%	159,726,582		39.74%
12/31/2015	32,133,684		91,469,013		59,335,329	35.13%	164,413,239		36.09%
12/31/2016	39,583,602		97,235,699		57,652,097	40.71%	166,699,217		34.58%
Line of Duty									
12/31/2012	\$ -	\$	16,630,789	\$	16,630,789	\$ 0.00%	\$ 150,176,760	\$	11.07%
12/31/2013	-		28,618,663		28,618,663	0.00%	52,648,238		54.36%
12/31/2014	99,417		28,564,357		28,464,940	0.35%	53,315,217		53.39%
12/31/2015	1,346,173		17,262,055		15,915,882	7.80%	56,263,415		28.29%
12/31/2016	3,320,669		29,237,562		25,916,893	11.36%	57,423,658		45.13%

Effective July 1, 2012, the City assumed responsibility for funding benefits required under the Virginia Line of Duty Act.

#### SCHEDULE OF EMPLOYER CONTRIBUTIONS

	Annual	
Actuarial	Required	Percentage
<b>Date</b>	Contribution	Contributed
Regular OPEB		
6/30/2011	7,415,385	110.1%
6/30/2012	7,375,458	109.6%
6/30/2013	7,931,885	102.2%
6/30/2014	7,696,929	80.0%
6/30/2015	7,617,075	83.4%
6/30/2016	7,020,912	181.2%
6/30/2017	7,192,829	176.9%
Line of Duty		
6/30/2013	\$2,570,837	34.8%
6/30/2014	5,839,828	19.7%
6/30/2015	5,634,567	42.1%
6/30/2016	3,783,205	74.2%
6/30/2017	5,705,368	64.4%

#### CITY OF ALEXANDRIA, VIRGINIA Other Post-Employment Benefits (OPEB) Required Supplementary Information For Fiscal Year Ended June 30, 2017

Exhibit XVI (Continued)

**OPEB Schedule of Employer Contributions** 

	 2017
Actuarially Determined Contributions (ADC)	\$ 12,898,197
Contributions related to the ADC	16,398,159
Contribution Excess relative to ADC	\$ (3,499,962)
Covered Employee Payroll	\$ 167,129,788
Contributions as a percentage of covered employee payroll	9.81%

Information is only available for the current fiscal year. Future years will be added to the schedule.

Notes to Schedule

Valuation Date 12/31/2016

Timing Actuarially determined contribution rates are calculated based on the actuarial valuation during

the fiscal year

Key Methods and Assumptions Used to Determine Contribution Rates

Actuarial cost method Entry Age Normal Asset valuation method Market Value

Amortization method 21 year level dollar closed as of 12/31/2016

Discount rate 7.5% for Regular OPEB and 6.25% for Line of Duty OPEB

Healthcare Cost Trend Rates Non-Medicare: 5% for 2017, then 7% for 2018 grading down to 5% over 15 years

Medicare: 7% for 2017 grading down to 5% over 15 years

Expenses: 5% per year

Ultimate Salary Increase Fire & Police: 3.5%

VRS members: 3.25%

#### OPEB Money-Weighted Rate of Return Last Ten Fiscal Years

2017 14.96%

Future years will be added as they become available

#### CITY OF ALEXANDRIA, VIRGINIA Other Post-Employment Benefits (OPEB) Required Supplementary Information For Fiscal Year Ended June 30, 2017

Exhibit XVI (Continued)

#### Schedule of Changes in Net OPEB Liability and Related Ratios Last 10 Fiscal Years

	2017
Total OPEB Liability	
Service Cost	\$ 3,803,579
Interest	8,232,053
Changes in benefit terms	-
Difference between expected and actual experience	-
Changes in assumptions	-
Benefit payments, including refunds	(6,298,159)
Net Change in Total Pension Liability	5,737,473
Total OPEB Liability - Beginning of Year	108,945,253
Total OPEB Liability - End of Year	 114,682,726
Plan Fiduciary Net Position	
Contributions - employer	16,398,159
Contributions - member	-
Net investment income	6,357,091
Benefit payments, including refunds	(6,298,159)
Administration Expenses	 (16)
Net Change in Plan Fiduciary Net Position	16,457,075
Plan Fiduciary Net Position - Beginning of Year	40,550,742
Plan Fiduciary Net Position - End of Year	57,007,817
Net Pension Liability - End of Year	\$ 57,674,909
Plan Fiduciary Net Position as a percentage of Total Pension Liability	49.7%
Covered Employee Payroll	\$ 167,129,788
Net Pension Liability as a percentage of Covered Payroll	34.5%

Information is only available for the current fiscal year. Future years will be added to the



# OTHER SUPPLEMENTARY INFORMATION

## **Agency Funds**

Agency Funds are the City's custodial funds used to provide accountability of client monies for which the City is custodian.

*Human Services Special Welfare Account* – This fund accounts for the current payments of supplemental security income for foster children.

*Human Services Dedicated Account* – This fund accounts for back payments of supplemental security income for foster children.

*Industrial Development Authority Agency Fund* – This fund accounts for Industrial Development Authority bond issuance fees and expenses, for which the City acts in a custodial capacity.

#### Combining Statement of Changes in Assets and Liabilities – Agency Funds For the Fiscal Year Ended June 30, 2017

	Balance July 1, 2016	Additions	Deductions	Balance June 30, 2017
HUMAN SERVICES SPECIAL WELFARE ACCOUNT				
Assets:				
Cash and Investments with Fiscal Agent	\$	\$ 17,739	\$ 13,445	\$ 4,294
Liabilities:				
Other Liabilities		17,739	13,445	4,294
Total Liabilities		17,739	13,445	4,294
HUMAN SERVICES DEDICATED ACCOUNT				
Assets:				
Cash and Investments with Fiscal Agent	23,135	6,099	3,654	25,580
Liabilities:				
Other Liabilities	23,135	6,099	3,654	25,580
Total Liabilities	23,135	6,099	3,654	25,580
INDUSTRIAL DEVELOPMENT AUTHORITY				
Assets:				
Equity in Pooled Cash and Investments	416,366	45,050		461,416
Liabilities:				
Other Liabilities	416,366	45,050		461,416
Total Liabilities	416,366	45,050		461,416
TOTAL ALL AGENCY FUNDS				
Assets:	116266	45.050		4-4-4-6
Equity in Pooled Cash and Investments	416,366	45,050	17,099	461,416
Cash and Investments with Fiscal Agent  Total Assets	23,135	23,838 68,888	17,099	29,874 491,290
Liabilities:				
Other Liabilities	439,501	68,888	17,099	491,290
Total Liabilities	\$ 439,501	\$ 68,888	\$ 17,099	\$ 491,290

#### Alexandria Transit Company Statement of Net Position June 30, 2017

ASSETS	
Cash and Cash Equivalents	\$ 49,533
Receivables	961,700
Due from Other Governments	16,814
Inventory of Supplies	694,519
Prepaid and Other Assets	42,508
Capital Assets, Net	 24,122,123
<b>Total Assets</b>	25,887,197
LIABILITIES	
Accounts Payable	112,078
Accrued Wages	225,976
Other Short-term Liabilities	637,743
Due To Other Funds	300,000
Total Liabilities	1,275,797
NET POSITION	
Net Investment in Capital Assets	24,122,123
Unrestricted	489,277
Total Net Postion	 24,611,400
<b>Total Liabilities and Net Position</b>	\$ 25,887,197

See Accompanying Notes to Financial Statements

#### Alexandria Transit Company Statement of Revenue, Expenses, and Changes in Net Position June 30, 2017

OPERATING REVENUES:	
Charges for Services	\$ 4,322,507
Miscellaneous	60,834
<b>Total Operating Revenues</b>	4,383,341
OPERATING EXPENSES:	
Personnel Services	13,120,182
Contractual Services	1,216,567
Materials and Supplies	1,604,028
Other Charges	964,369
Depreciation	3,094,237
<b>Total Operating Expenses</b>	19,999,383
Operating Income/Loss	 (15,616,042)
NON OPERATING REVENUES (EXPENSES):	
Gain on disposal of Fixed Assets	
Other Non Revenue receipts	
Federal Grants	
State Grants	519,495
<b>Total Non Operating Revenues (Expenses)</b>	519,495
Net Profit (Loss) before Transfers	(15,096,547)
Capital Contribution	4,395,833
Transfers In	12,086,552
Change in Net Position	 1,385,838
Net Position at Beginning of Year	23,225,562
Net Position at End of Year	\$ 24,611,400

See Accompanying Notes to Financial Statements

### **Special Revenue Fund**

*Housing* – This sub fund accounts for the City's housing programs.

Sanitary Sewer – This sub fund accounts for the funding of sanitary sewer maintenance and construction.

**Stormwater Management Fund** – This sub fund was established in FY 2011. It is funded by a dedicated real estate property tax rate of 0.5 cents per \$100 of assessed value.

**Potomac Yard Special Tax District** – This sub fund accounts for funding for improvements in Potomac Yards, including the development of a metro rail station.

Northern Virginia Transportation Authority (NVTA) – This sub fund was established in FY 2014. It is funded by various state and local other taxes.

Other Special Revenue – This sub fund accounts for grants and donations.

## 187

#### CITY OF ALEXANDRIA, VIRGINIA

#### Combining Balance Sheet Special Revenue Fund As of June 30, 2017

	Housing	Sa	nnitary Sewer	St	tormwater	Po	otomac Yard	 NVTA	Spe	Other	 l ibined cial Revenue
ASSEIS			_		_		_	_		_	
Cash and Cash Equivalents	\$ 1,990,659	\$	19,676,700	\$	1,567,661	\$	17,042,384	\$ 4,546,670	\$	32,296,524	\$ 77,120,598
Receivables, Net	-		522,654		-		-	1,140,189		2,498,322	4,161,165
Due From Other Governments	-		-		-		-	-		7,203,597	7,203,597
Prepaid and Other Assets			-		-		-	 -		1,500	 1,500
Total Assets	1,990,659		20,199,354		1,567,661		17,042,384	5,686,859		41,999,943	88,486,860
LIABILITIES Accounts Payable Accrued Wages Total Liabilities	- - -		169,716 101,980 271,696		99 44,776 44,875		5,473 5,473	 - - -		3,236,582 1,994,589 5,231,171	 3,406,397 2,146,818 5,553,215
Deferred Inflows	-	_	-		-		-	-		5,029,312	5,029,312
FUND BALANCES											
Restricted	1,990,659		-		-		-	-		20,406,114	22,396,773
Committed			19,927,657		1,522,786		17,036,911	 5,686,859		11,333,347	 55,507,560
Total Fund Balances	1,990,659		19,927,657		1,522,786		17,036,911	5,686,859		31,739,461	77,904,333
Total Liabilities and Fund Balances	\$ 1,990,659	\$	20,199,353	\$	1,567,661	\$	17,042,384	\$ 5,686,859	\$	41,999,944	\$ 88,486,860

### 287

#### CITY OF ALEXANDRIA, VIRGINIA

#### Combining Schedule of Revenues, Expenditures and Changes in Fund Balance Special Revenue Fund

#### For the Fiscal Year Ended June 30, 2017

	I	Housing		Sanitary Sewer	S1	tormwater	Po	otomac Yard		NVTA	Spe	Other cial Revenue		Total Combined cial Revenue
REVENUES	_		_		_		_		_		_		_	
General Property Taxes	\$	-	\$	-	\$	1,898,286	\$	10,150,200	\$	-	\$	-	\$	12,048,486
Other Local Taxes Permits, Fees, and Licenses		-		-		-		-		6,911,178 -		6,830,019		6,911,178 6,830,019
Use of Money and Property		-		-		-		-		5,486		722,548		728,034
Charges for Services		-		12,815,569		-		-		-		7,084,936		19,900,505
Intergovernmental Revenue		-		-		-		-		-		47,934,221		47,934,221
Miscellaneous				460		-		-				10,138,586		10,139,046
Total Revenues		-		12,816,029		1,898,286		10,150,200		6,916,664		72,710,310		104,491,489
EXPENDITURES														
Current Operating:														
General Government		-		-		-		-		-		1,495,346		1,495,346
Judicial Administration		-		-		-		-		-		840,143		840,143
Public Safety		-		-		-		-		-		7,847,606		7,847,606
Public Works		-		4,494,065		1,037,554		102,674		2,681,382		498,467		8,814,142
Health and Welfare		-		-		-		-		-		76,015,511		76,015,511
Culture and Recreation		-		-		-		-		-		2,003,969		2,003,969
Community Development				-		419,919		160,434		_		15,371,944		15,952,297
Total Expenditures				4,494,065		1,457,473		263,108		2,681,382		104,072,986		112,969,014
Excess (Deficiency) of Revenues Over														
(Under) Expenditures OTHER FINANCING SOURCES (USES)		-		8,321,964		440,813		9,887,092		4,235,282		(31,362,676)		(8,477,525)
Transfers In		1,251,453		_		_		_		11,295,384		37,575,954		50,122,791
Transfers Out		, - ,		(6,745,392)		(113,000)		(5,419,716)		(15,195,384)		(2,746,731)		(30,220,223)
Total Other Financing Sources and Uses	<u> </u>	1,251,453		(6,745,392)		(113,000)		(5,419,716)		(3,900,000)		34,829,223		19,902,568
Net Change in Fund Balance		1,251,453		1,576,572		327,813	-	4,467,376		335,282		3,466,547		11,425,043
Fund Balance at Beginning of Year		739,206		18,351,085		1,194,973		12,569,535		5,351,577		28,272,914		66,479,290
Fund Balance at End of Year	\$	1,990,659	\$	19,927,657	\$	1,522,786	\$	17,036,911	\$	5,686,859	\$	31,739,461	\$	77,904,333

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## STATISTICAL SECTION

The statistical section includes detailed information to assist in understanding how the financial statements relate to the City's overall financial well-being and includes the following categories:

**Financial trends:** These tables assist users in understanding how the City's financial position has changed over time and include the following tables:

Table I—Schedule of Changes in Net Position

Table II—Changes in Fund Balances Governmental Funds

Table VII—Net Position

Table VIII—Fund Balances Governmental Funds

Table XXII—Five-Year Summary of General Fund Revenues and Expenditure

**Revenue Capacity:** These tables assist in understanding and assessing the City's own source revenues and include the following tables:

Table III—Tax Revenues by Source

Tables IV and V—Tax Levies and Collections

Table VI—Real and Personal Property Tax Assessments and Rates

Table IX—2017 Tax Rates for Major Revenue Sources

Table XV and XVI—Principal Taxpayers

**Debt Capacity:** These tables present information to assist in assessing the affordability of the City's current levels of debt and the City's ability to issue additional debt in the future and include:

Table X—Legal Debt Margin Information

Table XI—Ratio of Net General Debt to Assessed Value and Net Debt Per Capita

Table XXII—Overlapping Debt and Debt History

Table XIII—Ratio of Annual Debt Service Expenditures for Net General Debt to Total General Expenditures

Table XXIII—Summary of Total General Obligation Bonds Debt Service

**Demographic and Economic Information:** These tables include demographic and economic information to assist in understanding the external factors that affect the City's financial activities and include:

Table XIV—Population and Per Capita Income

Table XVII—Alexandria City School Board Demographic Statistics

Table XVIII—Government Employees by Function

Table XIX—Principal Employers

Table XXI—Miscellaneous Statistical Data

**Operating information:** This table includes service and capital data to assist in understanding how financial information relates to the programs and activities the City performs and includes:

Table XX—Operating and Capital Indicators

#### Schedule of Changes in Net Position Last Ten Fiscal Years (in millions)

TABLE I

		2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
I	xpenses										
	Governmental Activities:										
	General Government	\$ 64.6	\$ 79.5	\$ 61.1	\$ 59.2	\$ 84.7	\$ 75.3	\$ 71.3	\$ 73.8	\$ 66.3	\$ 91.6
	Judicial Administration	19.3	19.3	19.3	19.8	20.5	20.8	20.6	20.1	19.9	20.6
	Public Safety	114.5	120.5	118.3	122.2	126.9	131.6	141.1	138.6	149.4	152.2
	Public Works	48.8	48.5	57.0	51.0	56.4	52.9	68.0	63.9	70.5	78.9
	Library	6.9	6.8	6.1	5.9	6.2	6.4	6.6	6.5	6.7	6.9
	Health and Welfare	96.2	97.3	90.8	92.7	93.6	92.4	93.8	93.3	94.9	96.9
	Transit	14.1	12.5	13.1	16.3	15.9	17.8	10.7	17.8	21.9	32.8
	Culture and Recreation	30.4	28.1	25.9	28.3	27.7	28.9	29.8	30.2	32.6	33.4
	Community Development	40.6	30.4	21.0	24.6	34.3	40.2	45.7	35.3	33.3	37.1
	Education	168.5	173.8	173.3	174.8	185.2	194.6	189.1	197.4	211.2	210.7
_	Interest on Long-term Debt	12.5	10.9	16.4	17.3	22.0	22.5	23.8	21.8	21.3	20.7
92	Total Governmental Activities	616.4	627.6	602.3	612.1	673.4	683.4	700.5	698.7	728.0	781.8
	Total Primary Government Expenses	616.4	627.6	602.3	612.1	673.4	683.4	700.5	698.7	728.0	781.8
I	rogram Revenues										
	Governmental Activities:										
	Charges for Services:										
	General Government	5.6	1.4	2.0	1.3	1.5	3.6	2.2	2.9	2.0	3.6
	Judicial Administration	1.9	1.6	1.5	1.7	1.7	1.6	1.3	1.2	1.2	1.3
	Public Safety	10.7	15.5	11.1	13.3	14.4	17.0	17.7	16.9	14.1	10.5
	Public Works	17.4	18.1	18.0	21.3	23.5	27.8	23.7	22.1	33.0	32.0
	Health and Welfare	6.7	6.6	6.7	6.4	6.7	6.2	6.4	5.9	5.3	5.5
	Transit	-	-	-	-	-	-	-	-	-	4.3
	Culture and Recreation	3.0	2.9	3.1	3.1	5.4	3.7	3.9	4.7	4.8	5.0
	Community Development	6.0	8.2	1.6	3.9	2.7	4.2	6.6	5.0	1.5	0.8
	Operating Grants and Contributions	61.3	63.2	65.2	65.0	66.4	75.0	78.8	68.8	46.8	66.3
	Capital Grants and Contributions	7.6	20.5	50.2	7.4	19.6	18.5	15.1	11.5	6.5	19.1
	Total Governmental Activities	120.2	138.0	159.4	123.4	141.9	157.6	155.7	139.0	115.2	148.4
	Total Primary Government Revenues	\$ 120.2	\$ 138.0	\$ 159.4	\$ 123.4	\$ 141.9	\$ 157.6	\$ 155.7	\$ 139.0	\$ 115.2	\$ 148.4

19

#### 19:

#### CITY OF ALEXANDRIA, VIRGINIA Schedule of Changes in Net Position Last Ten Fiscal Years (in millions)

TABLE I (continued)

	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Net (Expense) Revenue										
General Government	\$ (57.7)	\$ (77.6)	\$ (58.5)	\$ (56.4)	\$ (82.4)	\$ (70.8)	\$ (68.1)	\$ (69.8)	\$ (63.2)	\$ (82.0)
Judicial Administration	(13.1)	(13.7)	(14.2)	(14.1)	(15.2)	(15.5)	(16.4)	(15.1)	(16.3)	(18.7)
Public Safety	(89.6)	(91.8)	(93.5)	(96.2)	(99.0)	(99.3)	(108.1)	(106.6)	(121.9)	(132.1)
Public Works	(20.7)	(4.8)	19.3	(15.8)	(9.6)	(3.3)	(23.6)	(22.3)	(23.7)	(32.8)
Library	(6.9)	(6.8)	(6.1)	(5.9)	(6.2)	(6.4)	(6.6)	(6.5)	(6.7)	(6.9)
Health and Welfare	(57.2)	(54.7)	(49.1)	(51.4)	(54.2)	(56.5)	(56.2)	(56.5)	(69.8)	(58.0)
Transit	(14.1)	(12.6)	(13.1)	(16.3)	(15.9)	(17.8)	(10.7)	(17.8)	(21.9)	(28.0)
Culture and Recreation	(27.2)	(25.0)	(22.3)	(24.7)	(22.0)	(24.6)	(25.6)	(25.3)	(26.7)	(26.0)
Community Development	(28.9)	(26.0)	(15.2)	(15.4)	(19.9)	(14.5)	(16.7)	(20.6)	(30.1)	(17.5)
Education	(168.5)	(165.7)	(173.3)	(174.8)	(185.2)	(194.6)	(189.1)	(197.4)	(211.2)	(210.7)
Interest on Long-term Debt	(12.4)	(10.9)	(16.3)	(17.3)	(21.9)	(22.5)	(23.8)	(21.8)	(21.3)	(20.7)
Subtotal Governmental Activities	(496.3)	(489.6)	(442.3)	(488.3)	(531.5)	(525.8)	(544.9)	(559.7)	(612.8)	(633.4)
Total Primary Government	(496.3)	(489.6)	(442.3)	(488.3)	(531.5)	(525.8)	(544.9)	(559.7)	(612.8)	(633.4)
General Revenues and Other Change	s in Net Posi	ition								
Governmental Activities:										
Taxes										
Real Estate	289.3	296.4	304.3	315.6	321.6	333.8	360.7	375.9	393.5	424.4
Personal Property	38.6	37.9	32.9	37.0	48.2	58.6	47.2	50.5	44.5	49.6
Other	112.2	112.3	114.3	118.2	121.1	125.4	127.3	134.1	135.9	155.4
Grants and Contributions										
not restricted to other programs	31.8	32.4	31.5	32.4	41.5	36.9	36.1	33.3	58.5	34.8
Interest and Investment Earnings	6.0	1.7	0.4	1.0	1.3	0.8	4.9	4.9	5.4	5.5
Miscellaneous	0.6	1.1	0.8	1.0	1.2	1.4	2.0	5.0	2.9	11.5
Subtotal Governmental Activities	478.5	481.8	484.2	505.2	534.9	556.9	578.2	603.7	640.7	681.2
Total Primary Government	478.5	481.8	484.2	505.2	534.9	556.9	578.2	603.7	640.7	681.2
Change in Net Position										
Governmental Activities:	(17.8)	(7.8)	41.9	16.9	3.4	31.1	33.3	44.0	27.9	47.8
	\$ (17.8)	\$ (7.8)	\$ 41.9	\$ 16.9	\$ 3.4	\$ 31.1	\$ 33.3	\$ 44.0	\$ 27.9	\$ 47.8

#### CITY OF ALEXANDRIA, VIRGINIA Changes in Fund Balances Governmental Funds Last Ten Fiscal Years (in millions)

TABLE II

Revenues	2008	2009	2010	2011	20	201	2014	2015	2016	2017
General Property Taxes	\$ 324.1	\$ 333.5	\$ 337.2	\$ 351.6	\$ 366.			\$ 422.2	\$ 439.7	\$ 472.9
Other Local Taxes	112.3	112.3	114.4	118.3	121.	1 125	3 121.1	134.1	135.9	138.8
Permits Fees and License	5.8	5.7	4.8	7.1	8.	8 10.6	6 17.8	10.9	8.1	9.5
Fines and Forfeitures	3.9	4.1	3.9	4.5	4.	9 5.	1 5.2	4.9	5.0	5.0
Use of Money and Property	12.0	6.2	3.8	4.1	4.	5 4.:	2 5.2	5.1	6.1	7.7
Charges for Services	25.8	25.3	27.0	29.9	32.	2 34.	6 32.9	32.1	37.5	43.7
Intergovernmental Revenue	100.7	116.0	110.1	101.9	111.	1 125.9	9 126.5	111.9	108.1	117.0
Miscellaneous and									10.6	16.5
Non Revenue Receipts	10.2	15.8	5.5	7.5	8.	3 10.:	2 9.9	8.8		
<b>Total Governmental Revenues</b>	594.8	618.9	606.7	624.9	657.	2 701.	1 726.4	730.0	751.0	811.1
Expenditures										
General Government	43.0	46.7	45.2	44.3	46.	8 45.	2 45.2	45.7	46.6	50.8
Judicial Administration	18.7	18.9	18.8	19.3	20.	20.:	3 20.1	19.7	19.4	20.1
Public Safety	112.2	116.8	115.0	118.4	123.	3 131.0	0 134.8	134.9	142.7	146.7
Public Works	36.7	36.9	42.3	37.9	41.	0 40.	3 49.6	41.8	44.2	43.4
Library	6.9	6.8	6.1	5.9	6.	1 6.4	4 6.6	6.5	6.7	6.9
Health and Welfare	95.7	96.8	90.2	92.1	93.	1 91.	8 93.1	92.9	94.4	96.5
Transit and Transit Transfer	14.1	12.5	13.1	16.3	15.	9 17.	8 10.7	17.8	21.9	28.4
Culture and Recreation	24.5	23.2	21.8	22.8	23.	2 24.0	6 25.3	24.7	25.5	26.3
Community Development	34.4	28.5	19.3	22.8	25.	9 35.	8 41.4	29.4	31.4	34.8
Education	164.2	168.0	167.5	170.1	178.	5 185.	8 185.9	196.3	202.8	225.3
Capital Outlay	75.8	100.7	93.4	91.5	71.	8 70.9	9 91.1	99.5	62.9	81.4
Debt Service - Principal	18.2	19.1	19.5	21.1	23.	7 27.:	5 33.5	38.6	41.6	43.3
- Interest	12.3	12.8	15.1	17.4	19.	5 22.	4 23.8	22.6	21.8	21.5
Total Governmental Expenditures	656.7	687.7	667.3	679.9	689.	3 719.	8 761.1	770.4	761.9	825.4
Excess of Revenues	(61.9)	(68.8)	(60.6)	(55.0)	(32.	1) (18.	7) (34.7)	(40.4)	(10.9)	(14.3)
over (under ) expenditures	(021)	(0010)	(0010)	(2213)	. (				(2017)	
Other Financing Sources/(Uses)										
Issuance of Debt	-	145.7	-	74.2	74.	8 88.	1 70.7	39.1	25.4	73.7
Sale of Land	-	-	-	-	0.	5 -	1.2	5.3		4.4
Transfers in	67.8	58.9	48.6	47.9	61.	7 82.	8 77.8	85.9	91.2	108.8
Transfers out	(67.8)	(58.2)	(48.9)	(48.1)	(65.	2) (82.	8) (81.2)	(86.6)	(100.8)	(109.4)
<b>Total Other Financing Sources</b>			<u> </u>	-	·		<u> </u>	<u></u>		
(Uses)		146.4	(0.3)	74.0	71.	9 88.	1 68.5	43.7	15.8	77.5
et change in Fund Balance ebt Service as percentage of noncapital	\$ (61.9)	\$ 77.6	\$ (60.9)	\$ 19.0	\$ 39.	\$ 69.	\$ 33.8	\$ 3.3	\$ 4.9	\$ 63.2
penditures	5.25%	5.43%	6.03%	6.54%	7.00	% 7.70	% 8.55%	9.09%	9.07%	9.00%

Amounts may not add due to rounding

## 197

## CITY OF ALEXANDRIA, VIRGINIA Tax Revenues by Source Last Ten Fiscal Years

#### TABLE III

	Fiscal Year	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
General	Real Estate	\$ 287,344,299	\$ 295,518,893 \$	302,666,192	\$ 314,506,526	\$ 326,248,520	\$ 343,336,713	\$ 362,339,024	\$ 375,629,898	\$ 391,339,844	\$ 422,362,653
Property Taxes	Personal	34,883,037	36,023,945	32,923,178	34,891,944	37,897,525	39,694,273	43,799,341	44,495,560	45,556,820	47,476,491
	Penalties and Interest	1,885,683	1,939,225	1,631,548	2,246,186	2,092,976	2,140,497	1,685,517	2,065,762	2,757,775	3,083,530
	Lo cal Sales	24,256,803	21,679,635	22,744,483	23,880,909	24,949,593	25,549,709	27,619,132	29,907,322	31,174,524	32,360,983
	Utility	10,019,854	10,409,248	10,462,233	10,812,989	10,322,623	10,650,297	11,460,413	12,364,106	12,579,583	12,286,676
	Business License	32,026,526	30,527,956	30,295,624	30,444,798	31,468,957	32,571,953	30,237,576	33,474,138	32,134,946	33,751,755
	Cable TV Franchise Licen	-	-	-	-	-	-	-	-	-	-
	Motor Vehicle License	3,197,576	3,085,288	3,172,254	3,324,937	3,348,075	3,501,907	3,557,565	3,483,135	3,602,980	3,661,152
	Bank Franchise	1,263,689	1,855,496	2,432,312	2,670,275	2,768,991	2,641,475	3,035,635	3,077,715	3,408,128	3,391,507
Other	Tobacco	2,681,573	2,719,084	2,910,382	2,777,052	2,674,157	2,567,249	2,927,125	3,020,469	2,907,915	3,021,243
Lo cal Taxes	Recordation	4,947,208	3,206,705	3,313,547	3,668,663	5,152,593	5,847,889	5,468,147	6,481,339	6,458,302	6,185,633
	Transient Lodging	8,506,762	10,592,806	10,824,410	11,245,201	11,375,121	11,774,914	11,568,709	12,371,555	12,755,322	13,542,901
	Restaurant Food	10,972,048	14,912,796	14,908,999	16,214,900	16,313,765	17,325,897	17,404,589	17,635,886	18,655,330	18,878,758
	Teleco mmunicatio n	857,354	829,291	819,313	839,848	564,219	741,542	821,426	530,408	988,865	772,110
	Admissions	1,090,067	1,103,782	1,125,172	1,082,685	1,093,182	1,086,841	948,968	902,556	759,368	709,640
	Cell Phone	-	-	-	-	-	-	-	-	-	-
	Communications Sales Ta	12,402,256	11,268,560	11,315,541	11,259,534	11,030,711	11,060,107	10,871,785	10,776,792	10,457,755	10,200,706
	Other	42,225	80,723	47,081	37,566	39,246	27,743	1,418,920	44,078	36,409	48,777
	Total	\$ 436,376,960	\$ 445,753,433 \$	451,592,269	\$ 469,904,013	\$ 487,340,254	\$ 510,519,006	\$ 535,163,872	\$ 556,260,719	\$ 575,573,866	\$ 611,734,515

#### CITY OF ALEXANDRIA, VIRGINIA Real Estate Tax Levies and Collections Last Ten Calendar Years

Table IV

## Real Property (Amounts in thousands)

Collected within the Fiscal Year of the Levy

		of the	Levy		Total Colle	ections to date
Taxes Levied for				Collections in		
the Calendar			Percentage of	Subsequent		Percentage of
Year*		Amount	Levy	Years	Amount	Levy
\$ 282,562	\$	279,948	99.07%	2,586	\$ 282,534	99.99%
296,188		292,996	98.92%	3,183	296,179	100.00%
306,346		305,691	99.79%	642	306,333	100.00%
308,520		305,548	99.04%	2,936	308,484	99.99%
315,192		314,116	99.66%	1,042	315,158	99.99%
327,318		324,947	99.28%	2,315	327,262	99.98%
352,602		351,598	99.72%	729	352,327	99.92%
366,625		363,840	99.24%	2,294	366,134	99.87%
379,213		374,919	98.87%	3,665	378,584	99.83%
399,780		396,465	99.17%	-	396,465	99.17%
	the Calendar Year*  \$ 282,562 296,188 306,346 308,520 315,192 327,318 352,602 366,625 379,213	the Calendar Year*  \$ 282,562 \$ 296,188	Taxes Levied for the Calendar Year* Amount  \$ 282,562 \$ 279,948 296,188 292,996 306,346 305,691 308,520 305,548 315,192 314,116 327,318 324,947 352,602 351,598 366,625 363,840 379,213 374,919	the Calendar Year*  \$ 282,562 \$ 279,948 99.07% 296,188 292,996 98.92% 306,346 305,691 99.79% 308,520 305,548 99.04% 315,192 314,116 99.66% 327,318 324,947 99.28% 352,602 351,598 99.72% 366,625 363,840 99.24% 379,213 374,919 98.87%	Taxes Levied for the Calendar Year*         Amount Amount         Percentage of Levy         Collections in Subsequent Years           \$ 282,562         \$ 279,948         99.07%         2,586           296,188         292,996         98.92%         3,183           306,346         305,691         99.79%         642           308,520         305,548         99.04%         2,936           315,192         314,116         99.66%         1,042           327,318         324,947         99.28%         2,315           352,602         351,598         99.72%         729           366,625         363,840         99.24%         2,294           379,213         374,919         98.87%         3,665	Taxes Levied for the Calendar Year*         Amount         Percentage of Levy         Collections in Subsequent Years         Amount           \$ 282,562         \$ 279,948         99.07%         2,586         \$ 282,534           296,188         292,996         98.92%         3,183         296,179           306,346         305,691         99.79%         642         306,333           308,520         305,548         99.04%         2,936         308,484           315,192         314,116         99.66%         1,042         315,158           327,318         324,947         99.28%         2,315         327,262           352,602         351,598         99.72%         729         352,327           366,625         363,840         99.24%         2,294         366,134           379,213         374,919         98.87%         3,665         378,584

<sup>\*</sup> Levy adjusted for changes since original levy

Table V

### Personal Property (Amounts in thousands)

	Taxe	es Levied for	the Cal	endar Year		thin the Fiscal the Levy	Tota	al Col	llections to	date
Calendar Year Ended December 31, 2016		Total		nmonwealth nbursement	Amount	Percentage of Levy	Collections in Subsequent Years	1	Amount	Percentage of Levy
2007	\$	61,974	\$	23,849	\$ 55,247	89.15%	2,789	\$	58,036	93.65%
2008		62,740		23,768	56,201	89.58%	2,661		58,862	93.82%
2009		57,163		24,351	54,784	95.84%	1,910		56,694	99.18%
2010		58,607		23,764	55,611	94.89%	2,503		58,114	99.16%
2011		60,123		22,782	58,042	96.54%	1,356		59,398	98.79%
2012		63,337		23,446	59,802	94.42%	2,689		62,491	98.66%
2013		67,192		23,239	65,664	97.73%	627		66,291	98.66%
2014		68,075		23,455	63,579	93.40%	2,919		66,498	97.68%
2015		69,918		23,710	65,294	93.39%	2,910		68,204	97.55%
2016		71,960		23,517	66,231	92.04%	-		66,231	92.04%

<sup>\*</sup> Commonwealth reimbursement included in taxes levied and collections.

#### Real and Personal Property Tax Assessments and Rates Last Ten Calendar Years

TABLE VI

	Real Property (\$000)									Personal Property (\$000)								
Calendar Year		Residential		Commercial		Total	Tax Rate	e per \$100	Та	Vehicle and angibles sessments	Tax Ra	ite per \$100		hine and Assessment		ate per 100	As	Total sessment
2007	\$	20,143,403	\$	15,411,555	\$	35,554,958	\$	0.830	\$	1,426,679	\$	4.75	\$	11,485	\$	4.50	\$	1,438,164
2008		20,139,614		14,963,203		35,102,817		0.845		1,354,932		4.75		17,837		4.50		1,372,769
2009		19,152,518		14,811,680		33,964,198		0.903		1,170,972		4.75		14,246		4.50		1,185,218
2010		18,270,905		13,378,585		31,649,490		0.978		1,226,896		4.75		14,336		4.50		1,241,232
2011		18,430,731		14,201,221		32,631,952		0.998		1,309,164		4.75		10,665		4.50		1,319,829
2012		18,715,707		15,066,989		33,782,696		0.998		1,343,202		4.75		12,631		4.50		1,355,833
2013		19,384,653		14,706,140		34,090,793		1.038		1,417,679		4.75		11,506		4.50		1,429,185
2014		20,314,910		15,020,272		35,335,182		1.043		1,397,502		5.00		11,281		4.50		1,408,783
2015		21,195,556		15,376,112		36,571,668		1.050		1,426,427		5.00		10,776		4.50		1,437,203
2016		21,713,189		15,866,156		37,579,345		1.073		1,492,140		5.00		11,199		4.50		1,503,339

#### Net Position Last Ten Fiscal Years

(in millions)

TABLE VII

Governmental Activities	2008	 2009	2010	2011	2012	2013	2014	2015	2016	2017
Net Investment in Capital Assets	\$ 231.0	\$ 153.3	\$ 248.0	\$ 335.4	\$ 321.6	\$ 329.5	\$ 343.9	\$ 364.3	\$ 373.4	\$ 389.1
Restricted for:										
Affordable Housing	-	-	-	-	-	-	1.0	1.4	0.7	2.0
Other Projects	-	-	-	-	-	-	13.7	15.1	15.8	20.4
Capital Projects	51.5	134.7	72.3	-	-	-	-	-	-	-
Unrestricted Net Position	60.3	 47.0	57.3	59.0	76.2	99.4	103.5	(36.0)	(17.2)	32.3
Total Governmental Activities Net Position	\$ 342.8	\$ 335.0	\$ 377.6	\$ 394.4	\$ 397.8	\$ 428.9	\$ 462.1	\$ 344.8	\$ 372.7	\$ 443.8
Primary Government										
Net Investment in Capital Assets	\$ 231.0	\$ 153.3	\$ 248.0	\$ 335.4	\$ 321.6	\$ 329.5	\$ 343.9	\$ 364.3	\$ 373.4	\$ 389.1
Restricted for:										
Affordable Housing	-	-	-	-	-	-	1.0	1.4	0.7	2.0
Other Projects	-	-	-	-	-	-	13.7	15.1	15.8	20.4
Capital Projects	51.5	134.7	72.3	0.0	-	-	-	-	-	-
Unrestricted Net Position	60.3	 47.0	57.3	59.0	76.2	99.4	103.5	(36.0)	(17.2)	32.3
Total Primary Government Net Position	\$ 342.8	\$ 335.0	\$ 377.6	\$ 394.4	\$ 397.8	\$ 428.9	\$ 462.1	\$ 344.8	\$ 372.7	\$ 443.8

Amounts may not add due to rounding

The City implemented GASB Statement No. 80 effective July 1, 2016. The 2016 net position presented has not been restated.

#### 201

#### CITY OF ALEXANDRIA, VIRGINIA Fund Balances Governmental Funds Last Ten Fiscal Years

TABLE VIII

		2008		2009		2010		2011		2012		2013		2014		2015		2016		2017
General Fund																				
Reserved for:																				
Encumbrances	\$	1,579,168	\$	1,967,201	\$	2,007,557	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Inventories		1,588,472		1,891,281		1,827,459		-		-		-		-		-		-		-
Notes Receivable		-		400,000		400,000		-		-		-		-		-		-		-
Unreserved		62,320,401		49,048,509		58,806,355		-		-		-		-		-		-		-
Non-Spendable		-		-		-		5,509,288		8,099,925		9,945,850		2,952,021		3,374,907		10,905,853	1	0,917,115
Committed		-		-		-		16,149,828		17,219,808		15,855,605		12,741,566		10,382,766		11,524,556	1	1,737,149
Assigned		-		-		-		30,009,737		27,235,643		10,769,948		9,538,948		12,400,000		20,116,985	3.	5,789,849
Unassigned		-		-		-		29,191,314		30,427,629		32,941,779		40,019,733		51,624,142		51,978,538	6	1,562,170
Subtotal General Fund	\$	65,488,041	\$	53,306,991	\$	63,041,371	\$	80,860,167	\$	82,983,005	\$	69,513,182	\$	65,252,268	\$	77,781,815	\$	94,525,932	\$ 12	0,006,283
All Other Governmental Funds																				
Reserved For																				
	ф	2 (01 720	ф	101 741 702	ф	20.204.000	Ф		ф		ф		ф		ф		ф		Ф	
Capital Projects	\$	2,691,739	\$	101,741,783	\$	39,286,809	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Notes Receivable		1,204,885		2,673,806		2,650,025		-		-		-		-		-		-		- ,
Encumbrances		50,019,226		34,830,199		30,913,373		-		-		-		-		-		-		-
Unreserved Special Revenue		15,523,030		20,280,831		15,972,479		-		-		-		-		-		-		-
Unreserved Capital Projects		-		-		-		-		-		-		-		-		-		-
Non-Spendable (Special																				
Revenue Fund		-		-		-		2,625,521		2,596,021		2,596,021		2,498,322		2,498,322		-		-
Restricted (Special Revenue								0.520.205		7.740.011		10 400 005		10 150 056		14007.006		1 6 5 5 2 0 4 2		2 20 6 77 4
Fund)		-		-		-		9,720,387		7,748,211		10,400,005		12,173,856		14,027,836		16,553,843	2	2,396,774
Committed (Special Revenue Fund)								8,562,334		12,575,087		29,183,258		45,738,029		52,452,826		49,925,447	-	5,507,559
,		-		-		-														
Committed (Capital Projects)		-		-		-		64,184,449		97,523,662		169,174,812		188,551,536		171,248,033		172,124,584	21	2,284,917
Assigned (Special Revenue								4.061.270		7 720 465										
Fund)	- e	- (0.420.000		150 526 610	ф.			4,961,270	_	7,730,465	<u> </u>	211 254 007	Φ.	249.061.742	_				e 20	0 100 250
Total All Other Governmental F	ч Ъ	09,438,880	2	159,526,619	\$	88,822,686	\$	90,053,961	Э	128,173,446	•	211,354,096	<b>3</b>	248,961,743	•	240,227,017	<b>3</b>	238,603,874	\$ 29	0,189,250

With the implementaion of GASB Statement No. 54 in Fiscal Year 2011, the fund balance terminology was changed.

#### 2017 Tax Rates for Major Revenue Sources

TABLE IX

Real Estate Tax \$1.13 per \$100 assessed value

Personal Property Tax \$4.50 per \$100 assessed value (machinery and tools)

\$4.75 per \$100 assessed value (tangible personal property)

\$1.043 per \$100 assessed value (Mobile homes) \$5.00 per \$100 assessed value (Automobiles) \$3.55 per \$100 assessed value (handicap vehicles)

\$0.01 per \$100 assessed value (Boats)

Utility Tax (for residential users) 15% of water service charge

\$1.12 plus \$0.012075 of each KWh (\$3.00 maximum)

\$1.28 plus \$0.124444 of each CCF gas delivered (\$3.00 maximum)

\$1.28 plus \$0.050909 of each CCF gas delivered-group meter consumers) (\$3.00 maximum per

dwelling unit)

\$1.28 plus 0.023267 of each CCF gas delivered-group meter interruptible consumers (\$3.00

maximum per dwelling unit)

Utility Tax (for commercial users) 20% of first \$150 of water service charge

\$1.18 plus \$0.005578 of each kwh delivered-commercial consumer \$1.18 plus \$0.004544 of each kwh delivered-industrial consumer

\$1.42 plus \$0.050213 each CCF gas delivered-commercial/industrial consumer

\$4.50 plus \$0.003670 of each CCF gas delivered-non-residential interruptible gas consumers

**Business and Professional Licenses** 

Alcoholic Beverages \$5 - \$1,500

First year of operation:

Gross receipts less than \$100,000 No tax due

Gross receipts of greater than \$100,000 and

less than \$2,000,000 \$50

Gross receipts of \$2,000,000 or more

Same as renewal for greater than \$100,000 below

Renewal business

Gross receipts of greater than \$10,000 and

less than \$100,000:

Any business \$50

Gross receipts of \$100,000 or more

Amusement and Entertainment \$0.36 per \$100 gross receipts Professional \$0.58 per \$100 gross receipts Renting of Residential Property \$0.50 per \$100 gross receipts Renting of Commercial Property \$0.35 per \$100 gross receipts Financial Services \$0.35 per \$100 gross receipts Personal, Business and Repair Service \$0.35 per \$100 gross receipts Retail Merchants \$0.20 per \$100 gross receipts Contractors \$0.16 per \$100 gross receipts Wholesale Merchants \$0.05 per \$100 total purchases

Public Utilities

Telephone \$0.50 per \$100 gross receipts

Communication Tax 5% of statewide communication tax

Water, heat, electric and gas companies \$0.50 per \$100 gross receipts

Admissions Tax 10% of admissions up to \$0.50 per person

Public Rights-of-Way Use Fee \$1.05 per line per month

Electric Consumption Tax \$0.0038/kwh Natural Gas Consumption Tax \$0.004 per CCF

Local Sales Tax 1% added to the rate of the state retail tax imposed

Short-Term Rental Tax 1% or 1.5% of gross proceeds of business arising from rentals

Cigarette Tax \$1.26 on each package of twenty cigarettes
Transient Lodging Tax \$1.80 on each package of twenty cigarettes
6.5% of total amount paid for room rental plus

\$1 per night lodging fee

Restaurant Meal Tax 4% on all food and drink

Recordation Tax \$0.083 per \$100 of sales price – City (State is \$0.25 per \$100)

Late Payment Tax Penalty 10% or \$10, whichever is greater

Tax Interest 10% for the first year and 5% for each year thereafter. Equals refund rates.

Source: City of Alexandria FY 2018 Approved Budget

#### Legal Debt Margin Information Last Ten Fiscal Years

TABLE X

	 2008		2009		2010		2011	2012
Assessed Value of Real Property, January 1	\$ 35,554,958,000	\$	34,379,163,000	\$	31,649,490,000	\$	32,631,952,000	\$ 33,782,697,985
Debt Limit: 10 percent	3,555,495,800		3,437,916,300		3,164,949,000		3,263,195,200	3,378,269,799
Amount of Debt Applicable to Debt Limit Legal Debt Margin	\$ 260,350,000 3,295,145,800	\$	383,950,000 3,053,966,300	\$	364,485,000 2,800,464,000	\$	415,720,000 2,847,475,200	\$ 459,060,000 2,919,209,799
Debt as a Percentage of Assessed Value	0.73%	#	1.12%		1.15%		1.27%	1.36%
			2014		2015			
	 2013		2014		2015		2016	 2017
Assessed Value of Real Property, January 1	\$ <b>2013</b> 34,725,071,000	\$	<b>2014</b> 35,335,182,000	\$	<b>2015</b> 37,146,860,126	\$	<b>2016</b> 38,195,318,730	\$ <b>2017</b> 38,987,293,704
Assessed Value of Real Property, January 1  Debt Limit: 10 percent	\$	\$		\$		\$		\$ 
	\$ 34,725,071,000	\$	35,335,182,000 3,533,518,200 539,780,000	\$	37,146,860,126	\$	38,195,318,730	\$ 38,987,293,704
Debt Limit: 10 percent	\$ 34,725,071,000 3,472,507,100	\$	35,335,182,000 3,533,518,200	\$	37,146,860,126 3,714,686,012	\$	38,195,318,730 3,819,531,873	\$ 38,987,293,704 3,898,729,370

#### **Limitations on the Incurrence of General Obligation Debt:**

There is no requirement in the Virginia Constitution, the Virginia Statutes, or in the Charter of the City of Alexandria that the issuance of general obligation bonds of the City be subject to approval of the electors of the City at referendum.

Under the City Charter the City Council has full authority to authorize and issue general obligation bonds. The authorizing procedure consists of the passage on the first reading of and ordinance authorizing the issuance of the bonds, followed by a notice of public hearing at a subsequent meeting, and the final passage on second reading following the public hearing.

The only constitutional limitation on the issuance of general obligation bonds is contained in Article VII, Section 10 of the Virginia Constitution, which states that: "No city or town shall issue any bonds or other interest-bearing obligations which, including existing indebtedness, shall at any time exceed ten percent of the assessed valuation of real estate in the city or town subject to taxation, as shown by the last preceding assessment for taxes."

#### CITY OF ALEXANDRIA, VIRGINIA Ratio of Net General Debt (1) to Assessed Value and Net Debt Per Capita **Last Ten Fiscal Years**

TABLE XI

		_	Asse	essed Value (\$000) <sup>(2)</sup>			Outstanding Debt Asse	8			Debt Per Capita As A Percentage
•	Year	Population <sup>(3)</sup>	Real Property	Personal Property	Total	Outstanding Debt	Real Property	Total Property	Personal Income (\$100)	Debt Per Capita	of Per Capita Income <sup>(4)</sup>
	2008	140,879	35,102,817	1,426,679	36,529,496	260,350,000	0.74	0.71	10,204,006	1,848	2.6
	2009	144,100	33,964,198	1,354,932	35,319,130	383,950,000	1.13	1.09	10,178,071	2,664	3.7
	2010	139,993	31,649,490	1,170,972	32,820,462	364,485,000	1.15	1.11	10,441,443	2,604	3.4
	2011	140,100	32,631,952	1,226,896	33,858,848	415,720,000	1.27	1.23	10,627,334	2,967	3.8
	2012	140,800	33,782,698	1,309,164	35,091,862	459,060,000	1.36	1.31	10,758,922	3,260	4.0
,	2013	142,000	34,725,071	1,343,202	36,068,273	508,700,000	1.46	1.41	11,760,450	3,582	4.5
_	2014	144,000	35,335,182	1,417,679	36,752,861	539,780,000	1.53	1.47	12,115,212	3,748	4.5
	2015	147,650	37,146,860	1,397,502	38,544,362	540,495,000	1.46	1.40	12,071,851	3,661	4.6
	2016	150,500	38,195,319	1,437,203	39,632,522	522,710,000	1.37	1.32	11,789,823	3,473	4.3
	2017	156,100	38,987,294	1,503,339	40,490,633	557,233,000	1.43	1.38	12,692,748	3,570	4.4

<sup>(1)</sup> Net General Debt includes general obligation bonds, premium and term notes.

<sup>(2)</sup> Includes real and personal property as adjusted for changes to levy.

<sup>(3)</sup> SOURCE: Alexandria Department of Planning and Zoning and the United States Bureau of Economic Analysis

<sup>(4)</sup> Personal Income and per capita income represents data from the United States Bureau of Economic Analysis, as revised, that is generally two years old.

#### CITY OF ALEXANDRIA, VIRGINIA Overlapping Debt and Debt History June 30, 2017

**TABLE XII** 

The City of Alexandria is autonomous from any county, town, or other political subdivisions of the Commonwealth of Virginia. There is no overlapping general obligation debt or taxing powers. The water system and the sewage treatment plant within the City are operated by a private company and an independent authority, respectively, for which the City has no debt obligations.

The City has never defaulted in the payment of any part of either principal or interest on any debt.

Credit Ratings	
Moody's Investors Service	Aaa
Standard & Poor's Corporation	AAA

#### Paying Agents

The City's coupon bonds and interest coupons are payable at the Chase Manhattan Bank, N.A., New York, New York, or SunTrust Bank in Richmond, Virginia. Registered bonds and interest are payable at the principal corporate trust office of the Chase Manhattan Bank, N.A., New York, New York, or Depository Trust Company, New York, New York, which are the Registrars for bonds of the City of Alexandria.

#### Ratio of Annual Debt Service Expenditures for Net General Debt <sup>(1)</sup> to Total General Expenditures Last Ten Fiscal Years

**TABLE XIII** 

							Ratio of Debt Service to
		Iı	nterest and	Total Debt		General	General Governmental
Year	Principal	C	Other Costs	Service	Ex	penditures (2)	Expenditures %
2008	\$ 18,175,000	\$	12,344,320	\$ 30,519,320	\$	688,844,141	4.43
2009	19,100,000		12,800,634	31,900,634		720,924,777	4.42
2010	19,465,000		15,123,463	34,588,463		705,338,251	4.90
2011	21,065,000		17,414,349	38,479,349		722,966,982	5.32
2012	23,725,000		19,492,222	43,217,222		735,769,542	5.87
2013	27,550,000		22,437,678	49,987,678		763,516,075	6.55
2014	33,476,070		23,835,653	57,311,723		820,080,010	6.99
2015	38,645,000		22,614,198	61,259,198		817,311,890	7.50
2016	41,595,000		21,766,140	63,361,140		808,809,675	7.83
2017	43,300,000		21,490,252	64,790,252		860,542,894	7.53

<sup>(1)</sup> Net General Debt includes general obligation bonds

<sup>(2)</sup> Includes expenditures for School Board and Library component units

#### Demographic Statistics June 30, 2017

**TABLE XIV** 

#### **Population**

Calendar Year	<b>Population</b>	<u>Calendar Year</u>	<b>Population</b>
1950	61,787	2011	140,100
1960	91,023	2012	140,800
1970	110,938	2013	142,000
1980	103,217	2014	144,000
1990	111,183	2015	147,650
2000	128,283	2016	150,500
2010	139,993	2017	156,100

SOURCE: Alexandria Department of Planning and Zoning, "General Population Characteristics"

## POPULATION INDICATORS PER CAPITA INCOME\*

	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>
Alexandria	\$65,141	\$70,632	\$72,220	\$70,846	\$76,362	\$78,383	\$80,952	\$81,078	\$77,142	\$82,683
Arlington	\$63,827	\$68,270	\$72,317	\$69,241	\$79,967	\$82,491	\$83,242	\$82,736	\$83,170	\$86,161
Fairfax (include Fairfax City ar	de \$64,698 nd	\$67,909	\$69,885	\$69,241	\$66,679	\$69,008	\$71,607	\$71,752	\$75,007	\$74,923
Falls Church)										
Washington MS	\$57,746	\$62,484	\$56,510	\$56,984	\$57,343	\$59,345	\$75,198	\$75,329	\$69,838	\$73,505

<sup>\*</sup>The BEA has revised these numbers.

SOURCE: U.S. Bureau of Economic Analysis (BEA)

## UNEMPLOYMENT RATE LAST TEN YEARS

	2008	<u>2009</u>	2010	2011	2012	2013	2014	<u>2015_</u>	2016	2017
Unemployment Rate	2.9%	2.8%	4.8%	4.8%	4.6%	4.7%	4.6%	3.5%	2.9%	2.9%

SOURCE: Virginia Employment Commission

#### Principal Taxpayers Current Year and Nine Years Ago

TABLE XV

#### **Private Property**

		]	Percentage
		2017	of Total
		Assessed Value	Assessed
Owner's Name	Property	(in millions)	Valuation
1. LCOR Alexandria, L.L.C.	Office Buildings	\$980.3	2.55%
2. Equity Residential	Apartments Buildings	540.6	1.41%
3. Paradigm Companies	Apartments Buildings	654.6	1.71%
4. JBG Properties	Apartments and Land	643.4	1.68%
5. Washington REIT	Apartments, Office, Retail	370.4	0.97%
6. AIMCO	Apartments	356.1	0.93%
7. UDR	Apartments	379.1	0.99%
8. Southern Towers, L.L.C	Southern Towers	288.8	0.75%
9. CPYR	PY Shopping & Theater	202.1	0.53%
10. AP	Apartments	196.9	1.05%

SOURCE: City of Alexandria, Department of Finance, Real Estate Assessment Division

Owner's Name	Property	2008 Assessed Value (in millions)	Percentage of Total Assessed Valuation
LCOR Alexandria LLC	Office Buildings	\$1,290.0	3.63%
2. AIMCO Foxchase L.P.	Foxchase Apartments	313.2	0.88%
3. Washington Real Estate Investment Trust	Portfolio	258.8	0.73%
4. Hoffman Buildings L.P/L.L.P	Hoffman Office Buildings	247.9	0.70%
5. Lafayette Buildings LLC	Mark Center Office Buildings	231.2	0.65%
6. Southern Towers L.L.C	Southern Towers Apartments	228.4	0.64%
7. Canal Center L.P.	Canal Center	193.3	0.54%
8. TC Duke Street LLC	Office Buildings	184.5	0.52%
Tishman Speyer Archiston Smith Newport			
9. Village I & II	Newport Village Apartments	167.8	0.47%
10. Alexandria Apartments L.L.C	Alexandria Apartments	166.2	0.47%

## CITY OF ALEXANDRIA, VIRGINIA Principal Taxpayers Current Year and Nine Years Ago

TABLE XV (Continued)

#### **Public Service Companies**

		Percentage			
	2017 Assessed				
	Value (in	Assessed			
Owner's Name	millions)	Valuation			
1. Virginia Electric & Power Company	\$227.0	0.58 %			
2. Norfolk Southern Railway Company	73.4	0.19			
3. CSX Transportation	63.2	0.16			
4. Virginia-American Water Co.	61.5	0.16			
5. Potomac Electric Power Company	42.8	0.11			
6. Washington Gas Light Company	42.1	0.11			
7. Verizon Virginia LLC	41.1	0.11			
8. Covanta Alexandria/Arlington, Inc.	32.9	0.08			
9. Cello	9.6	0.02			
10. New Cingular Wireless, PCS, LLC	9.1	0.02			

SOURCE: Virginia State Corporation Commission

		Percentage
	2008 Assessed	of Total
	Value (in	Assessed
Owner's Name	millions)	Valuation
1. Mirant Potomac River, LLC	\$271.9	31.00 %
2. Virginia Electric Power Company	155.4	17.70
3. Covanta Alexandria/Arlington, Inc.	90.3	10.30
4. Verizon Virginia Inc	61.3	7.00
5. Virginia American Water Company	45.6	5.20
6. Potomac Electric Power Company	36.2	4.10
7. Washington Gas Light Company	32.4	3.70
8. Washington DC SMSA Limited Partnership	6.1	0.70
9. Comcast Phone of Northern Virginia, Inc.	6.1	0.70
10. T-Mobile License, LLC	5.7	0.60

SOURCE: Virginia State Corporation Commission

#### Alexandria City School Board Demographic Statistics Last Ten Fiscal Years

TABLE XVI

					Number in	Number in
		Number			Elementary	<b>Middle</b> (6-8)
		Receiving	Number in	Number	School	School
		Free or	English as	Receiving	Gifted and	Gifted and
<b>Fiscal</b>	Total	Reduced	Second	Special	<b>Talented</b>	Talented
Year	<b>Enrollment</b>	Meals	Language	Education	<b>Programs</b>	<b>Programs</b>
2008	10,557	5,012	2,083	1,786	451	435
2009	11,225	5,866	2,909	1,830	333	395
2010	11,623	6,264	2,572	1,747	451	330
2011	11,999	6,665	2,698	1,701	462	293
2012	12,395	6,916	3,005	1,686	495	326
2013	13,114	7,370	3,406	1,641	935	351
2014	13,623	8,100	3,642	1,621	759	370
2015	14,224	8,582	4,202	1,634	823	432
2016	14,729	8,664	4,381	1,672	861	545
2017	15,105	8,965	4,789	1,803	933	604

SOURCE: City of Alexandria Public School System

## General Fund City Departments Expenditures Detail by Function For the Fiscal Year Ended June 30, 2017

TABLE XVII

	General Government	Judicial Administration	Public Safety	Public Works	Health and Welfare	Recreation & Culture	Community Development	Education	Transit Subsidies	Debt Service	Total
Expenditures:											
City Council\$	574,479	\$ - \$	-	\$ - :	-	\$ -	\$ -	\$ - 5	-	\$ - \$	574,479
City Manager	2,464,008	-	-	-	-	-	-	-	-	-	2,464,008
Office of Management and Budget	1,184,450	-	-	-	-	-	-	-	-	-	1,184,450
18th Circuit Court	-	1,604,021	-	-	_	-	-	-	-	-	1,604,021
18th General District Court	-	140,502	-	-	-	-	-	-	-	-	140,502
Juvenile and Domestic Relations Cou	-	64,283	-	-	-	-	-	-	-	-	64,283
Commonwealth's Attorney	-	2,869,496	-	-	_	-	-	-	-	-	2,869,496
Sheriff	-	7,470,651	22,208,516	-	-	-	-	-	-	-	29,679,167
Clerk of Courts	-	1,611,523	_	-	_	-	-	-	-	-	1,611,523
Other Correctional Activities	-	4,116,949	12	-	_	-	-	-	-	-	4,116,961
Court Services	-	1,351,342	-	-	-	-	-	-	-	-	1,351,342
Human Rights	767,993	-	-	-	-	-	-	-	-	-	767,993
Internal Audit	307,066	-	-	-	-	-	-	-	-	-	307,066
Information Technology Services	8,643,785	-	-	-	-	-	1,184,850	-	-	-	9,828,635
Office of Communications		-	-	-	-	-	1,174,182	-	-	-	1,174,182
City Clerk and Clerk of Council	442,776	-	-	-	-	-	-	-	-	-	442,776
Finance	11,334,658	-	-	-	-	-	-	-	-	-	11,334,658
Human Resources	3,634,483	-	-	-	-	-	-	-	-	-	3,634,483
Planning and Zoning	-	-	-	-	-	-	5,390,794	-	-	-	5,390,794
Economic Development Activities		-	-	-	-	-	5,423,105	-	-	-	5,423,105
City Attorney	3,038,089	-	-	-	-	-	-	-	-	-	3,038,089
Registrar	1,296,200	-	-	-	-	-	-	-	-	-	1,296,200
General Services	2,677,481	-	1,093,567	10,029,233	-	-	-	-	-	-	13,800,281
Project Implementation Office	-	-	-	-	-	-	1,514,963	-	-	-	1,514,963
Performance and Accountablilty	440,232	-	-	-	-	-	-	-	-	-	440,232
Transportation and Environmental	-	-	-	-	-	-	-	-	-	-	
Services	-	-	-	23,981,667	-	-	2,104,531	-	-	599,466	26,685,664
Transit Subsidies	-	-	-	-	-	-	-	-	8,450,237	-	8,450,237
Fire	-	-	47,926,863	-	-	-	-	-	-	1,722,943	49,649,806
Police	-	-	60,046,453	-	-	-	-	-	-	-	60,046,453
Emergency Communications		-	6,893,877	-	-	-	-	-	-	-	6,893,877
Code Administration	-	-	104,840	-	-	-	-	-	-	-	104,840
Housing	-	-	-	-	-	-	1,653,199	-	-	-	1,653,199
Community and Human Services	1,243,196	-	-	-	12,194,076	-	-	-	-	-	13,437,272
Other Health Services		-	1,320	-	1,823,691	-	-	-	-	-	1,825,011
Health	-	-	-	-	6,427,009	-	209,307	-	-	-	6,636,316
Office of Historic Alexandria	-	-	-	-	-	2,925,764	-	-	-	-	2,925,764
Recreation and Cultural Activities	-	-	-	-	-	21,400,980	-	-	-	-	21,400,980
Other Educational Activities	-	-	-	-	-	-	-	12,131	-	-	12,131
Miscellaneous	11,284,762		555,640	543,927		-	236,961		_	62,467,843	75,089,133
Total Expenditures\$	49,333,658	\$ 19,228,767 \$	138,831,088	\$ 34,554,827	\$ 20,444,776	\$ 24,326,744	\$ 18,891,892	\$ 12,131	8,450,237	\$ 64,790,252 \$	378,864,372

#### CITY OF ALEXANDRIA

#### Government Employees by Function Last Ten Fiscal Years

TABLE XVIII

_	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
General Government	297	273	269	259	270	302	321	323	317	318
Judicial Administration	120	120	123	123	123	290	286	286	287	287
Public Safety	936	937	930	934	973	805	803	801	809	816
Public Works	228	231	232	240	238	220	212	212	223	212
Library	55	56	55	54	55	54	71	72	70	69
Health and Welfare	515	511	510	530	532	526	579	589	586	598
Culture and Recreation	158	155	152	144	145	147	183	183	175	179
Community Development	55	59	57	57	62	65	83	82	85	85
Education	2,058	2,015	2,098	2,115	2,181	2,230	2,285	2,268	2,426	2518
TOTAL	4,422	4,357	4,426	4,456	4,579	4,639	4,823	4,816	4,978	5,082

#### Principal Employers Current Year (as of July 1, 2017 and Nine Years Ago)

#### TABLE XIX

		Percentage of Total City			Percentage of Total City
Current Year	Employees(1)	Employment (2)	Nine Years Ago	Employees (1)	Employment <sup>(2)</sup>
LARGEST PUBLIC EMPLOYERS			LARGEST PUBLIC EMPLOYERS		
U.S. Department of Commerce	1,000 & over	3.14%	U.S. Patent Trademark Office	1,000 & over	8.38%
U.S. Department of Defense	1,000 & over	3.14%	U.S. Department of Defense	1,000 & over	7.10%
Alexandria Public Schools	1,000 & over	2.66%	City of Alexandria	1,000 & over	2.30%
City of Alexandria	1,000 & over	2.39%	Alexandria Public Schools	1,000 & over	1.90%
WMATA	500-999	0.78%	WMATA	500-999	1.30%
Northern Virginia Community College	e 500-999	0.78%	Northern Virginia Community College	500-999	0.70%
U.S. Department of Agriculture	500-999	0.78%	U.S. Postal Service	500-999	0.60%
U.S. Department of Homeland Defens	se 250-499	0.39%	U.S. Attorney's Office	500-999	0.20%
		14.07%			22.48%
LARGEST PRIVATE EMPLOYERS			LARGEST PRIVATE EMPLOYERS		
INOVA Health System	1000 & over	3.14%	INOVA Alexandria Hospital	1,000 & over	1.80%
Institute for Defense Analysis	500-999	0.78%	American Building Maintenance Com	1,000 & over	1.20%
Grant Thornton LLP	500-999	0.78%	Institute of Denfense Analysis	500-999	0.80%
The Home Depot	500-999	0.78%	United Postal Services (UPS)	500-999	0.70%
Clinical Oncology	250-499	0.39%	Center for Naveal Analysis	500-999	0.60%
Oblon Spivak McClelland PC	250-499	0.39%	Military Professional Resources	500-999	0.50%
Catholic Diocese of Arlington	250-499	0.39%	Grant Thornton LLP	500-999	0.50%
Giant Food	250-499	0.43%			
		7.10%			6.10%

SOURCE: Virginia Employment Commission

 $<sup>^{(1)}</sup>$  Employment ranges are given to ensure confindentiality.

 $<sup>^{\</sup>left(2\right)}$  Percentages are based on the midpoint of the employment range.

## CITY OF ALEXANDRIA Operating Indicators By Function Last Ten Fiscal Years

TABLE XX

		2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Judicial Administration											
Civil and criminal cases processed by Clerk of											
Courts		5,730	5,700	5,666	6,700	6,950	6,650	6,000	6,000	5,377	5,734
Real estate documents processed		29,396	29,000	26,340	25,000	25,000	29,000	30,000	30,000	20,137	20,990
Public Safety			,	•	,	,	,	•	,	,	,
Fire calls requiring emergency response		5,990	6,050	6,080	5,900	5,950	5,950	**	**	5,407	5,601
Average number of calls for service per fire emergency		*	*	*	*	*	*	1,690	310	359	326
Patrol calls for service		*	*	*	*	52,230	52,230	**	77,367	71,432	71,502
Number of fire code violations		*	*	*	*	*	*	2,074	2,205	3,656	6,503
EMS incidents responded to		*	11,583	12,500	15,000	15,000	15,000	**	**	14,558	15,209
Public Works											
Sq yds of concrete sidewalks replaced		8,000	8,000	3,450	5,635	5,600	5,800	6,700	N/A	6,617	3,583
Cubic yards of leaves collected		33,000	33,000	32,001	32,001	33,700	27,194	36,185	41,614	35,205	35,999
Library											
Circulation	1	,234,726	1,302,633	1,215,000	1,105,000	1,060,000	*	*	*	*	**
Total number of material circulated		*	*	*	*	1,060,000	1,132,500	1,335,000	1,339,000	1,304,000	1,595,528
Number of Library Vistors and Web Users		*	*	*	1,149,837	1,145,267	1,233,203	1,219,936	1,288,629	1,247,355	1,303,209
Health and Welfare											
Youth attending outreach activities		*	*	*	*	200	800	800	800	800	**
Average monthly food stamp cases		1,675	3,294	4,098	4,586	4,898	4,958	4,632	4,547	4,622	4,635
Other public health services		*	*	*	*	*	*	**	18,157	19,173	21,842
Adult clients served		3,230	3,230	2,456	2,477	2,477	2,244	**	**	2,283	**
Transit											
Annual Ridership	3	,800,000	4,006,825	3,880,000	3,741,499	3,882,022	4,265,417	4,244,588	4,275,682	4,108,706	3,833,959
Trolley/Shuttle Cost per rider		*	*	*	*	*	1.19	1.06	1.14	1.14	1.09
Miles of service	1	,505,000	1,534,900	1,500,000	1,410,656	1,472,993	1,493,146	1,550,704	1,714,388	1,758,689	1,857,385
Culture and Recreation											
Number of registered users in recreation											
Centers and recreation activites		*	*	*	*	*	7,000	7,000	13,745	23,806	26,423
Average cost per park facility maintained	\$	23,018	24,512	22,671	23,078	7,963	7,394	**	**	**	**
Average number of acres of public open space and park		*	*	*	*	*	*	*	7	7	7
Community Development											
Homeownership loan cost per household		*	*	*	*	*	59,713	**	**	62,000	57,500
Average Home rehabilitation loan cost	\$	69,484	32,379	61,154	63,350	71,737	79,453	**	**	76,785	80,380
Education											
Cost per pupil	\$	19,341	19,078	18,003	18,169	18,516	17,024	17,249	17,041	16,896	17,216
Enrollment		10,557	11,225	11,623	11,999	12,798	13,707	14,171	14,224	14,729	15,105

<sup>\* -</sup> New indicator - Additional information will be provided as it becomes available. In FY 2007, the City reviewed and changed many operating indicators.

<sup>\*\* -</sup> Indicator no longer maintained

### 213

# CITY OF ALEXANDRIA Capital Indicators By Function Last Ten Fiscal Years

TABLE XX (cont.)

<u>_</u>	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Judicial Administration										
Number of foster care homes	135	91	60	60	53	50	50	46	46	39
Public Safety										
Fire vehicles	136	130	137	139	138	138	143	143	143	143
Public Works										
Paved streets	521	514	514	514	556	560	560	560	560	561
Sidewalks	321	321	321	321	319	319	319	319	319	319
Library										
Full service branches and central library	4	4	4	4	4	4	4	4	4	4
Health and Welfare										
Preventative health care sites	3	3	3	3	3	3	3	3	3	3
Transit										
DASH transit buses	57	62	63	63	77	79	79	74	85	85
Culture and Recreation										
Playgrounds	46	46	46	45	36	36	37	36	40	41
Athletic fields available for games	50	50	56	48	49	49		49	53	53
Acreage of park and open space	964	964	964	965	722	958	974	1,000	1,036	1,042
Total number of facilities maintained	206	235	237	237	181	181	181	181	181	130
Community Development										
Public housing and public housing replacement units	1,150	1,150	1,150	1,150	1,150	1,150	1,150	1,150	1,150	1,150
Education									•	
Public schools	17	17	17	17	17	17	17	16	16	16

<sup>\* -</sup> New indicator - Additional information will be provided as it becomes available. In FY 2007, the City reviewed and changed many operating indicators.

<sup>\*\* -</sup> Indicator no longer maintained

#### CITY OF ALEXANDRIA, VIRGINIA **Miscellaneous Statistical Data** As of June 30, 2017

#### BLE XXI

		TABLE X
Date of Incorporation	Population	
Date of City Charter	1922 2017 Resident Population	156,100
Form of Government Council-Manager	Number of Households—2015 Census	72,376
Number of Full-Time City Positions	Household Size (2015 U.S. Census)2.21	Persons Per Unit
(Other than Schools)	2552 2015 Population by Race (2011-2015 U.S Censu	s American
Number of Full-Time Equivalent School Positions	,518 Community Survey):	
	White	64.1%
Land Area	Black	
15.75 Square Miles	Native American	0.2%
•	Asian and Pacific Islanders	7.0%
Elevation	Multi-Racial	3.2%
0 to 287 Feet Above Sea Level	Hispanic (All Races)	16.6%
	2015 Population by Age (U.S. Census Bureau Es	etimata):
Location		
38.8210 N	(1-17)(18-24)	
77.0861 W	,	
	(25-64)	
Climate	(65 +)	9.7%
Average January Temperature 34.9°		
Average July Temperature 79.2°	Registered Voters	
	June 2017	102,892
Transportation	Temporary Assistance to Needy Families	
Major Highways:	(Cases)—Monthly Average, 2017	
Capital Beltway (I-95)	Food Stamps (Cases)—Monthly Average, 2017.	
I-395 (Shirley Highway)	Medicaid (Cases)—Monthly Average, 2017	9,435
U.S. Route 1		
George Washington Memorial Parkway	Economy	
Rail:	Employed Residents, May 2017	95,193
The City is served by the north-south routes of Amtrak. The Vi	Unemployed Residents, May 2017	2,957
	Unemployed Rate May 2017	3.0%
Railway Express provides commuter service between Alexa	wasnington PIVINA Inflation Rate based	
Washington, D.C., Fredericksburg, and Manassas, Virginia. Freigh	on Consumer Price Index, for FT 2017	0.7%
entering the City are Conrail, CSX Transportation, and Norfolk So	outhern	
Company.		
Washington Metropolitan Area Transit Authority (WMATA) pro-	rovides	
light transit to the Washington Metro area. Four of the systems static		
located in Alexandria.		
Air:		
Ronald Reagan Washington National Airport is only minutes away any location within the City.	from	
Dulles International Airport provides international and longer domestravel.	estic	
Ground:		
The City is served by local bus service provided by the Alexandria		

Transit Company.

Connector.

Port Facilities:

The port of Alexandria has two docks for ocean-going freighters and two major public docks. The 24-foot deep Potomac River channel runs the length of the Alexandria waterfront.

Individualized service is available through privately owned taxicab fleets.

The City is served by the local and express buses of the Washington Metropolitan Area Transit Authority (METRO) and the Fairfax

#### CITY OF ALEXANDRIA, VIRGINIA Miscellaneous Statistical Data As of June 30, 2017

### TABLE XXI (Continued)

Housing	<u>2017</u>	<u>2016</u>	Medical Facilities	Beds
Total Housing Units	77,099	76,992	Hospital:	
Гуре of Single-Family Housing			INOVA Alexandria Hospital	318
Detached		9,138	Nursing Homes: Goodwin House	90
Semi-Detached		5,762	Hermitage Retirement Community	
Row House		6,549	Woodbine Rehabilitation & Healthcare Center	
Condo Townhouse		1,318	Washington House	
Total Single-Family		21,449	Integrated Health Services of Northern Virginia	
Condominium Units		18,643 33,815	miegraied realist services or rectain yingmammini	
Public Housing and Public Housing	55,845	33,813	Libraries	Number
Replacement Units	1 150	1,150	Central Library	1
Average Assessed Value of	.1,150	1,130	Full service branches	3
Single Family Homes73	30,449	720,701	(Books and other materials for home use as well as electronic	onic and print reference
Average Assessed Value of	,	,	service)	
Condominiums\$31	10,990	\$306,883	Law Library	
Average Market Rents			Local History – Special Collections I	
Efficiency	\$1,319	\$1,231	Talking book service	l
Bedroom Apartment		\$1,587	Education	
Bedroom Apartment	\$2,016	\$1,975	Public Schools:	Number
B Bedroom Apartment	\$2,082	\$2,049	Elementary	13
			Middle	
3,883 end-unit townhouses previously classified as sen	ni-detacl	ned houses have	High School	
peen reclassified as Row House in the table.			Parochial and Private Schools	12
*3,883 end-unit townhouses previously classified as sen	ni-detacl	ned houses have	Higher Education:	
peen reclassified as Row House in the table.			Located within the City are the Alexandria campus of No College, Regent University, and the Episcopal Theologic:	
Communications			institutions include George Mason, George Washington,	
Television:			Georgetown, and Howard Universities.	micrican, camone,
All major networks plus cable			Financial Institutions	
Local Newspapers:			Commercial Banks	15
Alexandria Gazette Packet (weekly)			Credit Unions	11
			Credit Unions	11
Alexandria Times (weekly)			Hotels and Motels	11  Rooms
Alexandria Times (weekly) Regional Newspapers:				Rooms
alexandria Times (weekly) Regional Newspapers: Vashington Post			Hotels and Motels Alexandria Comfort Inn Best Western Old Colony Inn	<b>Rooms</b> 15049
Alexandria Times (weekly) Regional Newspapers: Washington Post Washington Times			Hotels and Motels Alexandria Comfort Inn  Best Western Old Colony Inn  Bragg Street Hospitality, LLC	<b>Rooms</b> 15049200
Alexandria Times (weekly) Regional Newspapers: Vashington Post Vashington Times Radio:			Hotels and Motels Alexandria Comfort Inn Best Western Old Colony Inn	<b>Rooms</b> 15049200
Alexandria Times (weekly) Alegional Newspapers: Vashington Post Vashington Times Ladio: O major and minor radio stations in metropolitan area			Hotels and Motels Alexandria Comfort Inn Best Western Old Colony Inn Bragg Street Hospitality, LLC Courtyard Alexandria Pentagon South Courtyard Hotel	Rooms 150 49 200 203 178
dexandria Times (weekly) degional Newspapers: Vashington Post Vashington Times dadio: 0 major and minor radio stations in metropolitan area  Miles of Streets, Sidewalks and Alleys			Hotels and Motels Alexandria Comfort Inn Best Western Old Colony Inn Bragg Street Hospitality, LLC Courtyard Alexandria Pentagon South Courtyard Hotel Crowne Plaza Alexandria Old Towne	Rooms 150 49 200 203 178 254
dexandria Times (weekly) degional Newspapers: Vashington Post Vashington Times dadio: 0 major and minor radio stations in metropolitan area  Miles of Streets, Sidewalks and Alleys treets:			Hotels and Motels Alexandria Comfort Inn Best Western Old Colony Inn Bragg Street Hospitality, LLC Courtyard Alexandria Pentagon South Courtyard Hotel Crowne Plaza Alexandria Old Towne Embassy Suites Hotel	Rooms 150 49 200 203 178 254
Alexandria Times (weekly) Alegional Newspapers: Vashington Post Vashington Times Addio: O major and minor radio stations in metropolitan area  Miles of Streets, Sidewalks and Alleys treets: aved—Lane Miles			Hotels and Motels Alexandria Comfort Inn Best Western Old Colony Inn Bragg Street Hospitality, LLC Courtyard Alexandria Pentagon South Courtyard Hotel Crowne Plaza Alexandria Old Towne Embassy Suites Hotel Extended Stay America #768	Rooms
Alexandria Times (weekly) egional Newspapers: Vashington Post Vashington Times adio: 0 major and minor radio stations in metropolitan area  Miles of Streets, Sidewalks and Alleys treets: aved—Lane Miles		319.0	Hotels and Motels Alexandria Comfort Inn Best Western Old Colony Inn Bragg Street Hospitality, LLC Courtyard Alexandria Pentagon South Courtyard Hotel Crowne Plaza Alexandria Old Towne Embassy Suites Hotel Extended Stay America #768 Extended Stay America #9719	Rooms
Alexandria Times (weekly) egional Newspapers: Vashington Post Vashington Times adio: 0 major and minor radio stations in metropolitan area  Miles of Streets, Sidewalks and Alleys treets: aved—Lane Miles		319.0	Hotels and Motels Alexandria Comfort Inn Best Western Old Colony Inn Bragg Street Hospitality, LLC Courtyard Alexandria Pentagon South Courtyard Hotel Crowne Plaza Alexandria Old Towne Embassy Suites Hotel Extended Stay America #768 Extended Stay America #9719 Gatsby's House	Rooms
Alexandria Times (weekly) Alegional Newspapers: Vashington Post Vashington Times Audio: O major and minor radio stations in metropolitan area  Miles of Streets, Sidewalks and Alleys treets: aved—Lane Miles idewalks Alleys, Paved		319.0	Hotels and Motels Alexandria Comfort Inn	Rooms
Alexandria Times (weekly) Alegional Newspapers: Vashington Post Vashington Times Alexandria Vashington Times Alexandria  Miles of Streets, Sidewalks and Alleys All		319.0 33	Hotels and Motels Alexandria Comfort Inn	Rooms
Alexandria Times (weekly) Regional Newspapers: Vashington Post Vashington Times Radio: 0 major and minor radio stations in metropolitan area  Miles of Streets, Sidewalks and Alleys treets: Paved—Lane Miles Idewalks Mileys, Paved  Utilities Palephone		319.0 33	Hotels and Motels Alexandria Comfort Inn	Rooms
Alexandria Times (weekly) Alegional Newspapers: Vashington Post Vashington Times Ladio:  O major and minor radio stations in metropolitan area  Miles of Streets, Sidewalks and Alleys treets: aved—Lane Miles idewalks Alleys, Paved  Utilities Gelephone Clectric Domin	ion Virg	319.0 33 various ginia Power	Hotels and Motels Alexandria Comfort Inn	Rooms
lexandria Times (weekly) egional Newspapers: Vashington Post Vashington Times adio: 0 major and minor radio stations in metropolitan area  Miles of Streets, Sidewalks and Alleys treets: aved—Lane Miles idewalks lleys, Paved	ion Virg	319.0 33 various ginia Power lington Gas	Hotels and Motels Alexandria Comfort Inn	Rooms 150 49 200 203 178 254 104 132 11 80 252 496 109 178
Alexandria Times (weekly) egional Newspapers: Vashington Post Vashington Times adio: 0 major and minor radio stations in metropolitan area  Miles of Streets, Sidewalks and Alleys treets: aved—Lane Miles idewalks Alleys, Paved  Utilities elephone electric ides Vater  Virginia - Americ	nion Virg	319.0various ginia Power sington Gas r Company	Hotels and Motels Alexandria Comfort Inn	Rooms
Alexandria Times (weekly) egional Newspapers: Vashington Post Vashington Times adio: 0 major and minor radio stations in metropolitan area  Miles of Streets, Sidewalks and Alleys treets: aved—Lane Miles idewalks Alleys, Paved  Utilities elephone electric lectric lectric las Vater Virginia - Americ ewer Alexandria R	nion Virg Wash an Wate	319.0various ginia Power nington Gas r Company Enterprises	Hotels and Motels Alexandria Comfort Inn Best Western Old Colony Inn Bragg Street Hospitality, LLC Courtyard Alexandria Pentagon South Courtyard Hotel Crowne Plaza Alexandria Old Towne Embassy Suites Hotel Extended Stay America #768 Extended Stay America #9719 Gatsby's House Hampton Inn Alexandria Old Town Hilton Alexandria Hotel Hilton Garden Inn Alex. Old Town Holiday Inn Historic District Holiday Inn Alexandria Joricris Espiritu	Rooms
lexandria Times (weekly) egional Newspapers: Vashington Post Vashington Times adio: 0 major and minor radio stations in metropolitan area  Miles of Streets, Sidewalks and Alleys treets: aved—Lane Miles idewalks illeys, Paved	nion Virg Wash an Wate	319.0various ginia Power nington Gas r Company Enterprises	Hotels and Motels Alexandria Comfort Inn Best Western Old Colony Inn Bragg Street Hospitality, LLC Courtyard Alexandria Pentagon South Courtyard Hotel Crowne Plaza Alexandria Old Towne Embassy Suites Hotel Extended Stay America #768 Extended Stay America #9719 Gatsby's House Hampton Inn Alexandria Old Town Hilton Alexandria Hotel Hilton Alexandria Mark Center Hilton Garden Inn Alex. Old Town Holiday Inn Historic District Holiday Inn Alexandria Joricris Espiritu Morrison House	Rooms
Alexandria Times (weekly) Alexandria Times (weekly) Alexandria Times (weekly) Alexandria Newspapers: Vashington Post Vashington Times Adio: O major and minor radio stations in metropolitan area  Miles of Streets, Sidewalks and Alleys Alleys Alleys, Paved  Utilities  Alexandria Pareice  Water Virginia - Americe  Water Alexandria Relable Comca	nion Virg Wash an Wate	319.0various ginia Power nington Gas r Company Enterprises	Hotels and Motels  Alexandria Comfort Inn	Rooms
lexandria Times (weekly) egional Newspapers: //ashington Post //ashington Times adio: 0 major and minor radio stations in metropolitan area  Miles of Streets, Sidewalks and Alleys treets: aved—Lane Miles idewalks lleys, Paved  Utilities elephone electric Domin as //ater Domina as //ater Alexandria R able Comca	ion Virg Wash an Wate Renewal	319.033various ginia Power hington Gas r Company Enterprises nunications	Hotels and Motels  Alexandria Comfort Inn	Rooms
lexandria Times (weekly) egional Newspapers: Vashington Post Vashington Times adio: D major and minor radio stations in metropolitan area  Miles of Streets, Sidewalks and Alleys treets: aved—Lane Miles dewalks lleys, Paved  Utilities  elephone lectric Domin as Domin as Alexandria R able Comca  Public Recreation  Creage	ion Virg Wash an Wate Renewal	319.033various ginia Power hington Gas r Company Enterprises nunications	Hotels and Motels Alexandria Comfort Inn	Rooms
lexandria Times (weekly) egional Newspapers: Vashington Post Vashington Times adio: 0 major and minor radio stations in metropolitan area  Miles of Streets, Sidewalks and Alleys treets: aved—Lane Miles idewalks illeys, Paved.  Utilities elephone lectric Domin ias Vater Virginia - Americ ewer Alexandria R able Comca  Public Recreation creage acilities:	uion Virg Wash an Wate Renewal	319.033various ginia Power ington Gas r Company Enterprises nunications1,042	Hotels and Motels Alexandria Comfort Inn	Rooms
Alexandria Times (weekly) Alegional Newspapers: Vashington Post Vashington Times Adio: O major and minor radio stations in metropolitan area  Miles of Streets, Sidewalks and Alleys treets: aved—Lane Miles Alleys, Paved  Utilities  Aleephone Bectric Domin Alexandria R	uion Virg Wash an Wate Renewal	319.033various ginia Power sington Gas r Company Enterprises nunications1,042	Hotels and Motels Alexandria Comfort Inn	Rooms
Alexandria Times (weekly) Regional Newspapers: Vashington Post Vashington Times Radio: O major and minor radio stations in metropolitan area  Miles of Streets, Sidewalks and Alleys Retreets: Raved—Lane Miles Ridewalks Ridewalk	uion Virg Wash an Wate Renewal St Comn	319.0various ginia Power ington Gas r Company Enterprises nunications1,0424	Hotels and Motels Alexandria Comfort Inn	Rooms
Alexandria Times (weekly) Regional Newspapers: Vashington Post Vashington Times Radio: O major and minor radio stations in metropolitan area  Miles of Streets, Sidewalks and Alleys Retreets: Paved—Lane Miles Ridewalks Ridewalk	uion Virgum Wash an Wate Renewal	319.033various ginia Power ington Gas r Company Enterprises nunications1,0421,042	Hotels and Motels Alexandria Comfort Inn	Rooms
Alexandria Times (weekly) Regional Newspapers: Washington Post Washington Times Radio: O major and minor radio stations in metropolitan area  Miles of Streets, Sidewalks and Alleys Streets: Paved—Lane Miles Gelephone Gelephone Glectric Gas Water Virginia - Americ Gewer Alexandria R Cable Comca  Public Recreation Acreage Gracilities: Playground Areas Geymnasiums Basketball Courts (outdoor)	uion Virg Wash an Wate Renewal	319.033various ginia Power ington Gas r Company Enterprises nunications1,0424141616	Hotels and Motels Alexandria Comfort Inn	Rooms
Streets:   Paved—Lane Miles   Sidewalks	nion Virginion Virginion Virginion Wash an Wate Renewal st Comn	319.033various ginia Power inington Gas r Company Enterprises nunications1,04241411638	Hotels and Motels Alexandria Comfort Inn. Best Western Old Colony Inn. Bragg Street Hospitality, LLC Courtyard Alexandria Pentagon South Courtyard Hotel Crowne Plaza Alexandria Old Towne Embassy Suites Hotel Extended Stay America #768. Extended Stay America #9719. Gatsby's House. Hampton Inn Alexandria Old Town Hilton Alexandria Hotel Hilton Garden Inn Alex. Old Town Holiday Inn Historic District Holiday Inn Historic District Holiday Inn Alexandria. Joricris Espiritu Morrison House Post Carlyle Square. Residence Inn Alexandria at Carlyle. Residence Inn Alexandria Old Town Sheraton Suites Alexandria Springhill Suites Alex Tech Center The Alexandrian The Lorien Hotel & Spa The Westin Alexandria	Rooms
Alexandria Times (weekly) Regional Newspapers: Washington Post Washington Times Radio: 60 major and minor radio stations in metropolitan area  Miles of Streets, Sidewalks and Alleys Streets: Paved—Lane Miles Gidewalks Alleys, Paved  Utilities  Felephone Electric Domin Gas Water Virginia - Americ Gewer Alexandria R Cable Comca  Public Recreation  Acreage Facilities: Playground Areas Swimming Pools Gymnasiums Basketball Courts (outdoor) Fennis Courts	nion Virginion Virginion Virginion Wash an Wate Renewal st Comn	319.033various ginia Power inington Gas r Company Enterprises nunications1,04241411638	Hotels and Motels Alexandria Comfort Inn	Rooms

### Five-Year Summary of General Fund Revenues and Expenditures As of June 30, 2017

Table XXI

	 2013	 2014	 2015		2016	2017
Revenues:						
General Property Taxes	\$ 381,929,567	\$ 403,229,553	\$ 414,740,999	\$	428,938,197	\$ 460,874,188
Other Local Taxes	125,347,523	121,053,810	127,652,883		129,377,852	131,900,663
Permits, Fees, and Licenses	2,227,745	2,380,825	2,455,001		2,544,080	2,713,962
Fines and Forfeitures	5,148,115	5,187,003	4,916,607		4,964,339	4,907,527
Use of Money and Property	3,568,335	4,815,192	4,870,007		5,422,935	5,515,144
Charges for Services	16,533,824	16,844,363	18,557,721		19,896,356	19,419,892
Intergovernmental Revenues	55,021,954	56,334,737	55,401,515		56,080,138	56,444,434
Miscellaneous	 1,398,291	 1,569,959	 1,781,031		2,171,682	 1,874,317
<b>Total Revenues</b>	591,175,354	611,415,442	630,375,764		649,395,579	683,650,127
Other Financing Sources:						
Operating Transfers In	3,833,938	3,044,329	3,206,574		6,973,897	10,414,477
Refunding Bonds	17,335,000	18,635,000	33,995,000		10,595,000	34,168,000
Bond Premium (Discount)	1,921,545	-			50,678	-
Sale of Land	 	 -	 5,328,843			 
<b>Total Other Financing Sources</b>	 23,090,483	 21,679,329	 42,530,417		17,619,575	 44,582,477
<b>Total Revenues and Other Financing Sources</b>	 614,265,837	 633,094,771	 672,906,181		667,015,154	 728,232,604
Expenditures:						
Current:						
General Government	44,271,646	44,591,188	44,429,060		45,099,841	49,333,658
Judicial Administration	19,212,554	18,952,110	18,897,717		18,582,543	19,228,767
Public Safety	121,756,031	126,256,389	125,936,874		134,138,428	138,831,088
Public Works	35,707,593	36,104,660	35,375,711		35,595,460	34,554,827
Library	6,387,227	6,598,290	6,468,697		6,737,614	6,863,312
Health and Welfare	20,408,625	20,663,159	19,749,292		19,308,575	20,444,776
Transit	17,757,518	8,767,748	7,040,044		10,908,182	8,450,237
Culture and Recreation	23,450,802	24,062,336	23,377,440		24,086,422	24,326,744
Community Development	15,772,902	16,043,648	18,096,016		18,715,795	18,891,892
Education	179,623,193	185,623,257	191,823,349		198,823,443	204,032,628
Debt Services:						
Principal Retired	27,550,000	33,476,070	38,645,000		41,595,000	43,300,000
Interest and Fiscal Charges	22,437,678	23,835,653	22,614,198		21,766,140	21,490,252
Total Expenditures	 534,335,769	 544,974,508	552,453,398	-	575,357,443	589,748,181
Other Financing Uses:						
Payment to Refunded Bonds						
Escrow Agent	19,119,142	18,531,679	33,858,404		10,749,293	34,017,394
Operating Transfers Out	74,547,899	73,439,890	74,508,779		64,029,633	79,136,615
Total Other Financing Uses	 93,667,041	 91,971,569	 108,367,183		74,778,926	 113,154,009
<b>Total Expenditures and Other Financing Uses</b>	628,002,810	636,946,077	660,820,581		650,136,369	 702,902,190
Revenues and Other Financing Sources Over/(Under) Expendiures and Other Financing						
Uses		(2.054.20.0	12.005.600		16,878,785	25,330,414
Fund Balances at Beginning of Year	(13,736,973)	(3,851,306)	12,085,600		10,070,703	20,000,717
		(3,851,306) 69,513,182			77,781,815	
Increase (Decrease) in Reserve for Inventory	 (13,736,973) 82,983,005 267,150	 	 65,252,268 443,947			 94,525,932 149,937
Increase (Decrease) in Reserve for Inventory  FUND BALANCES	 82,983,005	 69,513,182	 65,252,268		77,781,815	 94,525,932

# Summary of Total General Obligation Bonds Debt Service As of June 30, 2017

Table XXIII

Fiscal Year	Total Principal	<b>Total Interest</b>	Total
2018	\$ 44,852,000	\$ 21,345,479	\$ 66,197,479
2019	45,319,000	19,497,053	64,816,053
2020	43,891,000	17,650,209	61,541,209
2021	41,809,000	15,963,839	57,772,839
2022	39,411,000	14,115,247	53,526,247
2023	39,434,000	12,420,478	51,854,478
2024	36,222,000	10,758,655	46,980,655
2025	36,059,000	9,309,770	45,368,770
2026	33,906,000	7,957,112	41,863,112
2027	30,667,000	6,714,995	37,381,995
2028	30,504,000	5,471,393	35,975,393
2029	30,344,000	4,237,635	34,581,635
2030	27,272,000	3,127,503	30,399,503
2031	22,394,000	2,240,880	24,634,880
2032	17,914,000	1,608,082	19,522,082
2033	14,250,000	1,102,899	15,352,899
2034	6,960,000	621,834	7,581,834
2035	6,955,000	411,096	7,366,096
2036	5,075,000	197,325	5,272,325
2037	3,995,000	59,925	4,054,925
Total	\$ 557,233,000	\$ 154,811,409	\$ 712,044,409



# SINGLE AUDIT



# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Mayor and Members of the City Council City of Alexandria, Virginia

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Alexandria (the City), as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated November 10, 2017. Our report includes a reference to other auditors who audited the financial statements of the City of Alexandria Library System, a discretely presented component unit, as described in our report on the City's financial statements. The financial statements of the City of Alexandria Library System were not audited in accordance with *Government Auditing Standard*.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.



#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CliftonLarsonAllen LLP

fton/arsonAllen LLP

Arlington, Virginia November 10, 2017



# INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

The Honorable Mayor and Members of the City Council City of Alexandria, Virginia

#### Report on Compliance for Each Major Federal Program

We have audited the City of Alexandria's (the City) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended June 30, 2017. The City's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs. The City's basic financial statements include the operations of the Alexandria Public Library (Library), a discretely presented component unit which may have received federal awards, and which are not included in the schedule of expenditures of federal awards for the year ended June 30, 2017. Our audit described below, did not include the operations of the Library. The Library engaged other auditors to perform an audit in accordance with the Uniform Guidance, if required.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of the City's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City's compliance.

#### Opinion on Each Major Federal Program

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2017.



#### **Report on Internal Control Over Compliance**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

CliftonLarsonAllen LLP

ViftonLarson Allen LLP

Arlington, Virginia November 10, 2017

#### CITY OF ALEXANDRIA, VIRGINIA Schedule of Expenditures of Federal Awards Year Ended June 30, 2017

	Federal Catalog	_	Pass-through		
leral Grantor/Recipient State Agency/Program or Cluster Title  J.S. DEPARTMENT OF AGRICULTURE	Number	Number	to Subrecipients		
Pass Through Payments:					
Department of Agriculture and Consumer Services (301 535-06):					
1	10.168			¢	24
Farmers' Market and Local Food Promotion Program	10.108			\$	24
Food Insecurity Nutrition Incentive		A compary # 00, 490			
National School Lunch Program (Commodities)	10.555	Agency # 00 480			541
Summer Food Service Program for Children (Commodities)	10.559	Agency # 80 272			21/
Summer Food Service Program for Children	10.559 10.561	Program # 403111			214
State Administrative Matching for Supplemental Nutrition Assistance Prog	10.301				3,042
Virginia State Department of Education (197 457-07)	10.552				1.570
School Breakfast Program	10.553				1,578
School Lunch Program	10.555				4,399
Child and Adult Care Food Program	10.558				246
Summer Food Service Program for Children	10.559				122
OTAL U.S. DEPARTMENT OF AGRICULTURE					10,186
J.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES					
Direct Payments:					
Administration for Children, Youth and Families					
Special Programs for the Aging _Title VII, Chapter 3	93.041	N/A			4
Affordable Care Act (ACA) Personal	93.092	N/A			185
Total Direct Payments					189
Pass Through Payments: State of Virginia					
Department of Health:					
Preventive Health and Health Services Block Grant	93.991	State Allocation			309
Department of Mental Health and Mental Retardation					
Centers for Disease Control and Prevention_ Investigations and Technical	93.283	State Allocation			2
Injury Prevention and Control Research and State and Community Based	93.136	N/A			43
Department of Mental Health and Mental Retardation					
Substance Abuse and Mental Health Services_Projects of Regional and N	93.243	State Allocation			33
State Health Insurance Assistance Program	93.324	State Allocation			27
Block Grant for Community Mental Health Services	93.958	Various			1,024
Projects for Assistance in Transition from Homelessness	93.150	State Allocation			94
Block Grant for Prevention and Treatment of Substance Abuse	93.959	Various			738
Drug Free Communities Support Program Grants	93.276	State Allocation			108
Department for the Aging:					
Aging Cluster:					
Special Programs for the Aging_Title III Part B Supportive Svces and Sei	93.044	State Allocation			151
Special Programs for the Aging_Title III Part D_Disease Prevention and	93.043	State Allocation			4
Special Programs for the Aging Title IIIC - Nutritional Services	93.045	State Allocation			247
Department of Social Services:					
Promoting Safe and Stable Families	93.556	Various			41
Temporary Assistance for Needy Families	93.558	Various			1,162
Head Start	93.600	Various			2,245
Family Support Payments to States_Assistance Payments	93.667	State Allocation			1,029
Child Welfare Services State Grant	93.645	Various			2
Refugee and Entrant Assistance _ State Administered Programs	93.566	Various			145
Community Services Block Grant	93.569	Various			138
Low Income Home Energy Assistance	93.568	Various			104
Child Care Mandatory and Matching Funds of the Childcare and Develop	93.596	Various			202
Chafee Education and Training Vouchers Program	93.599	Various			10
Foster Care Title IV - E	93.658	Various			1,519
Adoption Assistance	93.659	Various			1,269
Chafee Foster Care Independence Program	93.674	Various			1,209
Children's Health Insurance Program	93.767	Various			104
Medical Assistance Program	93.778	Various			3,480
Opioid STR	93.788	Various			2,.00
Total Pass Through Payments					14,254
Total I ass I in ough I a jine ins					

#### CITY OF ALEXANDRIA, VIRGINIA Schedule of Expenditures of Federal Awards Year Ended June 30, 2017

deral Grantor/Recipient State Agency/Program or Cluster Title	Federal Catalog Number	Pass-through Number	Pass-through to Subrecipients		
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT			•		
Direct Payments:					
Continuum of Care Program	14.267	N/A		\$	22,3
Community Development Block Grant Program, Entitlement Grants	14.218	N/A			1,703,8
Total Direct Payments					1,726,20
Pass Through Payments:					
Supportive Housing Program	14.235	State Allocation			269,55
Home Investment Partnerships Program	14.239	Various			25,56
Total Pass Through Payments					295,11
TOTAL U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT					2,021,31
DEPARTMENT OF HOMELAND SECURITY					
Pass Through Payments					
Emergency Management Performance Grants	97.042	State Allocation			5,25
Assistance to Firefighters Grant	97.044	State Allocation			316,9
Port Security Grant Program	97.056	State Allocation			92,0
Homeland Security Grant Program	97.067	State Allocation		_	370,1
Total Pass Through Payments					784,3
TOTAL DEPARTMENT OF HOMELAND SECURITY					784,30
J.S. DEPARTMENT OF JUSTICE					
Pass Through Payments:					
Department of Criminal Justice Services (140-390-01)					
Asset Forfeiture Report	16.000	Various			604,8
State Criminal Alien Assistance Program	16.606	Various			66,1
B - Cooperative Agreements	16.111	State Allocation			9,2
Violence Against Women Office	16.071	State Allocation			8,4
Youth Gang Prevention	16.544	State Allocation			3,5
Crime Victim Assistance	16.575	State Allocation			168,1
Violence Against Women Formula Grants	16.588	State Allocation			104,9
Edward Byrne Memorial JAG grant	16.738	State Allocation			63,7
Presidential Inaug Security	16.753	State Allocation			12,4
Total Pass Through Payments	10.733	State Thocation			1,041,59
TOTAL U.S. DEPARTMENT OF JUSTICE					1,041,59
U.S. DEPARTMENT OF LABOR Pass Through Payments:					
Economic Dislocation and Worker Adjustment Assistance Act	17.061	L W/A 12 00			22.10
WIA Pilots, Demonstrations, and Research Projects	17.261	LWA 12-09			23,1
WIA Adult Program	17.258	LWA 12-09			123,2
WIA Youth Activities	17.259	LWA 12-09			63,6
WIA Employment Training Administration	17.278	LWA 12-09			151,44 361,54
TOTAL MA DEPLACEMENT OF VIDOS					
TOTAL U.S. DEPARTMENT OF LABOR					361,54
U.S. ENVIRONMENTAL PROTECTION AGENCY					
Direct Payments:					
Solid Waste Management Assistance Grants	66.808	N/A			1,41
Congressionally Mandated Projects	66.202	N/A			206,64
TOTAL U.S. ENVIRONMENTAL PROTECTION AGENCY				\$	208,05

#### CITY OF ALEXANDRIA, VIRGINIA Schedule of Expenditures of Federal Awards Year Ended June 30, 2017

	Federal Catalog	Pass-through	Pass-through	
Federal Grantor/Recipient State Agency/Program or Cluster Title	Number	Number	to Subrecipients	 
U.S. DEPARTMENT OF TRANSPORTATION				
Pass Through Payments:				
Department of Transportation				
Highway Planning and Construction	20.205	Various		\$ 4,068,780
Alcohol Open Container Requirements	20.607	State Allocation		21,491
Interagency Hazardous Materials Public Sector Training and Planning Gra	20.703	State Allocation		7,592
Federal Transit_Formula Grants	20.507	State Allocation		3,180,635
Federal Transit_Capital Investment Grants	20.500	Various		669,227
New Freedom Program	20.521	Various		238,227
ARRA Surface Transportation _ Discretionary Grants for Capital Investm	20.932	Various		326,829
Total Pass through payments				 8,512,781
TOTAL U.S. DEPARTMENT OF TRANSPORTATION				 8,512,781
U.S. EQUAL EMPLOYMENT OPPORTUNITY COMMISSION				
Direct Payments:				
Employment Discrimination_State and Local Fair Employment Practices A	30.002	N/A		 31,949
TOTAL U.S EQUAL EMPLOYMENT OPPORTUNITY COMMISSION				 31,949
U.S. DEPARTMENT OF EDUCATION				
Pass Through Payments:				
Department of Education:				
Title 1 Grants to Local Educational Agencies	84.010	State Allocation		3,417,847
Title I State Agency Program for Neglected and Delinquent Children	84.013	State Allocation		126,842
Special Education Grants to States	84.027	State Allocation		3,593,099
Adult Literacy Services- Federal	84.002	State Allocation		131,755
Career and Technical Education Basic Grants to States	84.048	State Allocation		226,284
Special Education Preschool Grants	84.173	State Allocation		87,327
Education for Homeless Children and Youth	84.196	State Allocation		30,394
Mathematics and Science Partnerships	84.366	State Allocation		19,188
English Language Acquisition Grants	84.365	State Allocation		582,461
Improving Teacher Quality State Grants	84.367	State Allocation		616,426
Child Care and Development Block Grant	93.575	State Allocation		 65,987
Total Pass through payments				 8,897,610
TOTAL U.S. DEPARTMENT OF EDUCATION				 8,897,610
OTHER FEDERAL AID				
Direct Payments:				
High Intensity Drug Trafficking Assessment/Evaluation	99.997	N/A		36,485
High Intensity Drug Trafficking Area	98.473	N/A		41,668
riigii intensity Drug Trantexing Afea	70.473	1 V/F1		41,000
TOTAL OTHER FEDERAL				 78,153
TOTAL FEDERAL ASSISTANCE				\$ 46,567,556

## CITY OF ALEXANDRIA, VIRGINIA Notes to Schedule of Expenditures of Federal Awards June 30, 2017

#### SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying Schedule of Expenditures of Federal Awards includes all federal grant activity of the City of Alexandria, Virginia and its component units during FY 2017. The City's reporting entity is defined in Note 1 of the City's Basic Financial Statements. Federal awards are received directly, as well as passed through other governmental agencies.

This schedule has been prepared on the modified accrual basis of accounting. Expenditures are recorded when the liability is incurred. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance).

The City and the Alexandria City Public Schools did not elect to use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance.

### RECONCILIATION OF NOTES TO FINANCIAL STATEMENTS TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

The City receives and expends federal revenues that are non-grant related and therefore not reportable under the Schedule of Expenditures of Federal Awards. A reconciliation of the Schedule of Expenditures of Federal Awards to Note 12 in the Notes to the Financial Statements, Intergovernmental Revenues, is provided below.

Total Federal Expenditures per Schedule	\$ 46,567,556
Non-Reportable Federal Revenue	9,062,535
Commodities Distribution	 (223,130)
Total Federal Revenue per Note 12	\$ 55,406,961

#### FEDERAL COGNIZANT AGENCY

The Federal Cognizant Agency for the City of Alexandria, Virginia is the United States Department of Housing and Urban Development.

#### Schedule of Findings and Questioned Costs For the Year Ended June 30, 2017

#### I <u>Summary of Independent Auditors' Results</u>

Finan	cial Statements					
Type of	auditor's report issued: Unmodified					
Internal	control over financial reporting:					
	Material weakness(es) identified?			Yes	X	No
	Significant deficiency(s) identified that are n weaknesses?	ot considered to be material		Yes	X	None Reported
	Noncompliance material to financial stateme	nts noted?		Yes	X	No
Federa	al Awards					
Internal	control over major programs:					
	Material weakness (es) identified?			Yes	X	No
	Significant deficiency (ies) identified that are not considered to be material weaknesses?			Yes	X	None Reported
Type of	auditor's report issued on compliance for majo	r programs: Unmo	odified			
	Any audit findings disclosed that are required accordance with reference to the uniform gra			Yes	X	No
Identifi	cation of Major Programs:					
	CFDA Number(s)	Name of 1	Federal l	Program o	r Cluster	
	10.553, 10.555, 10.559 84.010 20.500, 20.507	Child Nutrition Cluster Title I Federal Transit Cluster				
	Dollar threshold used to distinguish between programs	veen type A and type B	<u> </u>	S 1,151,6	<u>523</u>	
	Auditee qualified as low-risk auditee?		X	Yes		No

### Schedule of Findings and Questioned Costs (Continued) For the Year Ended June 30, 2017

II	<u>Financial Statement Findings</u>
	None.
Ш	Federal Award Findings and Questioned Costs

None.

#### Summary Schedule of Prior Year Findings and Questioned Costs For the Year Ended June 30, 2017

None noted.



City of Alexandria, Virginia Finance Department P.O. Box 178 Alexandria, Virginia 22313 alexandriava.gov/finance